

**EMPLOYMENT AGREEMENT BETWEEN  
THE TOWN OF SUDBURY and  
ANDREW J. SHEEHAN, THE TOWN MANAGER**

This Agreement, made and entered into this 16th day of December, 2025, pursuant to Ch. 41, §108N of the Massachusetts General Laws, and the provisions of the “Sudbury Town Manager Act,” by and between the Town of Sudbury, Commonwealth of Massachusetts, a municipal corporation, acting by its Select Board, hereafter referred to as the “Board” and Andrew J. Sheehan, hereinafter referred to as the “Town Manager.”

In consideration of the promises herein contained, the parties mutually agree as follows:

**WHEREAS**, the Town desires to employ the services of said Andrew J. Sheehan as Town Manager of the Town of Sudbury, pursuant to the Acts and Resolves of 1994, Chapter 131, hereinafter referred to as the “Sudbury Town Manager Act”; and

**WHEREAS**, the Board, under Chapter 41, §108N of the Massachusetts General Laws may contract with the Town Manager for such services; and

**WHEREAS**, it is the desire of the Board to provide certain benefits, establish the conditions of employment, and set the salary of said Town Manager; and

**WHEREAS**, it is the desire of the Board to appoint the Town Manager and to provide inducement for him to remain in such employment; and

**WHEREAS**, the parties intend that this Employment Agreement shall be for a term of 3 years, but subject to renewal for successive term(s).

**NOW, THEREFORE**, in consideration of the covenants contained herein, the parties agree as follows:

## **SECTION I: REVOCATION OF PRIOR AGREEMENTS**

The execution of this agreement constitutes the revocation of all prior agreements between the parties.

## **SECTION II: FUNCTIONS & DUTIES**

The Town agrees to employ said Andrew J. Sheehan as Town Manager. The Town Manager shall perform the functions and duties of the chief administrative officer of the Town of Sudbury in accordance with the "Sudbury Town Manager Act" and such other duties and functions as the Board shall, from time to time, legally assign to him.

## **SECTION III: TERM**

This Agreement shall have a term of three years, beginning January 1, 2026 and expiring December 31, 2028, unless earlier terminated under the provisions of this Agreement and the "Sudbury Town Manager Act."

The Board may terminate the services of the Town Manager, in accordance with the provisions set forth in Section IV.

## **SECTION IV: TERMINATION & SEVERANCE PAY**

A. The Board may terminate the Town Manager for just cause during the term of this agreement.

B. In the event the Town Manager is terminated by the Select Board, or is requested to resign by the Board, prior to the expiration of the term of this Agreement, and the Town Manager is otherwise willing to perform the duties of Town Manager, the Town shall give four weeks' notice of such decision and pay the Town Manager six (6) months of salary as a termination payment. In addition, the Town will pay the Town Manager for any unused, accrued vacation time. Provided, however, that in the event the Town Manager is terminated for criminal

or gross misconduct, the Town shall have no obligation to pay the termination payments designated in this paragraph.

C. In the event the Town Manager voluntarily terminates his position with the Town before the expiration of the term of this Agreement, the Town Manager shall give the Town not less than ninety (90) days' written notice in advance, unless the parties agree otherwise. A copy of the resignation shall be filed with the Town Clerk. In the event of a voluntary resignation, the termination payment enumerated in paragraph B above shall not apply. The Town Manager shall provide a minimum of one hundred and eighty (180) days in the event of retirement.

D. This section shall survive any termination of this Agreement.

#### **SECTION V: RE-APPOINTMENT**

The Board and the Town Manager shall notify each other in writing of their intent to renew the contract no later than January 1, 2028. The Board and the Town Manager, provided each has notified the other in writing of their desire to commence negotiations for a successor contract, will endeavor to reach agreement on a successor agreement prior to March 1, 2028.

#### **SECTION VI: COMPENSATION**

A. **Base Salary:** The Town Manager shall be paid the following base salaries in accordance with Section 6 of the "Sudbury Town Manager Act." The salary for the Town Manager shall be payable in bi-weekly installments at the same time as other Town department managers. Per Section VIII, Goals and Objectives, the Select Board shall annually review the Town Manager's performance and consider changes to compensation.

- a. January 1, 2026: \$250,000
- b. January 1, 2027: \$260,000
- c. January 1, 2028: \$270,000

B. **Reduction in Salary:** The Town Manager's salary shall not be reduced below the amount set forth in Section A, unless there is a general reduction of management salaries of the Town.

C. **Exempt Employee:** For the purposes of the Fair Labor Standards Act, the Town Manager shall be an "exempt employee."

## **SECTION VII: BENEFITS**

A. **Health, Life and Dental Insurance:** The Town Manager shall be eligible for all health, life, and dental insurance benefits available to other Town employees. The premium cost for said insurance benefits shall be paid by the Town on the same basis as for other Town employees. In the event the Town Manager is terminated by the Town under conditions pursuant to Section IV of this Agreement, the Town shall pay its normal share of premium costs for said insurance benefits for six months from the date of termination. In the event of the Town Manager's retirement, the Town shall pay health, life, and dental insurance premium costs on the same basis as other Town retirees. Terms of this subsection shall become effective on the day this contract is executed.

B. **Insurance Opt-Out:** Each year that the Town Manager does not receive health insurance from the Town, the Town Manager shall receive a \$3,000 opt out payment, paid in bi-weekly installments.

C. **Deferred Compensation:** The Town Manager shall be paid \$12,500 per year in deferred compensation, paid in equal installments on the six month and twelve month anniversaries of the Town Manager's start date, to a 401A or 457 plan selected by the Town Manager amongst the providers available from the Town.

D. **Vacation:** Effective July 1, 2023, the Town Manager shall be entitled to twenty-five (25) days of vacation each fiscal year, to be prorated in any year in which the Town Manager works less than twelve months. Unused earned vacation may be carried over subject to a maximum accrual carry-over of twenty-five (25) days.

E. **Sick Leave, Personal Leave and Bereavement Leave:** Effective start date the Town Manager shall be entitled annually to: 1) personal days consistent with town policies; and 2) sick leave and bereavement leave in accordance with the Town of Sudbury Employee Handbook, all to be prorated in any fiscal year in which the Town Manager works less than twelve months.

F. **General Benefits:** In addition, the Town Manager shall be entitled to such other benefits generally provided to Town non-union department heads, subject to this Agreement.

G. **Holidays:** The Town Manager shall be entitled the same Holidays as other Town non-union employees, which is currently thirteen (13).

#### **SECTION VIII: GOALS & OBJECTIVES**

A. The Board shall annually review and evaluate the Town Manager's accomplishment of the goals and objectives discussed below. This review and evaluation shall be in accordance with specific criteria developed jointly from time to time by the Board and the Town Manager.

B. The first annual review will occur after one year of employment. This review and evaluation shall include a "360-degree assessment" with solicited subjective feedback from three (3) senior managers chosen randomly in a process conducted by the Town Manager and Select Board. Any costs associated with implementing the "360-degree assessment" shall be borne by the Town. Further, the Town Manager will provide a written assessment of his goals and

performance as part of the Board's consideration. The Chair of the Board or their designee shall provide the Town Manager with a written statement of the findings of the Board and provide an adequate opportunity for the Town Manager to discuss his evaluation, and the results of the "360-degree assessment" with the Board. The "360-degree assessment" will occur with the annual review.

C. Annually, the Board and the Town Manager shall define such goals and performance objectives, which they determine necessary for the proper operation of the Town and the attainment of the Board's policy objectives and shall further establish a relative priority among the various goals and objectives, and said goals and objectives shall be reduced to writing. The goals and performance objectives shall generally be attainable within the time limits specified, within the annual operating and capital budgets and appropriations provided by the Town and within existing circumstances and external conditions affecting the Town. The goals and performance objectives may or may not coincide with the broader goals set by the Select Board for themselves and the Town.

#### **SECTION IX: EXPENSES**

A. **Automobile Expenses:** The Town Manager shall be provided with an annual vehicle allowance of \$7,000 paid in bi-weekly installments. This allowance shall provide for all necessary travel mileage, tolls, and related costs. Reimbursement for work-related parking costs shall be paid upon submittal of receipts by the Manager.

B. **Professional Development:** The Town shall pay the Town Manager's registration fee(s) and related expenses for the International City/County Management Association (ICMA)'s Annual Conference, ICMA Local Government Reimagined Conference,

Massachusetts Municipal Association (MMA) Annual Conference, and the Massachusetts Municipal Managers Association (MMMA) Annual Spring and Fall conferences.

The Town shall pay the Town Manager's registration fee(s) and expenses to and from short courses, institutes, and seminars that are necessary for the Town Manager's professional development and for the good of the Town.

The Town agrees to budget and pay for the professional dues and subscriptions for the Town Manager necessary for membership in the International City/County Management Association (ICMA), the Massachusetts Municipal Managers' Association (MMMA), Massachusetts Municipal Human Resources Association (MMHR), and any other professional organizations deemed necessary and desirable for his continued professional participation, growth, and advancement for the good of the Town.

C. **Other Expenses:** The Town Manager shall be reimbursed for any reasonable expenses incurred in the performance of his duties, or as an official representative of the Town, including attendance by him at civic events.

#### **SECTION X:       OTHER**

The Town Manager and the Board agree that succession planning for the office of the Town Manager is an important consideration. It is further agreed that, should a vacancy occur in the office of Town Manager, the Select Board may wish to consider the incumbent Assistant Town Manager for appointment as Interim and/or Permanent Town Manager. In recognition of this, the parties agree that the Town Manager will confer with the Select Board as part of the process through which the Town Manager appoints a future Assistant Town Manager.

## **OUTSIDE ACTIVITIES**

The Town Manager may accept speaking, writing, lecturing, teaching, or other paid engagements of a professional nature as he/she sees fit, provided they do not interfere with the performance and discharge of their duties and responsibilities as Town Manager. Any such engagements, activities, or work must be approved in advance by the Board, whose approval will not be unreasonably delayed or denied, and shall not be in violation of the Massachusetts Conflict of Interest Law, M.G.L. c. 268A.

## **HOURS OF WORK**

The Town Manager shall normally work at least forty (40) hour work weeks, which normally includes at least thirty-five (35) hours during normal office hours and five (5) hours in attending meetings and other duties outside office hours. The Town Manager recognizes that his job duties may require him to work beyond forty (40) hours per week in order to fulfill his obligations as a professional employee.

It is recognized that the Town Manager must devote a great deal of time outside of normal office hours to the business of the Town and to that end the Town Manager will be allowed to make reasonable adjustments to his schedule as he shall deem appropriate during said normal office hours.

The Town Manager will devote full time and attention to the business of the Town and will not engage in any other business, except with the approval of the Board.

## **SECTION XI: BONDING & INDEMNIFICATION**

A. The Town shall defend, save harmless and indemnify the Town Manager against any tort, professional liability, claim or demand, or other civil legal action, whether groundless or otherwise, arising out of an alleged act or omission occurring in the performance of his or her



duties as Town Manager, even if said claim has been made following his or her termination from employment, made by any third party provided that the Town Manager acted within the scope of his or her duties. The Town shall pay the amount of any settlement or judgment rendered thereon. The Town may compromise and settle any such claim or suit and will pay the amount of any settlement or judgment rendered thereon without recourse to the Town Manager.

B. The Town shall reimburse the Town Manager for any attorneys' fees and costs incurred by the Town Manager in connection with such claims or suits involving the Town Manager in his professional capacity.

C. This indemnification shall also apply to the Town Manager after he leaves the employment of the Town.

#### **SECTION XII: SEVERABILITY**

If any provision or any portion thereof of this Agreement is found to be unconstitutional, invalid, or unenforceable, it shall not affect the remainder of said Agreement but said remainder shall be binding and remain in full force and effect.

#### **SECTION XIII**

This Agreement shall be executed in two counterparts, each of which shall be deemed to be an original, and both of which, taken together, shall be deemed one and the same instrument.

#### **SECTION XIV: GOVERNING LAW**

This Agreement shall be governed by and constructed and enforced in accordance with the laws of the Commonwealth of Massachusetts, without regard to conflict of law principles.


## **SECTION XV:     NOTICES**

Any and all notices required or permitted to be given under this Agreement will be sufficient if furnished in writing, sent by certified mail to his last known residence, in the case of the Town Manager, or the Chair of the Select Board in the case of the Town.

*[Signature page to follow]*

IN WITNESS THEREOF, the parties have hereunto signed and sealed this Agreement and a duplicate thereof Dec. 16 in the year 2025, such Agreement to be effective as of January 1, 2026 until December 31, 2028

**TOWN OF SUDBURY**  
**By its TOWN MANAGER**

  
\_\_\_\_\_  
Andrew J. Sheehan  
Town Manager

Dated: Dec. 16, 2025

**By its SELECT BOARD**

  
\_\_\_\_\_  
Lisa V. Kouchakdjian, Chair

Dated: Dec. 16, 2025

  
\_\_\_\_\_  
Janie W. Dretler, Vice-Chair

Dated: Dec. 16, 2025

  
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Daniel B. Carty, Member

Dated: Dec. 16, 2025

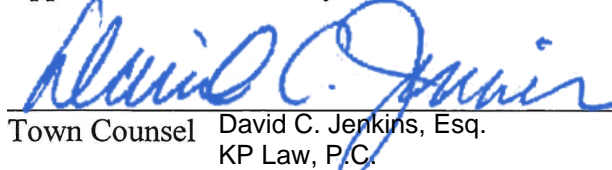
  
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Radha R. Gargeya, Member

Dated: Dec. 16, 2025

  
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Charles G. Russo, Member

Dated: Dec. 16, 2025

Approved as to form only:

  
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Town Counsel David C. Jenkins, Esq.  
KP Law, P.C.

Dated: December 22 2025