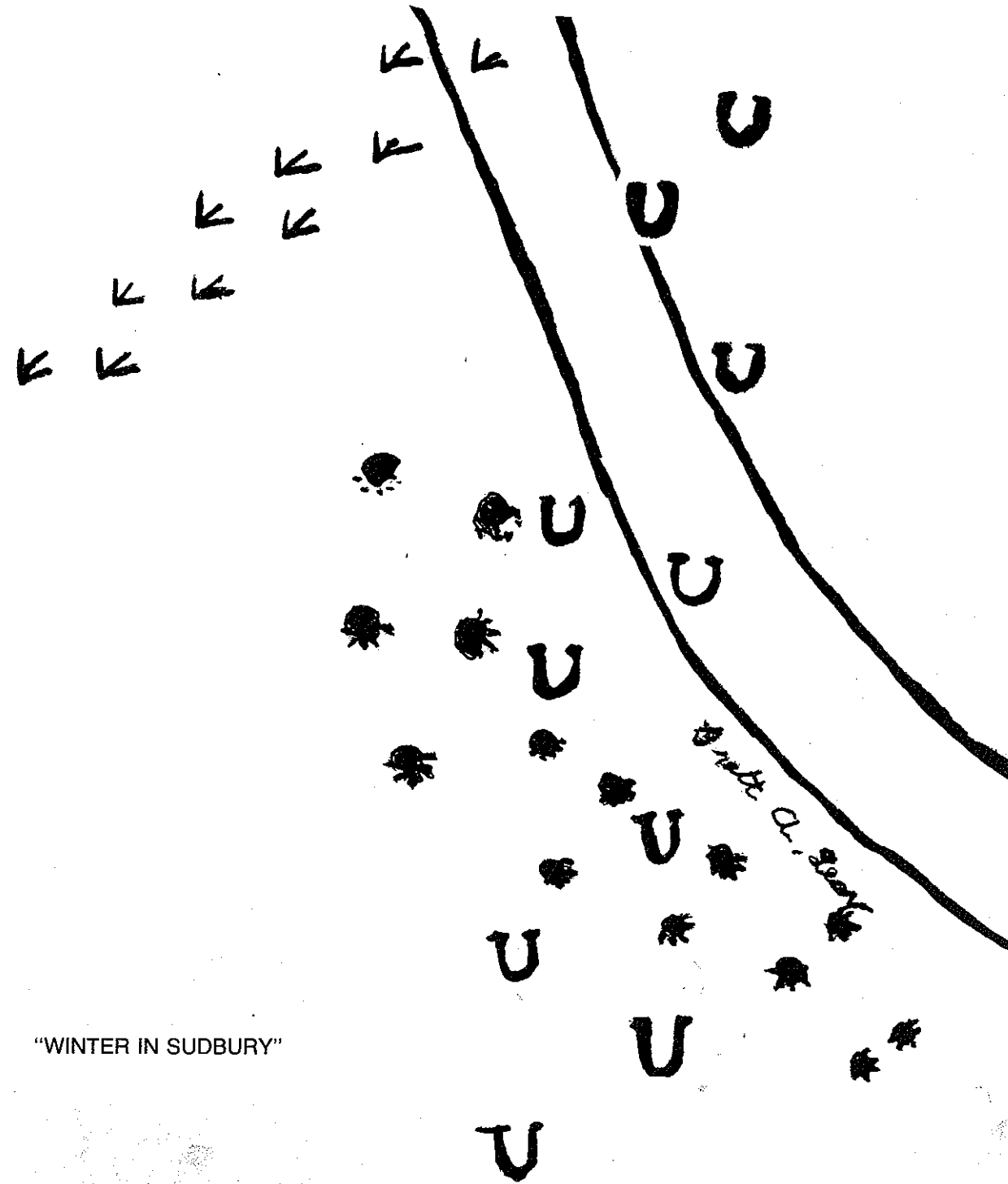
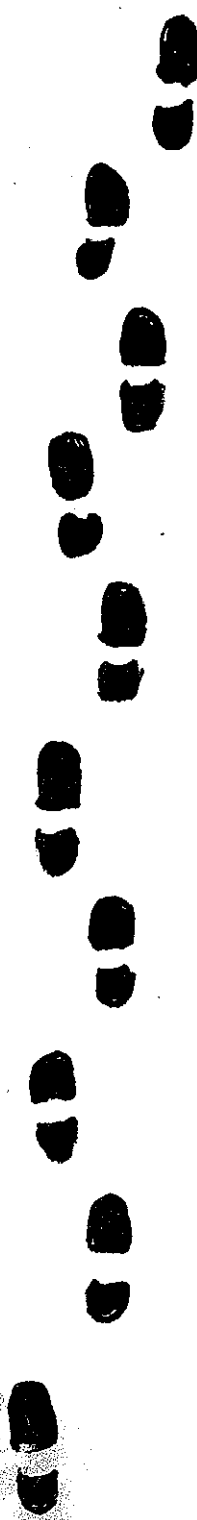


Sudbury Town Report 1973

SUDBURY, MASSACHUSETTS



"WINTER IN SUDBURY"

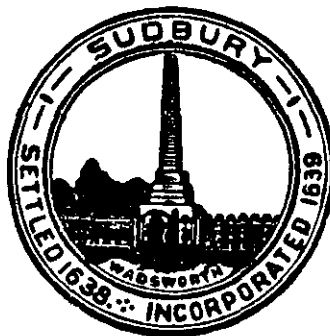


"Winter in Sudbury"
Cover Winner
Brett Ashley Leav
Codjer Lane
Age 8
3rd Grade

The Three Hundred Thirty - Fourth
ANNUAL REPORT

of the
OFFICIAL BOARDS

For the Year Ending December Thirty-first
1973



TOWN OF SUDBURY

Massachusetts

SUDBURY AT A GLANCE

Settled:	1638 — Incorporated: 1639
Population:	1973 Town Census 14,874
Miles of Roads:	116
Area:	24.7 Square Miles
Elevation:	Lowest: 115 feet on Sudbury River at Concord-Wayland line. Highest: 510 feet aslope of Nobscot Mountain at Framingham line near Brimstone Lane.
Tax Rate:	\$49.50 — 100/ Valuation
Form of Government:	Open Town Meeting
Houses of Worship:	Baptist, Catholic (2), Episcopal, Jewish, Lutheran, Methodist, Presbyterian, Unitarian, and United Church of Christ (Congregational)
Hospitals within 10 miles:	Emerson Hospital, Concord Framingham Union Hospital, Framingham Marlborough Hospital, Marlborough
Utilities:	Electrical service, provided by Boston Edison Company Natural gas service, provided by Boston Gas Company Bottled gas service, provided by Suburban Propane of Marlborough Water, supplied by the Sudbury Water District Phone service, provided by New England Telephone
Transportation:	Bus service to Boston and Worcester by Ritchie Bus Lines
Schools:	Six elementary, one junior high, and Lincoln-Sudbury Regional High School
Public Safety:	Full-time Fire Department with three fire stations. Full-time Police Department, also provides emergency ambulance service to hospitals.
Recreation:	Supervised summer playground program Tennis courts and instruction Ice skating rinks Bridle paths and Horse Ring Swimming instruction Facilities and programs for: Baseball Basketball Football Gymnastics Hockey Soccer Softball

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NATIONAL, STATE, COUNTY OFFICIALS

President
of the
United States of America
RICHARD M. NIXON

Vice-Presidents
of the
United States of America
SPIRO T. AGNEW (Res.)
GERALD R. FORD

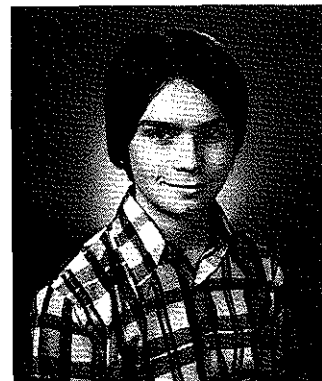
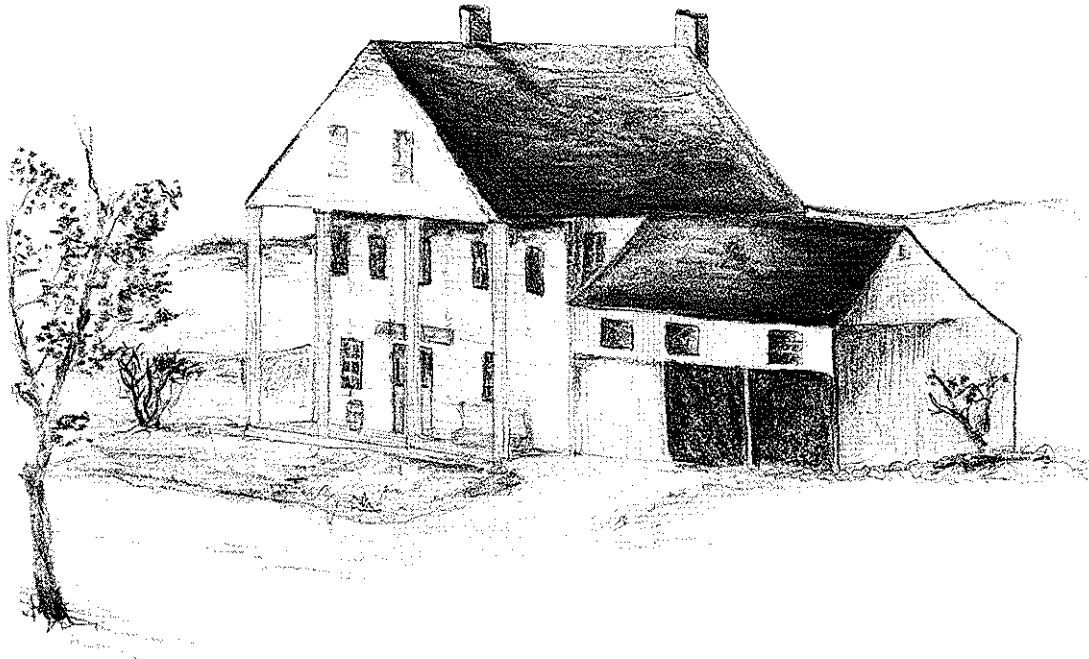
Governor
of the
Commonwealth of Massachusetts
FRANCIS W. SARGENT
Dover

Lieutenant Governor	Donald R. Dwight, Wayland
Secretary of the Commonwealth	John F. X. Davoren, Milford
Treasurer and Receiver General	Robert Q. Crane, Boston
Auditor of the Commonwealth	Thaddeus Buczko, Salem
Attorney General	Robert H. Quinn, Dorchester
Senators in Congress	Edward W. Brooke, Boston Edward M. Kennedy, Boston
Representative in Congress	
4th Congressional District	Father Robert F. Drinan, Newton
Councillor, 3rd Councillor District	George F. Cronin, Jr., Boston
Senator 5th Middlesex District	Chester G. Atkins, Acton
Representative in General Court	
38th Middlesex Representative District	Ann C. Gannett, Wayland
County Commissioners	S. Lester Ralph, Somerville Paul E. Tsongas, Lowell John L. Danehy, Cambridge
Clerk of Courts, Middlesex County	Edward J. Sullivan, Cambridge
Register of Deeds, Middlesex South District	John F. Zamparelli, Medford
County Treasurer	Thomas B. Brennan, Medford
Register of Probate and Insolvency	John V. Harvey, Belmont
District Attorney	John J. Droney, Cambridge
County Sheriff	John J. Buckley, Belmont



FATHER'S DAY PICNIC held at the Wayside Inn by Sudbury Minute and Militia Companies included the John McLeans, Bob McLeans, Eric Volheims, Ray Clarks, Ira Amesburys, Walter Grahns, John Powers'. (Clay Allen)

ADMINISTRATION



"Old Country Store"
Mark Eliason
Stubtoe Lane
Age 15
10th Grade

TOWN OFFICERS

ELECTED TOWN OFFICIALS

ASSESSORS, Board of

George W. Adams 1974
Arthur A. Babigian 1975
J. Leo Quinn 1976

CONSTABLES

John R. MacLean, Jr. 1974
Wesley M. Woodward 1975
Francis E. White 1976

GOODNOW LIBRARY TRUSTEES

June R. Atwood 1974
Margaret F. McQueen 1974
George D. Max 1975
Virginia L. Howard 1976
Robert E. Stocking 1976

HEALTH, Board of

James J. Healy 1974
William J. Cossart, Jr. 1975
William W. Cooper IV 1976

HIGHWAY COMMISSIONERS, Board of

Edward G. Hughes 1974
Ronald P. Espinola 1975
Daniel D. Carter 1975
Anthony L. Galeota 1976
Frederick W. Welch 1976

LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT SCHOOL COMMITTEE

Henry Morgan (Lincoln) 1974
Frederick P. Walkey (Lincoln) 1974
Martha C.A. Clough (Sudbury) 1975
John R. Flather, Jr. (Sudbury) 1975
William T. Maloney (Sudbury) 1976
Joan W. Wofford (Lincoln) 1976

MODERATOR

Frank R. Sherman 1974

PARK AND RECREATION COMMISSIONERS, Board of

Richard T. Cutler (Dec.) 1974
John E. Murray (App'd) 1974
Ernest C. Trimper 1974
Pasquale T. Piscitelli 1975
John R. Carter 1976
Arthur A. Walker 1976

PLANNING BOARD

Eben B. Stevens 1974
Jane F. Gillespie 1975
Paul H. McNally 1976
Robert E. Cooper 1977
Edward W. Connors, Jr. 1978

SELECTMEN, Board of

William F. Toomey 1974
John C. Powers 1975
John E. Taft 1976

SUDBURY SCHOOL COMMITTEE

Alfred C. Cron 1974
Mary H. D'Andrea 1975
Gerald J. Hornik 1975
Lawrence A. Ovian 1976
Phyllis Prager 1976

SUDBURY HOUSING AUTHORITY

Myron J. Fox 1974
Lorraine L. Bauder 1976
Douglas A. Miranda 1977
Willie L. Hoover 1978
Richard B. Faxon (State Appointee) 1974

TAXES, COLLECTOR OF

Isabelle K. Stone 1974

TOWN CLERK

Betsey M. Powers 1974

TREASURER

William E. Downing 1974

APPOINTED TOWN OFFICIALS, COMMITTEES, PERSONNEL

AGING, Council on

Elinor L. Bentley
Clifford A. Card
Joseph F. Gough
Paul J. Leahy
Marion D. Letteney
Barbara A. Parrott
Robert P. Rand
Director of Health — ex-officio
S.P.H.N.A. Director — ex-officio
Superintendent of Schools — ex-officio
S.H.A. Chairman — ex-officio

AMBULANCE SERVICE TASK FORCE

Richard E. Thompson
John H. Wilson
Gloria Stoccardo
Albert St. Germain
Nicholas Lombardi
Israel Hurwitz, M.D.
Norman Pollock, M.D.

ANCIENT DOCUMENTS COMMITTEE

Forrest D. Bradshaw
Richard C. Hill
Russell P. Kirby
George D. Max
M. John Rice, Jr.
Robert E. Stocking
Betsey M. Powers (Town Clerk)

ANIMALS, INSPECTOR OF

Stuart E. Wiles, D.V.M.



NEWLY ELECTED TOWN OFFICIALS were sworn in by Moderator Frank Sherman after March 26 election: (l-r) Selectman John Taft, Tax Collector Isabelle Stone, Highway Commissioner Fred Welch, Planning Board member Edward Connors, Park and Recreation Commissioner Bob Carter, Housing Authority member Willie Hoover, School committee members Lawrence Ovia and Mary D'Andrea, Library Trustee Robert Stocking. Other newly elected officials were Phyllis Prager, School Committee; Arthur Walker, P & R; Leo Quinn, Assessor. (Clay Allen photo)

APPEALS, Board of

Ronald G. Adolph
Philip O. Ahlin, Jr.
Thomas J. Gallagher, Jr.
John F. McKenna
Eunice H. Secatore

ASSOCIATES

Alphonse J. Briand
Robert A. Burd
John F. Cheney
Robert P. Savoy

BUILDING AND WIRING INSPECTOR

Francis E. White

BUSINESS ADVISORY COMMITTEE

Algy Alexander
Leo A. Amendola
Malcolm M. Beers
Edmund Brown
Emmalou Eaton
James Gatlin
William Genna
Arthur W. Grellier
William L. Hall
Mary Jane Hillery
John S. MacKinnon
Norman Martell
G. Burton Mullen
Gilbert Parmenter
Lewis T. Partington
Robert Phelps

Irving E. Place
John H. Rankin
Ellen Jane Siegars
Leon I. Zola

CIVIL DEFENSE

Albert St. Germain, Director
Howard C. Kelley, Radio Operator

CONSERVATION COMMISSION

Raymond P. Clark
Margaret E. Langmuir
Eric S. Lind
Lael M. Meixsell
Olga P. Reed
Peter H. Scott
Joseph P. Tratnyek

DOG OFFICER

Francis E. White
Betsy M. Lawson, Assistant

EARTH REMOVAL BOARD

Edwin A. Blackey
Theodore Kohane
James H. Malonson
John F. McKenna
Carmine Pinto

ELECTION OFFICERS

Precinct 1

Warden - B. Barry Hill (Rep.)
Deputy Warden - June R. Atwood (Rep.)
Clerk - S. Leo Spottswood (Dem.)
Deputy Clerk - Winifred C. Fitzgerald (Dem.)

Inspectors - Benjamin A. Hammer (Rep.)
Jeanne M. Maloney (Dem.)
Deputy Inspectors - Shirley L. MacGregor (Rep.)
Mary V. Early (Dem.)

Precinct 2

Warden - Josiah F. Frost (Rep.)
Deputy Warden - Richard J. Moore (Rep.)
Clerk - Margaret U. Weinstein (Dem.)
Deputy Clerk - Marjorie A. Davin (Dem.)
Inspectors - Anne N. Lehr (Rep.)
Sheila E. Davison (Dem.)
Deputy Inspectors - Fay W. Hamilton (Rep.)
Myron J. Fox (Dem.)

Precinct 3

Warden - William S. Farrell (Dem.)
Deputy Warden - Lois A. Moulton (Dem.)
Clerk - Leona C. Johnson (Rep.)
Deputy Clerk - Alice S. Morrison (Rep.)
Inspectors - Victor H. Harmon (Rep.)
Anita E. Cohen (Dem.)
Deputy Inspectors - Joyce E. Rubin (Rep.)
Lester E. Landers (Dem.)

Precinct 4

Warden - Claire M. Jarvis (Dem.)
Deputy Warden - Jo Ann Savoy (Dem.)
Clerk - Elizabeth W. Newton (Rep.)
Deputy Clerk - Yvonne L. Jelinek (Rep.)
Inspectors - Marion Hriniaik (Rep.)
Hester M. Lewis (Dem.)
Deputy Inspectors - Ann Beckett (Rep.)
Mary M. Monroe (Dem.)

At-Large Officers (Rep.)

Inspector: Edith L. Hull
Deputy Inspector: Louise P. Card
Tellers: Daniel W. Bortle
William A. Burns
Chester Hamilton
Richard F. Heimann
Sally C. Jones
Louis H. Morrison
Robert E. Nims
John P. Nixon
Gloria M. Petersen

At-Large Officers (Dem.)

Inspector: Walter S. Allan, Jr.
Deputy Inspector: Robert D. Abrams
Tellers: Paul Beatty
John M. Blanchette
Warren E. Boyce
Edward W. Connors, Jr.
Louis G. Edwards
Joan S. Felleman
Dorothy R. McCarthy
Pauline R. Walker
John E. Walsh

EQUAL EMPLOYMENT OPPORTUNITY

BYLAW COMMITTEE

Stephen Bankuti

Nancy Blecher
Carroll R. Brownlee

EXECUTIVE SECRETARY

Richard E. Thompson

FENCE VIEWERS

Board of Selectmen

FINANCE COMMITTEE

Roger H. Bender
Ronald L. Blecher
Karl E. Clough
Peter V. DeGeorge
John J. Drum
Carolyn J. Edwards
John J. Hennessy
Frank T. LeBart
S. William Linko

FIRE CHIEF

Albert St. Germain

FIRE DEPARTMENT PERSONNEL

Captains

James Devoll II
Josiah F. Frost
Howard C. Kelley
David Weir

Full Time Firefighters

George Abrahamson
Peter Albee
Robert Albee
Charles Anderson
David Boyd
Michael Callahan
Peter Devoll
Michael Dunne
Frederick Eisner
David Frost
Peter Frost
Richard Hawes
Joseph Helms
James Jackson
Daniel Moore
George A. Moore, Jr.
Daniel Nardini
Robert Place
Richard Plank
Robert Row
Gerald Spiller
Wilfred Spiller
Bruce Vinal
John Young

Call Firefighters

Kenneth Anderson
Harold Cutler
Robert Noyes
Dean Porter

FOREST WARDEN
Albert St. Germain

GAS INSPECTOR
Howard P. Porter

HIGHWAY SUPERINTENDENT
Edward J. Blaine, Jr.

HISTORIC DISTRICTS COMMISSION
Edwin A. Blackey
Donald W. Bowry (Res.)
Carlton W. Ellms, Jr.
Clark M. Goff
W. Burgess Warren

HISTORIC STRUCTURES COMMISSION
Robert P. Desjardin
Richard C. Hill
Jerome G. McGonagle

HISTORICAL COMMISSION
Forrest D. Bradshaw
Joseph E. Brown
Donald B. Devoe
Richard C. Hill
Robert L. Oram

HOUSING ADVISORY COMMITTEE
(Subcommittee of Planning Board)
Robert D. Abrams
Charlotte E. Goss
Robert B. Williams

INDUSTRIAL ACCIDENT BOARD
Richard E. Thompson, Town Agent

INDUSTRIAL DEVELOPMENT COMMISSION
Arthur A. Babigian
Joseph E. Brown
Martin E. Doyle
Harvey N. Fairbank (Dec.)
Chester Hamilton (Res.)
Ralph E. Hawes
Francis J. Koppeis
Robert H. Pike
Kenneth L. Ritchie
Eben B. Stevens
Leon I. Zola

INSURANCE ADVISORY COMMITTEE
Josiah F. Frost
Earl B. Hoyle
R. Barry Liner

KEEPER OF THE LOCKUP
Nicholas Lombardi

**LONG RANGE CAPITAL EXPENDITURES
COMMITTEE**
Marjorie C. Huse
Saul M. Nathan
Paul J. Remington

William T. Rynne
John R. Smith

MEMORIAL DAY COMMITTEE
Joseph D. Bausk
Frank H. Grinnell
Mary Jane Hillery
Joan E. Meehan
S. Leo Spottswood
William M. Waldsmith

**MINUTEMAN REGIONAL VOCATIONAL-
TECHNICAL SCHOOL DISTRICT Representative**
Alfred C. Cron

MUNICIPAL FACILITIES COMMITTEE
Louis N. Adams
R. Maynard Marshall III
Lawrence H. Peavey, Jr.
Kenneth L. Throckmorton
Dan A. Woolley

PERMANENT BUILDING COMMITTEE
Walter R. Beckett
William M. Bell
Norman R. Gillespie
Robert J. Hotch
Craig W. Parkhill
John L. Reutlinger
James W. Rubin

PERMANENT LANDSCAPE COMMITTEE
Shirlee G. Burd
Virginia E. Child
Grace M. Gelpke
Jane Goode (Res.)
Joan A. MacGilvra
Edward J. Blaine, Jr. (Tree Warden)

PERSONNEL BOARD
Michael E. Boardman
George E. Distler
Anthony M. Fredella
J. Davis Marshall
Bruce Ostar

PLUMBING INSPECTOR
Howard P. Porter

POLICE CHIEF
Nicholas Lombardi (Acting)

**POLICE DEPARTMENT PERSONNEL
Sergeants**

George J. Anelons
Peter B. Lembo
Peter G. Sullivan
Wesley M. Woodward

Patrolmen
George T. Burney
William B. Carroll
Ronald Conrado
Anthony M. Deldon

Daniel Fitzgerald
Mark Gainer
Jeffrey F. Gogan
Allan C. Houghton
Peter S. Langmaid
John R. MacLean, Jr.
Ronald Nix
Bruce C. Noah
Vincent J. Patruno
Wayne M. Shurling
Raymond J. Spinelli, Jr.
Robert L. Wenham
Raymond M. Woodward
Patrolmen Part-Time
Louis Abbondanzio, Jr.
Joseph D. Bausk
J. Lawrence Devoll, Sr.
Ronald Laasanen
John R. McLean, Sr.
Matteo Mucciaccio
Elwood G. Nix
Raymond J. Spinelli, Sr.
Armando Troisi
Francis E. White
Provisional Patrolman
Richard Hession
Special Officer, Non-paid
Albert St. Germain, Fire Chief
Policewomen
Barbara Herrick
Jeanne M. McCarthy
Irene A. Mele

POUND KEEPER

Samuel L. Reed

POWER AND LIGHT COMMITTEE

Robert E. Stone, Jr.
John C. Hare
Manuel Lapidus
Alan L. Monnier
Rodger N. Sjolund

PUBLIC WEAHER

Alfred F. Bonazzoli

REGIONAL CONCERNS COMMITTEE

Malcolm M. Beers
Alfred J. Bown
Richard F. Brooks (Res.)
Paul J. Buxbaum (MBTA and SILC representative)
Ronald B. Campbell, Jr. (MAPC designee)
Ronald P. Espinola (Res.)
Arthur W. Grellier
Edmund L. Henault
Marilyn L. Hotch (Res.)

**REGIONAL REFUSE DISPOSAL
PLANNING COMMITTEE**

Anthony L. Galeota

E. Lawrence Gogolin
Paul H. McNally

REGISTRARS, Board of

Bertram S. Weinstein (Dem.)
Miles P. Robinson (Rep.)
Melvin E. Hodgkins (Rep.)
Betsey M. Powers (Town Clerk)

**REVOLUTIONARY WAR
BICENTENNIAL COMMITTEE**

Philip O. Ahlin, Jr.
Elinor L. Bentley
Roger Allan Bump
Robert D. Burd
Richard H. Davison (Res.)
Marcia Fickett
Maurice Fitzgerald (Res.)
George H. Grant (Res.)
Royal E. Haynes, Jr.
John C. Powers
Samuel L. Reed
Lorelei Snyder
John V. Sullivan

SEALER OF WEIGHTS AND MEASURES

Francis E. White

SIGN BYLAW REVISION COMMITTEE

Richard J. Briden
Robert E. Cooper
William L. Hall
Paul H. McNally
David L. Turner
Francis E. White
Leon I. Zola

**SOLID WASTE DISPOSAL COMMITTEE
(Subcommittee of Board of Health)**

Tema G. Carter
E. Lawrence Gogolin
Robert A. Gottberg

**SURVEYOR OF LUMBER AND
MEASURER OF WOOD**

Ralph W. Stone, Jr.

TALENT SEARCH COMMITTEE

Virginia M. Allan
James W. Doyle
Priscilla T. Harding
June L. Margolin
Cheryl A. Rogers

TOWN ACCOUNTANT

John H. Wilson

TOWN ADMINISTRATION, Committee on

Anne D. Bigelow
Louis G. Edwards
Donald H. Katz
Leonard L. Sanders
Sally T. VonBenken

TOWN COUNSEL

David Lee Turner

TOWN HISTORIANSForrest D. Bradshaw
George D. Max**TOWN PHYSICIANS**John D. Nicholson, M.D.
Z. Stanley Taub, M.D.**TOWN REPORT PREPARATION COMMITTEE**Clayton F. Allen
June E. Allen
Linda Z. Buxbaum
Joseph G. Clementi
Alan L. Erskine
Susan F. Platt
J. Bradley Stroup**TOWN SURVEYOR**

Arthur Harding

TREE WARDEN

Edward J. Blaine, Jr.

TRINITY MENTAL HEALTH ASSOCIATION, Inc.**Advisory Board Member**

William L. Carleton

UNITED NATIONS DAY CHAIRMAN

Sandra E. Gardiner

VETERANS ADVISORY COMMITTEEAlfred F. Bonazzoli
William A. Burns
Catherine B. Greene
Paul J. Leahy
Thomas F. McDonough**VETERANS GRAVES OFFICER**

Frank H. Grinnell

VETERANS SERVICES, Agent and Director

Frank H. Grinnell

**WAYLAND-SUDBURY SEPTAGE DISPOSAL
PLANNING COMMITTEE**William W. Cooper IV
Ronald P. Espinola
Paul H. McNally
John C. Powers
Peter H. Scott**YOUTH COMMISSION STUDY COMMITTEE**Jean N. Alley
Richard F. Brooks
Clifford A. Card
H. Stewart Dickson
Cynthia A. Harvey
Stephen P. Miller
Stanley G. Russell**ZONING ENFORCEMENT AGENT**

Francis E. White



EARTH WEEK/SPRING CLEAN-UP DAY, held in April, made Sudbury a cleaner Town through the willing efforts of many local organizations of which P.R.I.D.E. was one. Working along Boston Post Road were (l-r) senior and junior P.R.I.D.E. members Mrs. Anne Segel, Land's End Lane; Marla Rhodes, Nashoba Rd.; Elaine Huffman, Normandy Dr.; Mrs. Barbara Pryor, Goodman's Hill Rd.; Deidre Giobbe, Wilson Rd. (Clay Allen photo)

BOARD OF SELECTMEN

At the Board of Selectmen's organizational meeting on March 27, following the annual Town election, William F. Toomey was elected Chairman. Other Board members are John C. Powers and John E. Taft. Richard (Ed) Thompson was reappointed to serve as Executive Secretary of the Board for the ensuing year.

This year attention has been focused on the adverse impact of the actions or inactions of the State and Federal governments upon Town government and taxes. In this connection the Board feels that town government, to survive, must remain viable and accessible to all citizens, providing the necessary public services at the least possible cost, with a minimum amount of financial tax burden imposed by outside governmental agencies.

Throughout our report this year, mention will be made of action taken to create a team approach to upgrade and improve Town departmental efficiency to counteract increasing State and County assessments. By appointment of the Board of Selectmen, the Executive Secretary is the leader of the Town's management team. The Executive Secretary has worked continuously to upgrade Town departments, and he has held interdepartmental staff meetings and conferences to improve the teamwork of the various Boards and Commissions.

The Selectmen's problems and opportunities or challenges remain basically the same as reported last year. However, this year we will also report on our success in meeting our objectives for 1973 which, for the most part, will be continuing objectives for some years to come.

MEETING 1973 OBJECTIVES

MANAGEMENT AND ADMINISTRATION

The number one issue for Sudbury was the \$6.00 tax rate increase, despite the fact that most town departments' budgets did not increase substantially over the amounts voted at the previous year's Town Meeting. The two major factors that contributed to the 1973 tax rate increase were:

- Increasing State assessments and decreasing State local aid.
- New Fiscal Transitional Year (18 months) mandated by the State Legislature.

Sudbury's Estimated Receipts (Local Aid) from the Cherry Sheet for 1973 were less than anticipated by approximately \$460,000. This can be directly attributed to the fact that Sudbury is assessing at full and fair market value. The Selectmen, in an attempt to rectify the foregoing, unanimously endorsed legal action to force uniform reimbursement from the State to local communities, which is based on a fair and equitable basis, rather than the present system which penalizes cities and towns like Sudbury which assess at full and fair market value. This is most disadvantageous to Sud-

bury because of the new distribution formulas for determining Local State Aid to schools. Many cities and towns all over the Commonwealth have indicated a willingness to join Sudbury both legally and financially to correct the present procedure of the State concerning the allocation and distribution of local funds.

The change-over to a new fiscal budget year, State-wide, is the other major factor contributing to the 1973 tax rate increase. The additional cost for teachers' salaries alone resulting from the new fiscal transitional year, amounted to approximately \$518,000. Likewise, the new fiscal transitional year required increased appropriations in the areas of group insurance, property insurance, snow and ice removal, and Reserve Fund. However, similar appropriations will not need such increases in future years.

The Selectmen have expressed their intention to do whatever possible to stabilize the 1974-75 fiscal year tax rate. In order to help insure the foregoing, the Board of Selectmen issued budget control guidelines for the submission of all 1974-75 Town budgets under their control, which, in essence, directed all departments to maintain expenditure levels of the preceding year. In addition, the Selectmen asked all independent town boards and commissions to do the same.

The Selectmen appointed John H. Wilson as Town Accountant, to head up and reorganize the Town accounting functions. At present, an indepth study is under way to determine the feasibility of introducing modern-day data processing techniques in the Accounting Office to serve all Town agencies.

In the areas of Police and Fire, the Selectmen are happy to report that Nicholas Lombardi was appointed Chief of Police early in 1974. The Town had an acting Chief of Police for two years, mostly because of problems with Civil Service procedures. The Police Department continued to make great strides in solving crimes in all categories due mainly to the work of the new detective division. Also, in the Fire Department, in anticipation of Fire Chief Al St. Germain's retirement at the end of 1974, the Selectmen have conducted periodic meetings and interviews with the Fire Captains to select a possible replacement as new Fire Chief.

The Selectmen established, and made appointments to, the following new Boards and Committees: Council on Aging, Youth Commission Study Committee, Ambulance Task Force, Equal Employment Opportunity Bylaw Committee, Sign Bylaw Revision Committee, and Veterans Advisory Committee.

This year the Selectmen are pleased to report that we have been successful in settling out-of-court several threatened intra-Town Board litigations which could have resulted in legal expenditures for the Town.



FOURTH OF JULY PARADE MARSHALS were the towns three selectmen and its state senator, (l-r) John Powers, Sen. Chester Atkins, William Toomey, and John Taft. (Clay Allen photo)

On July 1, the Selectmen approved transferring all Building service and maintenance functions to the Building Department so that better supervision and control could be administered over the maintenance, repair and cleaning of Town offices and buildings under their control.

In anticipation of the new 1973 State law relative to Collective Bargaining and Binding Arbitration, the Selectmen appointed, in the latter part of 1973, a special Labor Relations Counsel, to act as their agent for collective bargaining purposes, during the 1974-75 negotiation sessions with the Police, Fire and Highway departments. The Board was very disappointed that the compulsory binding arbitration legislation was passed by the Legislature, over the objections of most every city and town in the Commonwealth, because of pressures from police and fire groups within the State. The passage of this new legislation can remove from town meeting the right to set future wages and other employee benefits.

TOWN FACILITIES

Many man-hours were spent on the new proposed central fire/police headquarters facility by the Board of Selectmen, Permanent Building Committee, and the Police and Fire Departments, in attempting to work out the final details for interior and exterior design. Two design alternates will be submitted at the 1974 Annual Town Meeting, offering either a contemporary design or a colonial design. Construction funds for the new police/fire facility will be asked for at the 1974 Annual Town Meeting based on whatever design the Town meeting approves. The Selectmen recognize the probable impact the new Police/Fire Headquarters will have

on future tax rates, but also recognizes the impact on future Town public safety services, if we do not proceed.

The preliminary plans and cost estimates for the renovations and expansion of the Town Hall will be completed early in 1974. Once final preliminary plans are submitted to the Selectmen, a special meeting will be held with all departments and groups concerned to solicit their comments and suggestions on final plans for Town Hall renovation. During the interim, awaiting final plans and approval for Town Hall renovations, the Town Hall and the White Building have undergone minor renovation work, to better accommodate Town office personnel, which have substantially increased over the past eight years.

CONSOLIDATION OF TOWN FUNCTIONS

The Selectmen discussed and looked into possible reorganization and consolidation plans for the Building Department and Dog Control functions, Town Counsel's office, Accounting, and patrol responsibilities for Conservation lands. Since all the foregoing involve possible personnel changes, and multi-jurisdiction questions, their ultimate resolution will not be decided until more complete investigation and study is completed.

In the meantime, however, much progress has been made with reorganizing and consolidating town accounting classifications through the office of the Town Accountant. It is believed that with the centralization of control over many of the Town costs for large expense items such as telephone and postage, we will be able to save many taxpayers' dollars, as has been proven in

1973 in the areas of copying service and radio maintenance.

QUALITY OF LIFE IN SUDBURY

In April the Selectmen, through the Executive Secretary, again co-sponsored an extremely successful Earth Week/Spring Clean-up Day with several local organizations and groups. We especially thank all the local Boy Scouts, Girl Scouts, Campfire Girls, 4-H, PRIDE, school children and others who helped make this program so worthwhile and successful this past year and every year.

On December 3 the Selectmen approved and issued a Ten Point Plan for Dealing with the Energy Crisis in the Town of Sudbury. In concert with federal and state agencies, the Office of the Selectmen initiated other emergency measures to deal with the energy crisis, especially in the areas of expediting any complaints dealing with shortage of home fuels or power.

Proceeding the pronouncement of the energy crisis, the Selectmen authorized the preparation of an Emergency Communications Planning Report for Sudbury, which was completed in November. The Report includes detailed surveys and evaluations of communication facilities and systems in Sudbury and provides a comprehensive plan for integrating and upgrading these resources to form a flexible Emergency Communications System. Already this report has proven invaluable for planning for the new Police/Fire Headquarters, plus enabling us to make an immediate response to inquiries during the early stages of the energy crisis.

The Selectmen completed negotiations for the acquisition of several pieces of land in the Town which will be for the benefit and enjoyment of Sudbury residents for many years to come. These properties included:

- The former Haskell land off Hudson Road for Park and Recreation purposes. Approximately 29 acres. The Town appropriated \$180,000 to purchase the Haskell land, of which \$90,000 has been approved to be reimbursed to the Town through the State Department of Natural Resources and the Federal Bureau of Outdoor Recreation. The \$90,000 reimbursement indicates the Town's improved sophistication in obtaining matching federal and state funds.
- The former Oliver land off Hudson Road for new Police/Fire Headquarters and for housing for the elderly. Approximately 20 acres. The Town purchased the Oliver land for \$80,000, but will recover \$37,500 by selling approximately 7 acres to the Sudbury Housing Authority.
- The "Old Training Field" on the easterly side of Old County Road for public park purposes and for preservation of an ancient landmark. Approximately 3 acres.

With funding approval of the 1973 Annual Town Meeting, the Selectmen have proceeded to place all utility wiring in the Town Centre underground. It is expected that this project will be completed in early 1974. Through the Fire Chief, \$6,000 has already been saved on the cost of the project by purchasing fire alarm cable from Civil Defense surplus property headquarters.

Lastly, the Selectmen continued their efforts, at every level of government, to keep Sudbury's interest known concerning the final disposition of certain portions of the United States Army Natick Laboratories/Sudbury Annex property located in Sudbury. It is expected that more than 400 acres of federal property located in Sudbury will be declared surplus federal land in the next year or so, and the Selectmen intend to do everything possible to protect the Town's interest in its ultimate disposition.

BICENTENNIAL CELEBRATION

Plans for the 1976 Bicentennial Celebration got off to a good start with the first phases of development of Heritage Park well underway. Through public subscription and a \$4,000 grant from the State Bicentennial Commission through the Federal American Revolutionary War Bicentennial Commission, approximately \$20,000 is available for construction of Heritage Park. Many local persons and families, and other groups and organizations, have contributed generously of their time and money toward completion of Heritage Park.

Sudbury's Revolutionary War Bicentennial Committee has spent many hours preparing for the 1976 Bicentennial Celebration. A report by the Bicentennial Committee appears later in the Town Report on their activities in 1973. The Board of Selectmen has indicated support of a study and survey of the probable impact of the 1976 celebration during the time of the upcoming April 19, 1974, celebration to make certain predictions regarding future traffic impact and circulation, and public safety needs.

On May 17, the Selectmen announced that the Wayside Inn Historic District was added to the National Registry of Historic Places.

OUTSIDE INFLUENCE AND INVOLVEMENT

The Selectmen, in conjunction with many other Massachusetts cities and towns, worked at the state level for property tax relief, effective mass transportation, and improved municipal government. The Selectmen particularly fought hard with the Governor to have local aid restored to the Town that is reported on the so-called Cherry Sheet. Even though the Selectmen participated in the success of getting a Supplementary Cherry Sheet issued, meaning a 70⁴ decrease in the 1973 tax rate, it is still likely the Town stands to lose approximately \$75,000 because of inaction by the State to make man-

datory reimbursements to the Town.

The Selectmen, in concert with other towns, successfully worked toward a reorientation of the Massachusetts Selectmen's Association activities to make it a more effective organization in meeting the needs of the communities it represents. The Sudbury Selectmen were well represented on the Massachusetts Selectmen's Association standing committees, with John Taft on the Bylaw Revision and Budget Committees, John Powers on the Transportation Committee, and Bill Toomey as Chairman of the Annual Meeting Programs Committee. It was reported by many that the 1973 Massachusetts Selectmen's Association Meeting was one of the best annual Selectmen's Association meetings in many years, with Bill Toomey deserving much of the credit. Also, the Annual Selectmen's Meeting was of significance to Sudbury in that John Taft was elected 2nd Vice-President of the Association.

Late in 1973 we sponsored the first meeting of South Middlesex Area selectmen to discuss common problems and to get to know one another on a first-name basis. It is anticipated that these meetings will continue on a periodic basis to the benefit of all communities concerned. Likewise an area meeting of communities adjoining Route 20 was called to discuss local transportation problems and to offer support for the success of the new Ritchie Bus Lines company providing commuter service to Sudbury.

MEETING THE NEEDS OF ALL CITIZENS

Meeting the needs of our citizens of all ages and economic standing took another step forward this year with the formation of the Sudbury Non-Profit Housing Corporation recommended by the Moderate Income Housing Committee and supported by the Board of Selectmen.

In addition, as noted previously, the formation and appointment this year of the Council on Aging, Youth Commission Study Committee, and the Equal Employment Opportunity Bylaw Committee, should bring us a little closer in the next few years toward identifying local needs and priorities of young, elderly and minority groups.

The Selectmen worked closely with the Sudbury Housing Authority in finalizing plans for the eventual development of elderly housing units, and in this regard, sold approximately seven acres of the Oliver land to the Housing Authority for \$37,500 to construct elderly housing units.

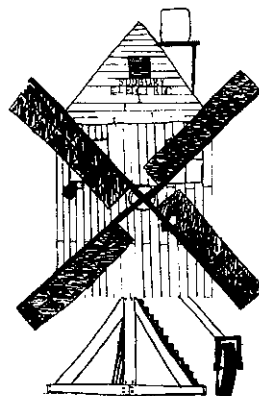
SUDBURY'S ULTIMATE DEVELOPMENT AND CHARACTER

Last year the Selectmen reported that they would estab-

lish a Citizen's Task Force to work with the town agencies in evaluating the issues and recommending the future course of Sudbury's development in key areas such as population, land use, business and industrial base, sewage, transportation, town services and tax impact. A Citizens' Task Force was not appointed in 1973, but as has been previously reported, the Selectmen did work in all the key areas in which, hopefully, a future Citizens' Task Force might become more involved. To help us expedite the establishment of a Citizens' Task Force in 1974, we have asked the Talent Search Committee to provide likely candidates for appointment by listing names they have on file by precinct and neighborhoods.

In conjunction with the Business Advisory Committee, a public meeting was held with the Boston Post Road gas station owners to elicit their cooperation in improving the esthetic appearance of Route 20, as well as express the Selectmen's desire to work closely with them to resolve any problems relating to regulations and licensing. Of major significance, as a result partly of the meeting with the gas station owners, was the appointment of a Sign Bylaw Revision Committee, whose primary function was to review the present Town bylaws pertaining to signs, and to recommend revisions and modifications to the Selectmen in the form of a Warrant Article for the 1974 Annual Town Meeting.

On regional matters having possible enormous future impact on the ultimate character and development of Sudbury, the Selectmen maintained updated dialogue and discussion on the activities of both the Sudbury Regional Refuse Disposal Planning Committee and the Wayland/Sudbury Septage Disposal Planning Committee. A final report and recommendation will be presented to the 1974 Town Meeting on the possibility of designing and constructing a joint Wayland/Sudbury septage sludge disposal plant, possibly the first multi-town joint venture of its kind.



"Sudbury Electric at Work"
Martin Olsen
Age 12



PAST SELECTMEN were given recognition at Town Fathers' Forum in November: Attending were past selectmen (left) Ted Doyle and Edward Kreitsek, (at far right) Richard Venne, with present selectmen William Toomey (center) and John Powers (2nd from right). (Clay Allen photo)

PAST SELECTMEN HONORED

The regular monthly meetings of the Town Fathers' Forum were held with representatives of all Town Boards, Commissions and Committees, in attendance. One major highlight during the month of October at the Town Fathers' Forum was the special recognition of past living Selectmen. It is appropriate to recognize, periodically, past Selectmen who have contributed invaluable personal time in running town affairs, acting in their capacity as the top administrative board of the Town government. At this meeting photos were taken of several of the Past Selectmen to begin an official collection of pictures to be placed in a prominent place in the Town Hall.

ANNUAL TOWN REPORT

The outstanding work of the Town Report Preparation Committee was again recognized statewide in 1973 with the 1972 Annual Town Report being awarded First Prize in its population group. Listed below is the record of Town Report awards presented to Sudbury over the past few years in its population group.

Year of Report	Award	Presenting Organization
1964	1st Prize	Mass. Selectmen's Assoc.
1965	2nd Prize	Mass. Selectmen's Assoc.
1966	1st Prize	Mass. Selectmen's Assoc.
1967	1st Prize	Mass. Selectmen's Assoc.
1968	2nd Prize	Mass. Selectmen's Assoc.
1970	1st Prize	Mass. Selectmen's Assoc.
1971	1st Prize	Mass. Selectmen's Assoc.
	&	
	1st Prize	New England Council and the New England States and Municipal Finance Officers Association
1972	1st Prize	Mass. Selectmen's Association

NEIGHBORHOOD MEETINGS

In March the Selectmen sponsored Neighborhood Meetings at the Nixon, Haynes, Israel Loring, and Horse Pond Elementary Schools for the purpose of explaining

the new 18-month fiscal transitional budget year, and to allow residents to ask questions on subject pertaining to the 1973 Annual Town Meeting. All local Boards and Commissions inserting Articles for the 1973 Town Meeting had representatives at the Neighborhood Meetings to explain their Articles and answer questions. The Neighborhood Meetings were likewise used to solicit citizen concerns on other subjects, and it might be well to continue to hold them for this purpose in the future.

WALKWAYS

As can be visibly seen, the Concord Road Walkway, from the Goodnow Library North to the Lincoln/Sudbury Regional High School, was completed. The Selectmen wish to recognize the Engineering Department and the joint effort of its personnel for their part in completion of the Concord Road Walkway. Even though minor modifications will have to be made to the walkway, it typifies what all future walkways should look like in Sudbury.

Updated progress on other town walkways now under way appears in the Annual Report of the Planning Board and the Engineering Department.

We have attempted to report on those activities of 1973 which show our progress in upgrading and improving department efficiency by employing competent staff personnel, being active at all levels of government, and attempting to create a team approach to solving Town problems and finances. We also reported on our success at meeting the year's objectives . . . we have accomplished a little, but there are tremendous problems on which we are continuing to work.

Respectfully Submitted,

William F. Toomey, Chairman
John C. Powers
John E. Taft



IT'S SMILES ALL AROUND as Sudburyites enjoy their victories at the 1973 Massachusetts Selectmens Association at Hyannis in October. Sudbury Selectmen John Taft, third from left, was elected Second Vice President of MSA, and Mrs. June E. Allen, Chairman of the Sudbury Town Report Preparation Committee, displays the First Place certificate awarded by MSA to Sudbury for excellence of its 1972 Annual Town Report. Attending the convention from Sudbury were (l-r) Executive Secretary Ed Thompson, Selectmen John Powers and John Taft, June Allen, William Toomey, Chairman of Sudbury's Board of Selectmen and Chairman of the 1973 MSA Convention, Town Clerk Mrs. Betsy Powers, Selectmen's Secretary Mrs. Phyllis Sampson and husband Gordon, and Mrs. William Toomey. (Clay Allen photo)

**BOARD OF SELECTMEN
FINANCIAL REPORT - 1973**

Liquor Identification Cards	\$ 84.00
Liquor License Advertising Fees	60.00
Beer & Wine Licenses, 1-day	30.00
Common Victualler's Licenses	5.00
Ice Cream, etc., Lord's Day	2.00
Public Entertainment, Lord's Day (Billiards, Bowling)	368.00
Used Car Licenses	10.00
Fuel Storage Permit Advertising Fees	75.00
Taxi Licenses	48.00
Special Permits	10.00
Total Licenses	<u>692.00</u>
Sale of Tax Possession Land	200.00
Rent of Town Buildings	60.00
Total Selectmen's Receipts	<u>\$952.00</u>

INSURANCE ADVISORY COMMITTEE

There is now a much smoother flow of information between the insurance agent, the town's various operating departments, and the advisory committee. A procedure has been established for the filing of claims and other important information through proper channels. It is now mandatory that all independent contractors employed by the Town, provide evidence of adequate insurance for the protection of the Town and its residents.

The policy insuring all buildings and their contents has been adjusted in several areas to broaden the coverage and increase the limits of protection. This was done at a very nominal increase in overall cost by employing the use of realistic deductibles and further negotiating with the insurance carrier.

As of July 1973, the Workmen's Compensation Policy, which costs Sudbury \$18,000 to \$20,000 annually, has been placed with a new insurance carrier. By taking advantage of this company's very competitive program, it is hoped that with the continued favorable loss experience the Town will be able to recover many thousands of dollars annually from this policy.

During the summer of 1973, your committee met with the Chairman of the Lincoln-Sudbury Regional School Committee and several of his staff. This meeting came about as the result of the Selectmen suggesting to the School Committee that they avail themselves of our services to ascertain whether or not any beneficial changes could be made to the Regional Insurance Program. As a result of this cooperative effort, we are happy to report that the Regional Insurance Program was put out for bids and very satisfactory results were obtained. Thanks to the Selectmen and to Mr. Flather,

and his staff for making this possible. It's always nice to see constructive cooperation among various departments in Town government.

Respectfully submitted,

R. Barry Liner, Chairman
Josiah F. Frost
Earl B. Hoyle

MODERATOR

During 1973, the concept of the periodic town meeting (that is, spreading the workload of a normally-heavy Annual Meeting among two or more meetings held at different times of the year) came to a vote at the January Special Town Meeting. Although the idea was supported by a Study Committee, it was rejected by the Town. However, by its very existence, that January Special Town Meeting proved the effectiveness of the periodic town meeting in easing the crushing burden of trying to do all of our work at once. By taking up at a special meeting some work that would ordinarily be handled at the Annual Meeting in April, it was possible to save two nights of the voters' time at the annual meeting. January is not a good time to hold a special meeting because too much else is happening in the Town government at the time; however, the concept is still a good one. There is growing sentiment in favor of it among Moderators state-wide, and I am certain that it will come up again in Sudbury in the future.



MODERATOR GETS SWORN IN FIRST. Re-elected Frank Sherman gets sworn in by Town Clerk Mrs. Betsy Powers before he can tend to his official duty of swearing in other newly elected town officials after the Annual Town Election in March. (Clay Allen photo)

For the first time this year, we operated under the new flat quorum of 200 voters. It worked well; for all but one night of the Annual Town Meeting we had several times the required number present, and we never had to adjourn or postpone a session because of no quorum.

I must state some apprehension at a rather alarming trend in tactics that is becoming apparent. It has become a too-common practice for a side that loses at one session of a town meeting to seek reconsideration of the

point, not by the regularly constituted procedure of reconsideration at the next session of the same meeting, which would require a two-thirds vote, but by circulating a petition for a new special town meeting, with a whole new warrant, a whole new series of hearings, and a whole new demand on the time of their fellow voters. At the new meeting, the group brings in a large number of people who were not present at the original meeting (and who would probably never attend any meeting but for the special invitation to this one), and prevails by a simple majority. This procedure is permitted by the existing law, but it is an abuse of the system. It is by abuses that a system is ruined and finally discarded, so if we want to keep our open town meeting form of government, this sort of thing cannot happen.

Respectfully submitted,

Frank R. Sherman
Moderator

PERSONNEL BOARD

Charged with administering the Personnel Plan for the Town, this Board met on a regular basis throughout the entire year. The majority of the time was spent on routine evaluation of classification changes, sick leave requests, and other recurrent business.

However, the Board took an ever more active role in helping other Town Boards in drawing up organizational plans, defining or redoing job descriptions, and taking part in selection of key personnel. On a continuing basis, the Board sought to clarify aspects of personnel Bylaws that were seemingly subject to various interpretations. These were then rewritten for the next Annual Town Meeting to avoid future problems.

The most significant change in 1973 was the appointment by the Selectmen of a professional labor negotiator to take the place of the Negotiating Committee. The Personnel Board assisted and advised the negotiator in his bargaining role with various Town employee groups.

The Board announces the retirement of Theodore Theodores and thanks him for his very active service on its behalf, and it welcomes back Michael Boardman who had previously been a Board member.

Respectfully submitted,

Bruce Ostar, Chairman
Michael E. Boardman
George E. Distler
Anthony M. Fredella
J. Davis Marshall

SUDBURY HOUSING AUTHORITY

The backhoe driver shouted "Hallelujah!" as he finally dug into a reasonable depth of sand after having spent the entire morning digging hole after hole of tough material in search of soil adequate for leaching to support the sewage system of the proposed housing for the elderly of low income. He was not the first to dig; others had already been excited by pockets of sand only to be discouraged by tight material a short distance away. As 1973 drew to a close, it appeared that an adequate area may have finally been located, but more examination was necessary before the local Board of Public Health could be reasonably sure that a trouble free system could be installed for the proposed 66 units.



MODERATE INCOME HOUSING COMMITTEE members (l-r) Claude Cane, Dallas Hayes (Chairman), and Willie Hoover gave full report at February Town Fathers' Forum to the Board of Selectmen on needs of the Town as determined by their surveys and research and requested that a non-profit building corporation be formed to continue with their project. (Clay Allen photo)

The Sudbury Housing Authority had begun 1973 by digging for permeable material and discovered the most promising area was adjacent to the police-fire facility. More work was necessary on plans for that facility before the amount of land available to the Authority could be determined.

By the end of this year, the Insurance Advisory Committee has been able to attain almost all of its original goals.

Knowing that the boundary between the two was to be worked out and that actual sale was contingent upon finding adequate leaching area, the Annual Town Meeting passed two articles which allowed the Authority to proceed. The Town amended the Zoning Bylaw by exempting, therefrom, the use of land by the Sudbury Housing Authority for housing for elderly persons of low income, when authorized by a two-thirds vote of the Town. The Town, having purchased the total parcel, voted to exempt from the Zoning Bylaws, approximately 6½ acres of the Oliver land fronting on Peakham Road.

During the summer, the Architect and the Authority had preliminary plans and documents approved by the State Department of Community Affairs. At the close of the 1973 State Legislative Session, funding was approved



SUDBURY CITIZENS FOR HOUSING INC., a non profit organization, formed at the recommendation of the Moderate Income Housing Committee after the Annual Town Meeting, met for the first time in June. Those attending were (front row l-r) John Brown, Dallas Hayes, Judy Mack, Doug Miranda (second row) Fr. Frank Daly, Dick Mayo, Gerry Hornik, John Taft, Leonard Doyon, Ernie Bauder, and Mary Monroe.

for such projects as ours. By the end of December, the Authority had signed the Contract for Financial Assistance with the State in the hope that the Department of Public Health approval would be received before the January 29 sale of notes, which would provide the money for project construction.

Respectfully submitted,

Lorraine L. Bauder, Chairman
 Myron J. Fox
 Douglas A. Miranda
 William L. Hoover
 Richard B. Faxon, State Appointee

TALENT SEARCH COMMITTEE

The purpose of the Talent Search Committee is to provide to the "appointing" officials in Sudbury Town Government an up-to-date record of Sudbury residents who are willing to serve on the various appointed town boards and committees. We have advertised through local newspapers and bulletins and the Sudbury Welcome Wagon to contact those people of various interests and abilities who wish to contribute their time and effort to town government. Application cards are available at the Town Hall and from individual members of the Talent Search Committee. We have individually contacted everyone whose name had been on file from previous years to update and assure that our record is accurate.

Many people from our file have been appointed and are now serving on various boards and committees. Others are waiting for a time when the need may arise for their help.

We feel that we have been of assistance in the functioning of the Sudbury Town Government.

Respectfully submitted,

June L. Margolin, Chairman
 Virginia M. Allan
 James W. Doyle
 Priscilla T. Harding
 Cheryl A. Rogers

TOWN REPORT PREPARATION COMMITTEE

Once again the Massachusetts Selectmens Association has awarded first place in the Second Population Group to Sudbury for its Town Report. The award for the 1972 Sudbury Town Report was presented at the 1973 Massachusetts Selectmens Association Convention on October 6 at Hyannis to William F. Toomey, Chairman of Sudbury's Board of Selectmen, and to June E. Allen, Chairman of this Committee.

The Committee gained two new members this year - Mrs. Linda Z. Buxbaum and Mr. Alan L. Erskine. We announce with regret the resignation of Mrs. Mary Jane Hillery, former chairman of this Committee, without whose untiring efforts and great skills the town reports for the past several years would not have achieved the success they did. Also, because of other interests, Mrs. Lynn E. Distler did not rejoin the Committee this year. We have missed her willing and capable efforts on the Committee.

The artwork in this Report was selected from drawings submitted by Sudbury school students under the Town Report Art Review program sponsored by this Committee. The popularity of this program has grown during the past few years. This year the Committee received a 50% increase in the number of pieces of artwork submitted by the students. Furthermore, both the originality of the artwork and the adherence to the themes established for this Report improved over last year. Unfortunately some of the artwork, although excellent, was inconsistent with the established themes and therefore could not be considered for inclusion in this Report.

In March the Committee exhibited the winning artwork from the 1972 Town Report in the Goodnow Library. The Committee plans to exhibit the artwork published in this 1973 Report, plus 13 unpublished honorable mentions, at the Library and in each of the schools. This traveling art show will start in March at the Library for two weeks and then be on display for a week at each school. In addition to the thirteen principal drawings in this Report, you will notice sixteen special illustrations which were judged to be almost as good as the principal drawings. This was a new feature of the Art Review this year.



FIRST PRIZE WAS AWARDED to Sudbury by the Massachusetts Selectmens Association for the excellence of its 1972 Town Report. June Allen, Chairman of the Town Report Preparation Committee, beams happily as she is congratulated by MSA Secretary Mrs. Eleanor N. Johnson at the 1973 Annual MSA Convention in Hyannis on 6 October. William F. Toomey (right), Chairman of the Sudbury Board of Selectmen and Chairman of the 1973 MSA Convention, smiles after having just accepted the award for the Town of Sudbury, while one of the contest judges, Thomas F. Sleeper of Wayland, makes the announcement to the convention delegates. (Clay Allen photo)

Another new feature was the presentation of a personal letter to each of the submitters in recognition of his or her participation in the program.

This 1973 Sudbury Town Report was printed by Lorell Press of Avon, Massachusetts. Distribution of this Report will follow the same plan that was used for the 1972 Report, i.e., distribution was made by members of the Virgil I. (Gus) Grissom Chapter of DeMolay in Sudbury, to whom the Town made a contribution equivalent to one-half of the cost that would have been incurred if those reports had been mailed.

Photographs used in this Report were selected, in part, from the files of the Sudbury Citizen newspaper, for which the Committee expresses its deep appreciation and gratitude. The portraits of the students whose artwork is published in this Report were taken by the photographic team of this Committee. Other photo credits have been given beneath the photos as they appear in this Report. The Committee screened hundreds of

photos in the process of selecting those which best represent a pictorial summary of the year 1973.

The Committee editing team spent many hours editing the reports submitted by Town Boards, Departments, and Committees. When statements were found that were vague, inexplicable, inaccurate, or otherwise confusing to the reader, the originator was contacted for clarification. The Committee feels that this extra effort was well spent toward achieving our goal of providing you with a Town Report that you will enjoy reading, that will provide a wealth of information about the Town's activities and government, and that you will consider worthy of adding to your library for future reference.

Respectfully submitted,

June E. Allen, Chairman
 Clayton F. Allen
 Linda Z. Buxbaum
 Joseph G. Clementi
 Alan L. Erskine
 Susan F. Platt
 J. Bradley Stroup



MISS SUDBURY 1973, Cheryl Carlson of Cedar Creek Rd., reigned over the Fourth of July festivities with her court Judy Whepley (left) and Tricia Fisher. (Clay Allen photo)



EIGHTEEN-MONTH BUDGET MEETING in March was one of a series of neighborhood meetings conducted by the Selectmen and Finance Committee to acquaint the citizenry with the details of this new budget period. Conducting this meeting at Haynes School are (l-r) Selectmen John Powers and William Toomey, Regional School Committeeman William Maloney, and Finance Committeeman Donald Bishop. (Clay Allen photo)

TOWN SERVICES



**"Sudbury Citizens watching
July 4th parade"**
Julia Blatt
Hemlock Rd.
Age 11
6th Grade

BOARD OF APPEALS

During 1973, the Board of Appeals considered 61 cases, an increase of 3 cases over those heard in 1972, 53 of which were granted, 7 denied, and one was withdrawn.

At the annual business meeting, the board revised its rules and a copy of the revised rules was filed with the Town Clerk.

Early in 1973, Edith Hull, a member of the board for 5 years, decided to retire from active public service and did not seek reappointment. The board is indebted to Mrs. Hull for her many years of fine service.

The cases considered during the year and the board's actions thereon are listed below. The asterisk indicates that the variance or permit was granted with certain limiting restrictions safeguarding the public interest. Actions of the board are a matter of public record and are on file with the Town Clerk.

Respectfully submitted,

Ronald G. Adolph, Chairman
Philip O. Ahlin, Clerk
Thomas J. Gallagher, Jr.
John F. McKenna
Eunice H. Secatore

- | | | | |
|------|---|-------|---|
| 73-1 | <p>DiMODICA, MICHAEL J. - 19 Christopher Lane.
Variance to keep a 6-wheel dump truck and a loader in a residential district.</p> <p style="text-align: right;">Granted*</p> | 73-5 | <p>BECKETT, WALTER A. - Lot 26, End of Meadow Drive.
Variance to construct a single family residence on a lot with insufficient frontage.</p> <p style="text-align: right;">Granted</p> |
| 73-2 | <p>ELBANOBSCOT FOUNDATION - Weir Hill Road.
Permit to allow the conduct of an environmental education center and the modification of an existing variance to allow the erection of a year-round dormitory classroom building and to increase the total camp population from 200 to 250.</p> <p style="text-align: right;">Granted*</p> | 73-6 | <p>PIAZZA, EUGENE U. - Lot 1, Old Lancaster Road.
Permit to conduct the practice of child psychiatry as a customary home occupation.</p> <p style="text-align: right;">Granted</p> |
| 73-3 | <p>FERGUSON, HELENA M. - 271 Boston Post Road.
Renewal of variance granted in Case No. 70-49 for the interior storage and maintenance of one truck.</p> <p style="text-align: right;">Granted*</p> | 73-7 | <p>BUDDY DOG HUMANE SOCIETY, INC. & LAWSON, DAVID & BETSEY - 56 Dakin Road.
One-year extension of permit granted in Case No. 72-10 to operate a dog kennel.</p> <p style="text-align: right;">Denied</p> |
| 73-4 | <p>FIRST FEDERAL SAVINGS AND LOAN ASSOCIATION OF LOWELL - Corner of Nobscot Road and the Boston Post Road.
Variance to remodel a pre-existing non-conforming building to operate a bank.</p> <p style="text-align: right;">Granted</p> | 73-8 | <p>McCALLAG, JOHN F. - 82 Thunder Road.
Renewal of permit granted in Case No. 69-11 to operate a kennel for 6 dogs.</p> <p style="text-align: right;">Granted*</p> |
| | | 73-9 | <p>NEWFELL, PHILIP J., JR. - 770 Concord Road.
Renewal of permit granted in Case No. 70-4 for the raising of poultry.</p> <p style="text-align: right;">Granted*</p> |
| | | 73-10 | <p>STRASSMAN, ALAN J. & ANN & MOORE, RICHARD & RUTH A. - 18 Hudson Road.
Variance to operate a shop for the sale of antiques, home accessories and art objects in a residential zone.</p> <p style="text-align: right;">Denied</p> |
| | | 73-11 | <p>McGONAGLE, JEROME G. - 52 Concord Road.
Permit to operate an antique shop as a customary home occupation.</p> <p style="text-align: right;">Denied</p> |
| | | 73-12 | <p>GOODSTONE, LEE H. & JOAN I. - 14 Saxony Drive.
Renewal of permit granted in Case No. 71-54 to operate a kennel for 5 dogs and the sale of puppies.</p> <p style="text-align: right;">Granted*</p> |
| | | 73-13 | <p>KIRKBRIDE, DOLORES J. & JON M. - 82 Pelham Island Road.
Permit to operate a kennel for 4 dogs and the sale of puppies.</p> <p style="text-align: right;">Granted*</p> |
| | | 73-14 | <p>WILDHAGEN, PHILLIP C. & ANNE T. - 821 Boston Post Road.</p> |

	Renewal of permit granted in Case No. 72-21 to operate a kennel for 6 dogs. Granted*	and variances to construct such enlargement with insufficient front yard and street centerline setbacks. Granted
73-15	DRISCOLL, WILLIAM E. & MADELINE M. - 5 Spring Street. Permit to enlarge a non-conforming building variances for insufficient street centerline and rear yard setbacks. Granted	73-23 HAVENCRAFT OF NEW ENGLAND, INC. & MACOT REALTY TRUST - 55 Union Avenue. Permit to use property for the assembly, sale and maintenance of sailboats and related accessories. Granted*
73-16	HAYS, DAVID W. & CHARLOTTE V. - 521 Peakham Road. Variance to construct a swimming pool with insufficient side yard setback. Granted	73-24 WALKER, MARJORIE A. - 62 Goodman's Hill Road. Renewal of permit granted in Case No. 70-15 to operate a kennel for 3 dogs and for the sale of puppies. Granted*
73-17	STEADMAN, WILLARD C. & SANDRA L. - 602 Peakham Road. Variances to construct a tool shed with insufficient side yard setback and to erect a swimming pool with insufficient side yard setback. Denied	73-25 TRIBOU, ARTHUR L. - 3 Marked Tree Road. Permit to conduct a customary home occupation, specifically the making and selling of plastic display cases and small wooden novelties. Granted*
73-18	SILVERMAN, SYLVIA & BABINEAU, RICHARD J. & RUTH - 717 Boston Post Road. Permit to conduct a school for classical ballet. Granted*	73-26 PONTE, ROSEMARY P. - 11 Walkup Road. Permit to teach sewing classes as a customary home occupation. Granted*
73-19	FERGUSON, BRADFORD E. & MARTHA E. - 84 Blueberry Hill Lane. Variance to construct an attached garage with insufficient side yard setback. Granted	73-27 PEISACH, JOEL M. - 20 Bulkley Road. Permit to erect an amateur radio antenna tower. Granted*
73-20	PEIRCE BROS. INC., & DONALD F. PEIRCE End of Maple Avenue. Variances to construct seven temporary arched and pipe-supported fiberglass structures with no permanent flooring or footings in which to produce commercial crops for the wholesale trade only and to fill and grade land in connection with the structures. Granted*	73-28 22 UNION AVENUE REALTY TRUST - 22 Union Avenue. Variances to erect a directionary sign with insufficient street centerline and front yard setbacks. Granted
73-21	NUTILE, CHARLES J. & LOUISE - 16 August Road. Permit to enlarge a non-conforming building and variances to construct such enlargement with insufficient front yard and street centerline setbacks. Granted	73-29 MACONE, DOUGLAS J. & FREDERICK W. - Off Concord Road. Variance to construct a single family residence on a lot with insufficient frontage. Case Withdrawn
73-22	MELLISH, ROBERT & FRANCES - 31 August Road. Permit to enlarge a non-conforming building	73-30 FIRST FEDERAL SAVINGS & LOAN ASSOCIATION OF LOWELL - 450 Boston Post Road. Variances to install a drive-up window at rear of building and to move parking to rear of original plan. Granted

73-31	CAIA, PASQUALE C. - Butler Place. Variances to erect a dwelling with insufficient front, side and rear yard setbacks.	Variance to operate a sporting goods store in a Limited Industrial District.	Granted*
	Denied		
73-32	BRIER, EUGENE A. - Lot 50, Summer Street. Variance to subdivide a recorded lot.	73-41 ST. GERMAIN, PHILIP M. & ANTONIA M. - 17 Oakridge Road. Variances to erect a garage with insufficient front yard and street centerline setbacks.	Granted
	Granted		
73-33	DeMARCO BROS. REALTY CORP. - Off Middle Road, Firecut Lane and Katama Road. Renewal of permit granted in Case No. 70-21 to park and use a so-called house trailer as a construction office.	73-42 JOKISAARI, RICHARD E. - 38 Station Road. Permit to sell auto parts, both retail and wholesale, in an Industrial Zone.	Granted*
	Granted*		
73-34	CITADELLE MISSION, INC. - 138 Maynard Road. Renewal of permit and variances granted in Case No. 71-19 to operate a religious educational center, to erect a sign, and to lodge no more than 12 persons not members of the householder's family.	73-43 FLYNN, ROBERT J. & CAROLE A. - 611 Dutton Road. Permit and variances to extend a non-conforming building, said addition having insufficiencies in street centerline and front yard setbacks.	Granted
	Granted*		
73-35	KRONICK, JOHN G. & ANN C. - 44 Maynard Road. Permit and variance to extend a non-conforming building, said addition having an insufficient side yard setback.	73-44 GELPKE, GRACE - 254 Old Sudbury Road. Renewal of permit granted in Case No. 70-26 to operate an antique shop as a customary home occupation.	Granted*
	Granted		
73-36	FORSYTHE, BARBARA L. & ALEXANDER - 56 Marlboro Road. Renewal of permit granted in Case No. 71-27 to trim dogs as a customary home occupation.	73-45 DZINTARNIEKS, RAIMOND Z. & LILITA Z. - 33 Sexton Road. Variances to construct a swimming pool on a lot with insufficient street centerline setbacks.	Granted
	Granted*		
73-37	VANNERSON, ROBERT A. & ALICE H. - 35 Pine Street. Permit to extend a non-conforming building.	73-46 BARTLETT, JOHN P. - Boston Post Road. Variance to temporarily use a portion of a greenhouse to assemble small boats.	Denied
	Granted		
73-38	ERNEST J. DeVINCENT BUILDER, INC. - Parcel 3, Rice Road. Variance to construct a house on a lot with insufficient frontage.	73-47 RAYTHEON COMPANY - Boston Post Road. Permit to erect a 60-foot standard steel radio tower.	Granted*
	Granted		
73-39	CHURCHILL, ROBERT R. & LLEWELLYN G. Off Pennymeadow Road. Variance to construct a house on a lot with insufficient frontage.	73-48 DOYON, LEONARD R. & PAULINE B. - 9 Rolling Lane, Lot 23A. Variance to construct a swimming pool with insufficient side yard setback.	Granted
	Granted*		
73-40	YOUR SPORTS, INC. & SUDBURY SKATING & TENNIS CLUB, INC. - 33 Union Ave.	73-49 HALL, WARREN S. - Lots 389 and 390, August Road. Variance to construct a dwelling with insufficient street centerline setbacks.	Denied

- | | |
|---|--|
| <p>73-50 SUDBURY SWIMMING & TENNIS CLUB, INC. - Off Hemlock & Hobart Roads. Amendment to permit granted in Case No. 67-33 to construct a tennis backboard in an existing tennis court.
Granted*</p> | <p>73-56 GREEN, JAMES J. - 89 Butler Road. Variances to construct a 2-car garage having insufficient front yard and street centerline setbacks.
Granted</p> |
| <p>73-51 McKENNA, JOHN F. & MARGARET J. - 42 Dakin Road. Permit and variance to enlarge a pre-existing non-conforming building, said addition having insufficient street centerline setback.
Granted</p> | <p>73-57 WHITCOMB, GEORGE H. - 191 Horse Pond Road. Permit and variances to enlarge a non-conforming building, said addition having insufficient street centerline and front yard setbacks.
Granted</p> |
| <p>73-52 ALSEN, CARL W. - 18 Grindstone Lane. Permit to operate a photographic darkroom as a customary home occupation.
Granted*</p> | <p>73-58 FIELDS, SUSAN HEATH - 25 Singletary Lane. Permit to operate a small retail mail order business as a customary home occupation.
Granted*</p> |
| <p>73-53 DUNHAM, WILLIAM R. - 134 Barton Drive. Permit to construct a 70-foot radio tower.
Granted*</p> | <p>73-59 PLEASURE PRODUCTS, INC. & PORTER, JANET & DEAN - 83 Union Avenue. Permit to operate a retail store in an industrial district.
Granted*</p> |
| <p>73-54 KROPP, PHILIP F. & PORTER, JANET & DEAN - 81 Union Avenue. Permit to operate a retail business, specifically commercial carpets and related carpet care products, in an Industrial District.
Granted*</p> | <p>73-60 REDCOTE SCHOOL, INC., WALSH, GLORIA - 157 Maynard Road. Permit to conduct private school and permit to operate a semi-public swimming pool.
Granted</p> |
| <p>73-55 MACONE, DOUGLAS J. - Off Concord Road. Variances to construct a single family residence and barn on a lot with insufficient frontage and insufficient side yard setback.
Granted</p> | <p>73-61 LIBERTY LEDGE REAL ESTATE TRUST — CAMP SEWATARO - Off Haynes Road. Permit to operate Camp Sewataro.
Granted*</p> |



TOWN HALL EMPLOYEES are loyal dedicated Sudbury women who do a great job of keeping the Town functioning well. Shown above are: (front row l-r) Carolyn MacCree, Tax Collector Isabelle Stone, Ellen Cron, Teddy Patterson (2nd row l-r) Town Acct. Dorothy Robertson, Jean Jordan, Marcia Davis, Muriel Nelson, Gerry Lavelle, Loraine Brond and Carol Malloy.

COUNCIL ON AGING

The Council on Aging was established late in 1973 based upon the recommendations of the Study Group for the Council on Aging. The Study Committee report of the survey of our elderly people will be found in the TMP-Section on page P-141.

The aims of the Council are to identify the total needs of the community's elderly population, to enlist the support and participation of all citizens concerning these needs, and to implement services and coordinate existing services in the community to fill these needs.

Specifically, the Council is working toward the establishment of a health screening and drop-in center for the elderly in the Memorial Congregational Church on Concord Road, and a means of transportation to and from this center, shopping areas, and restaurants. Individual needs of shut-ins will be a priority consideration.

Respectfully submitted,

Paul J. Leahy, Chairman
Marion D. Letteney, Secretary
Elinor L. Bentley
Clifford A. Card
Joseph F. Gough
Barbara A. Parrott
Robert P. Rand
Lorraine L. Bauder, S.H.A. Chairman
Gloria Stoccardo, S.P.H.N.A. Director
John V. Sullivan, Director of Health.



SENIOR CITIZENS INSTALLED OFFICERS in January: (front row l-r) Treasurer Mrs. Angie Genna, Secretary Mrs. Emily Logan, President Mrs. Phyllis Phelps, and Chaplin Miss Hilda Ogilvie; (back row l-r) Installing Officers Mrs. Esther Adams and Mrs. Flora Burr, Vice President Mrs. Martha Perry, Installing Officer Mrs. Madeline Sharkey, and Chaplin Mrs. Margaret Butler.

EARTH REMOVAL BOARD



"Lady's Slipper"
Carl Schulz
Age 11

During the year 1973 the Earth Removal Board conducted public hearings for earth removal permit applications submitted by the following:

1. Mr. W. A. Beckett
52 Winsor Rd., Sudbury
2. K of C Bldg. Association of Sudbury, Inc.
Boston Post Road, Sudbury
3. Melgrove Realty Trust
Mr. Thos. J. Vassalotti, Trustee
31 Melville Ave., Newton, Mass.

Mr. Beckett's application for the Lincoln Lane - Lincoln Road location was denied.

The K of C permit was granted.

Melgrove Realty Trust was granted a permit for property on Codjer Lane, to enable cleanup of a previous operation located adjacent to the existing Paul Cavicchio earth removal site.

The following permits were renewed for a period of one year:

1. Paul Cavicchio - Codjer Lane
2. Paul Cavicchio - Union Ave.
3. Robert Waters - Boston Post Rd.

The Board made periodic inspections of all permit locations to assure that earth removal operations were performed in accordance with site plans and permit requirements.

A member of the Board participated in the planning and pilot program stage for the establishment of record retention and permanent records for the Town.

The Board wishes to thank the Town Clerk, Executive Secretary, Town Engineer, Town Treasurer, and the Zoning Officer for their services, assistance and cooperation during the past year.

Respectfully submitted,

James H. Malonson, Chairman
Edwin A. Blackey
Theodore Kohane
John F. McKenna
Carmine Pinto

GOODNOW LIBRARY

The Goodnow Library began 1973 under the newly appointed director, Mr. Thomas N. Jewell, and in April officially celebrated both the opening of the new addition and its 110th anniversary with an Open House weekend. Culminating the two day celebration in which numerous local groups and organizations participated, were a reception and dedication of gifts to the library, including a specially commissioned painting by Loring Coleman to honor Miss Elizabeth Atkinson, former Goodnow Librarian.

There have been many changes at the library since the addition has been in full operation. The Old Octagon Room is now the magazine room and the library now subscribes to over 165 newspapers and magazines. The old children's room is now being used as the children's fiction room. A beautiful new display case graces the entrance to the Children's Department and next year the library is promised a display case for the upstairs lobby, thanks to the generous donations given to the library in memory of Plant McCaw. The library was fortunate to be able to purchase new audio-visual and other equipment, due in large part to the generous donations of groups such as the Newcomers' Club and the Sudbury Grange, and of individuals such as the friends of Louise Adolph and Jane Bennett. The library now has a turntable, tape deck, and headphones available in the Adult Department. Both departments circulate cassettes, and the Children's Department has a number of cassette players and head phones in use. Finally, the library has purchased a film projector and screen. A regular children's film program is held every Thursday. A program of feature films was tried during the fall and met with moderate success. Next year, a feature film program will be tried again, but the films will be shown later and not on a school night.

The Garden Clubs continued their program to keep the library beautiful, supplying flowers and decorations throughout the year as well as on special occasions such as the Open House and during the Christmas season. The Thursday Garden Club plans to develop an area behind the library into a park - an offer most gratefully accepted by the Trustees. The Highway De-



110th ANNIVERSARY OF GOODNOW LIBRARY, which opened its doors on April 4, 1863, was observed by friends and staff of the library last April. Staff members are (seated l-r): Kathy Czetti, Mary Trubiano, Betsy Mosher, (standing l-r) Trustee Robert Stocking, Staff members Mildred Tallant, Gertrude Farrell, Dorothy Rapuano, Library Director Thomas Jewell, Carl Arooma, and Mrs. Edwin Johnson. (Clay Allen photo)

partment did an excellent job of marking off parking spaces in the parking lot, and in putting up directional signs in front of the library.

The Friends of the Library were reorganized this year and under the able leadership of their president, Charlotte MacLeod, helped institute a number of new programs and services. They set up the Adult Fall Film Program, sponsored the paperback exchange service and the permanent book sale, and put on such fine programs as the Mystery Writer's Roundtable, and the Christmas Tea. We look forward to more of their imaginative programming in the year to come.

The personnel structure was modernized last year, and now has three new positions including Assistant Library Director, Reference Librarian and Assistant Children's Librarian. The last two have yet to be filled, but we have hired a professional Assistant Library Director, Mrs. Janet Smith. In addition to our extremely capable new Director, Tom Jewell, we have a new cataloguer and one new librarian assistant. Of our 16 employees, we have three professionals (Master's in Library Science), eight librarian assistants, four pages and one part-time custodian.

The library has approximately 20-25,000 volumes, of which approximately 5-6,000 are juvenile titles. An inventory is planned as soon as time permits. 4,952 new books were added to the collection this year, an increase of almost 1,600 from 1972. 1,939 books were

discarded. Circulation figures reached 133,044, an increase of almost 30,000 from 104,000 in 1972. 2,475 new borrowers cards were issued in 1973 to give the library a total of about 8,300. This means that approximately 50 per cent of the town's population have library cards, a highly encouraging figure. Several new borrowing services were instituted. The library now circulates cassettes and adult games and has set up a special collection of over 750 circulating paperbacks. All of the new services have been well received by the public.

The Trustees agree that the library has a natural role to play during the Bicentennial celebration, and will provide the Old Octagon Room for use as an information center for tourists on a basis to be determined in the future.

It is gratifying to note the cooperation and interest so many people and organizations have shown in their library. The Trustees hope to continue to offer excellent service and a pleasant atmosphere at Goodnow to all citizens in the coming year.

Respectfully submitted,

June R. Atwood, Chairman
Margaret F. McQueen
George D. Max
Virginia L. Howard
Robert E. Stocking



SPECIALLY COMMISSIONED PAINTING, *END OF SUMMER*, by Loring Coleman was dedicated in April to retired Library Director Miss Elizabeth Atkinson (right). It was presented at the Goodnow Library Open House by Trustee Mrs. Virginia Howard (left). Also participating in the ceremony were (l to r) Trustee Margaret McQueen, former Trustees Mrs. Bexan Howe and Luther Child, and Trustees June Atwood and Don Max. (Clay Allen photo)



ROAD MAINTENANCE ACTIVITIES are being discussed by (l-r) Highway Commissioners Fred Welch, Ed Hughes, Tony Galeota, and Ron Espinola (Chairman), Highway Superintendent Ed Blaine, Assistant Highway Superintendent John Lindgren, and Commissioner Dan Carter. (Clay Allen photo)

In 1973, the Highway Commission consolidated gains begun in several areas during the past few years. The first year of operation under the direction of Superintendent Edward J. Blaine, Jr., began with a departmental reorganization designed to provide improved efficiency and enhanced flexibility for response to both the short and long-term needs of the Town. The primary departmental functions in the areas of highways, drainage, trees, cemeteries, sanitary landfill, signs and markings, and vehicle maintenance are performed under the direction of four foremen. Overall coordination of these operations is conducted by John Lindgren, in the recently created position of Assistant Highway Superintendent. Intensive training programs will be initiated next year for all management personnel.

Operations were further streamlined by the issuance of new General Construction Specifications, Landfill Rules and Regulations, a Drainage Policy Statement, Rules and Regulations Regarding Street Openings, and Highway Commission Operating Procedures.

Road maintenance activities in 1973 were among the most extensive in the Department's history. The stone-seal program, begun last year on an experimental basis,

was greatly expanded to cover over 23.1 miles of roadway. Utilizing Chapter 81 funds, another 11.3 miles of roads were maintained by Town forces. In addition, Concord and Hudson Roads received a total of 2.1 miles of bituminous concrete overlay, under the Chapter 90 maintenance program. Department personnel constructed over two miles of berms to control roadside drainage.

Over 225 curb-miles of roadway were swept and 80 miles of roadside brush cutting and mowing were accomplished. The Commission intends to expand the road sweeping program in 1974 to provide considerably more rapid removal of winter debris.

In 1974, the Commission will resume its walkway construction activities, greatly expanding the existing network. Most major construction projects - for both roads and walkways - will continue to be accomplished by contract, allowing Department personnel and equipment to focus on normal maintenance and operations in all of the Department's functional areas.

As directed by a previous Special Town Meeting, traffic lights were erected in Sudbury Centre, certainly one of

the year's most controversial actions. Additional channelization and signs designed and installed by the Department have alleviated some of the original traffic flow problems.

The Department also erected 91 signs throughout the Town, painted center lines on all major Town arteries and painted all school walkway cross-walks. Guard rails were installed in a number of locations.

Although the winter of 1972-73 was unusually mild, several snowstorms required plowing, while only sanding was necessary for several others. The crippling ice storm which occurred in late December, 1973, required removal of over 500 trees and heavy limbs to clear the Town ways, most of which was accomplished on the day of the storm.

With the rapid growth of our walkway network, snow plowing and removal operations have become more complex and extensive. In view of the magnitude of current requirements, the Commission will request purchase of special snow removal equipment.

Poor drainage is a major problem in most areas of Sudbury, and it will become even more severe as the Town is further developed. The Highway Commission has engaged the engineering firm of Weston and Sampson to prepare a Master Drainage Plan to provide a basis for orderly planning and implementation of the necessary drainage systems. The Commission plans to begin implementation of the study recommendations in 1974.



NEW TRASH COMPACTOR PURCHASED in June by Highway Department has resulted in significantly increased savings in landfill volume and cover material at the Sudbury Sanitary Landfill Area.

Because many of the Town's high-priority road reconstruction projects are inextricably associated with major future drainage systems, the Commission has postponed major reconstruction programs until the Master Drainage Plan has been completed and its impact assessed.

Solid waste disposal is another major concern of the Commission. Our sanitary landfill is a very successful operation and ranks as one of the best in the Commonwealth. The purchase of a new compactor in June has resulted in significantly increased rubbish compaction, with attendant savings in landfill volume and cover material. We were also able to purchase over forty thousand cubic yards of cover material at less than half the usual market price, for a considerable long-term saving to the Town.



DRIVE-UP COLLECTION BINS of the Recycle Center are monitored by temporary full-time Monitor Eddie Martin, left, at the Sudbury Sanitary Landfill area. (Paula Foster photo)

The year was a difficult one for the recycling operation because the amount of recycleable material received did not meet expectations. It is hoped that the new awareness generated by the energy and resource crises will encourage much greater participation by our townspeople.

Although the landfill is adequate for the short term, we continue to search for longer-term solutions to the solid waste disposal problem. Commission members participate in the Wayland-Sudbury Sludge Disposal Committee and the Minuteman Regional Refuse Disposal Planning Committee. In addition, Sudbury and Wayland are actively exploring the possibility of joint landfill operations.

The upgraded cemetery maintenance program will be continued during 1974. Road and ironwork reconstruction programs for both the Wadsworth and New Town Cemeteries are also planned, with the Bicentennial celebration in mind.

A comprehensive tree takedown program was initiated during the year. As with our road maintenance and reconstruction programs, we try to sustain the precarious balance between conserving Sudbury's unique rural character and maintaining reasonable safety standards. Additional tree protection was provided by appropriate town-wide tree spraying and initiation of a promising new treatment for dutch elm disease. We also planted 56 additional trees throughout the Town. The tree-planting program will be expanded considerably during 1974.

During 1973 we assisted many other Town departments in a wide variety of activities: We aided in Town cleanups sponsored by the Conservation Commission and PRIDE; dug percolation test pits for the Board of Health and Housing Authority; chipped brush for Heritage Park and conservation lands; painted parking lots for Goodnow Library, Town Hall, and several schools; graded the Loring School playground; installed signs at Fairbank School; and, most fun of all, assisted in constructing new playground areas at the Haynes, Fairbank and Horsepond schools.

We wish to express our profound appreciation to all members of the Highway Department, both for their day-to-day activities and for their extraordinary efforts in

times of crisis. The Commission also wishes to thank all other Town boards, offices, and commissions for their continuing cooperation.

We feel very fortunate to be able to play a major role in Sudbury's government and look forward to 1974 with energy and enthusiasm.

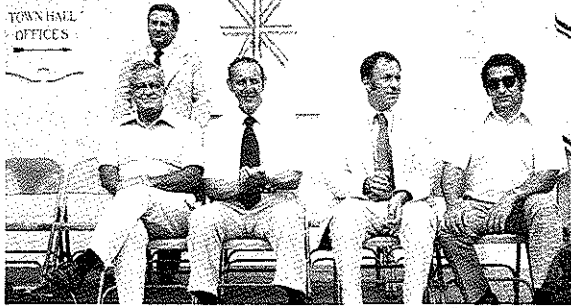
Respectfully submitted,

Ronald P. Espinola, Chairman
Edward G. Hughes
Daniel D. Carter
Anthony L. Galeota, Jr.
Frederick W. Welch



CONCORD ROAD WALKWAY CONSTRUCTION progressed through the summer on schedule as a result of the good planning of the Town Engineering Department. Here a stone wall was moved to make room for the walkway. (Clay Allen photo)

PARK AND RECREATION COMMISSION

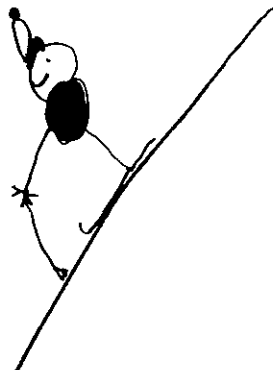


INDEPENDENCE DAY FESTIVITIES were enjoyed by Park & Recreation Commissioners (seated l-r) Dick Cutler, Ernie Trimper (Chairman), Art Walker, and Pat Piscatelli, and Bob Carter, rear. We deeply regret the passing of Dick Cutler in October.

The year 1973 saw the advent of an energy crisis and the need for the Park and Recreation Commission to reevaluate the need for additional recreational activities for the townspeople who may find that they are spending more time at home than vacationing or traveling out of town.

Within the organization of Commissioners, many changes occurred. This year saw the passing of Dick Cutler, a member of the Commission since its formation. Dick's contribution to the development of recreational programs and facilities will long be remembered. With Dick's replacement by appointment, and three other new members, the Board of Commissioners had four new members out of a total of five. This new membership has spent much of its time reviewing the budget, programs, facilities, and future plans for the recreational needs of the town. Consequently, the budget for 1974 reflects this new look at programs and facilities, with the result that 1974 should reflect the forward thinking of the new committee members.

New to the programs in 1973 was the opening of summer playground supervision at the Nixon School. Something else new was tried but failed. A high school girl, who directed, prepared scenery, and successfully put over for three seasons a neighborhood theatrical pro-



"Me Skiing"
David Timothy Sayles
Age 5

duction, was hired by the Commission to provide the opportunity for youngsters at each of our summer playground locations to participate in such a production. The Commissioners do not know why this program failed, but we plan to present the opportunity for youngsters to participate in a theatrical type of activity such as this in a somewhat different form in the years to come.

Also new during 1973 was a gymnastics program presented at the Curtis Junior High School during the summer. It had a greater number of participants than anticipated. We plan to make this program a permanent addition to the summer schedule.



"Skating Fun"
Laura J. Hornick
Age 7½

Particularly important, relative to the energy crisis, was the start of a ski program which will be presented for consideration by the townspeople at our scheduled Town Meeting in the Spring of 1974. With the need for additional recreational facilities, this ski program could provide a much needed winter form of recreation. This ski facility is unique in that the preliminary investigation by the sub-committee of townspeople has determined the program to be self-amortizing. A minimal charge for use of this facility by the townspeople would result in a self-supporting recreational facility.

Respectfully submitted,

Ernest C. Trimper, Chairman
John E. Murray
Pasquale T. Piscatelli
John R. Carter
Arthur A. Walker

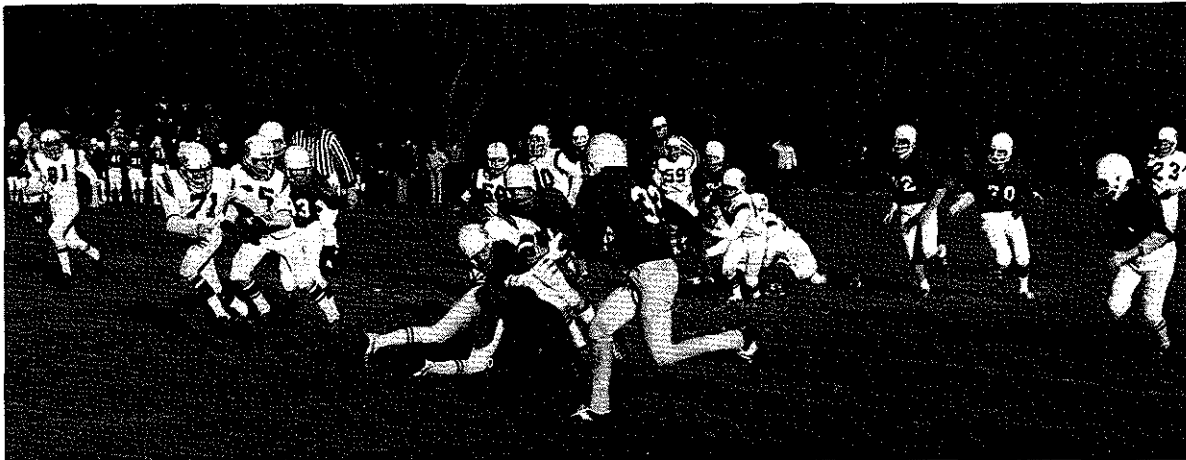
FIVE YEARS OF FOOTBALL FORTUNES

Sudbury's Pop Warner football program was initiated in 1969 in conjunction with the first year of varsity football at Lincoln-Sudbury Regional High School. The founders premised this program on the opportunity for youth to be exposed to an organized football structure and to complement the LSRHS teams with experienced players. The statistics below reflect the steady progress which has been made upon those goals. The continuing strength of this program holds bright promise for the future.

TEAMS	1970			1971			1972			1973		
	won	lost	tied	won	lost	tied	won	lost	tied	won	lost	tied
Pop Warner C 1	6	1	0	3	3	1	4	3	1	5	2	1
Pop Warner C 2	5	2	0	5	1	1	4	3	1	6	2	0
Pop Warner B	7	0	1	10	0	1	9	1	0	12	0	0
Pop Warner A	0	7	0	4	5	0	5	2	1	6	2	0
H.S. Freshman	2	3	0	2	5	0	3	5	1	8	0	0
H.S. JV	0	3	0	1	5	0	0	6	2	3	4	0
H.S. Varsity	1	7	0	0	8	0	0	9	0	2	7	0
Season Totals	21	23	1	25	27	3	25	29	6	42	17	1

Respectfully submitted

Paul F. Hill
 President,
 Sudbury Pop Warner Football



EVERYBODY GOT INTO THE ACT in this play on 11 November when Sudbury's undefeated Pop Warner "B" Team defeated Melrose 12 to 0. The "B" Team ended the season undefeated and unscored upon. (Clay Allen photo)

PERMANENT BUILDING COMMITTEE

The year 1973 has been a very active one for the Permanent Building Committee. The Town approved funds for final design and construction documents of the Police/Fire Station.

Final programming and design has been completed by the architects, Hughes & MacCarthy, and we are moving toward the bid stage. Construction should begin in mid-1974.

We have also been developing schematic designs for the Town Hall renovation. This study by A. & H. Browning, Architects, is almost complete and we will request bid document funds at the 1974 Annual Town Meeting.

Respectfully submitted,

Craig Parkhill, Chairman
W. Robert Beckett
William M. Bell
Norman R. Gillespie
Robert J. Hotch
John L. Reutlinger
James W. Rubin

PERMANENT LANDSCAPE COMMITTEE

The activities of the Sudbury Permanent Landscape Committee for 1973 were as follows:

We drew a landscape design and presented an outline for basic plantings and landscape maintenance for Haynes School.

We reviewed the Concord Road walkway plans.

At the request of the high school conservation club and advisors, we recommended suitable plantings for East Hall Inner Courtyard at the Lincoln-Sudbury Regional High School.

The Bicentennial Committee requested that we become involved in establishing a Landscape Design for Heritage Park. With Selectmen approval, Ron Boucher Associates, landscape architects of Sudbury was selected to design a proper plan to meet with Town approval.

We gave approval to the Sudbury Garden Club to place and maintain planters on the traffic island in Sudbury Centre.

The Library has a landscape problem that we will study this winter.

We reviewed the landscaping at the Fairbank School, and will make recommendations for improvement in 1974.

Respectfully submitted,

Joan A. MacGilvra, Chairman
Shirlee G. Burd
Virginia E. Child
Grace M. Gelpke
Alan P. Snow, Tree Foreman

TOWN ENGINEERING DEPARTMENT

The operations of the Engineering Department were performed by the Town Surveyor and four permanent Engineering Aides. They were supplemented by nine temporary part-time Engineering Aides, seven of whom were Sudbury residents, including a Civil Engineering student from Northeastern University under the Co-operative Education Program. Several other Civil Engineering students from the University of Massachusetts and Clarkeson College and a graduate student from Massachusetts Institute of Technology also participated. A permanent Senior Clerk was added to the Department during the year.

In an effort to maintain and increase proficiency, continuing education was encouraged. Two members of the Department were enrolled as evening students at Lowell Technological Institute and Central New England College of Technology to pursue courses in Civil Engineering Technology. To provide up-to-date information on new systems and technology to aid in the solution of old problems and the prevention of new problems, members of the Department attended several Workshops and Conferences, including Public Works Planning and Engineering Workshop and Refuse Collection and Disposal Workshop, sponsored by the American Public Works Association; Highway Officials Workshop, sponsored by the Massachusetts Highway Association; New England Asphalt Paving Conference, sponsored by Lowell Technological Institute, and The Asphalt Institute, in cooperation with Massachusetts and other New England States' Departments of Public Works, Highways and Transportation, Universities and Public Works Associations; Solid Waste Management Conference, sponsored by Worcester Polytechnic Institute; Subdivision Control Seminar, sponsored by the University of Massachusetts; and Local Aspects of Surveying, sponsored by the Eastern Massachusetts Association of Professional Engineers and Land Surveyors.

Sudbury was the first town in Massachusetts to use orthophoto mapping as a base for providing new maps

of the Town. Article 27 of the 1971 Annual Town Meeting authorized the acquisition of orthophoto topographic maps and the preparation of new property maps of the entire Town. Phase I, the aerial photography and ground control survey, was completed in 1971 and Phase II, the development of the orthophoto topographic maps, was completed in 1972. Phase III, the preparation of new property maps, was started in 1972 and continued through 1973 with completion scheduled early in 1974. The new property maps are being compiled from all plans and deeds of record and will show all street lines, the status of all ways (Public, Private, State Highway, etc.) property lines, land areas and dimensions, structures and street numbers, easements (drain, utility, walkway, etc.), water courses, public and semi-public lands, zoning (residential, business, industrial, flood plain, historic district, etc.) and other pertinent data. When combined with the topographic features and contours of the orthophotos they will provide the base for the best planning tool for use by all Town Departments. The preparation of the base maps represented the largest project accomplished during the year with 26% of the total man hours of the Department spent on this project.

Walkway construction and planning represented about 24% of the Department's time during the year. Construction of about 12,000 feet of walkway along Concord Road from the Lincoln-Sudbury Regional High School to the vicinity of Boston Post Road was completed under a contract awarded by the Board of Selectmen. Planning of proposed walkways on Horse Pond Road, Landham Road, Woodside Road, Peakham Road, Old Lancaster Road, Hudson Road, Butler Road, Union Avenue and in Sudbury Centre was accomplished, with anticipated construction during 1974.

Engineering services provided by this Department to the Highway Commission during the year amounted to 19% of the total man hours for numerous projects, including proposed relocation and alteration of Peakham Road and Old Lancaster Road; preparation of plans for operation of the Sanitary Land Fill; property line and topographic survey of the Highway Garage property on Old Lancaster Road; plans for proposed town ways to be laid out by the Highway Commission at the 1974 Annual Town Meeting; plans and property line surveys of several cemeteries; field surveys, plans, and related data to assist in solution of drainage problems in numerous locations; providing plans and data to the Commission's consultant preparing the drain master plan; and other engineering services.

Early in 1973 the Town Surveyor was appointed Planning Board General Agent and the Engineering Department assumed responsibility for the overall review, inspection, and control of the construction of all ways, drainage, and appurtenant facilities in new subdivisions in addition to the review of the status of all old subdivisions in various stages of construction in an effort to assist the Planning Board in insuring the satisfactory

completion of construction of these subdivisions. The Engineering Department spent 16% of the total man hours for the year in providing these services. In addition to the inspection of new construction, about half of the old subdivisions were reviewed and reported to the Planning Board. Action was taken to accomplish the completion of construction of several of them. It is anticipated that during 1974 the remaining subdivisions will be reviewed and inspection will be performed as required on new subdivisions.

In addition to providing the aforementioned engineering services, this Department provided field surveys, maps, plans, and related engineering data in many areas, including tax title and tax possession property information to the Board of Selectmen, Town Counsel and Treasurer; Heritage Park plans, specifications, contracts and supervision of construction for the Board of Selectmen; revisions to existing property maps, and research and interpretation of deeds and plans for the Board of Assessors; property line information on Featherland Park and other recreation areas for the Park and Recreation Commission; surveys and plans for proposed land acquisitions by the Conservation Commission and Board of Selectmen; revisions to the Zoning Map and sketches for the Zoning Bylaw Revision for the Planning Board and Town Clerk; field surveys for reconstruction of parking lots and playing fields for the School Department; preparation of flood plain maps for the Conservation Commission; preparation of sketches and visual aids for the Town Meeting and Warrant; providing varied services and public information to the Board of Health, Sudbury Housing Authority, Sudbury Water District, Revolutionary War Bicentennial Committee, Building Department, all other departments and to the general public.

I wish to express my appreciation to the members of the Engineering Department and to the department heads and members of all departments, boards, committees, commissions and citizens for their cooperation in the past, and I look forward to their continued cooperation in enabling this Department to provide the engineering services and planning now necessary for the future of the Town of Sudbury.

Respectfully submitted,

Arthur E. Harding, Jr.
Town Surveyor

UNITED STATES POSTAL SERVICE



BE MY VALENTINE asked Loring School kindergarteners when they made a special trip to the Sudbury Post Office in February to mail their cards with LOVE stamps in a special valentine mailing box designed by the Postmaster's wife, Mrs. Thomas McDonough.

The United States Postal Service continued its participation in the "Federal Zero In on Safety" program. Of all accidents caused in the postal service, 33% are directly due to Motor Vehicles. To help deliver letters and parcels, there are more than 90,000 vehicles and nearly 250,000 employees in the postal service working to deliver mail to nearly 60 million people.

Sudbury's contribution to this working force was 10 vehicles and 13 carriers, servicing 3700 families and driving approximately 60,000 miles.

Each year awards are granted to those carriers who have had an accident free year of driving. Many carriers have the honor of driving up to ten years without an accident, an enviable record. In 1973 we experienced only one minor accident.

Our retirees for 1973 were City Carrier Stanley Anderson and Foreman of Mails James P. Gill; each performed many years of faithful service to the Postal Service. May they enjoy a long and fruitful retirement.

Respectfully submitted,

Thomas F. McDonough,
Postmaster

YOUTH COMMISSION STUDY COMMITTEE

Pursuant to a vote taken at the April 10, 1973, session of the Annual Town Meeting, the Selectmen appointed the following people to study the matter of a Youth Commission:

Jean N. Alley
Richard F. Brooks
Clifford A. Card
H. Stewart Dickson

Cynthia A. Harvey
Steven P. Miller
Rev. Stanley G. Russell

We met and organized the committee, electing Mr. Brooks as Chairman and Miss Harvey as Clerk.

We decided to proceed as follows: Inventory town resources for youth, talk to proponent of Article 45 (Mr. Welch), study the state law regarding Youth Commissions (Chapter 40, Section 8E), talk to officials in cities or towns with Youth Commissions, and meet with others in Sudbury with interest in and expertise about youth. The committee met five times and had full discussion of all issues. We sincerely hope that our report meets with general approval.

SOME AVAILABLE ACTIVITIES FOR YOUTH

The activities listed below are available in Sudbury to supplement those family and individual activities - social, athletic, cultural, and commercial - normally available to youth. Most of the non-profit groups are open to all at a nominal fee or have provisions for helping those in need of financial assistance.

Social: Church and Synagogue Groups
DeMolay
Scouts: Cubs, Regular, Explorer
Girl Scouts: Brownies, Regular, Senior
Campfire Girls
4-H Club
Volunteer Work: Hospital aides, etc.

Athletic: Little League
Youth Hockey
Pop Warner
Soccer League
Wayland Town House Pool
Y.M.C.A. (Framingham)
Sudbury Jr. Ski Program
Park and Recreation Activities
School Sports Activities

Cultural & Creative:
DeCordova Museum
Sudbury Art Association
Sudbury Fife and Drum
Lincoln-Sudbury Adult Education
Kent Forbes Summer Workshop
School Club Activities
Libraries: Goodnow, Concord, Lincoln, etc.
Drumlin Farm
Garden-in-the-Woods

Private: Greenwood
Thoreau
Nashawtuc
Sudbury Swim and Tennis Club
Sudbury Skating and Tennis Club, Inc.
Longfellow Racquet Club
Day Camps
Private Instruction: Music, art, dance,
riding, etc.
Bowladrome
Theaters

AN OUTLINE OF THE PROBLEM

The problems of one town will differ from those of another. No attempt was made to compare Sudbury with other communities, but some specific circumstances of Sudbury should be pointed out. One of the considerations was the nature of the geographical make-up of the Town. The decentralization of the population in itself causes a lack of identity with a particular neighborhood and with the Town itself.

The very fact that there are so many individual groups paying attention to the needs of so many was another. No comparatively large group of young people has a specific need that could be addressed by a youth commission per se. This is not to suggest that there are no problems, however.

Still another factor to be considered was the diversity of interest of the age groups to be serviced. What is of interest to the fourteen-year-old may hold little fascination for the eighteen or nineteen-year-old. This fragmentation of interest, compiled with relatively small numbers of the groups themselves, was a major concern.

PROponents OF A COMMISSION

Mr. Frederick Welch, petitioner of Article 45 in last year's Town warrant, was present at one of our meetings. He felt that there were far too many youth loitering in various areas of Town and creating a nuisance. He said the summer months were particularly troublesome for inactive youth on vacation from school, and that a youth commission should be established to deal with these problems in a constructive way.

CONCLUSIONS AND RECOMMENDATIONS

If Sudbury were to form a Youth Commission, the Town would inevitably be required to provide substantial funding to insure the kind of competent and qualified staff necessary to the success of the Commission's efforts. Although the formation of a Youth Commission is certainly a possibility, in the opinion of the Study Committee the results in most cases do not seem to justify the effort and expense involved.

However, steps do need to be taken to relieve some of the problems expressed. We, therefore, recommend that the Selectmen draft a letter to all Town boards and committees and all private organizations in the Town requesting them to review their own programs and services to youth, especially the post high-school youth, to be sure that:

- a. The public is adequately informed about existing programs.
- b. Outreach and recruiting be improved wherever necessary.

We further suggest that, rather than forming a new instrumentality requiring tax support and an ever-expanding budget, tax money might better be spent in supporting programs providing services to youth within existing boards and committees. We have noted specific possibilities for support for youth programs and services within the School Department, Department of Park and Recreation, and the Police Department. Two specific needs could be answered by the establishment of a job bank and complete inventory of all resources for youth; the latter may be done by the Park and Recreation Department or other agency of the Town. An idea which emerged in our committee, and which we offer as a suggestion for consideration by the Council on Aging, is the possibility of mobilizing the abilities and resources of our senior citizens of the community with local employers in a Youth Job Bank Project.

Respectfully submitted,

Richard F. Brooks, Chairman
Cynthia A. Harvey, Clerk
Jean N. Alley
Clifford A. Card
H. Stewart Dickson
Stanley G. Russell



WATER DISTRICT OFFICERS ELECTED in February were (front row l-r) D. Barry Hill, Treas.; Commissioners Herbert Tebo, William Hawes, Milton Bartlett; (back row l-r) Moderator Donald Oasis, Clerk Robert Boyle, and Auditor Alain Tebo. (Clay Allen photo)



OVER 100 WELL-WISHERS gathered at the Wayside Inn on 8 April to honor Harvey Fairbank (right foreground) on his 80th birthday. Mr. Fairbank entered Town politics in 1924 and since then has held offices of Selectman, Assessor, Water District Commissioner; Member of the Board of Appeals, Welfare Board, Industrial Commission, Republican Town Committee, and Sudbury Methodist Church; Director of the Maynard Trust Company, Corporator of the Waltham Savings Bank, and Director of the Farm Bureau. By occupation he was a successful farmer. The Town suffered a great loss when Mr. Fairbank died on 16 October. (Clay Allen photo)

PROTECTION OF PERSONS AND PROPERTY



"From My Window"
Jennifer Graf
Minuteman Lane
Age 12
7th Grade

POLICE DEPARTMENT



SAFETY FIRST was the crosswalk lesson taught to Loring School children by Sudbury Patrolman William B. Carroll and Crossing Guard Mrs. Irene Mele as school opened in the fall. (Cliff Wedlock photo)

The present complement of the department consists of a chief, four sergeants and eighteen patrolmen. One permanent patrolman was appointed in 1973 and one provisional to fill existing vacancies.

One patrolman was assigned to Detective duty and two functioned part-time as Juvenile and Safety Officers in addition to their regular duties. I had hoped to report the appointment of full-time Safety and Juvenile Officers this year but unfortunately no funds were available for this purpose.

Several officers attended local colleges offering degrees in law enforcement. Four officers attended the Crime Scene Search School at the State Police Academy and I plan on sending several more in the coming year. The men were introduced to new and sophisticated techniques of criminal investigation enabling them to operate in a more professional manner.

Activity was up in all categories over last year. House-breaks continued to be a major problem. However, citizens were of tremendous help by calling in suspicious cars or people in their neighborhoods. Eighty-five houses were broken into this year, an increase of 16 over 1972. Nineteen business establishments were broken into and seven school breaks were reported.

The department made 110 arrests and 31 protective custody detentions under the new Alcoholic Treatment and Rehabilitation Law which became effective July 1, 1973.

There were 309 requests for Medical Aid during 1973. With increasing demands for ambulance service being made on the Police Department by the industrial and sporting complexes in Sudbury, it is sincerely hoped that an alternative can be found to provide ambulance service to the sick and injured. Too much time is being spent out of town by officers on ambulance runs who should be tending to police business.

We have attempted to alleviate the traffic situation in the Centre. With the help of the Highway Department, signs and channelizing lanes have been painted eastbound on Hudson Road and northbound on Concord Road.

The Post Road was another story. The traffic situation worsened in spite of the gasoline shortage. It is respectfully suggested that Sudbury's citizens make a concerted effort to stay away from Route 20 between 4 PM and 6 PM. Arrangements should be made to shop at other hours. A police department study has shown that a good portion of the cars tying up Route 20 traffic during rush hours were driven by wives and

FIRE DEPARTMENT

mothers doing a little last minute shopping before supper. If citizens could avoid the Route 20 shopping area between 4 and 6 PM., I'm sure traffic would move through town more efficiently.

The department issued 1800 citations to motorists, an increase of over 500. We will continue with a concerted effort to rid our streets of violators of the motor vehicle laws. Our primary aim is to make the streets safe, especially for children.

Under a grant from the Governor's Highway Safety Bureau, 101 warning and regulatory signs were installed throughout the Town with the cooperation of the Highway Commission.

We were asked to cut our gasoline consumption by 10% at this time. We attempted to absorb the cut without decreasing services to the townspeople.

If the situation worsens in the coming year we may be forced to cut down the number of patrols. Every effort will be made to provide the best police service possible to the town.

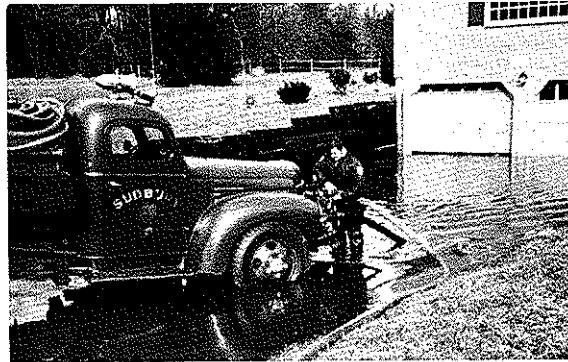
I would like to take this opportunity to express my thanks and appreciation to all boards and officials for their help during the year. I would also like to thank my fellow townspeople who have shown an interest in combating crime in the Town of Sudbury.

Respectfully submitted,

Nicholas Lombardi
Acting Chief of Police



"Sudbury Snow Plow"
Alex Palmer
Age 8



FIRE DEPARTMENT PUMPING OPERATIONS were used after the early February storm flooded homes and roads in several parts of the Town. Firefighter Gerald Spiller pumped out two feet of water from this house. (Chief St. Germain photo)

The Fire Department responded to 647 calls (as of Dec. 1) for emergency and other services as follows:

Fires in dwellings	6
Fires in residential garages	2
Fires in sheds	4
Grass & Brush fires	96
Mutual Aid to other towns	12
Resuscitator calls	8
Calls in Concord contract area	18
Illegal outdoor burning	9
Motor vehicle fires	36
Accidental alarms	20
Defective oil burners	4
Water problems in buildings	32
Lockouts (dwellings and cars)	33
Clothes dryer fires	7
Kitchen range fires	13
Chimney fires	2
False alarms	36
Electrical problems	23
Gasoline spills	13
Motor Vehicle Accidents	29
Assists to the police	78
Bomb threats	2
Gas leaks	9
Investigations	67
Broken Edison wires	12
Rescues	8
Rubbish fires	2
Miscellaneous	66

There were 55 permits issued as follows:

L.P. Gas storage	10
Oil burner installations	15
Gun powder storage	1
Blasting	14
Rockets	14
Storage of Class A fluid	1

The number of forest fires more than tripled. The month of April being the worst with 40. The worst week was during the school vacation. About 150 acres of woodlands were burned over. The dry windy conditions in April made matters worse plus the fact that many of the old fire roads are no longer passable to fire apparatus.

Up to this writing there were no fires in business or industrial buildings. I am sure that this is partly due to the many fire inspections made during the year by the Captains of the department.

The North Sudbury station responded to 18 alarms in the Concord contract area consisting of 8 brush fires, 7 false alarms, 1 drowning, 1 motor vehicle fire, and 1 motor vehicle accident.

Of the assists to the police, 59 of the cases involved fire department personnel acting as ambulance attendants on the way to hospitals. At present, two firefighters, Peter Devoll and George Moore, Jr. are attending an 81 hour Emergency Medical Technician course being held at the Emerson Hospital in Concord. The newly passed "Ambulance Law" requires that by 1977 all persons involved in transporting the sick and injured must have taken the EMT course.

The new fire engine that was authorized at the 1972 Annual Town Meeting was delivered in April. The 1942 engine that it replaced is now used as a brush fire piece.

The Fire Department still lacks a proper headquarters facility from which to operate a modern well organized department. The many years delay in building this facility is costing the taxpayers many thousands of dollars. I urge the voters of Sudbury to act favorably on this project during the year 1974. The present inadequate space was built in 1930 and added to in 1954.



FIRE EXTINGUISHER TRAINING SESSION was conducted in January for personnel of the Sudbury Pines Nursing Home. Here Nurse Supervisor Dot Kelly extinguishes a gasoline fire under the watchful eyes of Fire Captain Josiah F. Frost and Fire Chief Albert St. Germain (taking the picture). (Chief St. Germain photo)

I wish to thank all boards and officials for their cooperation during the year. **HOW MANY HOME FIRE DRILLS DID YOU HAVE DURING THE YEAR?**

Respectfully submitted,

Albert St. Germain
Chief of the Department



FIREFIGHTERS TRAIN AT EMERSON HOSPITAL under the Emergency Medical Technician training program. Sudbury Firefighter George Moore concentrates on instructions for fitting a neck brace on fellow firefighter Peter A. Devoll by Dr. Robert Cantu, a neurosurgeon on the medical staff at Emerson.

CIVIL DEFENSE

There were no disasters in the town during 1973. The rescue truck was used for many purposes, (accidents, fires, etc.) during the year.

The Civil Defense Department does not have an emergency operating center (EOC), but one has been incorporated in the plans for the new fire and police headquarters building. Fifty percent of the cost of this space will be reimbursed by federal funds administered by the state. In case of a disaster all town government will be able to operate from the EOC.

A communications survey of the town has been made and 50% of the cost reimbursed by the federal government.

An on-site assistance inspection is now being conducted and recommendations will be made.

If the EOC is constructed, a call will go out for many civil defense volunteers to man the center when required.

Respectfully submitted,

Albert St. Germain
Civil Defense Director

SEALER OF WEIGHTS AND MEASURES

Scales and Balances:				
100-5,000 lbs.	0	Sealed @ \$5.00	\$	0
10-100 lbs.	5	2.00		10.00
Under 10 lbs.	1	1.00		1.00
Weights:				
Metric	0	Sealed @ .10		0
Apothecary	0	.10		0
Gasoline Meters:				
Inlet				
one inch or less	47	Sealed @ 2.00	94.00	(2 not sealed)
Linear Measures:				
Yardsticks	0	Sealed @ .10	<u>0</u>	
Total Fees Collected			<u>\$105.00</u>	

Respectfully submitted,

Francis E. White
Sealer of Weights and Measures

BUILDING AND INSPECTION DEPARTMENT

The increase in construction cost is clearly reflected in the chart that shows we have fewer permits but a much greater estimated construction cost.

The Building Department has assumed responsibility for the maintenance of some of the town buildings and along with this, we have instituted a program to conserve energy and at the same time keep all buildings operational.

Respectfully submitted,

Francis E. White
Building & Wiring Inspector

Year	New Residential		Non-Residential		Additions		Swimming Pools		Dемо- lition	Certificates of Occupancy
	Permits Issued	Est. Bldg. Costs	Permits Issued	Est. Bldg. Costs	Permits Issued	Est. Bldg. Costs	Permits Issued	Est. Bldg. Costs		
1969	173	\$ 4,395,000	30	534,070	92	\$ 288,857	49	\$ 97,892	9	178
1970	122	3,182,000	40	2,674,400	86	231,475	48	101,606	4	123
1971	157	3,987,000	49	1,290,142	97	238,811	65	134,299	5	131
1972	129	3,560,500	60	1,870,727	103	329,176	59	120,321	3	147
1973	74	4,110,000	54	860,137	108	344,902	55	159,619	12	146
Comparison 1972-73	-55	+ \$549,500	- 6	-\$1,010,590	+5	+ \$15,726	- 4	+ \$39,298	+9	-1

304 building permits were issued and \$6,105.75 in fees were collected.

355 wiring permits were issued and \$2,840.00 in fees were collected.

150 plumbing permits were issued with \$1,326.00 collected in fees and 158 gas permits accounting for \$1,315.50 in fees making a total of \$2,641.50 in fees collected for the Plumbing and Gas Inspector.

19 site plans were processed by this department, which accounted for \$190.00 in fees.

ANIMAL INSPECTOR

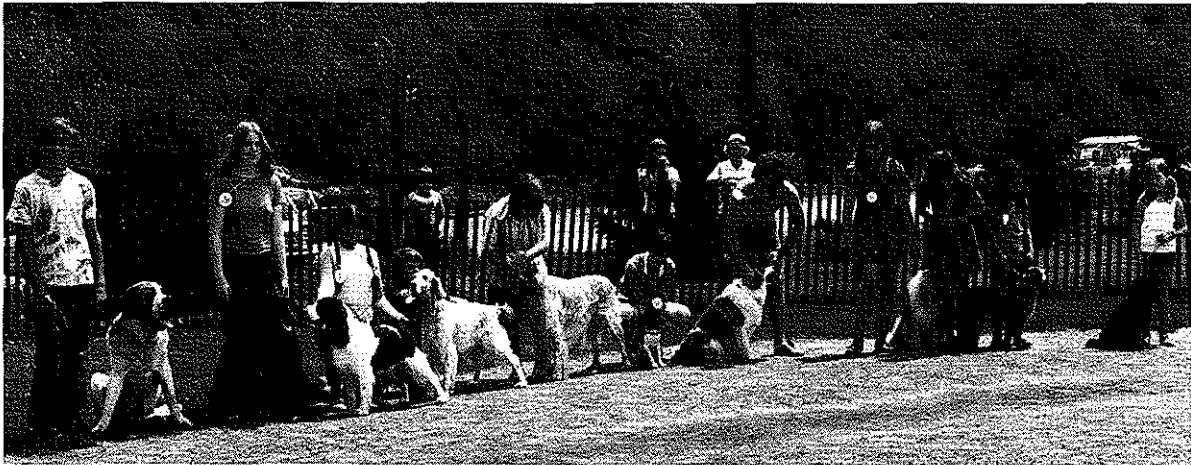
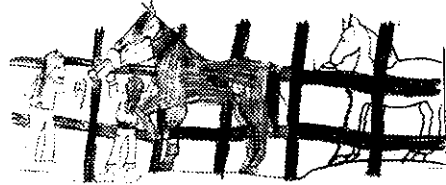
The routine work of dog bite problems has been greatly assisted by the cooperative spirit of the citizens involved.

Heartworm disease (*Dirofilaria Immitis*) is noted clinically to be relatively high in incidence in Sudbury compared to some surrounding communities. However, people and animals, other than dogs, have not been reported to be significantly affected.

Respectfully submitted,

Stuart E. Wiles, V.M.D.

"My Peaceful Riding Lessons"
Anne Stuart Harding
Age 8



FIRST PLACE WINNERS in each category at the Annual 4th of July Dog Show out of 74 entries were the following dogs and their handlers: (l-r) Napoleon and Rhett Lamb, Tasha and Donna Holt, Yum Yum and Kathy Nicholson, Chatter and Susan Nicholson, Winnie and Jimmy Nicholson, Tiger and Cindy Hitchcock, Shanni and Buck Shope, Bonnie and Kathy and Peggy Bell, Pickles and Laurie Oasis, and Jessica and Robin Bossbord. (Clay Allen photo)

DOG OFFICER

Chapter 49 of the Acts of 1973 has affected dog owners and will affect many more before the entire population is cognizant of this.

In the past, stray dogs have been held for a period of ten days to allow the dog officer to seek the owner, or the owner to locate the dog. The new law only allows five days and then the dog becomes town property if not claimed by the owner within this period of time.

If your dog strays, contact Besty Lawson as soon as possible by calling 443-8632.

FINANCIAL STATEMENT

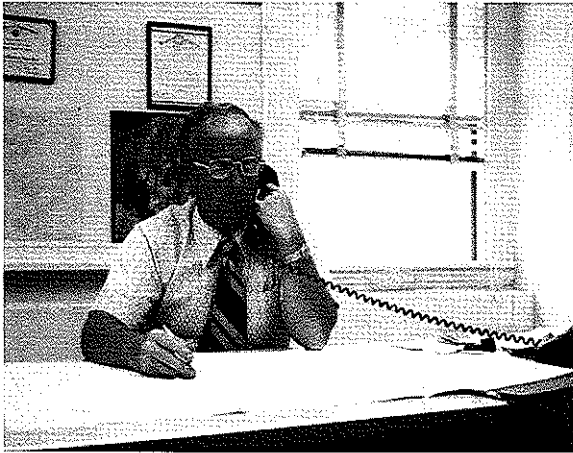
Number of dogs picked up-365	
Number of dogs claimed by owners-273	
Number of dogs sold-92 @ \$3.00	\$ 276.00
Reimbursement from county	1,294.00
Fines and boarding fees	<u>3,354.00</u>
Total collections	\$4,924.00
Paid to Buddy Dog Humane Society	\$3,322.50
Paid to veterinarian	<u>98.00</u>
Total payments	\$3,420.50

Respectfully submitted,

Francis E. White
Dog Officer

Betsy M. Lawson
Assistant Dog Officer

BOARD OF HEALTH



SUDBURY'S NEW PUBLIC HEALTH DIRECTOR is John V. Sullivan who assumed the post in August. He has been serving as part-time agent for the Board of Health for 13 years.

During 1973 the Board of Health held 25 regular meetings, a decrease of 22 from 1972, plus 1 special meeting. In addition to considering daily matters of importance to the general health of Sudbury, the Board acted in the following areas of specific problems and concern.

IMMUNIZATIONS: Under the direction of the Board of Health, the S.P.H.N.A. administered 182 D.T., 45 Mumps, and 106 German Measles immunizations, and performed 930 T.B. tests.

RABIES CLINIC: This annual program was held on May 19, 1973 during which 260 dogs were inoculated.

PERSONNEL: William Cooper was re-elected to the Board for another three-year term. John Sullivan accepted the position of full time Director of Health in August. This change in John's statue allowed the Board to relinquish the services of George Smith, who had performed the responsibilities of food service inspections in a fine manner.

Mrs. Mary Ann Courtemanche continued to carry out the responsibilities of clerk for the Board.

ENCEPHALITIS OUTBREAK: During the summer, many Massachusetts communities, including Sudbury, experienced evidence of Eastern Equine Encephalitis in dead wild birds. A few specimens of pheasants and sparrows found in Sudbury were analyzed by the State Health Department and tested positive for this disease. One pony also died. An intensified program of aerial spraying was carried out and plans were made for a renewed effort in the spring to kill off the mosquitoes which act as the vectors in transmission

of this disease carried by wild birds. Our participation in the East Middlesex Mosquito Control Project was an invaluable assist in combating problems of this nature.

SUMMARY OF OTHER AREAS:

1. For the second year, funds were allocated by the Board of Health towards the operation of the Trinity Mental Health Center on behalf of the residents of Sudbury.
2. The Board continued to license and direct the Highway Department's operation of the sanitary landfill.
3. Monitoring of the effluent from the Marlboro sewage treatment plant entering Hop Brook continued to be an important activity. Until the new treatment plant begins operation in 1974, this will be a continuing source of difficulty.
4. The Solid Waste Disposal Subcommittee of the Board, appointed in 1972, continued to study the problem, calculate the number of years remaining in the present site, and look for alternatives.

CARE OF SEPTIC TANK AND SUBSURFACE LEACHING

AREA: Proper maintenance of a septic tank is the best insurance for satisfactory operation of a subsurface sewage disposal system. Septic tanks should be inspected at least once a year and cleaned when the total depth of scum and solids exceeds one-half of the liquid depth of the tank. Otherwise, sludge particles will be carried into the disposal field and will clog the system.

The functional operation of septic tanks is not improved by the addition of chemicals. There are no chemicals or other substances capable of reducing the solids and scum in a septic tank. In general, the addition of chemicals to septic tank could be harmful to the leaching field and is not recommended.

We acknowledge with gratitude the assistance of local physicians and dentists in providing help and advice to the Board throughout the year.

Respectfully submitted,

James J. Healy, Chairman
William J. Cossart, Secretary
William W. Cooper, IV

FINANCIAL REPORT — BOARD OF HEALTH
January 1, 1973 - December 31, 1973

Professional Salaries			
Appropriation	\$20,000.00		
Expenditures	8,317.02		
Balance			\$11,682.98
Clerical Salary			
Appropriation	8,000.00		
Expenditures	4,037.91		
Balance			3,962.09
Laboratory Expense			
Appropriation	1,800.00		
Expenditures	747.50		
Balance			1,052.50
Travel Expense			
Appropriation	850.00		
Expenditures	337.49		
Balance			512.51
Consultant Fees			
Appropriations	1,000.00		
Expenditures	250.00		
Balance			750.00
General Expenses			
Appropriation	2,500.00		
Expenditures	1,308.81		
Balance			1,191.19
Sudbury Public Health Nursing Association			
Appropriation	25,337.00		
Expenditures	18,197.83		
Balance			7,139.17
Equipment Purchase			
Appropriation	590.00		
Expenditures	119.00		
Balance			471.00
Trinity Mental Health Center			
Appropriation	7,100.00		
Expenditures	4,338.84		
Balance			2,761.16
East Middlesex Mosquito Control Project			
Appropriation	18,572.00		
Expenditures	18,572.00		
Balance			<u>0</u>
Balance of Budget Remaining for January 1, 1974 - June 30, 1974			\$29,522.60
Board of Health Receipts			
Sewage Permits	2,230.00		
Pre-School Licenses	90.00		
Well Child Clinics	87.50		
Food Service Permits	172.00		
Installer's Permits	150.00		
Garbage Collection Permits	185.00		
Stable Permits	15.00		
Well, pool and pond tests	382.50		
Other Miscellaneous Permits	93.50		
Total to Town Treasury	<u>\$ 3,405.50</u>		

EAST MIDDLESEX MOSQUITO CONTROL PROJECT

There were funds for just a little pre-season dusting at the beginning of the year. A limited amount of spraying was done by hand before the 1973 appropriation was received June 6th. There was no helicopter service available for spraying large swamps in April. The net result of inadequate spraying and a wet season was unusual mosquito abundance from May to September. The crews did routine inspection and hand spraying where mosquito larvae were found from May into September. The truck aerosol units were operated seventeen times between May 17th and September 6th. Helicopter service was hired for aerosol spraying against adult mosquito infestations nine times from May 23rd to Sept. 13th. The combined truck and helicopter aerosol applications were about 50% more extensive than in the preceding year. On or about September 17th the State Health Dept. emergency spray program apparently covered most of Sudbury. That practically ended the mosquito season. There was no drainage work done in the fall season.

There has been some discussion of trying the complete aerial spraying like the State Health Department operation in place of the combination of smaller areas done by truck and helicopter in the past. Some unit costs can be compared, but the operational problems haven't been resolved as yet.

FINANCIAL STATEMENT

Balance on December 31, 1972		\$1,781.91
Appropriation for 1973 received June 7, 1973		<u>12,139.00</u>
		13,920.91
Expenditures in 1973:		
Labor	3,638.99	
Insecticide	2,370.72	
Helicopter	1,961.18	
Insurance	1,227.45	
Utilities	103.82	
Rent	416.36	
Office & administration	818.03	
Field operation & supervision	1,464.45	
Vehicle replacement	279.04	
Other services	29.70	
Credits	<u>(8.20)</u>	
Net		<u>\$12,301.54</u>
Balance on December 29, 1973		\$1,619.37
Appropriation for fiscal Jan-June 1974 received Dec. 11, 1973		\$6,433.00

The East Middlesex Mosquito Control Commission has requested an appropriation of \$12,000.00 for July 1974 to June 1975.

Respectfully submitted,

Robert L. Armstrong,
Superintendent

SUDBURY PUBLIC HEALTH NURSING ASSOCIATION

STAFF:

Director:

Gloria Stoccardo
Sandra Ekberg
Barbara Parrott
Pamela Hollocher
June Grace

Physical Therapist:

Miriam Crotty

School Health Aides:

Natalie Long
Jean Morse
Joan Barsano

Clerical:

Ruth Brown
Dorothea Worden

In a nation torn by political, economic, and energy crises, the consideration of health care seems to have faded into the shadows of the minds of our national leaders. However, the deliverers of health care continue to see the total well-being of individuals as the most vital natural resource our nation possesses.

The SPHNA, in its own small way, played a vigorous and sustained part in contributing to this total well-being of man, by concentrating its efforts on delivering comprehensive quality nursing care to the Sudbury community. This service is generalized throughout life's continuum; it is not limited to a particular age or diagnostic group — it is continuing, not episodic.

In this report we would like to focus our attention on the concept of "wellness", since the primary concern of Public Health Nursing is the maintenance of good health in the community. This objective is realized in three ways: by the promotion of wellness (Board of Health services); by the restoration of wellness (bedside nursing); and by a combination of both restoration and promotion of wellness (School Health services).

In an effort to further broaden this concept of wellness to affect all age groups, in 1973 the SPHNA ventured into a new and exciting area — a Geriatric Health Service. The purpose of this program is to make health care available and accessible to all senior residents of Sudbury, and to provide those preventive health services that will maintain our senior citizens at their optimum level of performance. This focus on prevention, or "wellness" could very well make the difference between golden years lived out in dignity or tragedy.

In the Fall, a carefully defined proposal for the Geriatric Health Service was submitted to the Board of Health for approval. This proposal was met with interest and enthusiasm by the Board of Health, and unanimous approval was given. Since then, Flu Clinics were conducted in October and November with good response. A total of 115 doses of flu vaccine were administered to

our senior citizens. In December, two small Geriatric Clinics were held. The enthusiasm of those attending provoked even greater enthusiasm on the part of the nurses caring for them. Hopefully, this Geriatric Health Service will be conducted at the Senior Citizen's Drop-In Center on a weekly basis when a suitable location is found.



FLU VACCINE IS ADMINISTERED to Mrs. Elizabeth Burke in October by Nurse Gloria Stoccardo, new Director of Sudbury Public Health Nursing Association, during a special program for senior citizens. Mrs. Burke celebrated her 80th birthday in November.

On the other end of the scale, health services to school age children were enhanced by greater participation in the health education programs at the elementary and junior high school levels. Nurses conducted classes in venereal diseases for seventh graders, within the framework of the Health Education Department of the Sudbury Schools. The classes spanned the full school year, with new groups entering each quarter. Involvement in health education on the lower grade levels was sporadic, but will become more constant in the ensuing years. All health education has been conducted under the direction of the Sudbury School's Department of Health Education.

The threat of a measles epidemic in Massachusetts in the Spring prompted the SPHNA to run a mass Measles/Rubella immunization program. The immunizations were offered to children from grades K thru 8 in

an effort to reach approximately one-third of the town population susceptible to these diseases. Over 1000 children participated in this program: Measles-279; Measles/Rubella-857. Only 4 cases of measles were reported in Sudbury this year, which is some indication of the success of this immunization program.

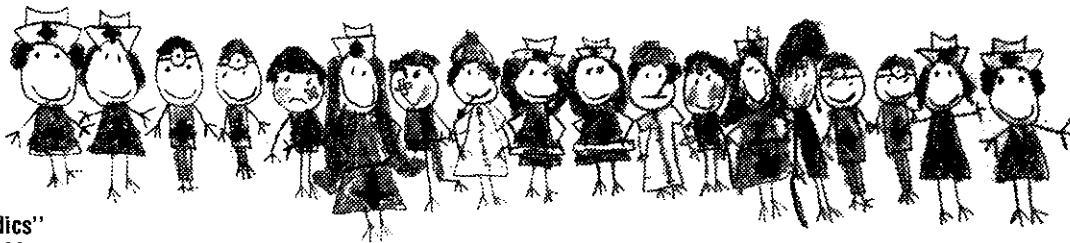
Another direction was taken in the category of community activities. In addition to those human services to the homebound and/or financially deprived, the SPHNA assumed greater participation on town committees: Council on Aging, Bicentennial Routing Sub-Committee, and the Ambulance Task Force. The SPHNA looks upon these committee appointments as an expression of trust on the part of the community, and the desire to fulfill that trust was met with total cooperation on the agency's part.

The SPHNA's goal for 1973 was to provide more preventive health services to the adults of Sudbury. This goal was realized to some degree by the establishment of the Geriatric Health Service. We plan to extend this goal through 1974 by looking at the needs of the middle-age groups as well, and setting up appropriate programs.

Individual and family wellness, and the possibility to attain it is greatly enhanced when we have community wellness. Our commitment to wellness could not survive without the support, interest, and encouragement of many individuals, groups, and boards of this community. To all who participated in this community endeavor, we extend our sincere thanks.

Respectfully submitted,

Gloria Stoccardo
Nurse Director, S.P.H.N.A.



"Medics"
Heidi Munro
Age 10

VETERANS' ADVISORY COMMITTEE

The Veterans' Advisory Committee was created by the Selectmen in November. This committee will work with the Veterans' agent, the American Legion, the Veterans' of Foreign Wars, and Disabled American Veterans.

The Committee may be called upon to aid or assist veterans or their families in times of sickness, hardship or death.

They will assist veterans in obtaining needed hospitalization, they will visit those who are sick or disabled, and they will visit and comfort members of their families when sick or bereaved.

Respectfully submitted,

William A. Burns, Chairman
Alfred F. Bonazzoli
Catherine B. Greene
Paul J. Leahy
Tomas F. McDonough

VETERANS' AGENT

A Veterans' Advisory Board composed of William A. Burns, Catherine B. Greene, Alfred F. Bonazzoli, Paul J. Leahy and Thomas F. McDonough was appointed by the Selectmen this year to assist the Veterans' Agent.

About 48 applications for veterans' benefits were processed, some involving widow's and veterans' pensions, and information and forms furnished regarding bonuses, eligibility for schooling, burial benefits, etc.

I attended the Middlesex County Veterans' Service Association meeting regarding prospective changes involving veterans.

As Veterans' Graves Officer, I placed markers and flags on graves, and applied for headstones for veterans deceased during the year.

Respectfully submitted,

Frank H. Grinnell
Veterans' Agent and
Graves Officer

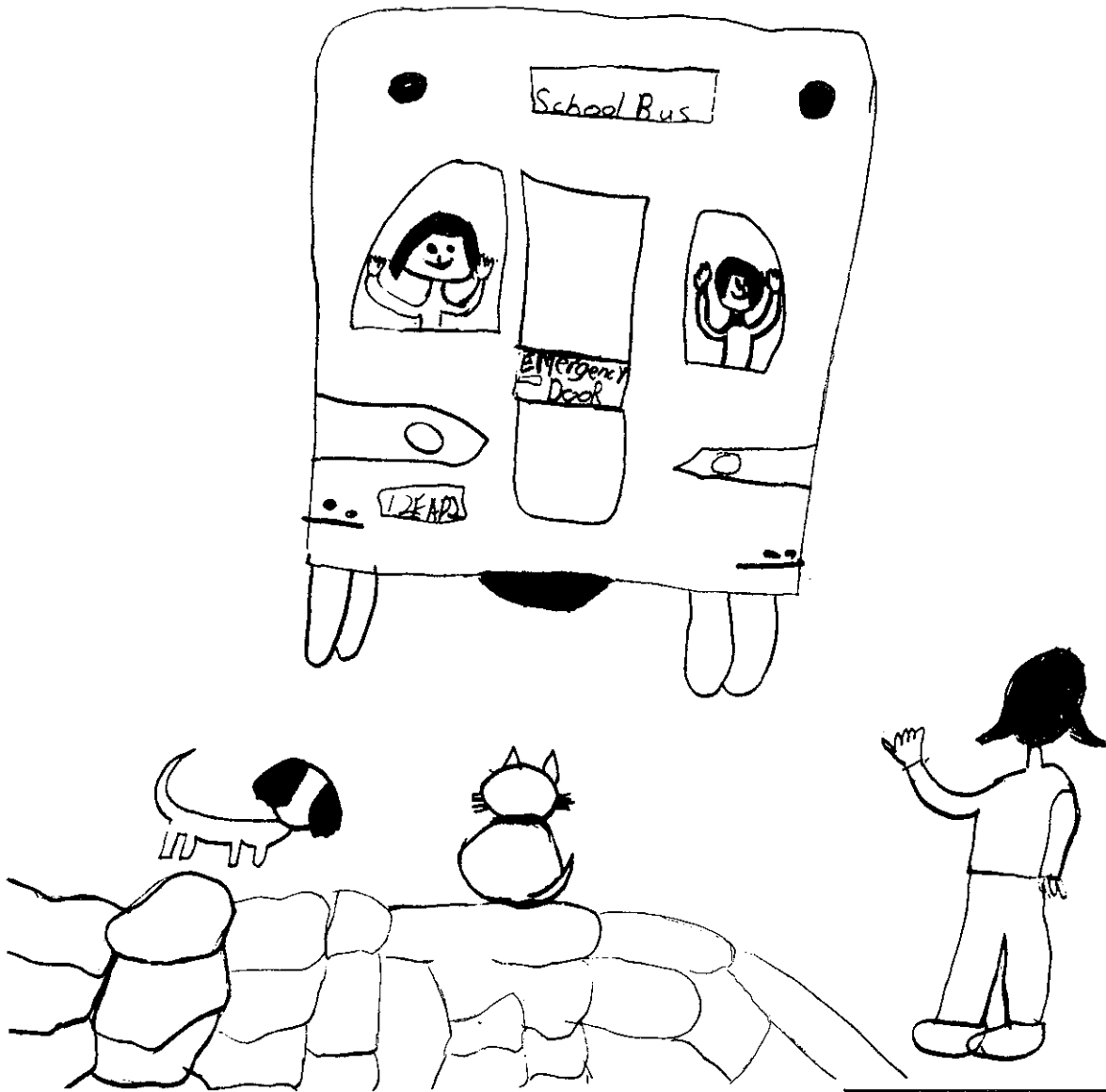


JOINT EFFORTS of Congressman Robert Drinan (left) and Sudbury's Veterans' Agent Frank Grinnell helped resolve a veteran's difficulties. Here they discuss the satisfactory disposition of the case.



FIRST LADY PARADE MARSHAL in Town's history was former WAVES Mary Jane Hillery who led the line of march for the annual Memorial Day Parade. She was followed by Chairman of the Board of Selectmen William Toomey (left), Selectman John Powers, and the American Legion Rifle Squad with Legion Post Commander Ronald Griffin (center background). (Clay Allen photo)

EDUCATION



"Leaving For School on the Bus"
Jennifer Ann Gottberg
Mossman Road
Age 7
2nd Grade

SUDBURY ELEMENTARY SCHOOLS



ELEMENTARY SCHOOL CHORUS, directed by Marianne Jensen (left), sang several selections honoring the armed forces at the Town Hall ceremonies on Memorial Day. (Clay Allen photo)

Historically we have submitted an annual report describing programs which highlighted the differences and similarities of our respective schools.

This year we would like to present a capsule review of our district-wide curriculum for 1973-74. Copies of curriculum guides are available at each principal's office.

KINDERGARTEN

The beginning of the school year 1973-74 brought about an unsolicited evaluation of our one-year-old kindergarten program. First grade teachers made it known that their students were well equipped with the many skills needed to embark on their educational journey. These included listening skills, social attitudes necessary to function as an individual member of a group, and awareness of school policies and procedures. New first grade students were also equipped with many readiness techniques that in the past had to be presented in grade one.

ART

In helping the child to grow through art, he is given experiences which compel him to explore and discover. We believe that the art program should be based on a continuity of lessons and experiences. We try to develop as much creativity as possible and expose him to a wide variety of media. The child is exposed to paper skills, printing, painting, drawing, ceramics, three di-

mensional experiences and numerous crafts. Art experiences should be a discipline, not therapeutic exercise, and techniques are not an end in themselves but a means of expression.

In the junior high school the main thrust of the art program was to develop an appreciation for the principles and aesthetics of design, and to correlate this knowledge while working with two- and three-dimensional problems. In conjunction with this material, students were also given a thorough introduction into the techniques used in the various craft areas. The important link between the instructional and practical application of techniques is the Art Resource Center. It is here that students work freely and independently on projects of their own during their unassigned time.

MUSIC

The Orff-Kodaly approach to music education in Grades 1-6 encompassed the traditional musical and cultural values in a new setting that permitted the individual to develop in all areas of basic musical skills: singing, listening, playing, body rhythms and instruments, improvisation and reading music. It was concerned with a real development of the child's musical senses and with the total involvement of the student in his experiences with music.

The child's natural inclination to play, to imitate and repeat, and his drive for success were fed with elemen-

tal materials easily within his reach. Short speech patterns were spoken in rhythm. Echo clapping and other body rhythms were imitated and repeated. Simple, then more complicated melodies were sung and played upon mallet-played instruments such as xylophones and glockenspiels. Entire compositions were constructed with instruments providing an enrichment and ornamentation to songs, while the texts of the songs were dramatized in pantomime.

The music program at the junior high school has been completely revised for the general student body. General Music has been replaced by fourteen high-interest music mini-courses. Each of these courses lasts for one marking term. Students may take as many as four courses each year. "Electronic Music," "From Ragtime to Rock," and "Film" are the courses in which the students expressed the highest degree of interest.



A FIFTY-TIRE CLIMBER was created as a third project by hardworking father-son teams to improve the Horse Pond School playground. The initial project was a four-posted, X-shaped climber between the school and the pond, and the second was the "tripod" piece behind the school.

PHYSICAL EDUCATION

The main thrust of our Physical Education Program was to educate each child through the medium of movement and physical activity. Our objectives were: 1) to make each child aware of the importance of maintaining a healthy mind and body, 2) to help each child develop the fundamental skills necessary to participate in a variety of sports activities, and 3) to develop a wholesome and productive member of society.

COMMUNICATIVE ARTS

Language, spelling, and handwriting areas of the Communicative Arts program continued to be developed in a multi-text, multi-media approach with an emphasis on individualization. A balance between creative development and skill development was maintained. At the primary level, the program was integrated closely and

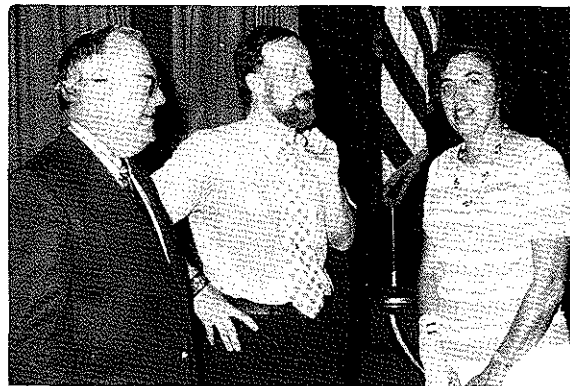
developed basically with the reading program using the Communicative Arts Skill List as a guide. At the intermediate level, a laboratory approach which encourages students to develop skills utilizing several texts as resources was in operation in a majority of classrooms while others preferred the more traditional approach using a basic text. In either case, the Skill List was the basic guide providing a thread of continuity for the development of proficiency in the Communicative Arts areas in grades one through six. A series of poetry workshops sponsored by the Massachusetts Council of Arts and Humanities was conducted again at the Peter Noyes School for a fifth grade class and staff members. For the past three years, Sudbury has participated in this program which has enabled students and teachers at the primary, intermediate, and junior high levels to create and appreciate poetry as presented by a professional poet.

In the spring a decision was made to unite the English and Social Studies Departments of the junior high school. Emphasis was then placed on the desirability of each discipline to maintain its academic independence, and yet in areas where coordination afforded more opportunities for learning, joint efforts took place.

READING

The Sudbury Reading Program continued to stress diversified approaches, with an emphasis upon teacher-developed programs.

In addition to skills mastery and development in reading, a great deal of attention was directed toward development through reading. In this area a wide array of techniques, designed to increase the quantity and quality of reading for enjoyment, were used by teachers to widen the reading horizons of Sudbury children.



SUDBURY TEACHERS ASSOCIATION opens the 1973-74 school year in early September with "welcome" breakfasts and luncheons at the elementary and regional high schools. School Superintendent John O'Neill (left) explains to School Committee Members Alfred Cron (Chairman) and Mrs. Mary D'Andrea that no longer can education be left to the educators the responsibility for education must be shared by teachers and parents alike.

SCIENCE

The science program placed the student in the active and dynamic role of investigating scientific phenomena — using the processes of the scientist. Through the systematic use of these processes in the primary grades, the children became equipped for more complex science education in subsequent grades. Children using the process approach developed, and through continued use, retained basic skills of science. This provided them with a systematic and logical way to approach problem-solving. Subject matter content provided the means by which the children acquired and developed the processes of science. While scientific facts, laws, and theories are always subject to review and often to revision, the basic intellectual tools of science do not change. The emphasis was always on active participation by each child as scientific investigations were carried on.

HEALTH EDUCATION

The major undertaking in health education was the preparation of the elementary teaching kits. Increased cooperation from the Sudbury Police Department and the Sudbury Public Health Nursing Association greatly strengthened the health education program. The 21-inch Classroom series "Inside/Out" has proved to be one of the most exciting additions to the health curriculum this year. The series emphasized communication skills, involvement of the learner, and interaction with others rather than rote memorization of the bones, muscles, and good health practices.

MATHEMATICS

The mathematics program K-8 has been overhauled in the past few years. Computational skills remained an essential ingredient and students undertook a study of the four basic operations in grade one; conceptually most of the math program is introduced in the primary grades. Throughout the Sudbury system, emphasis was on student participation. Use of concrete materials and application of concepts was vital. Workbooks and tedious drills were replaced with more interesting approaches that accomplish similar reinforcement goals. With an abundance of materials, math should be an interesting experience for today's students.

Students at all levels were encouraged to explore and discover. The ability to reason, think, and attack new problems was stressed. Creating a highly motivating atmosphere for learning had a strong effect on cognitive growth. Greater emphasis was placed on a laboratory approach, where manipulative materials gave students experience in relating the concrete to the abstract.

The metric system was incorporated into the curriculum for basic units of measurement, and its use was emphasized throughout the curriculum.

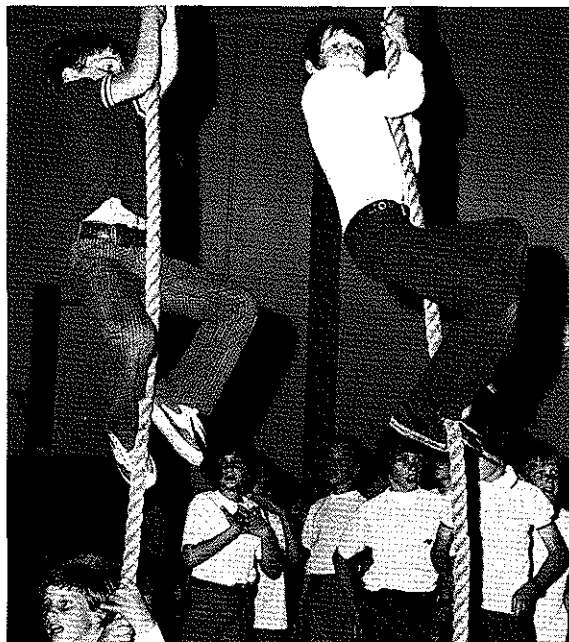
The computer, an integral aspect of the mathematics program in grades 7 and 8, was used to supplement concepts taught in the classroom. Students gained further understanding of key ideas in mathematics by writing or modifying programs, and by creating or using computer games exemplifying these concepts. A library of programs was created to provide computer-assisted instruction in key topics, to function as a resource in problem-solving, and to provide drill and self-evaluation through quizzes and games. Students increased their understanding of mathematical principles and procedures of problem-solving by comparing computer and human techniques in solving problems.

SOCIAL SCIENCE

The Social Science Program emphasized the inquiry approach geared at each child's level of instruction. Students gained a body of knowledge and some basic understanding about man and society, past and present, which contributed to intellectual enrichment and pleasure. One of the most important goals for students was to put content, principles, skills, and values from an interdisciplinary program to work in contributing toward the ideals of democratic citizenship.

TYPING

In the seventh year, the first semester was strictly skill building and familiarizing the students with the use of the machine. During the second semester, we exposed the students to the correct format of compositions, letters, and envelopes. Stress was placed on correct English usage, grammar and punctuation.



NIXON SCHOOL GYM-O-RAMA, an annual event held in June, included these 4th graders climbing ropes. (Clay Allen photo)

A more intensive program was offered in the eighth year. Students had an opportunity to reinforce the basic skills and then were exposed to long reports, outlines, term papers and a variety of other projects from other subject areas. A work/study program was available for students to work in the various offices in the school during their typewriting period.

FOREIGN LANGUAGE

The aim of the seventh and eighth year French program was to acquaint the students with the study of foreign languages. Upon completion of our program, students were able to read, write and comprehend the target language confidently, within the range of their personal experience. Emphasis was also placed on the cultural aspects of the country whose language we studied. We hope that the awareness and respect gained from this study will remain with the students all of their lives. To this end, we made a trip to the Boston Museum of Fine Arts and, in November, to the Whole World Celebration. We hope that we will continue to enrich our students with the multi-faceted study of foreign languages.

The goal of the Spanish Department was to give the student a balanced knowledge of written and spoken Spanish and to have them be able to speak and write in basic Spanish sentences. There was also a cultural aspect to the teaching of a language. In February the eighth-graders studied Spanish foods and they made tacos in class. There was also a trip in May to the Boston Museum of Fine Arts to see the works of Spanish painters.

HOME ECONOMICS

General objectives were to develop skills, knowledge, and appreciations which will enable both boys and girls to lead a more meaningful, happy, and creative life as citizens, consumers, and homemakers of the future. Courses which support the objectives were as follows: Seventh Grade - food preparation and service; nutrition; handwork; good grooming; personal relations; clothing construction; Eighth Grade - boys' cooking; food preparation and service; nutrition; foreign foods; handwork; home decorating; child care; clothing construction.

INDUSTRIAL ARTS

The Industrial Arts program provided broad self-exploration and selected occupational information about a number of representative industrial occupations. It also provided handyman skills, knowledge, and opportunities to make useful articles, and it sought to remove fear from the use of common mechanical electrical household and home-workshop devices through their proper use, care, adjustment, and repair. Its purpose was to develop safe work habits both personally and in cooperative group projects, and to develop consumer's knowledge and appreciation of materials,

products, tools, workmanship, design and workers in selected areas of modern craft and industrial production. We tried to provide a variety of creative experiences in constructive art-handicrafts for avocational purposes.

LIBRARIES

A combination program of regular library visits and open access were provided in our elementary school. The junior high school library utilization program worked in conjunction with open time and student research assignments. Services offered at both levels included reference, regular collection, periodicals, vertical file, and multi-media materials. Cooperative arrangements between public and school libraries were made in accordance with need. Evaluation of all resources were made periodically throughout the year by professional librarians, who were, in turn, responsible for the collections. Selection was made by them with the cooperation and suggestions of faculty, students, and volunteer help as they saw needs arise.

AUDIOVISUAL PROGRAM

Any good audiovisual program enhances and amplifies good teaching. We were particularly fortunate in Sudbury to have excellence in our teaching staff. One of our goals was to provide the necessary "tools of the trade" for our professional staff.

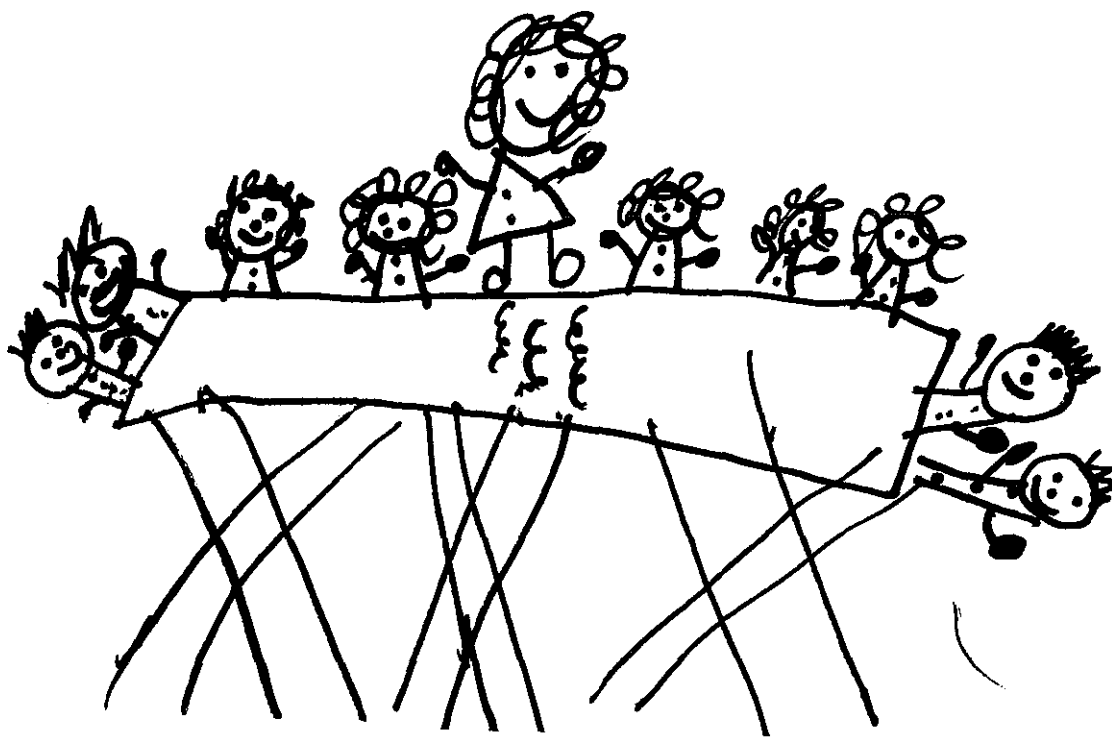
Today's child lives in a world bombarded by media, and he/she needs exposure to training in the use and understanding of media. We provided in-service programs for teachers in the use and production of media. They passed on their exposure to, and understanding of, the media in their teaching.

Teachers were able to call upon such resources as overhead projectors, tape recorders, and educational television equipment. We attempted to make the fullest and most economical use of all our equipment.

Each school had a volunteer audiovisual coordinator. This teacher served both as a resource and liaison person to make sure that the staff had both the needed training and materials.

GUIDANCE

The main focus of the guidance and counseling area remained the fostering of optimal emotional and social growth of all students through both individual and group counseling. At the elementary level, the early identification program was expanded due to the increase in efforts to identify students with a variety of special needs. Preventative counseling in the classroom was introduced. At the junior high level, besides the on-going counseling program, the special program for under-achievers was extended to more students in both seventh and eighth grades.



"The Trampoline"
Christie Anne Sears
Hickory Road
Age 6
1st Grade

PUPIL SERVICES

The pupil services department maintained its existing pupil programs during 1973 and worked throughout the year preparing plans for the implementation of programs mandated by the new Massachusetts Special Education Law, Chapter 766. A tentative plan was approved by the School Committee in November, and the pupil personnel team continued its efforts toward refinement of the program which must meet the standards and guidelines set forth by the Massachusetts Department of Education. The new program is required for September, 1974.

Citizens within a school district are able to contribute in many ways to the support and improvement of their school system. Particularly important is the interaction between the school's policies and programs and the community's needs and aspirations for its children. An active and interested citizenry has been and is still working on committees for playgrounds, transportation, staffing patterns, support services, school year changes, and K-12 regionalization. Volunteers have also contributed as aides both in classrooms and in individual school libraries.

From this report you can see that we have been busy during the year. But activity is not enough. We must keep constantly in mind that we are a school system with a purpose — that is, to foster and strengthen programs in our schools that will give all students the basic skills and knowledge that will enable them to direct their own learning for their lifetimes.

Respectfully submitted,

School Committee

Alfred C. Cron, Chairman

Phyllis Prager, Vice Chairman

Mary H. D'Andrea

Gerald J. Hornik

Lawrence A. Ovia

Superintendent of Schools

John J. O'Neill

Assistant Superintendent of Schools

Carl E. Ellery



FALL FLING AT FAIRBANK SCHOOL found students and teachers joining together in many activities including this sing-along. (James F. Glennon, Jr., photo)

SUDBURY ELEMENTARY SCHOOLS

MEMBERSHIP BY AGE AND GRADE - October 1, 1973

BOYS		AGE															TOTALS
GRADE	4	5	6	7	8	9	10	11	12	13	14	15	16	17			
K	12	121	13													146	
1		11	131	21	3											166	
2			17	153	22	1										193	
3				24	171	18										213	
4					21	154	28									203	
5					1	23	167	18								209	
6							28	156	16							200	
7								23	180	21						224	
8									32	161	19					212	
Special							4		3	1	1	3				12	
Total Boys	12	132	166	198	218	196	227	197	231	183	20	3				1778	

GIRLS		AGE															TOTALS
GRADE	4	5	6	7	8	9	10	11	12	13	14	15	16	17			
K	22	114	3													139	
1		24	116	3												143	
2			26	137	8											171	
3				23	139	8										170	
4					33	159	9									201	
5					2	24	166	9								201	
6						1	37	152	10							200	
7								48	177	5						230	
8									36	178	8					222	
Special								1	1	4	2		2	1		11	
Total Girls	22	138	145	163	182	192	212	210	224	187	10		2	1		1688	



ILLUSTRATIONS FOR THE COOKED UP COOKBOOK compiled of family favorite recipes were carefully cut out by first graders at Haynes School. This project, when finished, went on sale last May and involved everyone at the school. The project was created to raise money for much needed playground equipment.

LINCOLN-SADBURY REGIONAL HIGH SCHOOL

During the past year, our efforts focused on a definition of and search for new leadership and a concerted program to enhance the physical plant, including the new addition, maintenance, aesthetics and optimum use of space.

FACULTY-SCHOOL COMMITTEE INTERACTION

With the resignation of Superintendent-Principal Willard Ruliffson, effective January 1, 1973, the School Committee faced the task of selecting a replacement. In preparation for this task, and in recognition of the need to take stock of where the school was in order to plan for the future, a series of Faculty-School Committee discussions was initiated.

This series started with a week of faculty meetings at Pierce House in Lincoln. For each of the five days of January exam week, one fifth of the faculty spent the day reviewing problems and challenges facing the school, and relating these to the kind of leadership that should be provided by a new superintendent. Each group provided a written report and elected three representatives whose task was to meet with the School Committee for the next level of discussion.

The faculty representatives and the School Committee agreed to form into three groups around the following tasks:

- Group 1 - Superintendent for LSRHS
- Group 2 - Search Committee Time Table
- Group 3 - Synthesis of Faculty Concerns

Group 1 explored the role, scope and style of a superintendent at LSRHS. The results of a survey conducted by the Student Advisory Board were also taken into account. The dialogue led to the following document which the entire committee later accepted as the official job description and sent to prospective applicants, while portions of it were used in advertising the opening locally and nationally:

"We are looking for a leader whose demonstrated beliefs are compatible with those of the school, who will help us to implement our philosophy — assisting us in clarifying our assumptions, in examining and dealing with our conflicts, and in understanding the nature of our choices. He/she should be open with the faculty and accountable to the community. Our superintendent should be aware of current educational ideas, open to and supportive of alternative approaches, and sensitive to the need for combining experiential learning and academic excellence. We envisage someone with the capacity both to analyze issues and to integrate people, ideas, and resources into workable solutions.

1. We will give priority to someone who has combined demonstrated competence in an educational setting with the management of people in other fields, such as government, business, and social services.
2. He/she will engage in continuing dialogue with the community in which he/she will attempt to elucidate the school's policies and practices and respond to and clarify the diverse educational expectations of the community.
3. He/she will be responsible to the faculty not only for advocating their interests but also for involving them in decisions that affect them, for establishing credible and open decision-making processes, for implementing consistently and uniformly the agreed upon procedures, for providing supportive and critical feedback essential to professional development, for clarifying expectations, roles, and responsibilities, and for bringing coherence to the disparate efforts that comprise our school.
4. Since he/she will be held legally and morally accountable to the voters of the region through the school committee and accountable to the faculty and students for leadership in support of their needs, conflicts may emerge because of differing expectations of the role. We would expect him/her to identify these conflicts and facilitate their resolution.
5. He/she will be responsible for the health and safety of the school community and for the operation of the physical plant and business office."

Group 2 developed the selection process for a new superintendent — a Search Committee for reviewing applications and recommending candidates, consisting of:

- 6 School Committee members representing the community
- 6 staff members representing staff
- 6 students representing students

The Search Committee was empowered to:

1. Review the credentials of all candidates except current salary
2. Perform all screening
3. Interview candidates themselves
4. Arrange meetings between the candidates and other members of the school community
5. Provide a channel for communicating staff, student and community views
6. Make specific recommendations to the School Committee
7. From time of arrival of the new superintendent through June, 1974, assume responsibility for in-

roducing the new superintendent to their constituencies, socially and in terms of the concerns of each constituency.

Group 3 was charged with the responsibility of analyzing a variety of issues which had been raised by the five days of faculty discussion in January, including vandalism, consistency, decentralization, alienation, the school community and conflict. These issues were reformulated around three basic questions:

1. What is a fit place to teach and learn in?
2. How do people with different expectations of learning work these expectations out?
3. In what ways can diversity be a resource for learning?

To address these questions in greater detail, three new groups were assembled to explore 1) the physical environment of the school, 2) the teacher's job description, and 3) the school-student interaction. In due course each group issued a report that included recommendations for consideration by the entire faculty and use by the school administration in implementing needed changes. As the 1973-74 school year unfolded, each report served as critical input to the new superintendent as he systematically dealt with school facilities and maintenance; teachers' responsibilities beyond the classroom, particularly in the areas of guidance and discipline; and more clearly articulated programs of study and support mechanisms to better meet the needs of a diverse student body.

THE SEARCH FOR A NEW SUPERINTENDENT

The Search Committee for a new superintendent consisted of the six members of the School Committee, and the following persons elected by their respective memberships:

School Faculty and Staff

Mr. Anthony Zarella - administrator
Ms. Simone Real - secretary
Mr. Richard Santella - A/V Coordinator
Ms. Lillian Scherban - dept. chairman
Mr. Phil Albergo - teacher
Ms. Frances Ness - teacher

Students

Mr. Steven Rarus
Mr. Steven Ovian
Mr. Kenneth Hite
Mr. Shane McDermott
Mr. Shawn Lockery
Mr. Christopher Kerrebrock

The School Committee, as representatives of the community, held public meetings in Sudbury on April 5 and in Lincoln on May 3 to solicit citizen comments on the process and aims of the Search Committee.

The Search Committee met first on March 13 and thirteen times thereafter. All applications were screened by this committee and no other screening agent was employed. A total of 79 applications was received and reviewed. Of these, nine candidates were selected to be invited to the school for personal interviews. Each invited candidate spent a full day meeting with staff and students, and met with the School Committee that evening at a Committee person's home. All interviews were conducted and supervised by members of the Search Committee. Both structured and casual interview situations were provided. Five of the invited candidates were selected as finalists and invited back for a second visit. On June 25, the Search Committee recommended three candidates to the School Committee for final decision.

On June 26, The School Committee voted unanimously to appoint David L. Levington of Fair Lawn, New Jersey, as Superintendent. Mr. Levington quickly accepted the superintendency and commenced work on August 1, 1973.

Mr. Levington, who is 44, graduated from Massachusetts Institute of Technology in 1950 with a BS in Industrial Engineering. For the next twenty years he held a range of managerial positions in business and industry including marketing, merchandising and running his own business. For the two years prior to coming to Lincoln-Sudbury Regional, he held a fellowship with the National Program for Education Leadership. The Office of Education funded this program to attract to education, for the purpose of revitalization, those persons who had excelled in other occupations and professions, and to provide such persons with intensive experience and study necessary for the exercise of leadership in education. As an NPTEL fellow, Mr. Levington completed internships with four different school systems, as well as with the Department of Education for the State of New Jersey, gaining experience in budget preparation, building management, teaching, curriculum supervision, school administration, research, and planning. Mr. Levington is married to the former Audrey Sherman, and they have three daughters, Jill (21), Wendy (18), and Mary (14). The Levingtons are residing in Sudbury.

SCHOOL PLANT AND FACILITIES

This year was important for the school in terms of its physical plant and facilities. The 2.5-million-dollar addition, begun during 1971, was completed in its important aspects shortly after the start of school. This addition provided space and facilities that will directly

enhance the art, science, library, math and physical education programs, and indirectly enhance the total education program through release and reassignment of space.

At the Annual Town Meetings, bonding of \$175,000 was approved to improve the athletic field drainage. For some years, poor drainage and ponding of water had severely limited use of the field for long periods of time. The funds voted by the Committee were approved by the Towns with the expectation of state reimbursement of 65% of expenses through the still open building account. Due to technicalities in state law, it was subsequently determined that state reimbursement would be severely limited. Accordingly, the Committee decided to limit expenses to those items that would qualify for state reimbursement, and to return to the Towns for new authorization.

ANNUAL ELECTION

In the 1973 election, three positions were open: the two regular three year terms of William Maloney and Henry Morgan, and the unexpired one year term of Norman Rasumssen, who had resigned in September, 1972, and had been succeeded by Mrs. Joan Wofford. Mr. Maloney and Mrs. Wofford stood for reelection to the full three year terms, and Mr. Morgan for the one year term. All three candidates were unopposed.

EDUCATIONAL AND OPERATIONAL PRIORITIES

This year saw the successful continuation of the alternate semester program; intensive planning for markedly increased programs for students with special needs brought on in part by the Committee's desire to meet more effectively these needs and in part by recent acts of the state legislature which mandate many new programs; sometimes difficult and confusing operation under an 18 month budget, in transition to the new July 1 June 30 fiscal year; and in the latter months consideration of steps to ease the use of energy in the school and development of contingency plans should the energy crisis require more drastic action. Finally, in December, the Committee determined it would seek a better definition of overall goals and directions, a task that must rely on wide participation and that promises to be of significance in 1974.

THE FUTURE

The School Committee looks to the future with a sense of optimism, anticipating responsible, compassionate, effective educational leadership and management under our new superintendent. At the same time the Committee recognizes the continuing need to ponder and sort out for educational relevance, the many issues and changes of contemporary society, including inflationary trends. Community input is important at any

time; at a time of social and economic change, such input — ideas, criticism, assistance — is critical. We are appreciative of past support, and ask for your continuing support and participation.

Respectfully submitted,
Regional District School Committee

John R. Flather, Jr., Chairman (Sudbury)
Henry M. Morgan (Lincoln)
Frederick P. Walkey (Lincoln)
Martha C. A. Clough (Sudbury)
William T. Maloney (Sudbury)
Joan W. Wofford (Lincoln)

ANNUAL REGIONAL DISTRICT ELECTION

The Regional District Election was held in conjunction with the elections in Lincoln and Sudbury on March 26, 1973, and certifications of the results were received from George Wells, Town Clerk of Lincoln, and Betsy M. Powers, Town Clerk of Sudbury, as follows:

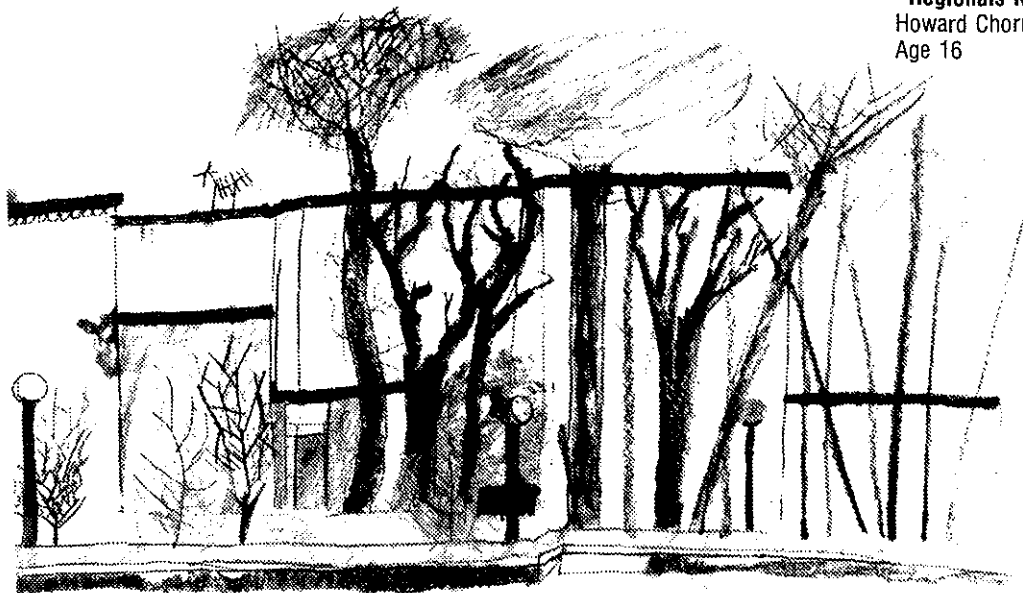
	Lincoln	Sudbury	Total
For One Year			
Henry M. Morgan	700	2109	2809
Scattering	3		3
Blanks	116	987	1103
For Three Years			
William T. Maloney	478	2284	2762
Joan W. Wofford	679	1652	2331
Scattering	1		1
Blanks	480	2256	2736

A True Record, Attest:

Lily T. Spooner
District Secretary

LINCOLN-SADBURY REGIONAL HIGH SCHOOL SUPERINTENDENT'S REPORT

"Regionals' New Main Entrance"
Howard Chorney
Age 16



As a new member of the Lincoln-Sudbury community I want to thank the hundreds of persons who have gone out of their way to make me feel very welcome here.

Everyone I have met, both in school and in the Towns, has made clear to me their support of quality education for our students, and their willingness to help the High School in every possible way. I am sure that with such support Lincoln-Sudbury Regional High School will be able to build upon its many great strengths, continue to find and improve on its areas of relative weakness, and thus will always be an outstanding learning institution.

MAJOR CHANGES IN 1973

This year we finally opened all the new facilities provided by our latest expansion. The Building Committee, headed by Robert Bierig, worked and met almost continuously during the spring and fall so that our new math, art, and science areas and new auto shop could be used when we opened in the fall. In addition our library is now larger, and we have a much improved kitchen and cafeteria. During the fall term we were also able to begin using a new student parking lot and bleachers, and in December we opened our new gymnasium. With the opening of the tennis courts and sewage treatment plant in the spring of 1974 the expansion will be complete.

The benefits of the new areas are many. We have been able to offer new and improved programs for students, especially in the new shop, art areas, and gym. Also, we finally have enough classrooms and space for a number of previously overcrowded functions. The new resource areas and expanded library now make adequate study areas available for students when they are not assigned to scheduled classes, and we are opening a number of

small areas for student use, thus relieving our overcrowded halls.

The new space has also made it possible for us to begin a program aimed at improving our building, both aesthetically and functionally. Students have responded very positively to these efforts, and visitors will notice a much improved physical appearance at the High School.

NEW APPOINTMENTS AND PROMOTIONS

Five members of our faculty assumed positions of greater responsibility during the year.

Thomas Hooper, Director of East Hall

Barbara Athy, Coordinator of Physical Education and Athletics

Patricia PUNCHARD, Chairman of English Department

Philip G. Lewis, Chairman of Mathematics Department

Virginia Kirshner, Director of Central Hall for the year, replacing Raymond Martin who is on sabbatical leave.

FALL ACTIVITIES

During the Fall of 1973 the entire staff was involved in making and implementing plans for the High School to deal with the nation's energy crisis. Students, faculty and the administration worked together to devise ways of minimizing our use of energy, at the least possible cost to our educational program.

Plans were also made so that in the fall of 1974 we can begin a new program for students with special needs. In response to a new state law (known as Chapter 766) we will be educating students at our school who were previously provided for by special programs in other schools. We will also be providing added diagnostic services and special programs for many of our students who were not previously receiving all the services they needed to benefit properly from our educational program.

RETIREMENTS AND RESIGNATIONS

We note with regrets and thanks -

The resignation of Alexander G. Marshall as Mathematics Department Chairman after fifteen years of outstanding service. Mr. Marshall remains as a valued member of the faculty of the Mathematics Department and was accorded a "Certificate of Merit" by the School Committee.

The retirement of Marian Edwards as Director of East Hall and Biology teacher after eighteen years of service at LSRHS and Sudbury High School.

The retirement of three members of the school's secretarial staff, Hope Baldwin, Dorothy Borg and Ruth Cathcart who between them had served the schools of this community for over forty-five years.

We are very grateful for the immeasurable contribution they have made to the education of our students, and wish them many years of well-deserved pleasure in their retirement.

We offer also our appreciation and thanks to Willard Ruliffson, who served the School District as Superintendent - Principal for six years. Under his leadership a number of major improvements in our educational program were introduced; they will benefit not only those students who have attended here during those six years, but our present and future students as well.

And a final acknowledgement to Frank Heys, Jr., Robert

E. Millett, and Anthony J. Zarella who together assumed the duties of the Superintendent - Principal during the seven months the position was vacant, and led the school with distinction during that period.

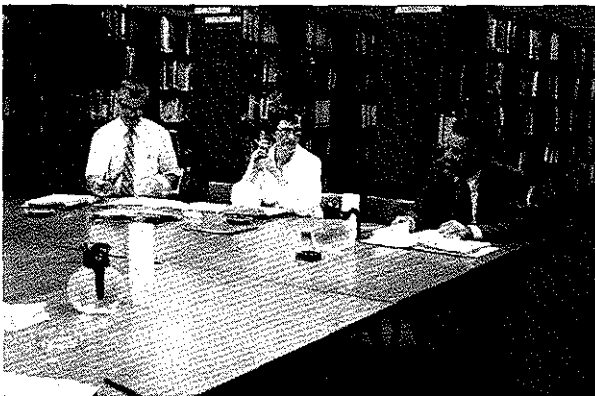
PLANS FOR THE FUTURE

As we enter 1974, we expect to direct our attention to four major areas:

1. **Attention to our curriculum.** This is a continuing task, which can never be considered "finished." We will be looking at each of our offerings, discontinuing some, adding others, changing many to make them better. At the same time we will be making improvements in the way we schedule students, and in larger parts of our curriculum and general educational goals.
2. **Needs of individual students.** We found that our offerings do not meet the needs of all our students, in particular those who are not highly motivated, or are not yet self-directed. We will be working at ways to offer such students more direction; however, we must be careful so as not to change in ways that damage the many very good things we offer most of our students.
3. **Improve our facilities.** We expect to continue our efforts to make our buildings and grounds (a) more attractive, and (b) more supportive of the things we do.
4. **Improve communications with our communities.** In every way possible we expect to listen to the voices of our communities and respond to them. At the same time we plan to make information about the school available to everyone as easily and readily as possible.

Respectfully submitted,

David L. Levington
Superintendent



NEW L-S REGIONAL HIGH SCHOOL SUPERINTENDENT David Levington (right) reported to his new post on 1 August. Here he discusses school matters with Regional School District Committee members William Maloney and Martha Clough.

INFORMATION ABOUT THE REGIONAL HIGH SCHOOL

The School Committee, Administrators, and Faculty all are committed to providing the citizens of Sudbury and Lincoln with as much information as possible about the Regional High School. Major sources of information include:

Area Newspapers — School news appears regularly in the *Sudbury Citizen*, the *Fence Viewer*, and the *South Middlesex News*. Other papers from time to time publish information about the Regional High School.

Regional Newsletter — Distributed to every home by mail twenty times each year.

Student Handbook — Distributed to every student in September, and available to all at the School Office.

Program of Studies — Distributed to each student in the spring, and available to all at the School Office.

School Committee Meetings — Held the second and fourth Tuesday of each month, and open to the public. Most meetings are held in the Regional High School Library at 8:00 p.m.

Student Newspaper — The *Promethean* is published by the students monthly during the school year and sold at the Regional High School.

School Offices — Open five days a week all year, from 8:00 a.m. to 4:00 p.m. Telephone 443-9961 for any inquiries.

DISTRIBUTION OF PUPILS ATTENDING REGIONAL HIGH SCHOOL

October 1, 1973

	1972	1973
Lincoln	429	387
Sudbury	1475	1516
Other Tuition	9	14
METCO	41	42
Totals	1954	1959
Boys	981	990
Girls	975	969
Totals	1954	1959
9th Grade	526	515
10th Grade	517	512
11th Grade	429	495
12th Grade	478	437
Post Graduate	4	
Totals	1954	1959

NO SCHOOL SIGNAL

In the event of severe weather (storms or sub-zero temperatures) or when the transportation system is disrupted, WCOP, WEEI, WGTR, WHDH, WRKO, WSRO, and WCVB-TV, will broadcast the no-school announcement for the high school between 7:00 a.m. and 8:00 a.m. The audible alarm (horn) at the Town Hall is for the elementary and junior high schools only. The Regional High School closings will be announced only by the above radio and/or TV stations.

We feel that these announcements are clear, and therefore urge parents to refrain from calling the homes of school personnel. Parents should NOT call the Fire Department or Police Department.

TUITION PUPILS ATTENDING OTHER SCHOOLS

October 1, 1973

	1972	1973
Agricultural High School, Walpole		1
Framingham North High School, Special Class	1	
Lawrence School, Framingham Vocational, Special Class	2	
Newton Technical High School	2	3
South Middlesex Regional Vocational Technical School, Framingham		5
Sudbury Public Schools, Special Class		1
Waltham High School	1	
Wayland High School, Special Class	5	3
Total Attending Other Schools	11	13

LINCOLN-SUDBURY STUDENT EXCHANGE COMMITTEE



L-SRHS STUDENT EXCHANGE AMBASSADORS with some of their siblings and five foreign students gathered at the Pierce House in Lincoln in September where they were treated to a dinner by SEC members and host families. After dinner, the Ambassadors treated their hosts to individual travalogs on their travels abroad.

Eight Junior Ambassadors were chosen to receive S.E.C. Scholarships in the summer of 1972: Diane Allen and Karen Baker travelled to Chile, Edward Haley to the British West Indies, Melissa Mackimm to Austria, Kathleen Nicholson to France, Sarah Outten to Norway, and Rick Little and Judith Smith to Switzerland. A freshman, Larry Graham, was sent to Spanish Language Camp in Mexico.

Four Junior Ambassadors were sent abroad for the summer of 1973 with partial scholarships from the Student Exchange Committee: Janet Burns went to Spain, Linda Ebner to France, Eric Eliason to Sweden and Sarah Stanley to Switzerland.

A member of the faculty was co-sponsored by the S.E.C., the Teachers Association and the Lincoln-Sudbury Regional District School Committee: Brenda Smith travelled as our Teacher Ambassador to East Africa in the summer of 1972 and Betty Busick was the recipient of the Teacher Ambassador Scholarship in 1973 and travelled to Australia and the Galapagos Islands.

The S.E.C. again administered the scholarships extended by the Cheadle Hulme School for a year of study in England. Janis Milroy and Tom Baker were the recipients in 1971-72 and Brenda Ross and Larry Bauder were selected for this honor in 1972-73.

Five students visiting from foreign countries lived with families in Lincoln and Sudbury and attended the Regional High School for the full year in 1972-73: Pana Chandrasiri from Thailand, Oliver Colak from Yugoslavia, Danapakiam (Dana) from Singapore, Jacqueline Fa from France and Allison Jones from England.

In addition, three students lived in our communities and attended school for ten weeks in 1972 through the Open Door Program to South America: Pablo Benavides from Chile, Elisabeth Elverum from Chile and Maria Claudia Guerra from Brazil.

Respectfully submitted,

Dorothy B. Foust, Chairman

**LINCOLN-SUDBURY STUDENT EXCHANGE
COMMITTEE, 1973-74**

Chairman Mrs. James T. Foust (Sudbury)

Vice Chairman Mrs. Samuel Donnell (Lincoln)
Mrs. Kenneth Fullerton (Sudbury)
Secretary Mrs. David Sykes (Lincoln)
Treasurer Mr. George H. Fernald (Lincoln)
Publicity Mrs. Norman MacKinnon (Sudbury)
Members Mrs. Ernest Bauder (Sudbury)
Mrs. Jack Kerrebrock (Lincoln)
Mrs. Richard Little (Sudbury)

Faculty

Mrs. Paul McNally (Sudbury)
Mrs. Michael Magnier (Sudbury)
Mrs. Julius Rarus (Sudbury)
Mr. William Rogers (Sudbury)
Mrs. Ronald Row (Lincoln)
Mr. David Levington, Principal
Mr. Frank Heys, Vice Principal
Mrs. Howard Adrian
Mrs. Frances Ness
Mr. Al Palmer
Miss Brenda Smith
Mr. Gordon Woodington

**FINANCIAL REPORT
STUDENT EXCHANGE COMMITTEE
1972-1973**

Cash on hand September 6, 1972 \$ 195.53

Income

Workday	411.50
Fund Drive	1,019.43
Pops and Camelot	1,389.31
Springthing	1,666.97
Horse Show	446.30
Cookbook	13.65
Other Income	59.89
Bank Interest	<u>32.10</u>
Total Income	5,039.15

Expenses

Ambassador Program		
4 Ambassador Scholarships		
@ \$500 each	\$2,000.00	
1 Teacher Ambassador	<u>333.33</u>	2,333.33
Foreign Students		
Washington Trip	400.75	
Other Trips	53.50	
Insurance	117.50	
Social Activities	182.84	
Christmas	30.00	
School Related Expenses	<u>89.57</u>	874.16
Teachers Scholarship Fund		65.00
General Committee Expenses		21.07
Bank Service Charges		<u>14.40</u>
Total Expenses		3,307.96

Net Income 1,731.19

Cash on Hand October 3, 1973 \$ 1,926.72

Respectfully submitted,

George H. Fernald, Treasurer

GRADUATES - CLASS OF 1973



LINCOLN-SUDBURY REGIONAL HIGH SCHOOL graduated 460 students on 7 June at Loring Arena in Framingham. (Clay Allen photo)

Acker, Gregory	Cheatham, Anne T.	Dowling, Lisa A.	Griffin, Barbara J.
Aiken, Nancy L.	Cheatham, Susan E.	Doyle, James	Griffin, Barry
Algeo, Mary Elaine	Cheney, John	Drake, Tony L.	Gribben, Debra L.
Allen, Diane	Child, Luther	Dudley, Susan E.	Cuder, Robert Spencer
Amadon, Jane Anne	Chipman, Robin Holly		
Anderson, Sallie	Ciampi, Fred	Egan, Robert	Haeberer, Beatrice
Appleby, Eleanor R.	Claffey, Madeline	Early, Kathleen	Haley, Edward L.
Atwood, Carol R.	Clark, Donald	Eastman, Cheryl Ann	Hall, Pamela Kim
Azar, Sabrina H.	Colak, Oliver	Eaton, David Craig	*Hapgood, Fae
	Colantuono, Janet	Ebner, Linda	Hardy, Ronald S.
Baldelli, Michael	Collett, Anne M.	Eisner, Christine	*Harper, Christopher B.
Barker, Glen	Collins, Donna	Ellis, Fred	Harvey, Gary A.
Barker, Richard	Colpitts, Gary William	Ellis, Margaret	Hathaway, Marcus Swift
Basile, Francis	Connolly, Stephen W.	*Ericson, Leslie K.	Hawes, Betsy
*Bates, Davis	Cook, John	*Epling, Michael Peter	Haworth, Roberta L.
Beaudette, Deborah	Coolidge, M. Abigail	Evangelista, Paula J.	Healy, Beth Lorraine
Berckett, Robert	Coppola, Susan V.		Heineke, Stuart
Bergen, Gale Ann	Cortright, Donna M.	Fa, Jacqueline	Henderson, Sally Anne
Blair, Susan D.	*Costa, Jillian	Faddoui, Francine Patricia	Hildreth, Constance Jean
Bobroff, Ellen	Costello, Joseph V., Jr.	Falzone, Raymond	Hite, Kenneth E.
Bohman, Kathleen E.	*Covitt, Gail	Fayen, Daniel E.	Hobson, Catherine P.
Borg, Pamela	Craig, Robert D.	*Fernald, Anne Proctor	Hogan, Steven F.
†Bourret, Sydna J.	Crocker, Sarah	Ferguson, Eunice	Hollis, Constance L.
Brady, Cynthia J.	Cron, Leslie	Finelli, Christina Marie	Hollocher, Kurt T.
Brettell, Nancy Elizabeth	Cross, David P.	Fisher, Patricia M.	Hooper, Kenneth
Brier, Judith Lee	Cruikshank, William	*Flather, Mary E.	Howard, Thomas C.
Broadhead, Stephen S.	Cunningham, Jane A.	Flint, Susan	Hullum, Myrna Juanita
Brooks, Jill	Curran, Kim A.	Flynn, Daniel	Huneck, Christine
Brown Jayne L.		Foley, Joseph P.	Huntley, Susan
Brown, Wynne	Daigle, John	Foret, Michael L.	*Huse, Daniel
*Bryant, Regina	Davin, Edward	Foster, Valerie	
†Bump, Jeffrey A.	Davis, Louis A.	Fougere, Helen M.	Ide, Melanie
Bunce, Jennifer	Davis, Martha Sherman	Fox, Virginia	Irby, Linda R.
Burke, John	Davis, Richard M.	*French, Lindsay	Irish, John Louis
Burns, Mary Lisa	Day, Robert F., Jr.	Freimont, Alan	Irish, Susan
Buttner, Mark E.	Dei Papa, Ronald N.	Fripp, Amy Jackson	Janes, Thomas W.
Byington, Kathleen	Dennis, Kathleen A.	Frost, Arlo Piers	Jenal, Mary Louise
	DeRidder, Doris M.	Frost, Daniel G.	Jennette, Steven C.
*Caffrey, Patricia B.	Devoe, James	Fullerton, David	Johnson, Paul
Caia, Susan Mary	DeWallace, Eric		Jones, Alison
†Caldwell, Douglas L.	Dickie, Joyce Ellen	Gaffney, Sharon M.	Jones, Douglas
Cannalunga, Susan Marie Ann	Dietrich, Joanne R.	Gerry, Susan L.	Jones, Janet L.
Carley, David	DiPalma, James	†Giacomazzi, Sandra	Jones, Karen A.
Carlson, Cheryl Elaine	Dixon, Dwight	Goldberg, Elsy	Jozwicki, Trea
Carmisciano, Gail	Dixon, Karen Marie	Gould, Alison Mary	
Carroll, Marion	Doherty, Gerard J.	Grant, Howard W.	
Castle, Kenneth Robert	Donaldson, Paula Beth	Greene, Brian	Keenan, Beth Ellen
Cawthon, Clark Campbell	Dorris, John Jewell III	*Greenlee, Paul G.	Keevij, Ellen Charlotte

Kelly, Elizabeth
Kennally, Karen T.
Kerrebrock, Christopher P.
Kessel, Eric
Kirby, Peter R.
*Kojabashian, Linda
Koch, Marcia A.
Korhonen, Dana
*Kruse, Susan Elizabeth
Kusleika, Linda

Lackenbauer, Nancy A.
Lane, Patricia E.
Lainez, Pamela S.
*Lang, Timothy A.
Lapidus, Jack
Lawrence, Stanley Wardell

†Layman, Valinda S.
Lee, Joan Linda

†Leidy, Karl

LeMoine, Michele
Leppla, Jay
Levenson, Lisa
Levenson, Marcia
Levey, Alice
Levi, Melissa Susan
Levin, Mary Karolyn

*Li, Kenneth J.

*Linne, Anna Katherine
Little, Richard
Locke, Sandra Elizabeth
Loewenstein, George
Longland, Joan
Loughlin, Kevin B.
Lowry, David M.
Lucero, Ramona
Luff, Frederick Jacob
Lunn, Sally
Lynn, Maureen M.
Lyons, Lynne Ann

MacArthur, Joanne Ellen
MacKimm, Melissa Ann
MacKinnon, Patrice Marie
Mafera, Rachel
Mahoney, Dennis James
Mahoney, Gerald
Mangini, Victor P., Jr.
Manley, Elise Marion
Manzelli, Donna
Manzelli, Douglas
Mar, Corinne
Marrone, Mark
Martel, Robert Patrick
Martinec, Charles
Martinelli, James J.
*Martin, Katherine Edna
Mass, Angela M.
Maynard, Gregory B.

*McCarthy, Cheryl Ann
McDermott, Shane P.
McGarry, Richard
McGee, Peter
McGillicuddy, Maura
McGovern, George C.
McGovern, Marcia
McGraw, David
McGraw, William G.
McIntosh, Cynthia L.
McIntyre, Gerald

McKay, Darrell
McKnight, Karen Ann
McLaughlin, Ann
McLaughlin, Nancy L.
McNally, Mary Ellen
McPherson, David Dane
McSheehy, Mara
Medowski, Linda
Mellish, Patricia
Mewborn, Joseph
Meyer, Sandra L.
Miller, David H.
Milroy, Janis Arteen
Monahan, Michael
Moore, Richard
Moore, Stephen
Moran, Christopher
Morette, Paul J.
Morrissey, Mary Ann
Moulton, Peter W.
Mryglot, Gerard
Munroe, Marie
Murdoch, Glenn
Murphy, Darrell
Murphy, Karen
Murphy, Michael D.
Murphy, Peter

Naatz, John
Naegle, Janice
Nagle, Brian
Naiman, Peter Kieron
Nameche, Lee Gail
Neblett, Edith Letitia
Nelson, Valerie J.
*Nicholis, Bruce
Nichols, Judith
Nichols, Russell
Nicholson, Bonnie Davis
Nicholson, Kathleen Marie
Norling, Robert
Norris, Kerry Sue

†Oberhauser, Helga
O'Brien, Maureen
O'Malley, Steven R.
†Ostar, Nina
Outten, Sarah Petring
Owen, Leslie

*Paine, Martha Richmond
Palson, Philip
Parker, Ellen M.
*Paro, Susan Diane
Parrott, Stephen
Patterson, Joyce
Penberthy, Katherine S.
Pearmain, Victoria Pierce
Perkins, Geddes Varick
Pihl, Glen Michael
Pillion, Gary

Plender, Pamela Kay
Pluff, Jonathan D.
†Podsen, Donald W.
Popkin, Kimberly, J.
Porter, Kathy M.
Poulos, Theodore C.
Pound, Diane L.
Price, Stephen O.
Provencal, Virginia

Queijo, Jon P.
Quick, Peter Gunder

Rackemann, Dorothy
Ragan, Jennifer Snow
Raker, Robert L.
Rand, Louisa Brooks
Randolph, Steve
Rappoli, Carol A.
Reach, David R.
Reece, Sarah Womack
Reed, Arthur
*Reed, Roberta
Reed, Timothy
Rees, David E.
Reich, Mark
Reid, Alan David
Rice, James F.
Rice, Wendy Jeanne
Richards, Susan Marie
Richards, Margaret
Ring, Irving
Robins, Elizabeth
Robison, Peter
Robison, Preston J.
Rock, Deborah
Roessler, Donna Lee
Ross, Susan E.
Row, Elizabeth
Rudolph, Steven W.
Rugo, Jason
Russell, James

Saklad, Lawrence
Salmon, Elizabeth
†Santella, Stephen
Sartori, James
Scheff, Andrew Jon
Scherer, Cynthia T.
Schieb, Carol Ann
Scholten, Steven L.
Scott, Lindsay
Senecal, Peter
Sewell, Richard
Shaw, Debra
Shaw, Keith B.
Shea, Melissa
Sheehan, Stephen
Shellmer, Elizabeth H.
Shewan, Deborah A.
Siegle, Rachel Sara
Sifferlen, Thomas A.
Sims, Daniel
Sloan, David James
Smith, Judith
Smith, Steven Allerton
Smith, Stephen T.
Sottile, Cheryl
*Spren, Glenn Russell
*Spren, Mark Allan
Stecker, Stuart M.
Steffens, Elizabeth Kays
Stockwell, Sandra M.
Stokes, Laurel Foust
Stone, Deborah Elizabeth
Stroup, Douglas
Stroup, Robert
Swan, Deborah L.

Tallini, Thomas
Tarin, Mark Ulysses

Taylor, Robin E.
Thomas, Lisa Beth
Thomas, Peter K.
Thompson, Faith
Thurston, Joan Ellen
Tighe, Pamela
Tingey, M. Bryce
Tobey, Stephen
Toomey, Douglas W.
Trimper, Daniel
Trimper, Dennis
*Tristan, Julia Short
Truesdale, Ralph
Turcotte, Kevin C.
Urgotis, Karen Elizabeth

Van Roosen, Laurie
Venier, Diane
Venne, Ann M.
Venne, Ellen M.
Vergato, Cheryl
Vitale, Christine M.
Voigt, Susan Charlotte

Walker, Daniel
Wallis, David N.
Walsh, Cynthia M.
Walker, Daniel
Wallis, David N.
Walsh, Cynthia M.
Walsh, Patricia
Rugo, Jason

*Ward, Geoffrey
Warner, Mark Chandlee
Weathers, Mary Louise
Welch, Alan
Welch, Candice J.
Wells, Rebecca
Wenckus, Lisa J.
Whalen, William B., Jr.
Wheeler, Susan
Whelphey, Judith L.
White, Michae, Andrew
Whitford, Thomas Kirk
Whittemore, Leigh T.
Wilkins, Paul Christopher
Williams, David L.
Williams, Gary Leon
Wing, Gail Elizabeth
Wing, Howard
Winship, Dane
Wiper, Diane J.
Wolfe, Joan Allison
Wollmar, Monica
Woodbury, Mark R.
*Wood, Frances
Woodson, Charles
Worthen, William Blake
Wright, Kimberly E.

Yalen, David Richard
Yore, Pauline
Young, James
Young, Robert

Zeller, Kerry A.
Zeller, Thomas F., Jr.
Zichella, Thomas M.
†Ziegler, Jonathan Davies
Zygalá, Paul M.

†—In Absentia
*—Cum Laude



STUDENT BODY OF SUDBURY HIGH SCHOOL of 1923 contained nine members in the graduating class. In this picture taken in front of the Centre School Building are graduates William Manty, Harry Rice, Albert Goodnow, Earle Baldwin, Malcolm Lewis, Eunice Hall, and Helen Jordan Herbert; not shown are Ralph Lowell and Irene Anthony. The school building now houses Town administrative offices.



FIFTIETH REUNION OF CLASS OF 1923 of Sudbury High School occurred in June at the Wayside Inn. At the reunion were five class members (l-r) Harry Rice, William Manty, Albert Goodnow, Helen (Jordan) Herbert, and Earle Baldwin; two teachers Meriel Meservey and Margaret (Sale) Powers; and wives Lois Manty and Gennie Goodnow.

WHERE OUR GRADUATES GO

POST - SECONDARY EDUCATION

SCHOOL	CLASS OF 1971		CLASS OF 1972		CLASS OF 1973	
	No.	Percent	No.	Percent	No.	Percent
Four year, degree granting colleges	196	57.14	216	54.76	240	54.80
Junior colleges	35	10.20	40	10.09	40	9.13
Business/secretarial schools	1	.30	7	1.73	9	2.06
Preparatory/post graduate schools	6	1.75	6	1.50	5	1.14
Nursing schools	2	.58	5	1.30	2	.46
Specialized/technical school	2	.58	11	2.77	5	1.14
	<u>242</u>	<u>70.55</u>	<u>285</u>	<u>72.15</u>	<u>301</u>	<u>68.73</u>

SUMMARY OF OCCUPATIONS

DESCRIPTIONS	CLASS OF 1971		CLASS OF 1972		CLASS OF 1973	
	No.	Percent	No.	Percent	No.	Percent
Employed	88	25.91	103	25.85	71	16.21
Military	4	1.16	2	.50	4	.91
Moved	2	.58				
Travel	7	1.80	6	1.50	21	4.79
Returning to Lincoln-Sudbury Regional					16	3.65
Delayed applications					25	5.71
	<u>101</u>	<u>29.45</u>	<u>111</u>	<u>27.85</u>	<u>137</u>	<u>31.27</u>
TOTALS	343	100.00	396	100.00	438	100.00

LINCOLN - SUDBURY REGIONAL SCHOOL DISTRICT OPERATING BUDGET

1974-75 BUDGET COMPARED TO PREVIOUS YEARS

	1972-73	1973-74	1974-75
	Expenditures	Available Funds	Budget
1000 ADMINISTRATION			
1100 School Committee	17,789	11,316	9,190
1200 Superintendent's Office	97,555	103,860	114,480
	<u>115,344</u>	<u>115,176</u>	<u>123,670</u>
2000 INSTRUCTION			
2200 Principals	123,461	141,390	150,537
2300 Teaching	1,565,413	1,692,561	2,053,359
2400 Textbooks	28,025	28,497	30,099
2500 Library	52,482	55,834	57,392
2600 Audio Visual	38,585	46,108	48,241
2700 Pupil Services	134,830	138,688	155,710
2800 Psychological Services	14,383	17,657	25,947
	<u>1,957,179</u>	<u>2,120,735</u>	<u>2,521,285</u>

3000 OTHER SCHOOL ACCOUNTS

3100 Attendance	550	550	550
3200 Health Services	23,748	29,230	29,678
3300 Pupil Transportation	217,933	287,171	256,800
3400 Food Services	3,373	14,679	11,605
3500 Student Body Activities	40,744	50,520	48,967
	<u>286,348</u>	<u>382,150</u>	<u>347,600</u>

4000 OPERATION AND MAINTENANCE OF PLANT

4100 Operation of Plant	182,414	241,737	293,960
4200 Maintenance of Plant	131,999	179,703	201,753
	<u>314,413</u>	<u>421,440</u>	<u>495,713</u>

5000 FIXED CHARGES

5100 Employee Retirement Program	33,534	17,386	25,710
5200 Insurance Program	36,299	74,754	68,537
	<u>69,833</u>	<u>92,140</u>	<u>94,247</u>

9000 PROGRAMS WITH OTHER SYSTEMS

9100 Programs with Other Systems in Massachusetts	20,818	10,923	17,100
Contingency			<u>75,000</u>
TOTAL OPERATING BUDGET	2,763,935	3,142,564	3,674,615
ENROLLMENT (Pupils)	1,965	1,971	1,997
Comparative per pupil cost	1,407	1,594	1,714*

* Excludes \$176,583 for July and August, 1975, salaries included in the budget as required by law.

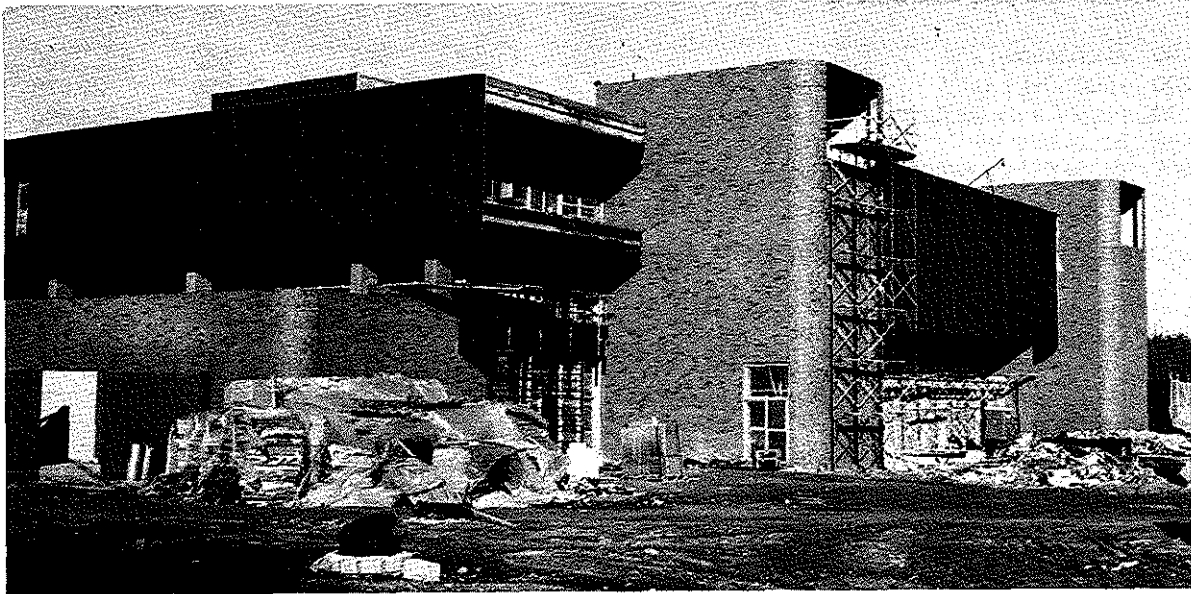
Budget does not include programs applied for under Special Grants.

OPERATING EXPENSE APPORTIONMENT - 1974-75

	Lincoln	Sudbury	Total
1. Apportionment, 1974-75, including Contingency	745,946.85	2,928,668.15	3,674,615.00
2. Reapportionment of 1972 and adjustment of Surplus of Receipts for 1972	(5,593.71)	23,927.09	18,333.38
3. Adjusted estimated income July 1, 1973, to June 30, 1974	(39,324.00)	(134,676.00)	(174,000.00)
4. Estimated income for 1974-75	<u>(42,427.00)</u>	<u>(166,573.00)</u>	<u>(209,000.00)</u>
	658,602.14	2,651,346.24	3,309,948.38

The apportionment is based on the percentage of the student body residing in each town.

MINUTEMAN REGIONAL VOCATIONAL TECHNICAL SCHOOL



CONSTRUCTION WELL UNDER WAY on the new Minuteman Regional Vocational Technical School to which Sudbury will send students in September 1974. (Al Cron photo)

The Minuteman Regional Vocational Technical High School, located at the Lexington-Lincoln line a short distance west of Route 128 and south of Route 2A, took shape during 1973 and now has a building where but a year before there was only a pile of pipe and wood chips. The school's structure and exterior masonry are complete and the building is virtually closed in. Interior finishing, mechanical and electrical work, equipment installation and furnishing are now taking place inside the nearly complete shell. Construction has been on schedule to date, so that a September 1974 opening appears still to be a realistic target.

The temporary school offices are in Wayland. In September our staff was enlarged by the addition of seven teachers and two student program coordinators. This core group participated in an intensive training and orientation session during its first two weeks at Minuteman. Since then this group has proceeded to outline educational processes for the school and to plan the techniques which will be used to put them into practice. Student program coordinators have been contacting representatives of the school departments in the twelve member towns. They have been planning an information program for students on Minuteman and the application and admission process.

We had extensive investigation and discussions with the Educational Advisory Committee. This committee

consists of Superintendents of Schools from all member towns. As a result of these discussions, the Minuteman Regional School Committee has adopted an open admission policy designed to serve students with varied interests, abilities and needs. The Committee plans to review continually the actual operation of procedures, established for admission to Minuteman.

A freshman class of 450 students is scheduled to enter in September 1974. The Committee has voted to base each town's quota in this class on the ratio that its number of pupils in grades 9 through 12 bears to the total pupil enrollment in grades 9 through 12 throughout the District. This ratio is also the legal basis for apportioning Minuteman costs among the member towns for the 1974-75 fiscal year. Sudbury's portion of the total 1973-74 assessment was 9.87%. (See TMP, pgs. P-56 and P-57 for related budget request of Minuteman School District assessment.) Should the number of applicants from a member town exceed its quota, that town may select up to 20% of its quota in a manner determined by that town. The remaining 80% of each quota would be chosen by a random selection process.

An information booklet on the Minuteman School has been distributed to parents of 8th graders in all of the member towns and to each junior high or middle school. The booklet describes the location and layout of the building, the school's course offerings and its educa-

tional process, and it includes complete information on how to apply for admission.

Current plans call for hiring an additional group of faculty in February of 1974. Once the new teachers have been familiarized with Minuteman philosophy and processes by the core group, the entire staff will plan and develop the curriculum for the school's opening in 1974, and ensure that the necessary materials are available for the programs being offered in the first year. The first year vocational and technical courses will be:

Building Trades	Foods
Power Mechanics	Distributive Education
Machine Shop	Health Services
Metals Fabrication	Commercial Art
Horticulture	Electronics
Printing	Instrumentation

Students will also be required to take courses in:

Communication Arts (English)	Mathematics
General Science	Human Relations (Social Studies)

The Minuteman School Committee and staff look forward to completion of the building in the summer of 1974 and to welcoming the first freshman class in September.

The committee notes with sorrow and deep regret the death on Christmas Day of Paul Alphen of Wayland. Paul served as a member of the original Minuteman Regional School District Planning Board and, since the establishment of the District in 1971, as the Minuteman School Committee member from Wayland. As Chairman of the Policies Subcommittee and a member of the Building and Budget Review Subcommittees, Paul made a significant contribution to the Minuteman School. His dedication, hard work and good humor will be sorely missed.

With the death in September of Vernon C. Page, we lost yet another friend and co-worker. Vernon, a member of the Lexington School Committee for many years, was a past member of the Minuteman Regional School District Planning Board, a member of our Building and Site Committee, and an enthusiastic supporter of vocational education. We shall miss Vernon and his advice and support which always expressed his warm concern for youth and his belief in the importance of expanded educational opportunities.

During 1973 four members of the original Minuteman Committee submitted their resignations. Anna Manion of Concord resigned following her election as a Selectman in the spring, and Walter Verney of Arlington resigned in September. In December Erik Mollo-Christensen of Lexington, the Vice-Chairman of the

Committee, and Glen Pippert of Stow, Chairman of the Education and Curriculum Subcommittee, announced their intention of retiring in early 1974. Each contributed greatly toward building a strong basis from which Minuteman will develop. Their contributions to our success were invaluable.

The entire committee and staff express their appreciation to the school and town officials, parents and townspeople in the District's twelve-member towns for their cooperation and understanding, without which the progress achieved to date could not have been sustained.

Respectfully submitted,

Alfred C. Cron

MINUTEMAN REGIONAL VOCATIONAL TECHNICAL SCHOOL DISTRICT COMMITTEE

ACTON	Charles E. Courtright
ARLINGTON	Rico A. Merluzzo
BELMONT	Henry L. Hall, Jr., Chairman
BOXBOROUGH	Roger H. Morse
CARLISLE	Kenneth L. Bilodeau
CONCORD	Lydia A. Smith
LEXINGTON	Erik L. Mollo-Christensen, Vice-Chairman
LINCOLN	Ruth W. Wales
STOW	Glen F. Pippert
SUDBURY	Alfred C. Cron
WAYLAND	Paul F. Alphen
WESTON	Albert V. B. Kelsey

**MINUTEMAN REGIONAL VOCATIONAL TECHNICAL SCHOOL DISTRICT
1972 OPERATING BUDGET AS OF DECEMBER 31, 1972 (FINAL)**

	Appropriated	Expended
1 School Committee Expense	\$ 3,600.00	\$ 1,534.47
2 Salaries — Administrative	*12,500.00 35,000.00	49,562.50
3 Salaries — Clerical	9,800.00	10,986.50
4 Travel <input checked="" type="radio"/> State Expense <input type="radio"/> Out of State	1,500.00 1,000.00	1,246.45 770.65
5 Office Expense Supplies/Materials/Equip.	5,400.00	6,577.29
6 Insurance Hospital and Life	500.00	482.44
7 Rental - Land & Buildings and Debt Service	4,200.00	1,647.32
8 Accounting Expense	2,000.00	
9 Debt Service	21,000.00	13,085.29
10 Office and Building Insurance		10,470.00
TOTALS	\$ 96,500.00	\$96,362.91

*\$12,500.00 received from state for administrative salaries



LINCOLN-SUDBURY VARSITY SOCCER WARRIORS are ecstatic after having won the Eastern Massachusetts Soccer Tourney in November by defeating Boston-English 2-0 at Boston University's Nickerson Field under the lights. (Clay Allen photo)

FINANCES



"Sunlight Tree"
Linda Wheeler
Powers Road
Age 17
12th Grade

TOWN ACCOUNTANT

In accordance with Article III, Section 2 of the Bylaws of the Town of Sudbury enclosed herein is the statement of all financial transactions during the year January 1, 1973 through December 31, 1973. Included in this report are the Summary of Cash Receipts, Detail of Receipts Reported as General Government, A Recapitulation of Estimated Receipts, a Recapitulation of Surplus Revenue, A Summary of Income Accounts, the Balance Sheet, Federal Revenue Sharing and a Summary of the Audit performed by the Commonwealth of Massachusetts Department of Corporations and Taxation which was completed in October 1972 and the twelve month report of Appropriations and Expenditures.

Respectfully submitted,

John H. Wilson
Town Accountant



NEW TOWN ACCOUNTANT assumed his duties on 6 August at the Town Hall. Mr. John H. Wilson received a Bachelor of Science degree from University of Nebraska and a Master's degree in Public Administration this year from State University of New York.

SCHEDULE A

SUMMARY OF CASH RECEIPTS

Real Estate Taxes of 1970	\$ 748.51	
Real Estate Taxes of 1971	1,506.27	
Real Estate Taxes of 1972	271,200.84	
Real Estate Taxes of 1973	<u>7,021,129.03</u>	\$ 7,294,584.65
Personal Property Taxes of 1972	5,261.04	
Personal Property Taxes of 1973	<u>433,695.17</u>	438,956.21
Motor Vehicle Excise Taxes of 1970	672.18	
Motor Vehicle Excise Taxes of 1971	2,225.23	
Motor Vehicle Excise Taxes of 1972	209,643.04	
Motor Vehicle Excise Taxes of 1973	<u>362,210.96</u>	574,751.41
Farm Animals		569.28
Special Assessments		61.91
Tax Titles		9,574.83
Water District Tax Titles		36.69
Due Water District		13.76
Excess-Sales of Lands of Low Value		3,269.53
Tax Possessions		180.00
Dog Licenses & Sale of Dogs		7,037.20
Dog Tax Refund from Middlesex County		3,685.45
Cemetery Perpetual Care Bequests		2,187.50
Sale of Cemetery Lots		862.50
Trust Funds Income		11,230.02
Loans in Anticipation of Taxes		4,500,000.00
Tailings		4.75
Road Machinery Fund		2,680.26
Conservation Fund Income		10,272.41
Stabilization Funds Interest		425.84
McCaw Library Fund		323.00
Heritage Park		10,258.57
Revolving Accounts:		
Special School Lunch	190,410.58	
Police Paid Detail	<u>26,204.08</u>	216,614.66

Miscellaneous Accounts Receivable:		
Various		2,250.00
Received from Commonwealth of Mass.:		
Aid to Highways	27,262.58	
Veterans Benefits	2,044.92	
School Construction Aid	320,090.85	
School Aid Ch. 70	812,902.43	
Chapters 69 & 71	67,685.52	
State Aid Regional School	49,080.71	
State Aid for Libraries	5,064.75	
Machinery Basis	85.71	
Department of Public Works	24.40	
Highway Safety Program	1,592.05	
Special Education-Ch. 58	61,103.00	
State Lottery	41,850.60	
Reimbursement 1971 Census	3,460.50	
Corporation & Tax Reimbursement	<u>21,680.27</u>	1,413,928.29
Federal Grants:		
Title I	33,249.00	
Title II	<u>4,039.85</u>	37,288.85
Collected for Other Agencies:		
Federal Withholding Tax	621,335.21	
State Withholding Tax	168,949.31	
County Retirement Contributions	70,052.64	
Blue Cross/Shield Employees' Share	37,797.75	
Town Group Ins. Employees' Share	1,152.31	
Teachers' Retirement	114,031.18	
Teachers' Group Insurance	4,707.35	
Credit Union	231,449.00	
Tax Sheltered Annuities	39,818.77	
Teachers' Dues	11,806.00	
Union Dues	3,257.44	
Optional Insurance	3,332.50	
United Fund	<u>576.00</u>	1,308,265.46
County Aid to Highways		2,000.00
Interest on Road Guarantee Deposits		1,008.09
Road Guarantee Deposits		7,500.00
Refunds to Appropriations Accounts		10,869.28
Court Fines		1,780.50
General Government		<u>93,283.78</u>
		<u>\$15,965,754.68</u>
Federal Revenue Sharing Funds		\$ 204,763.64

**SCHEDULE B
DETAIL OF RECEIPTS REPORTED AS GENERAL GOVERNMENT**

Interest on Taxes	\$ 12,017.85
Tax Collector Charges	1,484.00
Municipal Liens	3,192.00
Release of Betterment	8.00
Tax Title Interest and Recording Fees	1,413.71
Tax Possessions Recording Fees	20.00
Town Clerk Receipts	2,571.51
Board of Appeals Fees	810.00
Police Department Receipts	1,841.00
Historic Districts Commission Fees	140.00
Earth Removal Board Fees	30.00
Dogs Redeemed	2,800.00
Middlesex County, Care of Dogs	1,120.00
Planning Board Fees	100.00
Town Building Rental	60.00
Selectmen's Receipts	687.00
Common Victualler Licenses	5.00
Land Rental	350.00
Plumbing Inspector Fees	2,641.50
Wiring Inspector Fees	2,620.00
Building Inspector Fees	5,575.00
Board of Health Receipts	3,124.50
Library Fines	4,767.85
Highway Department Receipts	4,515.91
Cemetery Department Receipts	2,401.00
Commission on Pay Phone	62.42
Engineering Fees	209.75
Community Use of Schools	1,87.50
School Tuition	4,789.00
Summer School	3,960.00
School Towel Fund	2,288.95
School Commission on Pay Phone	6.06
Park & Recreation Registration	7,475.00
Park & Recreation Craft Fees	302.50
Park & Recreation Transportation Fees	109.00
Fire Protection with Concord	17,538.00
Zoning Fees	180.00
Payment for Juvenile Crimes	511.13
Conservation Commission Fees	75.00
Refunds	44.38
Settlement of Comm. of Mass. Antitrust Action	249.26
	<u>\$ 93,283.78</u>

**SCHEDULE C
RECAPITULATION OF ESTIMATED RECEIPTS**

Commonwealth of Massachusetts:	
School Construction Aid	\$320,090.85
School Aid-Ch. 70	812,902.43
School Aid, Transportation-Ch. 71 & 69	67,685.52
State Aid Regional School	49,080.71
Machinery Basis	85.71
Department of Public Works	24.40

Highway Safety Program	1,592.05	
Special Education - Ch. 58	61,103.00	
State Lottery	41,850.60	
Reimbursement 1971 Census	3,460.50	
Corporation & Tax Reimbursement	21,680.27	1,379,556.04
Tax Collections:		
Motor Vehicle Excise		565,406.91
Departmental		4,294.92
Special Assessments		61.91
Farm Animal		569.28
Court Fines		1,780.50
General Government		93,283.78
		<u>\$ 2,044,953.34</u>

**SCHEDULE D
APPROPRIATIONS AND EXPENDITURES (6 Months of Budget Year Remaining) Dec. 31, 1973**

A/C Number	Transfer \$	Appropriation \$	Expenditure \$	Encumbrance \$	Available \$
100 EDUCATION					
100-110 SUDBURY PUBLIC SCHOOLS					
1100 School Committee		4,325.00	2,310.25		2,014.75
1200 Superintendent's Office		147,354.00	95,971.81		51,382.19
1000 ADMINISTRATION TOTAL		<u>151,679.00</u>	<u>98,282.06</u>		<u>53,396.94</u>
2200 Principals		316,816.00	200,971.67		115,844.33
2300 Teachers		3,764,865.00	2,231,068.65		1,533,796.85
2400 Texts		37,122.00	15,854.96		21,267.04
2500 Library		91,950.00	43,009.11		48,940.89
2600 Audio-Visual		45,363.00	19,146.71		26,216.29
2700 Guidance		170,691.00	94,782.62		75,908.38
2800 Pupil Personnel		32,374.00	20,872.85		11,501.15
2000 INSTRUCTION TOTAL		<u>4,459,181.00</u>	<u>2,625,706.07</u>		<u>1,833,474.93</u>
3100 Attendance		300.00	300.00		0 -
3200 Health Services		88,490.00	66,587.00		21,903.00
3300 Transportation		362,058.00	205,384.75		156,673.25
3400 Food Services		31,783.00	22,258.66		9,524.34
3500 Student Activities		3,660.00	2,118.11		1,541.89
3000 OTHER SCHOOL SERVICES TOTAL		<u>486,291.00</u>	<u>296,648.52</u>		<u>189,642.48</u>
4100 Operation		376,560.00	244,219.16		132,340.84
4200 Maintenance (trans. #0547)	7,925.85	137,192.00	98,463.33		46,654.52
4000 OPERATION & MAINTENANCE TOTAL	<u>7,925.85</u>	<u>513,752.00</u>	<u>342,682.49</u>		<u>178,995.36</u>
7300 Acquisition		18,280.00	17,110.10		1,169.90
7400 Replacement		8,617.00	3,062.96		5,554.04
7000 EQUIPMENT TOTAL		<u>26,897.00</u>	<u>20,173.06</u>		<u>6,723.94</u>
9000 TUITION		<u>12,200.00</u>	<u>10,956.40</u>		<u>1,243.60</u>
TOTAL EXPENDITURES TO DATE	<u>7,925.85</u>	<u>5,650,000.00</u>	<u>3,394,448.60</u>		<u>2,263,477.25</u>
100-120 Community Use of Schools		20,800.00	12,315.68		8,484.32
-130 Lincoln-Sudbury Regional Assment.		3,661,441.89	2,474,487.94		1,186,953.95
-140 Minuteman Voc./Tech. Assment.		121,853.34	121,853.00		.34
Peter Noyes Site Work ATM #11 (Transfer from P. Noyes Addition)	62,000.00	70,575.24	28,516.23		42,059.01
Curtis J/H Site Work ATM #10		15,000.00	11,896.00		3,104.00
200 DEBT SERVICE					
201 Temp Loan Int (Assrs. Recap 25,000)		125,000.00	97,805.81		52,194.19
202 School Bond Interest		184,290.00	127,962.50		56,327.50
203 Other Bond Interest		8,494.00	5,869.50		2,624.50
204 Principle - Schools		530,000.00	435,000.00		95,000.00
205 Principle - Other		102,000.00	52,000.00		50,000.00

A/C Number	Transfer	Appropriation	Expenditure	Encumbrance	Available
	\$	\$	\$	\$	\$
300 PROTECTION OF PERSONS & PROPERTY					
310 Fire Department					
Federal Revenue Sharing		155,000.00	36,037.59		118,962.41
-11 Salaries		313,500.00	270,083.54		43,416.46
-12 Overtime & Extra Hire		65,500.00	53,931.88		11,568.12
-12 Overtime & Extra Hire Bal. C/F 1973		1,215.73	1,215.73		0 -
Art #1 STM Unpaid Wages		1,100.00	1,099.07		.93
-21 General Expense		3,612.00	2,375.23		1,236.77
-31 Maintenance		9,400.00	6,197.21	13.00	3,189.79
-51 Equipment Purchase		4,150.00	4,052.17		97.83
-61 Alarm Extension	750.00	200.65		549.35	
-62 Alarm Maintenance		300.00	126.94		173.06
-71 Uniforms		4,360.00	2,835.32		1,524.68
-81 Vehicle Replacement		3,800.00	3,744.75		55.25
-81 Vehicle Replacement Bal. C/F to 1973		8,063.63	8,000.00		63.63
320 Police Department					
Federal Revenue Sharing		155,000.00	28,867.20		126,132.80
-11 Salaries		234,700.00	210,775.73		23,924.27
-12 Overtime		46,350.00	27,926.21		18,423.79
-13 Clerical		10,150.00	6,897.43		3,252.57
-16 Crossing Guards		6,420.00	3,634.45		2,785.55
-21 General Expense		18,000.00	7,559.10		10,440.90
-31 Maintenance		23,500.00	13,706.61	16.50	9,776.89
-41 Travel	250.00	200.00	215.83		234.17
-51 Equipment Purchase		27,900.00	6,248.88	536.00	21,115.12
-61 Auxiliary Police		2,000.00	0 -		2,000.00
-71 Uniforms		7,500.00	4,010.28		3,489.72
340 Building Inspector					
-11 Salaries		34,800.00	22,677.34		12,122.66
-12 Extra Hire		800.00	415.00		385.00
-15 Plumbing Inspector		5,100.00	1,942.93		3,157.07
-21 General Expense		2,000.00	1,053.08	154.00	792.92
-31 Vehicle Maintenance		500.00	180.35		319.65
-51 Equipment Purchase		3,760.00	3,528.15	213.40	18.45
350 Dog Officer					
-11 Salaries		10,600.00	6,706.14		3,893.86
-21 General Expense		12,000.00	4,765.09		7,234.91
360 Conservation Commission					
-13 Clerical		1,600.00	799.58		800.42
-21 General Expense		7,500.00	4,071.98		3,428.02
-31 Maintenance		350.00	292.84		57.16
-41 Travel		200.00	95.64		104.36
-51 Conservation Fund					
(Bal. trans. to Savings Acct)*		66,425.00	*66,425.00		0 -
-51 Conservation Fund		1,225.00	1,225.00		0 -
Purchase Land ATM '72 #37 Bal. C/F		3,500.00	0 -		3,500.00
Eng. Survey Hop Brook ATM '70					
#46 Bal. C/F		1,000.00	0 -		1,000.00
370 Board of Appeals					
-13 Clerical		3,900.00	653.82		3,246.18
-21 General Expense		1,295.00	997.09		297.91
380 Earth Removal Board					
-21 General Expense		75.00	15.10		59.90
390 Civil Defense					
21 General Expense		350.00	65.31		284.69

A/C Number	Transfer	Appropriation	Expenditure	Encumbrance	Available
	\$	\$	\$	\$	\$
400 HIGHWAY DEPARTMENT					
410 Highway Commission					
-11 Supt. Salary		24,500.00	16,480.63		8,019.37
-13 Clerical		19,700.00	11,968.23		7,731.77
-14 Commission Salary		2,400.00	1,600.00		800.00
-21 General Expense		4,000.00	3,629.55	10.50	359.95
-31 Maintenance		18,000.00	10,288.74	2,289.25	5,422.01
-41 Travel		200.00	111.27		88.73
-51 Administrative Equipment		1,200.00	1,091.52	48.13	60.35
-71 Uniforms		9,000.00	3,504.10	74.55	5,421.35
-81 Land Appraisal		1,000.00	450.00		550.00
410 TOTAL		<u>80,000.00</u>	<u>49,124.04</u>	<u>2,422.43</u>	<u>28,453.53</u>
420 Operating Salary					
-11 Regular Salary		313,000.00	188,855.11		124,144.89
-12 Overtime		36,500.00	16,373.98		20,126.02
420-20 Road Work					
-21 Operating Materials		30,000.00	20,283.41	5,667.54	4,049.05
-23 Hired Equipment		6,000.00	3,248.25		2,751.75
-24 Contractors		135,000.00	133,747.44		1,252.56
-25 Signs & Markings		15,000.00	7,821.14	475.40	6,703.46
420-20 TOTAL		<u>186,000.00</u>	<u>165,100.24</u>	<u>6,142.94</u>	<u>14,756.82</u>
420-30 Trees					
-31 Tree Materials		9,000.00	2,394.51	331.50	6,273.99
-33 Hired Equipment		1,250.00	193.50		1,056.50
-34 Contractors		10,000.00	7,576.53	774.00	1,649.47
420-30 TOTAL		<u>20,250.00</u>	<u>10,164.54</u>	<u>1,105.50</u>	<u>8,979.96</u>
420-40 Landfill					
-43 Hired Equipment		8,000.00	6,491.73	410.00	1,098.27
420-50 Cemetery Materials		2,200.00	1,204.74	32.20	963.06
420-61 Chap. #81 Maintenance		51,750.00	40,776.56	116.65	10,856.79
420-62 Chap. #90 Maintenance		25,500.00	25,500.00		0 -
420-63 Chap. #90 Constr. Bal. C/F 92,534.07 1973 Appropriation 54,000.00		146,534.07	0 -		146,534.07
430 Machinery					
-20 Fuels & Lubricants		20,000.00	8,261.34	97.00	11,641.66
-30 Parts & Repairs		47,000.00	28,203.84	2,066.09	16,730.07
-40 Equipment		85,000.00	62,165.83	14,853.35	7,980.82
430 TOTAL		<u>152,000.00</u>	<u>98,631.01</u>	<u>17,016.44</u>	<u>36,352.55</u>
460 Snow & Ice					
-12 Snow Overtime		8,800.00	3,017.76		5,782.24
-30 Materials		76,000.00	19,764.47	5,757.57	50,477.96
-40 Equipment Purchase		10,500.00	1,239.24	1,310.00	7,950.76
-50 Contractual Expense		7,500.00	3,234.28		4,265.72
460 TOTAL		<u>102,800.00</u>	<u>27,255.75</u>	<u>7,067.57</u>	<u>68,476.68</u>
470 Street Lighting		31,000.00	15,174.94		15,825.06
Special Articles - ATM & STM 1973					
Master Drainage Plan ATM #14		40,000.00	26,380.06		13,619.94
Alt. & Reloc. - Peakham Rd. ATM #41		7,300.00	7,300.00		0 -
Reg. Refuse Disp. Comm. ATM #44		400.00	0 -		400.00
Goodman's Hill Drainage STM #1		800.00	733.21		66.79
Highway Safety Signs STM #7		1,985.00	1,985.00		0 -
Purchase Sand & Gravel Fill STM #14		77,000.00	50,265.00		26,735.00
Special Articles - Carried Forward to 1973					
Walkway Constr.-Hudson Rd. '67 #25		7,753.29	0 -		7,753.29
Dakin Rd. Reloc. STM '71 #5		750.00	0 -		750.00
Installation of Traffic Lights					
STM '71 #6 (trans. 0371)	1,141.99	1,731.85	1,731.85		0 -
Old Lancaster Rd. Reloc. ATM '71 #31		6,000.00	5,405.00		595.00
Goodman's Hill Drainage STM '72 #53 (Trans. 0447)	5,010.13	8,481.79	8,481.79		0 -

A/C Number	Transfer	Appropriation	Expenditure	Encumbrance	Available
	\$	\$	\$	\$	\$
500 GENERAL GOVERNMENT					
501 Selectmen					
-11 Exec Secretary Salary		30,300.00	20,399.86		9,900.14
-12 Overtime (Trans. 0535)	600.00	1,565.00	1,588.44		576.56
-13 Clerical		48,800.00	31,572.61		17,227.39
-14 Selectmen's Salary		2,400.00	1,599.84		800.16
-15 Custodial Salary		25,100.00	16,647.50		8,452.50
-17 Town Accountant		15,000.00	8,591.42		6,408.58
-21 General Expense		11,000.00	8,137.00	161.75	2,701.25
-31 Town Hall Maintenance		15,000.00	10,233.99	670.67	4,095.34
-32 Centre School Maintenance		11,000.00	7,300.14	16.50	3,683.36
-33 Loring Parsonage Maintenance		4,500.00	2,699.89	16.50	1,783.61
-33 Loring Parsonage C/F to 1973		108.03	108.03		0 -
-34 Hosmer House Maintenance		2,000.00	176.52	7.50	1,815.98
-34 Hosmer House C/F to 1973		1,210.00	0 -		1,210.00
-35 Office Machines Maintenance		1,500.00	1,252.93		247.07
-41 Travel		3,000.00	2,421.08		578.92
-51 Equipment Purchase		2,800.00	2,067.24	65.98	666.78
-51 Equipment Purchase C/F to 1973		373.38	373.38		0 -
-61 Data Processing		5,250.00	2,707.79		2,542.21
-71 Out of State Travel		200.00	142.60		57.40
-81 Surveys & Studies		2,000.00	889.14		1,110.86
Special Articles ATM & STM 1973 ;					
Underground Wiring ATM #38		48,000.00	40,474.87		7,525.13
Purchase Oliver Land STM #1		77,000.00	77,000.00		0 -
Council on Aging STM #3		1,000.00	0 -		1,000.00
Preparation of Town Report STM #8		8,000.00	7,500.38		499.62
Purchase Old Training Field STM #10		12,000.00	12,000.00		0 -
Purchase Haskell Land STM #15		180,000.00	180,000.00		0 -
Special Articles Bal. C/F to 1973					
Aerial Survey STM '70 & '71 #27		13,761.36	12,371.98		1,389.38
Rt. 20/Nobscot Drain STM '71 #37		2,500.00	0 -		2,500.00
Septic Sludge Disposal Plng. ATM '72 #38		5,000.00	227.41		4,772.59
Purchase Lord Land ATM '72 #39		2,600.00	0 -		2,600.00
502 Engineering					
-11 Salaries & Overtime		100,100.00	70,067.48		30,032.52
-21 General Expense		7,000.00	5,382.12	200.74	1,417.14
-31 Vehicle Maintenance		1,200.00	948.92		251.08
-41 Travel		750.00	376.81		373.19
-51 Equipment Purchase		3,700.00	2,975.19	448.00	276.81
Constr. Walkways-Concord Rd. ATM '72 #50 Amended '73 #32		72,841.75	71,851.62		990.13
Constr. Walkways-Landham Rd. & Woodside Rd. ATM '73 #33		68,500.00	624.63		67,875.37
Constr. Walkways-Union, Hudson, Peakham & Haynes Rds. '73 #34		3,500.00	1,526.05		1,973.95
Constr. Walkways-Woodside Rd. & Warren Rd. to Woodside Rd. & Rambling Rd. '73 #4		13,000.00	0 -		13,000.00
503 Law					
-11 Retainer		12,000.00	7,999.92		4,000.08
-21 General Expense		13,000.00	5,778.70		7,221.30
-22 Utilities ATM '69 #9 Bal. C/F		95.35	0 -		95.35
504 Assessors					
-11 Salaries & Overtime		25,400.00	13,401.59		11,998.41
-14 Assessors' Salaries		3,750.00	2,500.08		1,249.92
-21 General Expense		4,340.00	1,916.40	75.75	2,347.85
-41 Travel		600.00	600.00		0 -
Assessors Publish Valuation List ATM '72 Bal. C/F		4,000.00	3,261.20		738.80
Assessors Appraisal ATM '68 #7 Bal.C/F			1,353.88	612.60	741.28
505 Tax Collector					
-11 Collector's Salary		13,275.00	8,866.64		4,408.36
-13 Clerical Salary		18,800.00	5,857.73		12,942.27

A/C Number	Transfer	Appropriation	Expenditure	Encumbrance	Available
	\$	\$	\$	\$	\$
-21 General Expense		6,520.00	2,904.11		3,615.89
-41 Travel		150.00	0 -		150.00
506 Town Clerk & Registrars					
-11 Town Clerk's Salary		12,427.00	7,824.88		4,602.12
-13 Clerical		27,700.00	17,707.83		9,992.17
-14 Registrars' Salaries		550.00	550.00		0 -
-21 General Expense		12,000.00	5,707.62		6,292.38
-41 Travel		500.00	185.25		314.75
-51 Equipment Purchase		975.00	888.76		86.24
-61 Elections		5,305.00	2,890.09		2,414.91
507 Treasurer					
-11 Treasurer's Salary		10,000.00	6,604.72		3,395.28
-13 Clerical		5,300.00	3,499.84		1,800.16
-21 General Expense		2,000.00	1,422.98	362.90	214.12
-41 Travel		600.00	316.98		283.02
-61 Tax Title Expense		225.00	197.14		27.86
-71 Note Issue Expense		375.00	168.00		207.00
508 Finance Committee					
-13 Clerical		1,800.00	56.81		1,743.19
-21 General Expense		600.00	196.89	14.25	388.86
-41 Travel		200.00	10.00		190.00
509 Moderator Salary		170.00	80.00		90.00
510 Permanent Building Committee					
-13 Clerical		125.00	64.66		60.34
-21 General Expense		250.00	15.00		235.00
Special Articles-Bal. C.F. to 1973					
-90 Curtis J/H Schl. Constr. '70 #54		21,917.37	9,602.18		12,315.19
-91 Curtis J/H Schl. Plng. '67 #4		7,227.95	0 -		7,227.95
-93 Peter Noyes Addition '70 #55		102,731.62	78,247.75		24,483.87
-96 Goodnow Library '70 #4					
Federal Aid 5,000.00		34,467.13	29,992.95		4,474.18
Police & Fire Sta. Plng. '72 #48		8,000.00	8,000.00		0 -
Town Hall Renov. Plng. '72 #49		8,000.00	4,940.00		3,060.00
Special Articles ATM & STM 1973					
Plans & Specs. Comb. Fire & Police Station STM #2		40,000.00	11,181.96		28,818.04
511 Personnel Board					
-13 Clerical		1,275.00	766.44		508.56
-21 General Expense		600.00	249.48		350.52
512 Planning Board					
-13 Clerical Salary (Trans. 0258)	900.00	2,500.00	2,073.17		1,326.83
-21 General Expense		6,600.00	4,964.02	368.00	1,267.98
513 Ancient Document Committee					
-21 General Expense		1,500.00	1,070.61		429.39
514 Historic Districts Commission					
-13 Clerical Salary		225.00	29.90		195.10
-21 General Expense		225.00	58.04	9.00	157.96
516 Moderate Income Housing (Trans 0502)	355.75	0 -	355.75		0 -
517 Revolutionary Bicentennial Comm.		1,000.00	305.14		694.86
519 Talent Search Comm.		100.00	0 -		100.00
520 Comm. on Town Administration		300.00	62.53		237.47
600 GOODNOW LIBRARY					
-11 Salaries		99,000.00	63,640.79		35,359.21
-21 General Expense		5,000.00	4,579.50	249.92	170.58
-31 Maintenance		9,450.00	6,660.27	91.56	2,698.17
-41 Travel		300.00	176.82		123.18
-51 Equipment Purchase		750.00	555.91	194.00	.09
-52 Books		30,000.00	26,358.30	(820.40)	4,462.10
-61 Special Programs		225.00	219.52		5.48
700 PARK & RECREATION					
-11 Salaries		62,600.00	40,619.12		21,980.88
-21 General Expense		1,600.00	1,027.48		572.52
-31 Maintenance		30,000.00	17,847.63	106.10	12,046.27
-41 Travel		200.00	186.58		13.42

A/C Number	Transfer	Appropriation	Expenditure	Encumbrance	Available
	\$	\$	\$	\$	\$
-51 Equipment Purchase		12,000.00	1,963.00		10,037.00
-61 Program Expense		22,000.00	18,647.35	1,000.00	2,352.65
Constr. Toilet Facilities '71 #10					
Bal. C/F to 1973		8,500.00	155.00		8,345.00
Purchase Tractor & Access. '73 #16		10,000.00	9,099.31	108.50	792.19
800 HEALTH					
-11 Director's Salary		20,000.00	8,317.02		11,682.98
-13 Clerical Salary		8,000.00	4,037.91		3,962.09
-14 Animal Inspector Salary		525.00	360.00		165.00
-21 General Expense		2,500.00	1,308.81	6.65	1,184.54
-31 Laboratory Expense		1,800.00	747.50		1,052.50
-41 Travel		850.00	337.49		512.51
-51 Equipment Purchase		590.00	119.00	185.00	286.00
-61 Sudbury Public Health Nursing Assoc.		25,337.00	18,197.83	2,805.85	4,333.32
-71 Mosquito Control		18,572.00	18,572.00		0 -
-81 Consultant Fees		1,000.00	250.00		750.00
-91 Trinity Mental Health		7,100.00	4,338.84	2,761.16	0 -
900 VETERANS' BENEFITS					
-11 Agent's Salary		2,000.00	1,321.36		678.64
-21 General Expense		350.00	111.23		238.77
-61 Benefits		15,000.00	6,441.84		8,558.16
950 UNCLASSIFIED					
-11 Blue Cross/Blue Shield		153,000.00	99,367.51		53,632.49
-11 Blue Cross STM '73 #1		2,600.00	2,517.77		82.23
-12 Life Insurance		5,000.00	3,245.07		1,754.93
-21 Fidelity Bond		2,000.00	589.00		1,411.00
-31 Casualty Insurance		90,000.00	67,882.07		22,117.93
-41 Printing Town Report		8,000.00	0 -		8,000.00
-51 Memorial Day		1,400.00	669.35		730.65
-61 Veterans' Graves		400.00	88.94	62.10	248.96
-71 Fire Pension		2,250.00	1,500.00		750.00
-81 Reserve Fund		120,000.00	11,173.59		108,826.41
-91 Hosmer House Contract		3,000.00	2,004.00		996.00
-92 Communications		5,100.00	2,396.17	136.95	2,566.88
-92 Communications C/F to 1973		121.93	121.93		0 -
-93 Hydrant Rental		30,975.00	20,650.00		10,325.00
-94 Copying Service		5,000.00	3,193.47	80.00	1,726.53
-96 Middlesex County Retirement Fund		133,201.35	133,201.35		0 -
-97 Town Meetings		14,500.00	6,577.10		7,922.90

**SCHEDULE E
RECAPITULATION OF SURPLUS REVENUE**

CREDITS

Balance January 1, 1973	512,459.70
State Aid to Highways	27,262.58
County Aid to Highways	2,000.00
Tax Title Redemptions	10,624.27
Tax Title Sales	992.40
Tax Possession Sales	180.00
	<u>\$ 553,518.95</u>

DEBITS

Transferred by 1973 Annual Town Meeting	170,000.00
1973 Real Estate Taxes to Tax Titles	4,356.00
Adjustments in Tax Title Redemptions	1,641.64
Balance December 31, 1973	<u>377,521.31</u>
	<u>\$553,518.95</u>

**SCHEDULE F
SUMMARY OF INCOME ACCOUNTS**

	Principal	Balance	Income	Expended	Balance
		Jan. 1, 1973	1973	1973	Dec. 31, 1973
TRUST FUNDS					
Charity Funds	20,320.19	7,046.86	2,562.99	2,343.00	7,266.85
Raymond Scholarship	4,686.97	493.38	587.00	560.55	519.83
Raymond Mausoleum	1,000.00	343.82	93.76	0-	437.58
School Fund	1,270.20	746.00	10.68	0-	756.68
Goodnow Library Fund	20,649.53	8,108.84	2,939.00	4,815.00	6,232.84
Mt. Pleasant Cemetery	7,700.00	1,499.32	1,164.64	1,000.00	1,663.96
Mt. Wadsworth Cemetery	18,202.13	1,272.09	1,009.85	1,000.00	1,281.94
North Sudbury Cemetery	4,475.00	1,093.11	852.26	1,000.00	945.37
Old Town Cemetery	250.00	60.71	46.40	0-	107.11
Town Cemetery	25,846.68	2,411.53	2,263.44	2,000.00	2,674.97
APPROPRIATION CONTROL FUNDS					
Conservation Fund		147,200.06	77,922.41	29,925.00	195,197.47
Road Machinery Fund		4,167.70	2,680.26	4,000.00	2,847.96
Stabilization Funds:					
Curtis Jr. High School		14,976.23	275.50	15,251.73	0-
Noyes School		8,173.17	402.07	8,575.24	0-
SPECIAL DONATION ACCOUNTS					
McCaw Library Fund		0-	323.00	0-	323.00
Heritage Park		0-	10,258.57	6,135.82	4,122.75
TOTAL		<u>197,592.82</u>	<u>103,391.83</u>	<u>76,606.34</u>	<u>224,378.31</u>

**SCHEDULE G
BALANCE SHEET - DECEMBER 31, 1973**

ASSETS

Cash		
General		\$1,104,808.12
Petty Cash:		
Library	20.00	
Tax Collector	35.00	
Police	25.00	
Highway	20.00	
Town Hall	50.00	
Conservation	50.00	
School Lunch	50.00	
School Office	25.00	
Building Services	50.00	325.00
Accounts Receivable		
Taxes - Real Estate:		
Levy of 1969		883.65
Levy of 1970		1,564.60
Levy of 1971		2,740.88
Levy of 1972		23,007.01
Levy of 1973		* 4,098,996.02
		<u>4,127,192.16</u>

Taxes - Personal Property:		
Levy of 1970	37.00	
Levy of 1971	503.10	
Levy of 1972	1,317.05	
Levy of 1973	* 235,085.79	236,942.94
Motor Vehicle & Trailer Excise:		
Levy of 1968	1,065.75	
Levy of 1969	1,948.92	
Levy of 1970	5,277.00	
Levy of 1971	8,284.44	
Levy of 1972	26,822.77	
Levy of 1973	103,556.63	146,955.51
Tax Titles & Possessions:		
Tax Titles	17,698.43	
Tax Possessions	3,599.52	
Taxes in Litigation	1,311.50	
Water District Tax Titles	57.60	
Tax Possessions held for Water District	19.92	22,686.97
Special Assessments-Street		160.00
Committed Interest		48.00
Departmental:		
Aid to Highways		84,429.95
Police Paid Details - Accounts Receivable		3,826.62
Unprovided for on Overdrawn Accounts		
County Retirement		500.00
Loans Authorized		250,000.00
Middlesex County - Dog Tax Refund		4,814.55
State Aid for Libraries		5,064.75
Revenue 1973		400.00
Estimated Receipts		836,604.75
		<u>\$ 6,824,759.32</u>
LIABILITIES		
Dog Licenses due the County		\$ 95.35
Road Machinery Fund		2,847.96
Sale of Cemetery Lots Fund		4,917.00
Conservation Fund		195,197.47
Trust Funds Income		21,887.13
Loans Unissued		250,000.00
Tailings		975.94
Road Guarantee Deposits		29,586.00
Interest on above Deposits		4,785.91
Veterans Benefits		660.34
Heritage Park		4,122.75
McCaw Library Fund		323.00
Chapter 81 - Aid to Highways		37,132.56
Excess - Sales of Lands of Low Value		3,269.53
Cemetery Perpetual Care		1,625.00

* Based on 18 month figures with only 12 months collected

Revenue Reserved until Collected:		
Departmental	3,166.28	
Motor Vehicle Excise	146,955.51	
Aid to Highways	47,297.39	
Tax Titles	17,698.43	
Water District Tax Titles	57.60	
Taxes in Litigation	1,311.50	
Tax Possessions	3,599.52	
Water District Tax Possessions	19.92	
Petty Cash Advances	325.00	
Special Assessments	<u>208.00</u>	220,639.15
Overlay Surplus		9,618.96
Overlay Reserved for Abatements:		
Levy of 1968	10,047.71	
Levy of 1969	43,165.69	
Levy of 1970	53,018.29	
Levy of 1971	96,023.46	
Levy of 1972	13,087.40	
Levy of 1973	<u>63,084.66</u>	278,427.21
Assessment for M.B.T.A.		21.46
County Tax		56,092.53
State Parks & Reservations		5,135.69
MTE Boston Air Pollution		40.41
Revolving Accounts:		
School Lunch Account		4,042.48
Police Paid Detail		6,843.04
Receipts to be Distributed:		
Payroll Deductions		41,173.40
Unexpended Appropriations Balances		5,250,651.34
Unexpended Federal Aid PL 874		469.83
Unexpended Federal Aid Title II		7.44
Unexpended Federal Aid Title I		16,649.13
Surplus Revenue		<u>377,521.31</u>
		<u><u>\$ 6,824,759.32</u></u>

SCHEDULE H FEDERAL REVENUE SHARING

ASSETS

Federal Revenue Sharing Funds - Transfers from PL 92-512 Authorized	\$245,095.21
Federal Revenue Sharing Funds Invested	<u>211,220.85</u>
	<u><u>\$ 456,316.06</u></u>

LIABILITIES

Federal Revenue Sharing Funds PL 92-512	\$211,220.85
Fire Department Salaries - Appropriation from #92-512 Authorized	118,962.41
Police Department Salaries - Appropriation from #92-512 Authorized	<u>126,132.80</u>
	<u><u>\$456,316.06</u></u>

STATE AUDIT OF BOOKS AND ACCOUNTS

The Commonwealth of Massachusetts
Department of Corporations and Taxation
Bureau of Accounts
Leverett Saltonstall Building, Government Center
100 Cambridge Street, Boston 02204

February 28, 1973

To the Board of Selectmen
Mr. John E. Taft, Chairman
Sudbury, Massachusetts

Gentlemen:

I submit herewith my report of an audit of the books and accounts of the town of Sudbury for the period from October 17, 1968 to June 30, 1972, made in accordance with the provisions of Chapter 44, General Laws. This is in the form of a report made to me by Mr. Walter F. Abel, Assistant Chief of Bureau.

Very truly yours,

Gordon A. McGill
Director of Accounts

Mr. Gordon A. McGill
Director of Accounts
Department of Corporations and Taxation
Boston, Massachusetts

Sir:

As directed by you, I have made an audit of the books and accounts of the town of Sudbury for the period from October 17, 1968, the date of the previous examination, to June 30, 1972, and report thereon as follows:

The records of the financial transactions of the town, as shown on the books of the several departments receiving or disbursing money for the town, or committing bills for collection, were examined and checked with the records of the town accountant and the town treasurer for the period of the audit.

The books and accounts of the town accountant were examined and checked in detail. The recorded receipts were compared with the town treasurer's books and with the records of the several departments in which charges originated or money was collected for the town. The recorded disbursements were checked with the selectmen's warrants and with the payments as shown by the books of the town treasurer.

The appropriations and loans authorized, as recorded on the town accountant's books, were verified by com-

parison with the town clerk's records of town meeting proceedings, and the recorded transfers from the reserve fund were checked with the authorizations of the finance committee.

The general and appropriation ledger accounts were analyzed for the period covered by the audit, a trail balance was taken off, the necessary adjusting entries resulting from the audit were made, and a balance sheet showing the financial condition of the town on June 30, 1972 was prepared and is appended to this report.

It was noted that the receipts for summer school and towel rentals were set up improperly as revolving accounts and that the expenditures exceed the receipts of these accounts. It is recommended that this practice be discontinued since no authority exists for such procedures.

It is recommended that whenever a department sends out bills for collection the town accountant be notified promptly of the amount so that he may be enabled to record the charges on his books.

The books and accounts of the town treasurer were examined and checked in detail. The cash book footings were verified and the recorded receipts were analyzed and compared with the town accountant's books, with the records of the several departments collecting money for the town, and with other sources from which money was paid into the town treasury, while the payments were checked with the selectmen's warrants and with the town accountant's records.

The cash balance on June 30, 1972 was proved by actual count of the cash in the office, by reconciliation of the bank balances with statements furnished by the banks of deposit, and by examination of the savings bank books.

The records of payroll deductions on account of Federal and State taxes, the retirement systems, group insurance, credit union, union dues, United Fund, and school employees' annuities were examined and checked. The amounts withheld were compared with the treasurer's recorded receipts and the payments to the proper agencies were compared with the vouchers on file.

The payments on account of maturing debt and interest were compared with the amounts falling due and were checked with the cancelled securities and coupons on file. The unpaid bonds and coupons were listed and reconciled with statements furnished by the banks of deposit.

The records of tax titles and tax possessions held by the town were examined and checked in detail. The amounts transferred to the tax title account were com-

pared with the collector's records; the reported redemptions were checked with the receipts as entered in the treasurer's cash book; the foreclosures and disclaimers were verified; the tax titles and tax possessions on hand June 30, 1972 were listed, reconciled with the town accountant's ledger accounts and checked with the records at the Registry of Deeds.

The savings bank books and securities representing the investment of the several trust and investment funds in the custody of the town treasurer were examined and listed. The income was proved, and all transactions and balances were verified and compared with the books of the town accountant.

The books and accounts of the town collector were examined preparatory to a recommitment to the newly appointed temporary town collector. The town and district taxes, excise, and special assessments outstanding at the time of the previous examination, as well as all subsequent commitments, were audited and proved with the assessors' warrants issued for their collection. The payments to the town and district treasurers were verified, the recorded abatements were checked with the assessors' records of abatements granted, the taxes transferred to the tax title account were compared with the treasurer's tax title records, and the outstanding accounts were listed and proved with the respective controlling accounts in the town accountant's ledger.

Aggregates of the outstanding tax, excise, and assessment accounts were given to the board of assessors for purposes of recommitment to the new temporary town collector.

The commitments of departmental accounts receivable were examined and checked. The recorded receipts were checked with the payments to the treasurer as shown by the treasurer's books, and the outstanding accounts were listed, checked with the available records kept in the several departments, and reconciled with the controlling accounts in the town accountant's ledger.

The assessors' warrants for the commitment of taxes, motor vehicle excise, and assessments were listed and compared with the detailed lists, and the records of abatements granted were compared with the amounts recorded in the tax collector's commitment books and in the town accountant's ledger.

The records of apportioned street betterment assessments not due were examined. The payments to the treasurer in advance were checked with the treasurer's recorded receipts, the amounts due and added to taxes were verified, and the apportionments due in future years were listed and reconciled with the town accountant's ledger.

Verification of the outstanding tax, motor vehicle excise, and departmental accounts was made by mailing notices to a number of persons whose names appeared on the books as owing money to the town, and from the replies received thereto it appears that the accounts, as listed, are correct.

The surety bonds of the town officials required by law to furnish such security were examined and found to be in proper form.

The financial records of the town clerk were examined and checked in detail. The records of receipts on account of dog and sporting licenses issued, as well as for marriage intentions, recording fees, copies of records, and miscellaneous charges, were audited. The payments to the town treasurer and to the Division of Fisheries and Game were verified by comparison with the receipts on file, and the payments to the town were checked with the treasurer's cash book. The cash book was added throughout, and the cash balance on June 30, 1972 was verified by actual count of the cash in the office and by reconciliation of the bank balance with a statement furnished by the bank of deposit.

The records of departmental cash collections of the selectmen, the building and wire inspectors, and the sealer of weights and measures, as well as of the police, health, school, library, and cemetery departments, and of all other departments collecting money for the town, were examined and checked in detail. The payments to the town treasurer were checked with the treasurer's cash book and with the town accountant's ledger, and the cash balances in the several departments, including petty cash advances, were verified by actual count of the cash on hand.

In auditing the veterans' services department, it was noted that claims for reimbursement from the State for expenditures made on account of veterans' benefits for the period from October 1, 1969 through December 31, 1970 had not been filed with the State Commissioner of Veterans' Services, as required by General Laws, Chapter 115, Section 6, resulting in a potential loss of such reimbursements to the town.

It is recommended that all departments collecting money for the town keep a permanent cash book record of all receipts chronologically together with a record of their payments to the town treasury.

All monies received by any town officer or department should be paid to the treasurer at least monthly.

Appended to this report, in addition to the balance sheet, are tables showing reconciliations of the several cash accounts, summaries of the tax, excise, assessment, tax title, and departmental accounts, as well as



"Future Heritage Park"
Katherine Edith Stratemeyer
Maynard Road
Age 10
4th Grade

schedules showing the condition and transactions of the trust and investment funds.

During the progress of the audit, cooperation was received from all town officials, for which, on behalf of my assistants and for myself, I wish to express appreciation.

Respectfully submitted,

Walter F. Abel
Assistant Chief of Bureau

BOARD OF ASSESSORS

The 1973 Tax Rate of \$49.50 showed an increase of \$6.00 over that of 1972, although our real estate and personal property valuation increased over 9.3 million dollars. Decreasing local state aid, increasing state and county assessments, and an additional financial burden imposed on us by the new fiscal year change-over (that is, budgeting teachers' salaries for July and August) along with increased Annual Town Meeting expendi-

tures, were responsible for the principal tax rate increase. Ultimately however, the change-over to the semi-annual tax billing should be beneficial to the Town in that it will save Sudbury several thousands of dollars which will not have to be borrowed in anticipation of revenue.

Townsppeople should be aware that there is currently a decline in building, both residential and commercial, in Sudbury, which means a much smaller increase in Town valuation in the immediate future.

A combination of a short staff in the Assessors Office and computer troubles contributed to late tax bills, for which we extend our apologies.

Our excise troubles continue, with promises from the State of an updated computer system. All we can do is wait and hope.

Respectfully submitted,

George W. Adams, Chairman
Arthur A. Babigian
J. Leo Quinn

FINANCIAL REPORT

	1972	1973
Number of Persons, Partnerships and Corporations Assessed on Property	4,538	4,691
Total Value of Assessed Personal Estate	7,835,000.00	9,007,151.00
Value of Assessed Real Estate:		
Land Exclusive of Buildings	36,355,700.00	37,137,140.00
Buildings Exclusive of Land	105,961,400.00	113,435,510.00
TOTAL VALUE OF ASSESSED REAL ESTATE	142,317,100.00	150,423,250.00
TOTAL VALUATION OF ASSESSED REAL & PERSONAL ESTATES	150,152,500.00	159,430,401.00
Tax Rate per Thousand	43.50	49.50
Tax for State, County and Town Purposes Including Overlay:		
On Personal Estate	340,822.50	445,853.97
On Real Estate	6,190,811.25	7,445,950.88
TOTAL TAXES ASSESSED	6,531,633.75	7,891,804.85
Number of Livestock Assessed:		
Horses	40	40
Cows	54	54
Swine	90	90
Fowl	274	274
Number of Acres of Land Assessed	11,229	11,113
Number of Dwelling Houses Assessed	3,494	3,617

RECAPITULATION: JANUARY 1973 - JUNE 1974

Town Grants	14,741,238.58	
Deficits due to Abatements in Excess of Overlay of Prior Years	68.75	
Debt and Interest Charges (Matured and Maturing)	25,000.00	
Offsets in Cherry Sheet Estimated Receipts:		
School Lunch Program	37,114.56	
Free Public Libraries	10,129.50	
Youth Service Board	47,244.06	
County Tax	179,387.45	
County Hospital	9,079.29	
State Recreation Areas	40,267.47	
Audit of Municipal Accounts	13,229.97	
Metropolitan Districts Area	674.90	
Massachusetts Bay Transportation Authority	120,028.00	
Motor Vehicle Excise Tax Bills	1,085.10	
State Assessment System	553.68	
Air Pollution Control District	470.25	
Overlay of Current Year	135,629.89	
GROSS AMOUNT TO BE RAISED		15,361,201.45
1973 Estimated Receipts from Local Aid Fund and Agency Funds	2,155,552.15	
Motor Vehicle and Trailer Excise	627,900.00	
Licenses	13,500.00	
Fines	2,250.00	
General Government	51,400.00	
Protection of Persons and Property	32,160.00	
Health and Sanitation	7,250.00	
Highways	2,925.00	
School (Local Receipts of School Committee)	19,020.00	
Libraries (Local Receipts other than State Aid)	4,875.00	
Recreation	8,500.00	
Cemeteries (other than Trust Funds & Sale of Lots)	2,250.00	
Farm Animal, Machinery & Equipment Excise	800.00	
Overestimates of 1972	9,227.53	
Voted Transfers from Available Funds	538,220.45	
TOTAL ESTIMATED RECEIPTS AND AVAILABLE FUNDS		3,476,250.13
NET AMOUNT TO BE RAISED BY TAXATION		11,837,707.26
Total Valuation: Real and Personal Property	159,430,401.00	
Tax Rate per \$1,000	49.50	
Taxes Levied on Property	7,891,804.85	
Street Assessments:		
Apportioned	208.85	
Committed Interest	61.06	
Farm Animal Excise	569.28	

SCHOOL TAX RECAPITULATION: JANUARY 1973 - JUNE 1974

SCHOOL APPROPRIATIONS:

General Appropriations for Support and Maintenance of Public Schools	9,406,541.00	
Principal and Interest on School Debt	714,290.00	
Insurance	159,250.00	
TOTAL SCHOOL APPROPRIATIONS		10,280,081.00
School Percentage 67.7 of Overlay \$135,629.00		<u>91,820.00</u>
		10,371,901.00

ESTIMATED SCHOOL INCOME:

School Department Income	19,020.00	
Special Education Programs	44,416.00	
School Aid	1,199,699.00	
School Transportation	148,670.00	
Education of Deaf and Blind Pupils	3,343.00	
Regional School District	156,157.00	
Construction of School Projects	392,243.00	
TOTAL ESTIMATED SCHOOL INCOME		1,963,548.00

ESTIMATED GENERAL RECEIPTS:

Machinery Basis Distribution	171.00	
Loss of Taxes - State Property	21,680.00	
Motor Vehicle and Trailer Excise	627,900.00	
Licenses	13,500.00	
Fines	2,250.00	
TOTAL ESTIMATED GENERAL RECEIPTS	665,501.00	
School Percentage 67.7 of Estimated General Receipts	450,544.00	

TOTAL DEDUCTIONS **2,414,029.00**

SCHOOL ASSESSMENT **7,957,872.00**

COMPUTATION OF SCHOOL PERCENTAGE:

Gross Amount to be Raised (Total for Town)	15,313,957.00
Deductions: Overlays	135,629.00
NET AMOUNT TO BE RAISED	15,178,327.00
SCHOOL PERCENTAGE — Total School Appropriations = 67.7%	10,280,081.00
Net Amount to be Raised	15,178,327.00

COMPUTATION OF SCHOOL RATE — School Assessment = \$33.41 **7,957,872.00**
 Valuation in Thousands **159,544.00**

GENERAL TAX RATE — Total Tax Rate \$49.50 less
 School Tax Rate \$33.41 = \$16.09

TOTAL TAX RATE **\$49.50**



"A Happy Girl Watering Her Garden"
Kimberly F. Sewall
Silverhill Road
Age 5 $\frac{3}{4}$
Kindergarten

OFFICE OF THE TAX COLLECTOR

Out of a total commitment this year of \$8,981,966.50 in taxes, \$8,324,872.80 was collected, or 96.9%. The Department thanks the tax payers and other Boards who cooperated with us during the year.

Respectfully submitted,

Isabelle K. Stone
Tax Collector



SUDBURY'S LARGEST TAXPAYER is Boston Edison. To prove it District Manager Fred Roth hands a check to Tax Collector Isabelle Stone for Edison's 1972 tax payment of \$227,325.75, which appears to make Executive Secretary Ed Thompson very happy.

TAX COLLECTOR'S REPORT — 1973

Levy	Balance Jan. 1, 1973*	Committed 1973	Collected 1973	Refunds 1973	Abatements 1973	Tax Takings & Tax Litigation	Uncollected 1973
1969							
Real Estate	883.65						
Per Property							
M.V. Excise	1,948.92						
1970							
Real Estate	2,313.11		748.51	6,278.98	6,278.98		1,564.60
Per Property							
M.V. Excise	5,949.18		672.18				5,277.00
1971							
Real Estate	4,247.15		1,506.27	6,703.20	6,703.20		2,740.88
Per Property	503.10						
M.V. Excise	10,622.70		2,225.23	32.18	145.21		8,284.44
1972							
Real Estate	295,447.25		271,200.84	18,282.50	19,871.90		23,007.01
Per Property	6,827.78		5,261.04		249.69		1,317.05
M.V. Excise	69,021.03	188,223.65	209,643.04	4,754.09	24,893.58		27,462.15
Release of St. Betterments							
1973							
Real Estate		7,445,950.88	7,021,129.03	29,619.93	72,545.23	4,356.00	377,540.55
Per Property		445,853.97	433,695.17				12,158.80
M.V. Excise		503,293.94	362,210.96	4,558.23	37,563.84		108,077.37
St. Betterment		208.85					
Com. Interest		61.06	61.91				
Farm Animals		569.28	569.28				
Release of St. Betterments		4.00	4.00				
Total Committed		8,981,966.50					
Interest Charges & Liens			16,693.85				
Total Amt. Collected			8,324,872.80	70,229.11	168,251.63	4,356.00	567,429.85

*Total Balance January 1, 1973 — \$397,800.87

Respectfully submitted,

Isabelle K. Stone
Tax Collector

TOWN TREASURER

The financial situation for the year 1973 has been the most active in all of Sudbury's history. Our total cash receipts were \$15,965,754.68 and our total cash payments amounted to \$16,021,377.08. Our borrowing of Tax Anticipation Notes was the largest ever, totaling \$4,500,000.00.

We are in a transition period of changing from a calendar year to a fiscal year of July 1st through June 30th. From our standpoint, we have adjusted to this change with a minimum of difficulty.

Interest rates for borrowing have been somewhat higher for this past year, but at the present time the tendency appears towards lower rates, and we are hopeful this will continue through 1974.

There has also been considerable activity in our outstanding Tax Title accounts due to Redemptions and a very successful Sale in September.

We are pleased to note that we have been receiving approximately \$42,000 quarterly from the Federal Revenue Sharing and this has been used to help pay the Fire and Police salaries. As you will note in the following report we have been very fortunate in obtaining a good amount of interest on these funds.

Through investing in Certificates of Deposits and Repurchase Agreements of Federal Land Bank Bonds, we have been able to obtain excellent interest rates for not only the Federal Revenue Sharing, but also for the Conservation Fund.

Together with my secretary, Loretta A. Bigelow, we would like to express our thanks to all those who have assisted in any way to make our work more efficient and pleasant.

Respectfully submitted,

William E. Downing
Treasurer

FINANCIAL REPORT

CASH

Balance January 1, 1973	1,160,430.52	
Receipts	15,965,754.68	17,126,185.20
Payments	16,021,377.08	
Balance December 31, 1973		
General Cash	522,392.04	
Certificate of Deposit	306,000.00	
School Construction & Library	41,273.24	
Conservation Fund	198,697.47	
Invested Funds	31,993.87	
Heritage Park	4,451.50	17,126,185.20

FEDERAL REVENUE SHARING

Balance January 1, 1973	71,632.00	
Receipts to 1/7/74	236,379.00	
Interest to 1/7/74	14,651.41	322,392.41
Paid as of 1/21/74		96,593.57
Balance January 21, 1974		225,798.84

TAX ANTICIPATION NOTES

Issued	4,500,000.00
Paid	4,500,000.00

TRUST FUNDS INVESTED

Goodnow Library Fund

N.E. Tel. & Tel. 1st. Mortgage 4-5/8% April 1999	1,018.70	
Shawmut Association, Inc. 420 Shares	9,640.63	
First National Bank of Boston 344 Shares	7,147.57	
Sierra Pacific Power Co. 1st. Mortgage 9-3/4% May 2000	2,000.00	
Savings Bank Accounts	777.63	20,584.53

School Fund

Erie Railroad 1st. Consolidated Mortgage-Series G. 3-1/8% Jan. 1, 2000	1,000.00	
Savings Bank Account	270.20	1,270.20

Charity Funds

Framingham Co-operative Bank 15 Paid-up Shares	3,000.00	
Philadelphia Electric Co. 1st. Mortgage 7¼% Dec. 15, 2000	997.50	
Shawmut Association, Inc. 310 Shares	6,693.98	
First National Bank of Boston 263 Shares	5,632.38	
Fitchburg Gas & Electric Light 1 Bond 9-3/8% March 1, 1995	995.00	
Savings Bank Accounts	3,001.33	20,320.19

George J. Raymond Scholarship Fund

First National Bank of Boston 143 Shares	3,197.13	
Sierra Pacific Power Co. 1st. Mortgage 9-3/4% May 1, 2000	1,000.00	
Savings Bank Accounts	457.34	4,654.47

Mt. Wadsworth Cemetery

Shawmut Association, Inc.		
7 Shares		
First National Bank of Boston		234.44
7 Shares		
Lawrence Gas. Co.		5,275.83
5 Bonds		
1st. Mortgage 6% Series A. Nov. 1, 1977		
General Tel. Co. of Southeast		1,000.00
1st Mortgage 9-3/8% April 1, 2000		
Sierra Pacific Power Co.		1,000.00
1st. Mortgage		
9-3/8% May 1, 2000		
Fitchburg Gas & Electric Light		995.00
1 Bond		
9-3/8% March 1, 1995		
Georgia Power Co.		727.50
1st. Mortgage		
4-7/8% Nov. 1, 1990		
Savings Bank Accounts		9,306.86
		18,539.63

Mt. Pleasant Cemetery

Shawmut Association, Inc.		
160 Shares		
First National Bank of Boston		4,800.00
146 Shares		
N.E. Tel. & Tel. Co.		1,994.40
2 Debentures		
8.625% Sept. 1, 2009		
Savings Bank Accounts		905.60
		7,700.00

Town Cemetery

Shawmut Association, Inc.		
67 Shares		
First National Bank of Boston		2,025.00
62 Shares		
New England Tel. & Tel. Co.		17,949.60
18 Debentures		
8.625% Sept. 1, 2009		
Georgia Power Co.		2,910.00
1st. Mortgage		
4-7/8% November 1, 1990		
Savings Bank Accounts		4,167.08
		27,051.68

North Sudbury Cemetery

Shawmut Association, Inc.		
73 Shares		
First National Bank of Boston		2,200.00
66 Shares		
Savings Bank Accounts		2,500.00
		4,700.00

Old Cemetery

Shawmut Association, Inc.		
8 Shares		
First National Bank of Boston	250.00	250.00
7 Shares		

Raymond Mausoleum

Perpetual Care		
Maintenance, Preservation & Repair		
Fitchburg Gas & Electric Light	1,000.00	1,000.00
1 Bond		
9-3/8%, March 1, 1995		

Earth Removal Bonds

Fairview Development Corp., North Sudbury	5,000.00	
Vasalotti, Codjer Lane	5,000.00	
L. Roy Hawes, Dakin Road, East	1,000.00	
A.J. Lane Const. Corp. Lots 25A & 26A, Peakham Road	1,000.00	
Waters Mfg. Co. Boston Post Road	10,000.00	
Paul F. & Gaetano Cavicchio, Codjer Lane	5,000.00	
Sudbury Skating & Tennis Club, Inc., Union Avenue	5,000.00	
Melgrove Realty Trust, Codjer Lane & Horsepond Rd.	5,000.00	37,000.00

Road Guarantee Deposits Held in Escrow

John J. Flannery, Austin Park, 23 Lots on Dunster & Hadley Rds.	16,720.00	16,720.00
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Road Guarantee Passbooks Assigned In Lieu Of Bonds

Powder Hill Estates, Inc., Maynard Farm Rd.	6,300.00	
Powder Hill Estates, Inc., Maynard Farm Rd.	1,000.00	
Bowker Land Corp., Robert D. Quirk, Pres.		
Bowker Land Grant	3,500.00	
Rockwell Realty Trust, Rockwell Estates	1,000.00	
Finlay Construction Co., Whispering Pines	4,075.00	
E.R. Linn Builders, Inc., Greenwood Forest	4,130.00	
Dakin Farms Corp., Dakin Farms I	500.00	
Sherwood Land Corp., Woodlane Farms III	4,000.00	
George Finlay Const. Co., Austin Rd.	3,000.00	
Johnson Land Corp., Oak Knoll	6,595.00	
Michael C. Moore, Stock Farm	7,000.00	
Finlay Const. Co., Ridge Hill & Hunt Rd.	2,500.00	
Anthony DeMarco, Woodmere Manor	8,626.00	
George L. Finlay, Woodland Farms III	6,000.00	
Core Contemporary Homes, Inc., Whispering Pine Rd.	1,500.00	
Core Contemporary Homes, Whispering Pine Rd.	400.00	
Core Contemporary Homes, Whispering Pine Rd.	1,300.00	
Core Contemporary Homes, Whispering Pine Rd.	1,500.00	
N.J. Taylor & Sons, Inc., Sudbury Center	7,546.53	
Bruce & Robert Quirk, Bowker V	80,000.00	
Johnson Land Corp., Minebrook Subdivision	2,800.00	153,272.53

Road Guarantee Bonds

Town & Country, Curry Lane	600.00	
Town & Country, Longfellow Rd.	600.00	
Town & Country, Longfellow, Greenwood & Ford Rds.	11,000.00	
Town & Country, Elaine & Elsbeth Rds.	5,000.00	
Country Estates Realty Trust, Willis Acres	7,816.00	
Alana Const. Co., Woodland Farms	18,730.00	
Finlay Const. Co., Phillips Rd.	3,725.00	
Edward B. Sweidler, Crown Pt.	13,374.00	
Austin J. Moran & Frank W. Generazio, Jr. Warren Rd., Rambling Rd., & Lombard Lane	46,000.00	
Finlay Const. Co., Woodlane Farms III	13,010.00	
Andrew J. Lane, Woodlane Farms II	27,000.00	
Ernest DeVincent Builders, Inc. Tudor Bowen Circle	4,800.00	
Ernest DeVincent Builders, Inc. Tudor Bowen Circle	4,170.00	
Peter E. Pietz, Inc., Old Town Estates	10,000.00	
Gabriel P. Drossos, Acorn Village	10,125.00	
Dakin Farms Corp., Dakin Farms III	32,000.00	207,950.00

Road Guarantee Deposits

Horace E. Devlin, Joan Ave.	1,000.00	
Hudson & Co., Moore Rd. & Surrey Lane	78.60	
Sudbury Realty Trust, Intervale Rd.	750.00	
Hector R. Buteau, Parmenter Rd.	338.00	
Austin J. Moran, Frank W. Generazio, Jr. Cider Mill Rd.	1,000.00	
Johnson Land Corp., Forest St., Ext.	800.00	
Raymond Const. Co., Dendall Rd., Ext.	500.00	
Dakin Farms Corp., Dakin Farms IIIA	320.00	
N.J. Taylor & Sons, Inc., Sudbury Center	1,500.00	
Johnson Land Corp., Minebrook Subdivision	1,000.00	
Michael C. Moore (Savings Acct.) Prides Crossing Rd.	1,150.00	
Johnson Land Corp. (Savings Acct.) Silver Hill Rd. & Thunder Rd.	7,700.00	
Bowker Land Corp., (Savings Acct.) Bowker Land Grant, Sec. III & LV	1,100.00	
Adlin Realty Trust (Savings Acct.) "Tipping Rock"	1,270.00	
Cirioni Bros., (Savings Acct.) Fire Alarm Boxes on Washington & Revolutionary Dr.	1,690.00	
Michael C. Moore (Savings Acct.) Victoria Rd.	5,250.00	
Michael C. Moore (Savings Acct.) Victoria Rd.	6,000.00	
Willard Foster, Minuteman Lane (Sav. Ac)	1,000.00	32,446.60

Radio Tower Removal Passbooks

Dr. Donald S. Sherman, Raynor Rd.	100.00	
George E. Hitz, Jr. Easy Street	50.00	
Joel M. Peisach, Bulkley Rd.	100.00	250.00

Tax Titles

Balance January 1, 1973		
Town of Sudbury	14,597.92	
Sudbury Water District	94.59	14,692.51
Balance December 31, 1973		
Town of Sudbury	18,075.32	
Sudbury Water District	57.23	18,132.55

Tax Title Possessions

Balance January 1, 1973		
Town of Sudbury	3,442.21	
Sudbury Water District	19.92	3,462.13
Balance December 31, 1973		
Town of Sudbury	3,718.07	
Sudbury Water District	19.92	3,737.99

Conservation Fund

Balance January 15, 1973		
Deposits ATM '73	152,027.93	
Interest to January 1, 1974	67,650.00	
Withdrawals	9,123.57	228,801.40
		29,925.00
Balance January 10, 1974		
Certificate of Deposit due 2/15/74	150,000.00	
Savings Accounts	48,876.40	198,876.40

Road Machinery Fund

Balance January 2, 1973		
Deposits	4,167.70	
Interest	2,550.00	
Withdrawals	130.26	6,847.96
	4,000.00	
Balance December 31, 1973		
		2,847.96

Stabilization Funds

Curtis Junior High School 1/10/73		
Interest	14,976.23	
Withdrawal-Art. #10 ATM	275.50	15,251.73
Balance 12/31/73		15,251.73
		00.00
Noyes School 1/10/73		
Interest	8,173.17	
Withdrawal Art. #11 ATM	150.34	8,323.51
Balance December 31, 1973		8,323.51
		00.00

Respectfully submitted,

William E. Downing

**TABLE OF TOWN DEBTS—DECEMBER 31, 1973
SHOWING ANNUAL PAYMENTS OF PRINCIPAL**

	Curtis Jr. High School & Noyes Sch. Addition	Curtis Jr. High School & Noyes Sch. Remodeling	Curtis Jr. High School	Josiah Haynes School	Nixon and Loring Schools	Fairbank School	Horse Pond School	Highway Garage	Goodnow Library	Total
Rate	4.3%	4.3%	2.9%	3.6%	3.9%	3.0%	3.6%	3.5%	3.3%	
Date	12-15-70	12-15-70	3-1-63	9-15-61	10-1-59	7-1-58	5-1-57	10-1-56	3-15-71	
Orig. Amt.	\$1,990,000	\$145,000	\$1,500,000	\$830,000	\$1,050,000	460,000	440,000	37,400	250,000	
1974	210,000	15,000	75,000	40,000	55,000	20,000	20,000	2,000	50,000	487,000
1975	205,000	15,000	75,000	40,000	55,000	20,000	20,000	1,400	50,000	481,400
1976	205,000	15,000	75,000	40,000	55,000	20,000	20,000		50,000	480,000
1977	205,000	15,000	75,000	40,000	55,000	20,000	20,000			430,000
1978	205,000	15,000	75,000	40,000	55,000	20,000				410,000
1979	200,000	15,000	75,000	40,000						330,000
1980	130,000	10,000	75,000	40,000						255,000
1981			75,000	40,000						115,000
1982			75,000							75,000
1983			75,000							75,000
TOTAL	\$1,360,000	\$100,000	\$750,000	\$320,000	\$275,000	\$100,000	\$80,000	\$3,400	\$150,000	\$3,138,400
Outside Debt Limit		\$2,985,000			Payable in 1974		\$435,000			
Inside Debt Limit		153,400			Payable in 1974		52,000			

**ANNUAL PAYMENTS
INTEREST ON TOWN DEBT—DECEMBER 31, 1973**

	Curtis Jr. High School & Noyes Sch. Addition	Curtis Jr. High School & Noyes Sch. Remodeling	Curtis Jr. High School	Josiah Haynes Schools	Nixon and Loring Schools	Fairbank School	Horse Pond School	Highway Garage	Goodnow Library	Total
1974	58,480	4,300	20,662.50	11,520	10,725	3,000	2,520	109	4,125	115,441.50
1975	49,450	3,655	18,487.50	10,080	8,580	2,400	1,800	49	2,475	96,976.50
1976	40,635	3,010	16,312.50	8,640	6,435	1,800	1,080		825	78,737.50
1977	31,820	2,365	14,137.50	7,200	4,290	1,200	360			61,372.50
1978	23,005	1,720	11,962.50	5,760	2,145	600				45,192.50
1979	14,190	1,075	9,787.50	4,320						29,372.50
1980	5,590	430	7,612.50	2,880						16,512.50
1981			5,437.50	1,440						6,877.50
1982			3,262.50							3,262.50
1983			1,087.50							1,087.50
TOTAL	\$223,170	\$16,555	\$108,750.00	\$51,840	\$32,175.	\$9,000.	\$5,760.	\$158.	\$7,425	\$454,833.00

Interest on School Debt \$111,207.50
Interest on Other Debt 1974 4,234.00

OUR HERITAGE



"Historic Sudbury: The Grist Mill"

Alan S. Goodrich
Clark Lane
Age 13
8th Grade

ANCIENT DOCUMENTS COMMITTEE

The microfilming of town records scheduled for this fiscal year was completed in September and included ancient records from the Town Clerk's vault, current Assessor's working cards, Board of Health minutes, and selected School Department records.

This effort has made it possible for persons wishing to research the priceless ancient town documents to do so without risking loss or damage to the originals. It has also provided disaster protection for some of the contemporary records without which the town cannot operate.

This committee, with the cooperation of eleven other town boards and with the professional assistance of Jess Clark, has instituted a comprehensive records management program. The objectives of this program include conservation of office and storage space, elimination of unnecessary duplications, disaster protection of vital records, and a significant cost savings to the town.

The Town Clerk, Town Accountant, and Earth Removal Board are participating in the initial phase during which classifications and cataloguing techniques will be tested. Participants in this phase of the program were selected on the basis of apparent need and diversity of requirements.

Two of the major by-products of this program will be the clarification of operational and statutory requirements regarding retention and disposal of town records and the establishment of a continuing microfilming program that will best suit the needs of the town.

Respectfully submitted,

Russell P. Kirby, Chairman
Forrest D. Bradshaw
Richard C. Hill
George D. Max
M. John Rice, Jr.
Robert E. Stocking
Betsey M. Powers, Town Clerk

REVOLUTIONARY WAR BICENTENNIAL COMMITTEE

INTRODUCTION

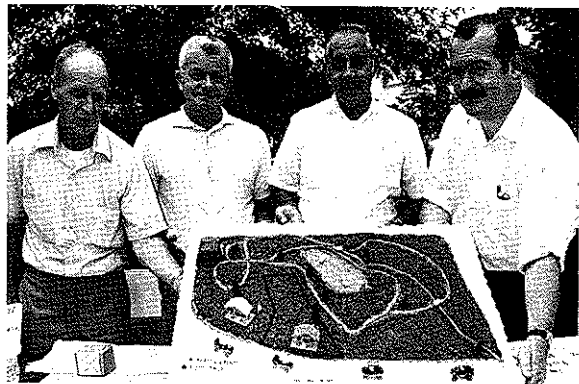
One year has passed since the Committee first issued its paper on Bicentennial strategy. A great deal occurred in that intervening year which further clarified the aims and goals of the Committee.

The Committee believes that national events which occurred in the intervening period have strengthened rather than weakened a national longing for a strong

Bicentennial effort. It is our experience that the citizens of the nation are examining more closely the basic roots of the Republic and the values and meaning of our national purpose. National malaise has heightened the need for this understanding and sense of national purpose. We should be aware that the Concord/Lexington/Sudbury area represents the heartland of Yankee rebellion.

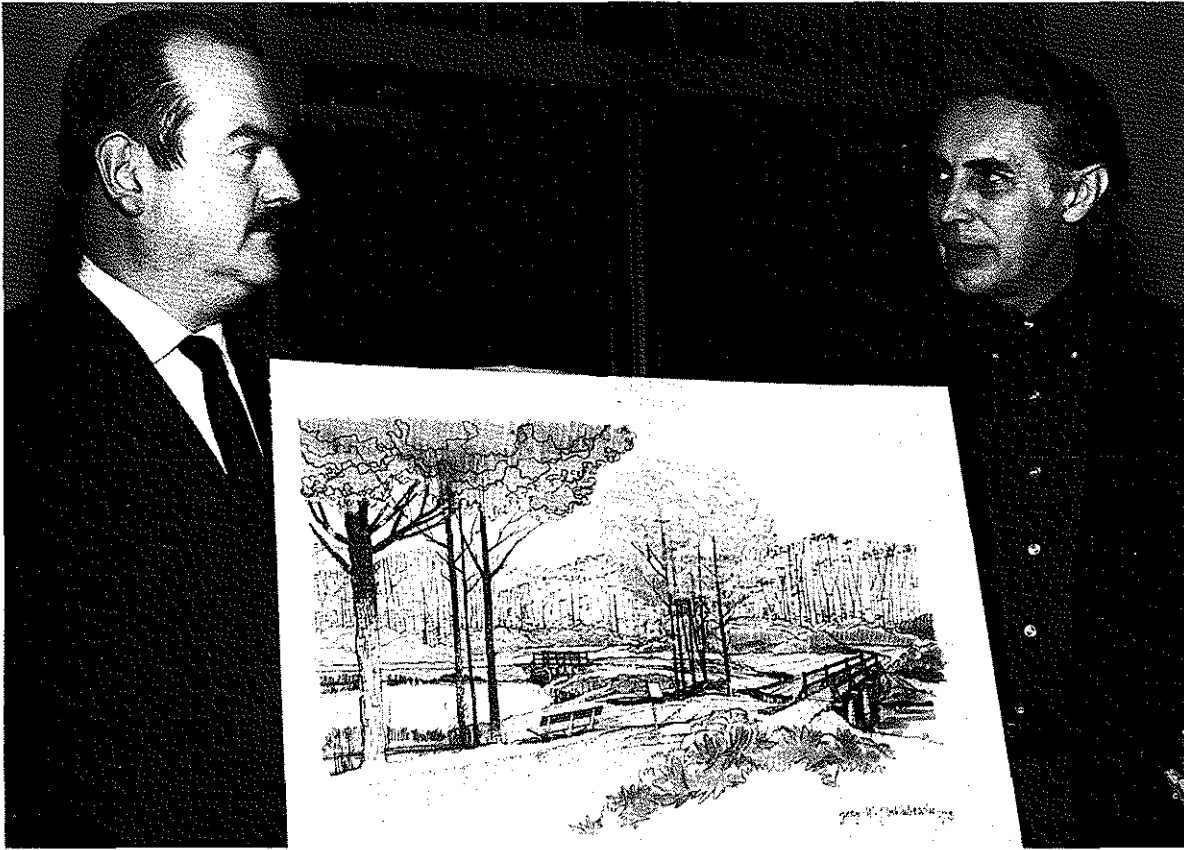
It is, therefore, important that we understand not merely that a significant number of people from all over the world will come here, but that we understand the reasons for their restless search. The Committee does not believe that we face the task of promoting interest in a region so singled out by fate. We do believe that we must be prepared to extend Yankee hospitality to our visitors and aid them in their search for America's past. We adhere to our goal of presenting Sudbury as it is and to eschew the extravagance of celebrations which are out of keeping with the traditions of the Town and the region. In short, we hope to have the Town embrace the Bicentennial in its own style rather than to effect a false or commercial posture for tourist consumption.

PROJECTS



PLAN OF HERITAGE PARK with paths and ponds of cake frosting created by Master Chef Rudy Marrone is displayed by Bicentennial committeemen Sam Reed (left), Phil Ahlin, Robert Burd, and John Powers on the Town Common during Heritage Park Day festivities in June. (Clay Allen photo)

- A. Heritage Park - The Committee would like to express to the Town its heartfelt thanks for the outstanding support which the Town has given to the concept of Heritage Park. As of this writing more than \$20,000 have been gathered. The vast majority of these funds have been donated by individuals, children, families, businesses, civic groups and others. We have also been fortunate to have secured one of the first public grants made by the Massachusetts Bicentennial Commission in conjunction with the Federal American Revolutionary War Bicentennial Commission. It is expected that the park will be completed and fully planted by the fall of 1974 and will be ready for dedication on the morning of April 19, 1975.



RENDERING OF HERITAGE PARK, drawn by artist Jerzy Jakubowicz (right), was presented in March at the Town Fathers' Forum by Selectman John Powers (left), Chairman of the Bicentennial Committee. (Clay Allen photo)

- B. Haynes Garrison House Site - The second project is preparing for the acquisition of the Haynes Garrison House site on Water Row. When our ancestors talked of their rights and liberties "purchased at no less cost than that of their blood and treasure", they were referring to the battle of their forebears to subdue the wilderness. The Haynes Garrison House site is Sudbury's last battleground site still in its original condition. Here on April 19, 1676, the people of the Town stood to defend Massachusetts against the forces of King Philip. The Committee, with volunteer assistance, is seeking to acquire the site and rebuild the Garrison house as its major project for 1976.
- C. Old Training Field - With the help of the Sudbury Companies of Minute and Militia, the Old Training Field on Old County Road is undergoing restoration now that it has been purchased by the Town. Substantial clearance of the site has already taken place and the Selectmen are awaiting with interest to have a full plan presented which will restore the area to its original condition as a training field and historic park.
- D. Revolutionary Burying Ground - A significant amount of work was accomplished on the restoration of the stone walls and an appropriate entrance way from the Municipal Parking lot was erected. The Committee would like to thank the Highway Commission for its assistance in the project. Our gratitude also goes to the Engineering Department and to the ladies of the Sudbury Woman's Club who made the location of the grave markers their Bicentennial project.
- E. Sudbury Centre - We thank the many Town officials who participated in joint efforts to significantly improve the appearance of Sudbury Centre. The Committee asked for and received the cooperation of the Highway Commission in plans to further improve the center by placing curb stone around the Common, the stone walls and other features.
- F. Historic Sites - The Committee discussed with Town officials the necessity of minor work programs at specific historic sites within the Town. We will present a program for work at each site and we have asked the cooperation of civic groups in this effort to upgrade such areas.
- G. Bicycle Paths - The Committee also discussed with the Engineering Department, Highway Department and Planning Board the advisability of incorporating the concept of bicycle paths as outlined by the Massachusetts Bicentennial Commission with the Town's walkway program.

RESEARCH AND PUBLICATIONS

Through the kind cooperation of Dr. Harrington of the History Department of Framingham State College a research program was established. In January of 1974, Mr. John Mills of the college will direct a two-month fulltime research effort to further develop this program. The Committee received additional support from the Regional High School to assist this volunteer effort. Provision was made in the proposed budget to cover the printing of the various items in this program. We are particularly appreciative of the efforts expended by the Town Clerk's office in placing the valuable records of the Town in a typewritten and indexed form which facilitates easy access and efficient research. We clearly indicated our belief that the various items within the publications program should be sold and the proceeds used to defray costs not merely of the publications program but of other expenses connected with the Bicentennial effort. The Committee hopes to publish a photographic history of the Town, a copy of the Town Meeting records of the Revolutionary period, and several specific historic monographs. The Committee is strongly interested in the development of audio-visual materials relating to the Bicentennial effort. It is our intention to produce a 20 to 30 minute motion picture which will be used to orient the viewer to the history of the Town and its relation to the Revolution. The Committee expresses its thanks to Superintendent John O'Neill of the school system and of Mr. Martin Grassie of the Horse Pond Road School for their assistance in this effort. We also need assistance from people with special talents in the photographic field.

TOUR ROUTES

Problems and Goals — The Committee expresses its thanks to the subcommittee on the tourist route, which spent so many hours of effort in wrestling with the problems related to that phase of the Bicentennial. We are indebted to David Bentley, Francis Koppeis, Frank Grinnell, Sudbury Public Health Nursing Director Gloria Stoccardo, and Safety Officer William Carroll, for their report.

State figures indicate that the Concord-Lexington area is the second highest interest area in the State outside of Boston itself. For years the Sudbury-Concord-Lexington area has represented what has been called the "tourist triangle". Fed by the Mass Pike, and Rts. 9, 495, 20, and 2, tourist flow from the south and west funnels into the Wayside Inn as the base point, thence to Concord and Lexington. Our best estimates indicate that at the present time the number of tourists now coming to the Wayside Inn is close to one million a year. State estimates as to the Bicentennial impact run anywhere from double to triple that number for the key years of 1975 and 1976. Fortunately, the pattern of visitation is such that the visibility of those numbers is quite low, due to the fact that the visitations are spread over the year, and, with the exception of certain days such as April 19th, and certain normal summer months when peaks

are hit, the pattern is spread into a small but steady stream. Usually this is a tourist with very limited time, and speed is very important. To accommodate this sort of visitation pattern, it has become obvious that two types of goals will be necessary. The first will be to speed the flow of tourists interested in rapidly and directly going to Concord, Lexington or the Wayside Inn. The second will be to provide every possible assistance in slowing down and distributing the shun-pike visitors representing the other types — and directing them to the areas of their particular interest.

Descriptions - **Tour Route 1** will be expected to handle the major volume of direct Sudbury-to-Concord travel. It will commence at the Wayside Inn, proceed down Wayside Inn Road to Route 20, eastward to Concord Road, and follow Concord Road to Concord Line.

Tour Route 2 will be used to provide a tour of certain specific local attractions. It is a low density, slow travel route. It will commence at the library, follow Concord Road to Route 20, turn left on Route 20, proceed easterly to Goodman's Hill Road, and complete a loop around Green Hill Road back to Route 20.

Following Route 20 easterly, it will turn north on Old County Road to Wayland, running on Old Sudbury Road to the Old Town Cemetery. Returning to the Four Arch Bridge, it will proceed down Old Sudbury Road to Water Row as far as the Haynes Garrison House site. From there it will proceed on Old Sudbury Road to the Centre. From the Centre it will follow Concord Road to the point of origin at the Library. This route covers, among other places, the following historic sites: Green Hill Massacre, Indian Communal Grindstone, Training Field, Old Town Cemetery, Four Arch Bridge, Lydia Maria Childs House, Haynes Garrison House, the Centre Complex — Grange Hall, Loring Parsonage, Revolutionary War Cemetery, First Parish, Town Hall and Heritage Park — Goulding House, Wadsworth Monument, and Goodnow Library. Each of these two routes contemplates three distinct general information service areas, i.e., the Wayside Inn, Goodnow Library and Grange Hall. The overlapping of the two routes is intentional.

Needs — **Tour Route 1** has an immediate need for clear directional marking for Bicentennial Tourists all along the route, and supportive directional signs to key this route location into other feeder roads. The matter of parking facilities, and bus service to such parking areas to minimize traffic, has been considered. In the opinion of the subcommittee, if mass transit by bus can be added, the opportunity exists to make appropriate leases with the owners of the major existing parking areas and, with the proper utilization of municipal parking facilities, to handle this aspect without any additional parking areas having to be built. The basic tourist travel is from 9 a.m. to 4 p.m. and should consequently avoid a heavy impact with regular peak travel on Route 20. It is contemplated that there will be public information centers at the Wayside Inn, Goodnow Library, and Grange

Hall. Full informational services must be provided at each of these points.

Local Tour Route 2 — Through the assistance of Mrs. Ruth Brown and others, a narrative trip was worked out, and a trial run of the tour by mini-bus was taken by various town officials and representative citizens. It is recommended that this route can be handled in a more efficient manner if the Sudbury Centre portion be expanded into a guided walking tour.

Information Centers — It is the hope of the subcommittee that the information centers can be used as the focus for appropriate audio-visual programs, with space for both slide show and motion picture orientation of the history of the area. The proposed Goodnow Library site can afford significant opportunities to tie in with cultural activities in terms of a variety of programs.

Public Health and Safety — The question of public health and safety is discussed in some degree in two excellent reports from the Public Health Nursing Association representative and the Safety Officer. These reports are included in the complete 1973 Annual Report of the Revolutionary War Bicentennial Committee, copies of which, may be read at the Town Hall, the Goodnow Library and the L-SRHS Library.

Days of Maximum Impact — Major celebration periods, such as April 19th and July 4th, are going to create severe problems of a magnitude which will require extraordinary efforts and will raise multiple problems. Unfortunately, no assistance in this area has been given by the State. The Committee strongly suggests that April 19, 1974, be used as an experimental opportunity to approach the logistical problems of traffic, etc.

PROGRAMS

The Fourth major element of the Bicentennial effort deals with program development for Bicentennial events. Therefore, the tone and scale of programs are directed more at the local populace. We hope to be able to inspire local groups and organizations to produce programs which are in keeping with the theme of the contributions of the town to America's heritage. We hope soon to be able to appoint a coordinator for programming and start the most interesting part of the work. Sudbury has a great wealth of cultural, social and educational groups and activities, and we think it appropriate to develop a schedule of small events which will be scattered at key points throughout the two-year span of the Bicentennial — a program that will keep the interest high and the tone and quality proper. It is an opportunity for the groups within Sudbury to contribute to the Sudbury citizen's understanding of the national heritage in very creative ways.

We worked with the Memorial Day Committee on plans

to present a very special and particularly meaningful program for 1975 which will commemorate the efforts of Sudbury citizen-soldiers in the 14 wars which have impacted the Town.

We would like to express our deep thanks to those who worked so hard to make the re-creation of Sudbury's Tea Tax Town Meeting, held January 3, 1974, the success it was. Portrayed by the Sudbury Companies of Minute and Militia, Colonel William Vollheim commanding, produced by Denis Coburn of the Second Company on script by Sylvia Holderer, this event drew heavily upon special support for its authenticity. Special efforts by the Office of the Town Clerk and the Ancient Documents Committee, with special materials furnished by the Massachusetts Historical Society, allowed a full presentation of the nature of the times and events which surrounded the stormy period of the Boston Tea Party. The Lincoln-Sudbury Regional High School provided an excellent team to produce a video tape of the proceedings.

FUNDING

Federal and State Funding — Despite the best efforts of many, the picture of Federal and State funding remains heavily clouded. We would like to thank State Senator Chester Atkins and State Representative Ann Gannett in particular for their efforts in these areas. The Town of Sudbury has been one of the relatively few towns to date certified as a Bicentennial Community by the American Revolutionary War Bicentennial Administration in Washington, and also with the State.



"Sudbury Was Discovered in 1639"
Terrence Patrick McKelvey
Age 8

Local Funding — The Committee prepared a budget to be presented for public consideration at the 1974 Annual Town Meeting in the sum of \$33,000 to carry us through June 30, 1975. This compares with a budget of approximately \$125,000 for the Town of Concord and \$350,000 for the Town of Lexington. We believe that it is a minimal budget, and that it represents a careful effort to take advantage of the economic tradeoffs that are available. Without that ability on the part of the Town to expend, we believe that significant State and Federal matching funds could be lost. We also leaned heavily on the research program described earlier in this report to provide materials which can be saleable. The bulk of the proposed budget is for printing these materials. Our analysis clearly convinces us that not only will the money spent on publications be recovered in sales, but that there will be a substantial profit which will help offset other cost.

We point out that the Committee received an appropriation of \$1,000 last year. That helped us to get the Heritage Park project off the ground, for which the Town is now some \$20,000 richer. Your Committee has been working very hard for over a year and a half and is aware of the full potential of civic participation. We also know its limits. Our budget request is based upon that understanding. We further believe that a failure to provide these funds will make it impossible for this Committee, or any other Board or Department in Town, to properly plan so that the Town can be protected against the repetition of the disastrous situations which occurred in 1875.

The complete report of this committee is on file and can be read at the Town Clerk's Office, the Goodnow Library and the L-SRHS Library.

Respectfully submitted,

John C. Powers, Chairman
 Philip O. Ahlin, Jr.
 Elinor L. Bentley
 Roger Allan Bump
 Robert D. Burd
 Marcia Fickett
 Royal E. Haynes, Jr.
 Samuel L. Reed
 Lorelei Snyder
 John V. Sullivan

HISTORIC DISTRICTS COMMISSION

The Commission issued 22 certificates during 1973. Of these, ten were for new houses in the Peakham Road area, which very nearly completes that part of the Wayside Inn District. Four of the Certificates were for alterations, one was for moving a small building, one was for fencing and landscaping, one was for the design for replacing post lanterns in the Centre, and two were

for changes in color of house trim. Three certificates were for the Village Green Shopping Centre, on Hudson Road covering landscaping, lighting, stone walls, steps, walkways, and signs for some of the buildings.

Respectfully submitted,

W. Burgess Warren, Chairman
 Edwin A. Blackey
 Carlton W. Ellms, Jr.
 Clark M. Goff

HISTORIC STRUCTURES COMMISSION

During 1973, Loring Parsonage was re-roofed and minor repairs were made on the Hosmer House.

Loring Parsonage is used daily by the Executive Secretary and his staff. The building is available for evening committee meetings.

The Commission will miss the efforts of Samuel Reed, who retired after serving for 13 years.

Respectfully submitted,

Richard C. Hill, Chairman
 Robert P. Desjardin
 Jerome G. McGonagle

HISTORICAL COMMISSION



REVOLUTIONARY TRAINING FIELD was purchased by the Town to be restored to its natural state. It is one of only two remaining in Massachusetts. Inscription on boulder placed by Wayside Inn Chapter of DAR in 1914 reads, "1720 Training Field, Sandy Hill Plain. Government Storehouses were nearby".

After nearly six years of preparation the Massachusetts Historical Commission notified us that on April 23, 1973, the WAYSIDE INN HISTORICAL DISTRICT was en-

MEMORIAL DAY COMMITTEE

tered on the REGISTER OF HISTORIC PLACES. The following properties are included in this District: -

"Adam Howe House" 822 Boston Post Road;

"Parmenter House" Garrison House Lane;

"Hager House" 850 Boston Post Road.

This action will avert the danger which might occur to this property if proposed Route I-290 is laid out to go through this area. We appreciate the assistance given us by the Selectmen, Town Counsel David Lee Turner and Town Surveyor Arthur Harding.

The "Old Training Field" on Old County Road was finally purchased by the Town. This terminates several years of effort by this committee to bring about its acquisition. Work on restoring the field for use by the Sudbury Companies of Minute and Militia and other groups is now under way. A plan for archeological research is being prepared. Chapter 697, Acts of 1963, charges us with the "protection and preservation" of historic sites; we, therefore, request that this site be placed under our control.

We further recommend that the Town acquire the site of the Haynes Garrison House.

We regret that George H. Grant, our chairman for many years, resigned. Mr. Grant is a dedicated historian who has contributed a great deal to the Town.

Respectfully submitted,

Joseph E. Brown, Act. Chairman

Forrest D. Bradshaw

Donald B. Devoe

Richard C. Hill

Robert L. Oram

The Memorial Day Committee expanded further its plans to include participation in the official Town observances by the younger citizens in the Town by inaugurating the submission of an essay, "What Memorial Day Means To Me". The youngster whose essay is judged to best capture the spirit of Memorial Day is asked to read the entry during the program at the Town Hall.

Chosen to read her essay this year was Louise McLeod, 5th grade student, who was awarded a \$50 Savings Bond.

Louise's essay:

"Memorial Day to me is a day when you should honor people that helped us win our freedom and independence.

"These soldiers were brave and should be thanked for what they have done for our country. I think that if America didn't have such brave men, our country would belong to someone else.

"We wouldn't be free to do what we want, to say what we feel like saying, to go to our own church, and be what we want. I think that we do owe our freedom to them because they risked their lives so that we could live in freedom, peace, and happiness."

The elementary school chorus sang several selections, and the school band was invited to perform at Town Hall.

Prayers by Sudbury's clergy were said and taps sounded at memorials throughout the town to honor the Service Men and Women of Sudbury of all wars. Veterans were honored by prayers and speeches at Hop



WHAT MEMORIAL DAY MEANS TO ME was the topic of essay contest winner Louise McLeod who read her essay to the Townspeople during the Memorial Day program at the Town Hall. In the background are the American Legion Auxiliary, Selectman John Powers, and Chairman of the Board of Selectmen William Toomey. (Clay Allen photo)

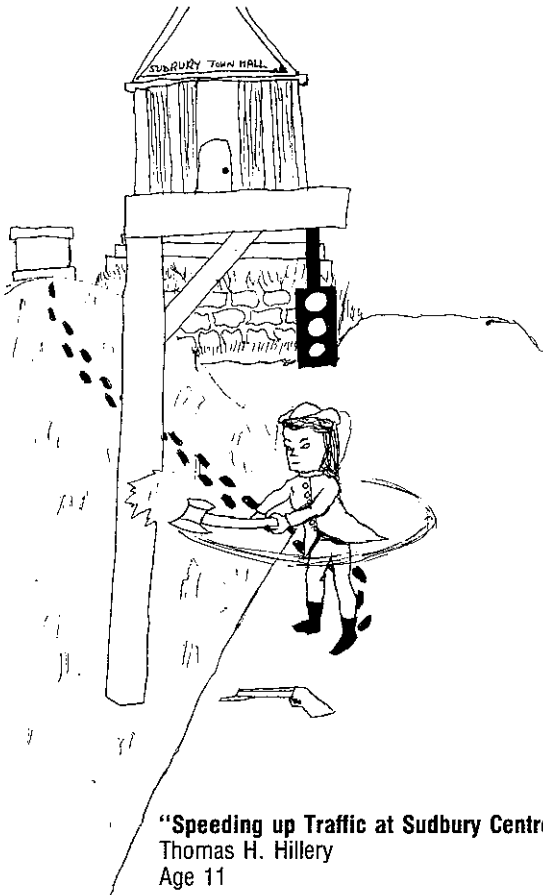
Brook, North Sudbury Cemetery Memorial, Civil War Memorial on Concord Road, King Philip War Memorial at Wadsworth Cemetery, World War II Memorial on Concord Road, and World War I Memorial at Town Centre. A musket volley was fired by the Minute & Militia at the Revolutionary War Memorial on Concord Road.

Graves were decorated by Veterans, Camp Fire Girls, Girl Scouts and Boy Scouts.

A parade led by the Sudbury Police Honor Guard was composed of local veterans and civic and youth groups who participated in the memorial services enroute to the Town Hall.

Respectfully submitted,

Mary Jane Hillery, Chairman
Joseph D. Bausk
Frank H. Grinnell
Joan E. Meenan
S. Leo Spottswood
William M. Waldsmith



"Speeding up Traffic at Sudbury Centre"
Thomas H. Hillery
Age 11

TOWN HISTORIAN

The approaching bicentennial year has stimulated more than the usual number of requests from descendants of some of our original families for genealogical information and the location of old homesteads.

It has been my privilege to index private papers that have contributed a great deal to our early history. There is no doubt that some of these papers will eventually come into the possession of the Goodnow Library, the Historical Society, or the Town. Some minor contributions have already been made to the Library and the Historical Society.

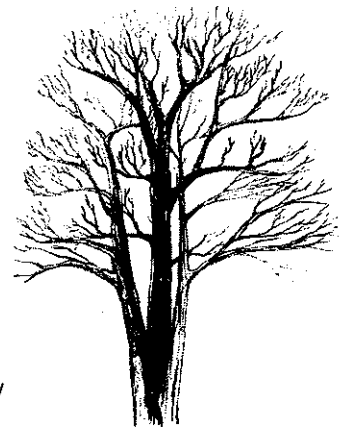
Considerable time and travel have been spent on trying to locate the route that General Henry Knox took when he brought the guns from Ticonderoga to Framingham. These guns were taken through what was then Sudbury on their way to Cambridge and Dorchester Heights. Mrs. Phillip E. Richardson permitted me to copy some of the DAR records that contained items of interest to Sudbury. These were turned over to the Historical Society. Mr. Harry C. Rice presented some very interesting material which I am now indexing and will turn over to the Historical Society. Mr. William L. Hall presented to the Historical Society what is thought to be an old bronze bearing from the Noyes Mill. A correct identification is needed. A map has recently turned up which shows some of our early roads that are now abandoned.

I felt a deep sense of loss when I heard of the resignation of Mr. George H. Grant as the other Town Historian. Few people realize the amount of valuable work that he has given to the Town.

Mr. George D. Max, who has also contributed a great deal of historical material to the Town as well as to the Library and the Historical Society, will be an excellent replacement for Mr. Grant.

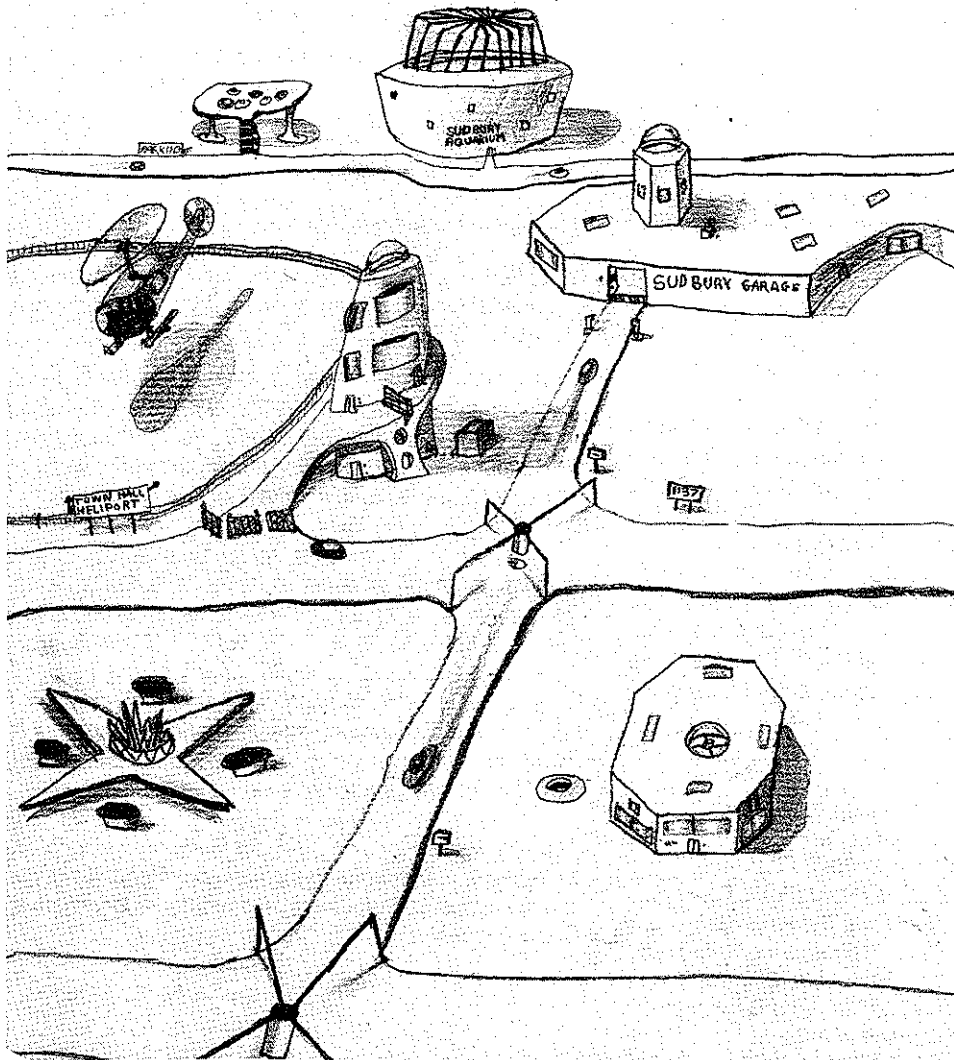
Respectfully submitted,

Forrest D. Bradshaw
Town Historian



"Symmetry"
Jeanne Elizabeth Dudley
Age 16

PLANNING FOR THE FUTURE



"The Future Sudbury Centre"
Scott Murray
Millpond Rd.
Age 11
5th Grade

BUSINESS ADVISORY COMMITTEE

This Committee was created by the Board of Selectmen in the Fall of 1972. At that time, some 20 members of the local business community agreed to serve and were officially appointed.

It is often the case that suggested changes in the town Bylaws have a potential for affecting the operation of local businesses. Recognizing this, the Selectmen have asked this Committee to provide them with information and advice on various business-related matters as they arise.

The Committee is divided into 4 sub-committees, each with a specific area of emphasis, thus giving us an opportunity to conduct in-dept studies in each instance.

During 1973 we were called upon to study and report on numerous proposed zoning changes, the sign Bylaws, beverage license fees, and other Town Meeting articles. In addition, we were asked to supply knowledgeable members to several study committees.

The members of this Committee feel they have made a meaningful contribution to the Town's administration, and perhaps even more important, opened an effective line of communication between local business and the Town government.

Respectfully submitted,

William L. Hall, Chairman
Edmund Brown, Vice Chairman
Business Development
William Genna, Vice Chairman
Site Plans and Permits
John Rankin, Vice Chairman
Economic Impact
Leon Zola, Vice Chairman
Bylaws
Algy Alexander
Leo A. Amendola
Malcolm M. Beers
Emmalou Eaton
James Gatlin
A. William Grellier
Mary Jane Hillery
John S. Mac Kinnon
Norman Martell
G. Burton Mullen
Gelbert Parmenter
Lewis T. Partington
Robert Phelps
Irving E. Place
Ellen Jane Siegars

COMMITTEE ON TOWN ADMINISTRATION

As a result of its studies and investigations, the Committee on Town Administration submitted two articles for the 1973 Town Meeting. They are as follows:

1. to appropriate \$15,000 to be expended under the direction of the Finance Committee for the hiring of a consulting firm to recommend a municipal accounting system for Sudbury and the appropriate staff to administer it. (Article 18)

This article was defeated.

2. to approve a petition providing for the appointment of the combined office of a Town Treasurer/Collector. (Article 39)

This article was approved. However, at the Special Town Meeting on June 13, 1973, a petition requesting the rescinding of approved Article 39 was submitted. The petition passed, restoring the separate and elective offices of Town Treasurer and Tax Collector.

The Committee is studying the committee structure of the Town, putting together a profile of its government. To this end a questionnaire was formulated and distributed to the officials and the various Town Boards, Commissions and Committees. It is a tool to provide basic data; to help increase communication, cooperation and coordination between the various segments of Town government; and to aid in the identification and solutions of any problems, existing or anticipated.

The Committee on Town Administration wishes to acknowledge with thanks the cooperation and aid of the Town's citizens, Selectmen, Committees, Boards and Commissions.

Respectfully submitted,

Anne D. Bigelow, Chairman
Louis G. Edwards
Donald H. Katz
Leonard L. Sanders
Sally T. Von Benken

CONSERVATION COMMISSION

Nineteen seventy-three.

It was the Year of the Wetlands Protection Act: a whole new law, to interpret, apply, and implement.

It was the Year of Destruction: major fires, vandalism, the first steps toward effective policing of Town-owned lands.

It was the Year of the Flood Plain Zone: one great chunk of the Town's waterways put under the protection of the Zone, with more to come.



PANTRY BROOK AND HOP BROOK MARSH were two places where ecological efforts were expended by the Conservation Commission. Water testing was performed (left photo) at Pantry Brook by (l-r) Chris Harper, Tara Meixsell, Tim Meixsell, and Marcus Hathaway. Hop Brook Marsh needs repairs (right photo) as evidenced by the washed out trail being measured by Conservation Commission Chairman Margaret Langmuir and son, Jonathan, while Lisa Langmuir (left) and Aimee Bard oversee the job.

It was the Year of Acquisition: valuable land purchased, and plans formulated for even more significant purchases, to be brought before the 1974 Annual Town Meeting.

It was the Year of Air and Water Testing, the Year of Education, the Year of Mappings, and more.

It was, in short, a typical year in the life of the Conservation Commission.

But in a very real sense, a review of the Conservation Commission's year is actually a look into Sudbury's future. For the actions of the Commission determine, in large measure, the shape of the Sudbury to come.

So 1973 was an important year, because it laid the groundwork for basic decisions about what our Town will be like in the years to come.

All in all, we're pleased with our year. The determinations we made weren't always universally popular, but they were always earnestly, honestly arrived at. And the people we worked with (and for), as citizens of the Town, showed a deep desire to protect Sudbury against unreasonable intrusion into its wild areas. This was as true for builders and developers as for environmentalists. In our various hearings and meetings, as well as Annual Town Meeting, we saw and heard expressed a real agreement that Sudbury is not to be paved over, or turned into a neatly squared-off suburbia, but that the Town's character is to be retained as much as humanly possible.

It is, we think, a good attitude. It presages a good Town.

THE COMMISSION

Marge Langmuir was re-elected Chairman, and Olga (better known as Dusty) Reed was re-elected Vice-Chairman, Mrs. Reed and Eric Lind were reappointed to

the Commission by the Selectmen. We thank both Mrs. Reed and Mr. Lind for their willingness to serve and the Selectmen for their wisdom. Several Conservation Associates were appointed: Donald Peirce, Joan Irish (our former Secretary), Jim Fisher, Victor Neumeier, and Tim Meixsell. Elaine Jones became Secretary, and instantly plunged into the work of transcribing scrawled notes, corresponding, filing and putting order into our lives, as Joan Irish had done until her lamented resignation.

COMMITTEES OF THE COMMISSION: LAND MANAGEMENT

Joseph Tratnyek assumed Chairmanship of the Committee, succeeding Eric Lind. And his was a busy, sometimes tragic, year. Littering, destruction of plant life, erosion, demolition, and especially a series of fires in Hop Brook Marsh, all made it more and more evident that we must undertake some sort of policing procedure. In May, a meeting was held with the Selectmen, Fire and Police Chiefs, and the Parks and Recreation Commission, to this end. In June, a decision was reached with the Finance Committee of the Town that Conservation funds were not an appropriate source of money for this policing. Talks continue.

In 1973, exactly one hunter requested the required written permission to stalk his prey on Conservation lands; obviously, hundreds ignored the law. Cars, trucks, minibikes, motorcycles and other vehicles are prohibited from these lands, yet they repeatedly enter, and wreak their own special havoc. Presently, the Commission and other concerned Town boards are working on policing methods; the best method of all is increased proper use of the land by the Town's citizens. This proper use includes hiking, picnicking and other quiet recreation, and the more the law-abiding citizens use Town lands, the less the lawbreakers will.

On a more constructive note: Work parties have been

active at Hop Brook Marsh, clearing land, cutting trails, rebuilding paths; a badly overgrown field in Lincoln Meadows was trimmed and made passable; a walking trail has been laid out at Lincoln Meadows, and a trail map prepared (though not yet distributed).

PLANNING AND ACQUISITION

Under Eric Lind, this most vital subcommittee spends untold hours evaluating available lands as to their suitability for purchase; making recommendations; and attending to the myriad details of procuring appraisals, negotiating purchases and exploring reimbursement opportunities.

A major land purchase recommendation was presented at the Town Meeting. It was approved, and the Honora Haynes land, about forty acres on Morse Road, is in the process of purchase. And we hope to recommend the purchase of even larger pieces at the 1974 ATM.

Land is not bought by the Commission willy-nilly. The money simply isn't available, nor is all land offered truly suitable. Among the criteria established by the Commission and its Planning and Acquisition Committee are view, adaptability to quiet recreation, accessibility, likelihood of loss through development for homes or industry, historical interest, and location.



RED OAK IS PLANTED at Wayside Inn in celebration of Arbor Day in April. With shovels are Mrs. Robert Tichnor (left), founder and Vice President of PRIDE, and Mrs. Dudley Hall, President of the Thursday Garden Club. The Town mourns the passing of Betsy Tichnor on 15 December, and will always be grateful for her efforts in beautifying the Town. (Louis Casasanto photo)

WATERSHED COMMITTEE

Under the direction of Lael Meixsell, this is one of our busiest, and most effective, groups. Among their activities are collecting and disseminating information concerning the state of Sudbury's ponds and streams, with Chris Harper, Marcus Hathaway and Tim Meixsell

as Project Coordinators; enhancing the recreation potential of our major waterway, with Ed Henault as Project Coordinator for the semi-annual Sudbury River Cleanups; planning, organizing and presenting (successfully) an extension of the Flood Plain Zone at the Town Meeting, with Bob Huffman as Project Coordinator; helping to plan and implement the Commission's approach to the new Wetlands Protection Act, with Marion Harris and Ed Henault as Project Coordinators.

The Committee is fortunate to have had the invaluable assistance of Anne Meixsell, Norma Able, Jessie Cunningham, Dennis Doyan, Jackie Huffman, Corey Mar, Tara Meixsell, Lee Michaels and Steve Vannerson, as well as Mr. Arnold and Mrs. Pearson of the high school, Mr. Arden MacNeill and others. Many others.

PUBLIC RELATIONS

News releases on everything from how to become a Commission member to Flood Plain Zoning; pamphlets, notably one on the new Wetlands Protection Act that gained statewide attention; slide presentations; letters to landowners affected by our decisions, and more, fall under the heading of Public Relations, which means they fall into the hands of Ray Clark and Joan Irish.

INFORMATION AND EDUCATION

Several public hearings on Flood Plain Zoning, leading to a successful presentation at the Annual Town Meeting; an Aquatic Biology course at the Regional High School, using Lincoln Meadows as a sort of outdoor classroom; the regional conference of the Conservation Educators Association; classes in Town Government at the Regional High School; classes at Haynes and other elementary schools — these are the places you'll find Mrs. Olga Reed and her Information and Education Committee. In 1974, her group will produce a comprehensive guide to public use of Sudbury's wildlands.

This has been a bare outline of the Conservation Commission's year of 1973.

It's a long report.

It was a long year.

Respectfully submitted,

Margaret E. Langmuir, Chairman
Olga P. Reed, Vice-Chairman
Joseph P. Tratnyek, Treasurer
Raymond P. Clark
Eric S. Lind
Lael M. Meixsell
Peter H. Scott

LONG RANGE CAPITAL EXPENDITURES COMMITTEE

The committee prepared the following capital request chart for the Town, using a 5% interest figure for all bonded capital requests.

The totals for fiscal 1975 and 1976 show an anticipated impact on the tax rate of \$8 to \$9, an increase over the \$6 impact estimated last year for the same period.

This chart indicates requests by the Boards and Committees of the Town for capital expenditures, but not the recommendations of this committee. The chart should be used as a guide for considering capital expense articles at Annual Town Meeting.

Respectfully submitted,

Saul M. Nathan, Chairman
 Marjorie C. Huse
 Paul J. Remington
 William T. Rynne
 John R. Smith

CAPITAL EXPENDITURES REQUESTS (\$ in thousands)

DEBT SERVICE PAYMENTS	'74-5	'75-6	'76-7	'77-8	'78-9	'79-80
Town Hall Renovations (\$250,000 - 5 years)		62	60	58	55	53
Fire-Police Headquarters (\$650,000 - 10 years)		98	94	91	88	85
Swimming Pool \$400,000 - 10 years					60	58
Conservation Land (\$450,000 - 5 years) (\$1,000,000 - 10 years)		113	108	104	98	95
Septage Disposal Plant (\$280,000 - 10 years)		42	41	39	38	36
Previous Debt Service	<u>621</u>	<u>596</u>	<u>466</u>	<u>432</u>	<u>405</u>	<u>350</u>
Total Debt Service Forecast	621	911	769	874	819	797
PROJECTS NOT BONDED						
Walkways	75	75	75	75	75	75
Conservation Fund	50	55	60	65	70	75
Highway Commission						
Road Rebuilding			90	75	70	70
Additional Equipment	50	50	50	50	50	50
Equipment Garage		100		100		
Drainage, Pine Lake	139	125				
Park and Recreation Commission						
Land, North Sudbury	134					
Ski Area	175					
Field Development	10					
L-S Regional High Drainage	<u>107</u>					
Total Projects Not Bonded	740	405	275	365	265	270
Total Capital Payment Forecast	1361	1316	1044	1239	1084	1067

MASSACHUSETTS BAY TRANSPORTATION AUTHORITY (MBTA)

Sudbury is one of 79 cities and towns which under State law, are members of and contribute to the support of the Massachusetts Bay Transportation Authority. Since the demise of the South Sudbury Boston and Maine commuter rail line two years ago, Sudbury has been among the handful of towns which contribute, but receive no service.

Under state law, the budgets of the MBTA are subject to the approval of an Advisory Board consisting of representatives of the 79 cities and towns. The MBTA Designee of each of the 79 towns wields a vote on this board proportional to each town's share of the deficit — Sudbury having 0.16% of the vote, Boston 27.9%, Lexington 0.9%, Cambridge 4.1%, etc. The deficit is apportioned on the basis of a complicated formula which includes population, station boarding counts, and a commuter count in which a "commuter" is defined as a person who works outside the town in which he lives, regardless of his mode of transportation.

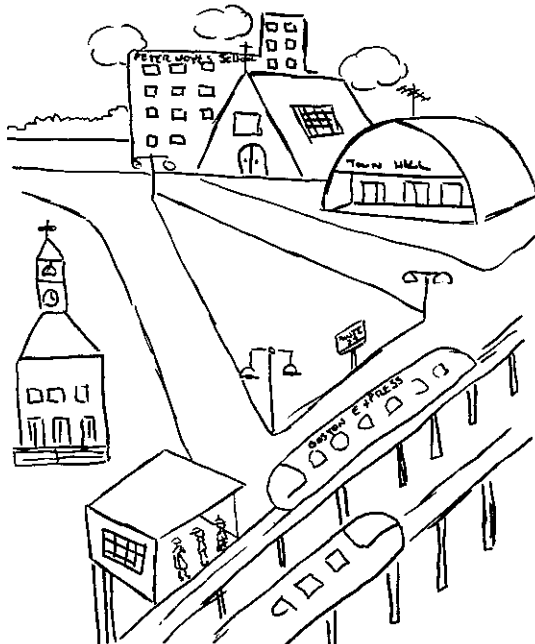
This was not a year of decisive action by the Advisory

Board, although it was for the State Legislature. The Advisory Board limped along, approving eight "Supplementary Budgets" for 1973, ranging from a few hundred thousand dollars to \$16 million. Most of these were for month-to-month continuation of Commuter Rail subsidies. The \$16-million appropriation included restoration of most of a \$5.8-million cut made in December, 1972, in the "original" 1973 budget. At the close of 1973, the Advisory Board approved \$127.3 million of a requested \$172.9 million 1974 budget. This reduction was to give the Advisory Board a second chance at the budget, with the aid of an increased staff. Despite the reduction, your Designee voted against this budget, at the instruction of the Selectmen, to register Sudbury's protest against the lack of service and the steeply escalating costs. Most of this cost increase is due to labor contracts negotiated by management or agreed to in arbitration, which include such items as a Dental Care Blue Cross program and a three-year "no layoff" clause.

Some highlights of the recent operation of the MBTA are:

<u>Year</u>	<u>Income (\$ millions)</u>	<u>Expenses (\$ millions)</u>	<u>Gross Deficit (\$ millions)</u>	<u>Labor cost per vehicle mile</u>
1971	\$59.5	\$139.2	\$79.7	\$2.11
1972	57.8	152.8	93.0	2.35
1973*	59.7	168.5	108.8	2.60
1974*	57.6	183.4	125.8	2.94

*Estimated or projected



"Sudbury After 2,000 A.D."
Barbara Jeanne Bitter
Age 10

Total vehicle miles have decreased slightly in the past four years.

In December 1973, the General Court and the Governor approved legislation which provides \$35 million of additional state aid to reduce the property tax burden of the MBTA deficit. Our share of this sum for 1974 is about \$47,000. As the law now stands, 1974 state aid applied to the 1975 assessment reverts to the \$20 million previously granted. The gross deficit shown in the chart above is reduced by state aid and other funds. This results in a net deficit of which Sudbury's costs are as follows:

<u>1973 actual assessment</u>	<u>1974 estimated assessment</u>	<u>1975 estimated assessment</u>
120,006.54	97,830.00	180,000.00

Respectfully submitted,

Paul Buxbaum
MBTA Advisory Board
Designee

METROPOLITAN AREA PLANNING COUNCIL (MAPC)

The MAPC is comprised of 101 cities and towns, encompassing more than half the population of Massachusetts, and lying within a 25-mile radius of downtown Boston. The MAPC is funded by an assessment on member communities limited by statute to five cents per capita, which comes to approximately \$700 for Sudbury. Your representative attends Council meetings as well as serving on the Technical Advisory Committees on Open Space and Recreation and on Comprehensive Planning.

The Council and its staff prepare comprehensive plans for the region and furnish technical assistance in such areas as solid waste disposal, open space and recreation, housing, and transportation. For instance, in 1973 the MAPC was deeply involved in studies of regional organization and it had filed a Regional Solid Waste Disposal Bill. An example of technical assistance is the Council report "Residential Zoning in the MAPC Region," released early in 1973.

An increasingly important function of the MAPC is to review, coordinate, and assist in perfecting applications for federal grants. The application of Sudbury to the Bureau of Outdoor Recreation concerning the Haskell Property, authorized to be purchased for Park & Recreation purposes at 1973 ATM, was processed by the MAPC.

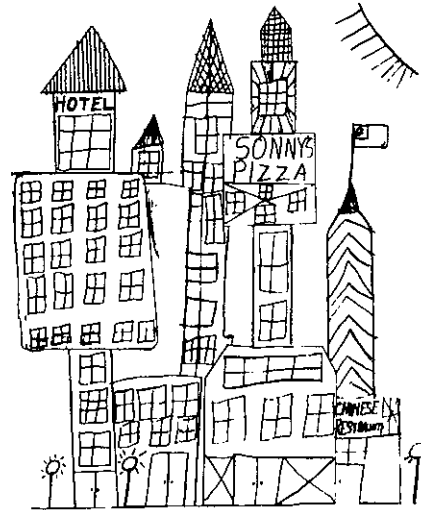
Respectfully submitted,

Ronald B. Campbell, Jr.
MAPC Representative

PLANNING BOARD

Who are we? Where did we come from? Why did we move to Sudbury? What is it that we like about Sudbury? What do we want Sudbury to be like in the future? These questions are the essence of the town-wide survey which the Planning Board has distributed with the assistance of the Town Clerk, Betsey Powers.

The survey is just one of the many planning projects in which your Board was involved this year. In its continuing effort to review and update the 1962 Master Plan, the Board hired Thomas Associates to develop a detailed scope of work for a Transportation and Land Use Study with the intention of asking the Town for funds to do the study in 1974. Hopefully, the Town will qualify for 66 percent aid via federal assistance under the 701 program which provides monies to communities for specific planning projects. The Planning Board has applied for funds for the Transportation Study, updating of the Master Plan, and several other areas, and is awaiting a decision from the Department of Community Affairs as to whether the Town qualifies for funds.



"Future Sudbury Buildings"

Brian Brightly
Age 8

Two important studies involved in the updating of the Master Plan were completed: (1) a Statistical History of Sudbury since 1945, and (2) an analysis of the remaining open land which will help determine where and how much Sudbury will grow under present zoning bylaws.

At the recommendation of the Moderate Income Housing Committee, the Planning Board appointed a subcommittee to review housing needs in Sudbury and to find a method for meeting State requirements in low and moderate income housing without resorting to multiple-unit housing or apartments. The subcommittee in its work has found a program which will allow the Town to meet some of the low and moderate income housing needs. A summary of this advisory committee's report is included for your review.

An accelerated walkway program has resulted in the completion of the Concord Road walkway which the Board feels turned out well. The Board will continue this program in 1974 with a request for funds for the planning, engineering and construction of additional sections of walkway.

Individually and collectively the members of the Board took part in many projects and planning activities, in addition to its Subdivision Control responsibilities, such as: Paul McNally worked on the Wayland/Sudbury Regional Septic Sludge Committee and the Minuteman Refuse Disposal Planning Board; Ed Connors acted as liaison with the advisory subcommittee on low and moderate income housing; Jane Gillespie and Paul McNally served as members of the Sign ByLaw Revision Committee; three members attended an eight-session planning course last April; and Bob Cooper worked on the revised Rules and Regula-

ADVISORY COMMITTEE ON HOUSING

tions and contributed to solutions of site plan review problems.

This year saw the Board take several steps to tighten its operating procedures. The Selectmen's action in assigning many new duties to Francis White, who did a very commendable job as Planning Board Agent, resulted in the Board appointing Arthur Harding, Town Surveyor, as its General Agent. Mr. Harding and his staff have spent 2500-plus manhours on Planning Board work including subdivision inspection, site plans, zoning maps, plan reviews and walkway design. Chairman Ben Stevens and Mr. Harding have made a significant impact on getting the many partially complete subdivision roads ready for acceptance by the Highway Commission and the Town. Six miles should be ready for acceptance at the 1974 Annual Town Meeting and another five to six miles in 1975.

The Board also revised its Rules and Regulations to close several loopholes and allow the Board to require more and better work from subdividers. Copies of these regulations are available at the Planning Board Office and the Town Clerk.

Finally, the Board amended its bonding policy to get subdividers to complete roads much sooner than in the past. Indications are that this is succeeding, and both the new house owner and the Town are benefiting.

Because it has spent more time on planning matters this year, a majority of the Board has come to the conclusion that if there ever was a time when Sudbury needed the efforts of a full-time professional for coordinating and planning, it is now. With the advent of high interest rates, high land costs, and the temporary lessening of development in Sudbury, combined with the fact that Sudbury is about one-half developed, we have one last chance to determine just where and how Sudbury should proceed before it reaches its ultimate development in about 1985. For this reason, the Board is asking for a full-time person starting in 1974-75 who will guide and assist the Planning Board and all other committees and boards in the area of planning, as well as seeking out funding sources from any government agencies for the many projects presently under consideration. We hope the Town will agree with this request and commit itself to a program of intelligently planned development and implementation of a planned growth pattern which will guarantee a Sudbury of tomorrow that is equal to or better than the Sudbury of today.

Respectfully submitted,

Eben B. Stevens, Chairman
Jane F. Gillespie
Paul H. McNally
Robert E. Cooper
Edward W. Connors, Jr.

The Advisory Committee on Housing was created by the Planning Board on May 7, 1973. Its charge was to examine the feasibility of using existing housing units to meet obligations under Chapter 774 of the Massachusetts State legislature for the provision of 339 units of low and moderate income housing in Sudbury.

The Committee held several meetings both to examine background information on the legislation and to review approaches that were being made by other towns complying with Chapter 774. Several towns have been preempted by private developers who by-pass local zoning bylaws by purchasing land zoned for residential purposes, making their own plans for development, and getting approval from the Housing Appeals Committee of the Department of Community Affairs (DCA) over and above any objections which might be raised by the Town. Developers build low and moderate income housing using Federal and State subsidies. Many towns now have plans which include provisions for low and moderate income housing in an effort to short-circuit the developer's approach. Other towns have adopted special "R-4" zoning laws to facilitate leadership in the development process by local groups, corporations, and commissions.

At present, Federal subsidies for new construction are available on a very limited basis, and are being used to meet past commitments. There are some Federal funds available to assist in the construction of cooperatives and condominiums. There appear to be no Federal subsidies available for the purchase of renovation of existing housing units for occupancy by low and moderate income families.

After a considerable amount of research and coordination with other town boards and commissions, the committee identified numerous existing housing units which could be purchased for a reasonable price if available on the market. The Committee also identified a State-sponsored subsidy program, available under Chapter 705, and administered through the DCA. After several meetings, DCA has explained the program to us as one which would require an application from a local Housing Authority. Sudbury must have a proven need for such housing. The housing units are purchased, renovated, made available for rental to low income families, and managed by the Housing Authority. DCA approves the purchase and use by examining each of the units and reimburses the Housing Authority for all costs incurred.

DCA officials have stated that, based on a proven need, an application from the Sudbury Housing Authority (SHA) for the purchase and use of up to fifty units of existing housing, spread over a period of five years, would receive every consideration. The committee has met with the SHA, and has ascertained that their participation would depend on favorable action being taken by the 1974 Town Meeting to extend the SHA mandate for

this express purpose. The committee has requested that the Planning Board sponsor the necessary article on the Town Warrant. Should this approach be successful, the town will have taken steps to meet approximately one-third of its obligation under Chapter 774. This includes the proposed 50 units mentioned above plus the development, by the SHA, of some 60 units for the elderly.



HOUSING ADVISORY COMMITTEE was appointed as a subcommittee of the Planning Board in May. Here (l-r) Robert Williams, Robert Abrams, and Mrs. Charlotte Goss discuss one of their projects - determining if existing housing in Sudbury valued at under \$25,000 will meet criteria for inclusion as low or moderate income housing stock to meet state requirements.

The Advisory Committee's recommendations to the Planning Board for activities in 1974 are as follows:

1. The Committee should continue to conduct background work in preparation of an application to DCA for Chapter 705 subsidy assistance. The Committee would assist in preparing necessary presentations before the 1974 Town Meeting. Close coordination with the SHA will be necessary.
2. The Committee should be consulted on any and all work done in connection with the planning process to insure that adequate provision is made for inclusion, in Sudbury's Master Plan, of any plans to meet requirements for low and moderate income housing under Chapter 774.
3. The Planning Board's mandate to the Committee should be expanded beyond an examination of existing housing stock use to meet Sudbury's obligation. The full requirement cannot be met by using existing housing stock alone, so the Committee requests the opportunity to proceed to look at alternative methods, including special "cluster-type" zoning, for meeting requirements under Chapter 774.
4. A program of continuing information to all residents of Sudbury, through broad participation in the planning process, should be initiated by the Planning Board with Committee assistance. The employment of a full-time planning staff is critical to meeting this need.

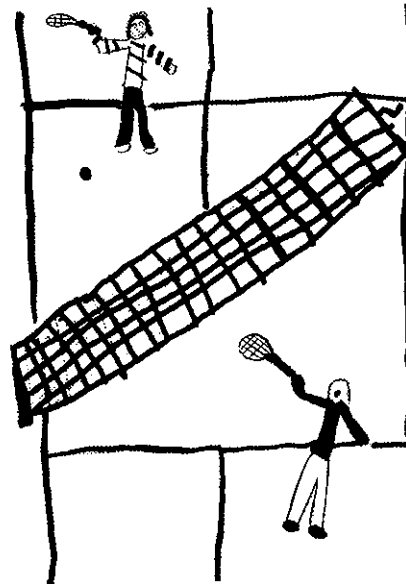
5. The Planning Board should initiate meetings with State legislators to identify supportive legislation and programs which have been adopted by the State. Legislation similar to House Bill 48, which was killed in this year's sessions, should be sought. This would necessitate DCA review and approval of the Town's Master Plan and its specific plan for meeting low and moderate income housing needs. Once approved, the plan would have credibility and standing with DCA, thus preventing developers from making proposals outside the framework of the plan.

We thank the Planning Board for having extended to us this opportunity to be of service to the Town of Sudbury.

A complete report of this committee is on file and can be read at the Planning Board Office, the Town Clerk's Office, The Goodnow Library and the LHRHS Library.

Respectfully submitted,

Robert D. Abrams
Charlotte E. Goss
Robert B. Williams



"People Playing Tenness"
Claudia Grossman
Age 9

REGIONAL CONCERNS COMMITTEE

The Regional Concerns Committee met periodically during the year reviewing various regional subjects suggested by the Selectmen which had potential effect to the Town of Sudbury. These were concerns now affecting the Town of Sudbury or having a possible future effect.

One article pertaining to a regional refuse disposal program was presented to the Board and to the Town during the past year.

This most recent recommendation was given to the Selectmen pertaining to the Regional Town and City groupings within the state proposed by the State government.

Respectfully submitted,

Malcolm M. Beers, Chairman
Alfred J. Bown
Paul J. Buxbaum
Ronald B. Campbell
Arthur W. Grellier
Edmund L. Henault

REGIONAL REFUSE DISPOSAL PLANNING COMMITTEE

The Regional Refuse Disposal Planning Committee was created through the passage of Article 44 at the 1973 town meeting.

The committee members were appointed by the Moderator, and the Committee was formally organized at the end of 1973. Its first action was to study the program of the Minuteman Regional Refuse Disposal Planning Board which had formed as a spin-off of the Subregion Interliaison Committee (SILC). The Sudbury board voted to join the Minuteman Board.

The objective of the Minuteman Regional Board is to study the advisability of regional refuse disposal and associated resource reclamation and recovery.

The Sudbury Board, in addition to studying this regional proposal, will also evaluate other regional groups which may include our Town. Our goal is to monitor the long range solid waste disposal needs of the Town, to study the alternatives available, and to recommend steps to achieve this goal. Our first step was to submit an article for the 1974 Town Warrant requesting funds for Sudbury's share in hiring a consultant to study the details needed for proper regional planning.

Respectfully submitted,

E. Lawrence Gogolin,
Chairman
Anthony L. Galeota
Paul H. McNally

WAYLAND/SUDBURY SEPTAGE DISPOSAL PLANNING COMMITTEE

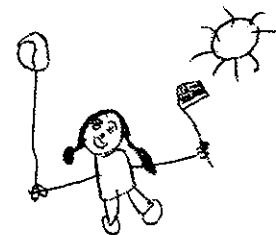
Working together with our Wayland counterparts, early in 1973 we prepared and nationally advertised a request for proposals for the "Engineering Design of a Septic Tank Pumpings Disposal System." More than twenty firms responded. After a long and difficult selection process, the firm of Roy F. Weston, Inc. of Roslyn, New York, was selected.

For the purposes of initial design, the engineer has gathered data on the volumes of septage to be expected over the period 1975-1985. He has also gathered process data on septage from plants presently operating and from academic institutions studying septage disposal. With these data as background, he has developed three process alternatives. The most proven and most economical is an aerobic treatment scheme based on chemical coagulation and biological stabilization. The total capital cost of this alternative is estimated at \$560,000. This amount will be shared by the towns of Wayland and Sudbury.

The committee has prepared two warrant articles for the 1974 Annual Town Meeting. The first is an enabling article to permit the Town to enter into a contractual agreement with Wayland under the provisions of Chapter 40 Section 4A of the General Laws. The second is an appropriation article requesting Sudbury's share of the capital funds.

Respectfully submitted,

William W. Cooper, Chairman
Ronald P. Espinola
Paul H. McNally
John C. Powers
Peter H. Scott



"Me Going to the 4th of July Parade"

Perry Susann Kellstedt
Age 5

OFFICE OF THE TOWN CLERK

Report and Vital Statistics



ANDREA
ROESSLER
1973



"Hosmer House"
Andrea Roessler
Peakhan Rd.
Age 14½
9th Grade

TOWN CLERK

Although only one election was held during 1973, considerable additional work was required in preparation since this was the first election to be held in Town on a precinct basis. A thorough review was made of all election laws to bring procedures into conformity for precinct voting. A training session was held for new election wardens, clerks and their deputies since these jobs involve more extensive responsibilities than the job of inspector.

A difficult problem resulting from the legal necessity of a physically separated polling place for each precinct was solved through the excellent cooperation of Mr. Donald Stowe, principal of the Noyes School, and his staff, in making four classrooms available for the polls. This considerably simplified the physical arrangements and avoided the necessity of making many, many feet of guard rail which would have been required if the gym had to be used.

A post card notice was sent to each household just prior to the election to inform voters of their precinct number and to show a diagram of the polling place. This proved to be very helpful to voters and the election ran very smoothly in spite of the new setup.

It is anticipated that the 1974 Annual Town Election will present no new problems. However, the 1974 September State Primary and November State Election may be more difficult since the ballot for Precinct 1 will be different from that for the other precincts. Thought is already being given to minimize the problems and to assist the voters in all possible ways.

In connection with the 1974 State Election, an amount has been included in the budget request to cover the cost of an informational mailer and answer card relative to the ballot questions, as was done prior to the 1972 Presidential Election. Due to the success of this procedure in the past in decreasing waiting lines at the polls, no new voting machines have been requested. Unfortunately, however, overall operating costs for elections are increased by the requirement for precinct voting. Additional staff must be hired in order to comply with the law and payroll accounts for over 70% of the election budget. In addition, paperwork necessary to run an election is greatly increased, placing an added burden on the staff.

Estimating the impact of the Bicentennial presented a major problem in generating a realistic budget for 1974-75. In 1876, over a million tourists visited the Concord, Lexington and Sudbury area in connection with the Revolutionary Centennial. It is certain that many more people will visit the area during the 1975-76 Bicentennial Years.

As the only legally constituted archivist of the Town, my office will have a heavy responsibility to provide information and research during the next few years. We already do a brisk business in genealogical and historical research in response to requests from people all over the country. I believe we will be deluged with such requests as 1975 approaches.

In preparation for this, considerable work has been accomplished this year in typing the old town meeting



VOTERS CHECK THEIR STREET LISTINGS to determine which precinct they should vote in since Sudbury was divided into four quadrants of approximately equal numbers of registered voters. (Clay Allen photo)

minutes. We have almost completed typing all the minutes back to the Town's beginning. An index of each volume has been or will shortly be completed. The cross-indexed card file of all town meeting action is progressing nicely. In addition, a complete volume of miscellaneous papers, many of which relate to the Revolution, has been typed and indexed. A name index covering the Revolutionary Period has been started and eventually will be expanded to cover the rest of the Town's history.

These typed records and indexes will save many hours of staff time in handling the requests for information. In addition, the very valuable original older records will be protected from unnecessary handling.

Work is being done with the Bicentennial Committee in connection with the publication of historical pamphlets and information. With this project in mind, we have started the necessary but painstaking and time consuming work of proof reading the typed town meeting minutes covering the Revolution. To assist us in the preparation of materials for publication, I have requested the purchase of an IBM Selectric typewriter. While this kind of typewriter is somewhat more expensive, it has a tremendous advantage of increased speed and we can obtain custom elements necessary for typing the old records. In addition, it will be extremely helpful in our regular work of typing the current town meeting minutes each year.

Work has been done with the Ancient Documents Committee in establishing a "pilot" records management program involving records of the Town Accountant's office, the Earth Removal Board, and the Town Clerk's office. Interest in the program has been expressed by many boards and committees. For further information, see the Annual Report of the Ancient Documents Committee.

The Town Bylaws were reprinted this year. Through the cooperation of the Planning Board which provided the additional funds, and the Engineering Department which provided the excellent drawings, we have been able to include a map of the various zones in Town following the written descriptions. This is a good improvement over past printings.

Your Town Clerk was appointed this past year by the Massachusetts Town Clerks' Association to a committee to work with the State Registrar of Vital Statistics in the preparation of a definitive handbook covering all aspects of birth, death and marriage records for use by city and town clerks all over the state. There now exists no handbook or operational manual for clerks whose jobs are exacting, complicated and require the knowledge of much legal and practical detail. Publication of the manual is scheduled for sometime in 1974 and it will



PREPARING TO CAST HIS VOTE in Town election in March was Walter Griffin receiving his voting slip from Inspectors Marge Farnum and Jean Maloney (front right), while Sgt. Wesley Woodward watches and Bill Ward and son Craig wait in line. (Clay Allen photo)

greatly assist all clerks in becoming the kind of professionals the job requires.

Once again I would like to thank all boards, committees and officers of the Town, as well as the general public, for the excellent cooperation I have received during the past year.

Respectfully submitted,

Betsy M. Powers
Town Clerk

TOWN CLERK'S FINANCIAL REPORT

Lists of Persons	\$ 222.00
Maps	170.75
Bylaws	153.00
Voting Lists	22.00
Copies	114.70
Dog Fines	147.00
Bylaw Covers	2.00
Town Clerk's Fees	1816.53
Planning Board Rules	18.00
Building Codes	9.00
Dog Licenses, 2174 Licenses	6637.10
Kennel Licenses, 13 Kennels	240.45
	<hr/>
Total funds paid to Treasurer	\$9,552.53

1973 - 1974 JUROR LIST

Aylward, Anne F.	.53 Victoria Road	Travel Clerk
Barry, Emily J.	136 Moore Road	Homemaker
Cherau, Martine	304 Goodmans Hill Road	Social Worker
Davis, Corinda	47 Wagonwheel Road	Housewife
Deveneau, Barbara E.	61 Concord Road	Assistant Innkeeper
Dorris, Jacqueline J.	38 Clifford Road	Housewife
Fairbank, Rebecca	136 Old Sudbury Road	Secretary
Filonis, Alyce I.	317 Old Lancaster Road	Hostess
Foster, Mary Ann	68 Silver Hill Road	Housewife
Fryatt, Janie Lou	399 Lincoln Road	Housewife
Hansberry, Ann Jane	379 Old Lancaster Road	Legal Secretary
Hicks, Hazel M.	30 Summer Street	Key Punch
Hollander, Barbara	3 Meadowbrook Circle	Housewife
Johnson, Emogene F.	57 New Bridge Road	Housewife
Lawrence, Barbara V.	204 Haynes Road	Housewife
Powell, Gladys M.	177 Union Avenue	Housewife
Prager, Phyllis	77 Hemlock Road	Housewife
Sheehan, Barbara K.	56 Landham Road	Executive Secretary
Snow, Marion M.	22 Maple Avenue	Housewife
Stuedel, Elizabeth	14 Tanbark Road	Housewife
Thayer, Roma R.	19 Barbara Road	Saleslady
Welch, Florence L.	95 Goodmans Hill Road	Housewife
Whitney, Hilda A.	28 Church Street	Secretary
Zalomis, Gloria G.	33 Old Forge Lane	Office Manager
Armstrong, Frederick P. II:	38 Grindstone Lane	Engineer
Arnum, Malven	12 Mill Pond Road	Engineer
Andrews, Richard P.	23 Wagonwheel Road	Sales Engineer
Bisson, Joseph J. Jr.	29 Birchwood Avenue	Truckdriver
Blair, Charles R.	34 Blacksmith Drive	Salesman
Blount, Arthur W.	34 Brooks Road	Financial Advisor
Boots, David A.	555 Concord Road	Engineer
Boyd, Robert E.	6 Birchwood Avenue	Auto Mechanic
Breed, George H.	70 Marlboro Road	Engineer
Broderick, Anthony J. Jr.	60 Victoria Road	Project Manager
Brown, Herman P. Jr.	186 Boston Post Road	Department Head
Budde, Erwin V.	147 Powers Road	Engineer
Burgess, Frank M.	23 Brookdale Road	Sales Representative
Butcher, Ralph S.	20 Maplewood Avenue	Production Supervisor
Cavooto, Quirino A.	338 North Road	Mechanic
Chandonait, Henry J.	15 Stonebrook Road	Quality Control
Ciesla, Theodore J.	7 Pennymeadow Road	Engineer
Cloud, Peter R.	60 Tanbark Road	Engineer
Cook, Robert H.	19 Lakewood Drive	Associate Registrar
Creter, Philip	441 Dutton Road	Chemist
Daly, Edward J.	40 Patricia Road	Engineer
Davis, Meyer	23 Aaron Road	Shoe Manufacturer
DeMent, Ralph E.	271 Maynard Road	Systems Analysis
Demboske, Stanley F.	15 Evergreen Road	Engineer
DerMarderosian, Dikrun	29 Stonebrook Road	Engineer
Dowling, Frank L.	45 Dawson Drive	Office Manager
Dyment, Frederick G.	4 Lakeshore Drive	Truckdriver
Eliason, Arnold C.	41 Stubtoe Lane	Commercial Artist
Ellis, Ray C. Jr.	212 Goodmans Hill Road	Chemist
Farnum, David W.	376 Old Lancaster Road	Security Work
Fisher, Donald M.	59 Harness Lane	Engineer
Fox, Daniel M.	58 Hudson Road	Engineer
Francis, Robert D.	56 Washington Drive	Marketing Manager
Gale, Albert Andrew	300 Old Lancaster Road	Engineer
Garbarino, David F.	15 Revere Street	Insurance Broker
Garrity, Frederick R.	54 Pennymeadow Road	Consultant
Goldberg, Irving B.	88 Firecut Lane	Program Manager
Gose, James R. Jr.	17 West Street	Production Manager
Heckman, Richard D.	125 Hemlock Road	Publisher
Hildreth, Arthur W.	578 North Road	Real Estate Broker
Horn, Philip	48 Willard Grant Road	Service Manager
Kafalas, Peter	24 Hickory Road	Scientist
Karash, Karl	38 Crystal Lake Drive	Engineer
Kingston, John W.	25 Harness Lane	Ed. Manager
Kroger, Harry	67 Wake Robin Road	Scientist-Manager
Leedom, Guy H.	21 Taylor Road	Real Estate Sales
Lemack, Alvin	48 Patricia Road	Engineer

Levy, Gerald I.
 Llewellyn, Robert L.
 Lubash, Ivan H.
 MacLachlan, Wilton R.
 MacMillan, Robert H.
 Malonson, James H. Jr.
 Mann, William W.
 Mason, Edward W.
 McDermott, Patrick J.
 McGreenery, John J.
 Meenan, Daniel J. Jr.
 Meltzer, Donald R.
 Mitchell, Robert C. Jr.
 Munson, William H. Jr.
 Nangeroni, Ambrose E.
 Newman, Clifford M.
 Nolan, Patrick
 Olsen, Stanely C.
 Packer, Robert G.
 Park, Ross A.
 Peirce, Donald P.
 Pierson, Howard J.
 Place, John A.S. Jr.
 Pluff, Clayton W.
 Polutchko, John A. Jr.
 Prokowiew, Walter
 Raduziner, David M.
 Reese, John W. Jr.
 Remmell, John A.
 Reynolds, Charles W.
 Richardson, Phillip E.
 Robert, Philip A.
 Ross, Frank D. Jr.
 Rowley, Kenneth J.
 Royer, Richard F.
 Sears, Norman E. Jr.
 Shapiro, Joseph L.
 Siff, Abraham W.
 Simmermon, A. William
 Smith, Howard P.
 Sorrenti, Anthony J.
 Spiewak, Walter
 Spooner, Frederick M.
 Steele, Robert
 Stone, Theodore R.
 Strausser, Richard M.
 Tessmer, Glenn A.
 Tinker, Raymond J.
 Treadwell, Theodore R.
 Trubiano, John R.
 Vivaldi, Isadore L.
 Volheim, William H.
 Wadman, Robert H.
 Waldron, Maynard W.
 Watts, William B.
 Worthington, William C.
 Woods, John P. Jr.
 Ainley, John J.
 Davidson, Douglas A.
 Drum, John J.
 Kelly, Joseph V. Jr.
 Miller, Martin L.
 Nitz, James C.
 Shaw, John I.
 Wasson, Helen N.
 Williams, Joseph James
 Yakich, James J.

65 Washington Drive
 188 Morse Road
 25 Barbara Road
 15 Woodland Road
 48 Harness Lane
 152 Haynes Road
 46 Windmill Drive
 35 Wagonwheel Road
 57 Pratts Mill Road
 28 Old Forge Lane
 206 Mossman Road
 341 Old Lancaster Road
 58 Austin Road
 32 Victoria Road
 23 Spring Street
 136 Horse Pond Road
 21 Stonebrook Road
 173 Morse Road
 387 North Road
 83 Robbins Road
 55 Maple Avenue
 4 Frye Street
 334 Maynard Road
 6 Ledge Road
 17 Old Coach Road
 18 Allen Place
 65 Wagonwheel Road
 21 Pine Ridge Road
 31 Marlboro Road
 38 Hilltop Road
 33 King Philip Road
 53 Country Village Lane
 56 Silver Hill Road
 63 Stock Farm Road
 23 Firecut Lane
 97 Barton Drive
 24 Pilgrims Path
 45 Ames Road
 29 Longfellow Street
 26 Canterbury Drive
 43 Butler Road
 82 Barton Drive
 160 Haynes Road
 125 Stock Farm Road
 11 Easy Street
 60 Blackmer Road
 63 Brewster Road
 16 Indian Ridge Road
 385 Dutton Road
 130 Powers Road
 27 Patricia Lane
 33 Willow Road
 20 Old Orchard Road
 57 Wagonwheel Road
 24 Brookdale Lane
 21 Intervale Road
 35 Patricia Road
 54 Ruddock Road
 15 Curtiss Circle
 44 Country Village Road
 192 New Bridge Road
 11 Hadley Road
 22 Munning Drive
 21 Easy Street
 46 Poplar Street
 16 Wilson Road
 24 Meadowbrook Road

C.P.A.
 Sales Promotion Manager
 Marketing
 Salesman
 Salesman
 Manager
 Accountant
 Mechanic
 Sales Manager
 Real Estate Sales
 Engineer
 V.P. Controller
 Manager
 Computer Programmer
 Engineer
 Florist
 Public Relations
 Computer Executive
 Computer Technician
 Engineer
 Farmer
 Truckdriver
 Farmer
 Engineer
 Manager
 Engineer
 Engineer
 Manager
 Engineer
 Director Administration
 Supervisor
 Manager
 Insurance Broker
 Investment Counsel
 Accountant
 Engineer
 Research Director
 Marketing Manager
 Real Estate
 Psychologist
 Plumber
 Computer Programmer Anal.
 Mechanic
 Scientist
 Designer
 Electrician
 Pilot
 Warehouse
 Manager
 Supervisor
 Computer Analysis
 Board Chairman
 Method Analysis
 Comptroller
 Toll Collector
 Research Physicist
 Salesman
 Engineer
 Electronics
 Engineer/Programmer
 Systems Analysis
 Planner/Engineer
 Manager
 Finance Analysis
 Housewife/Cafeteria Aide
 Chemist Engineer
 Engineer

BIRTHS

Delayed Return October 1972

- 14 **MARISA JEAN COOKSON**
John Simmons & Marilyn (Manzelli) Cookson

Delayed Returns December 1972

- 3 **PAUL V. THEODORE SHEBANOW**
Michael S. & Julia Giedre (Schoenberg) Shebanow
- 23 **JAMES EDWIN KIRK**
David Guertin & Ann (Bergstresser) Kirk
- 27 **NIKOLINA GULDAGER**
Lars & Virginia Lee (Volk) Guldager

January 1973

- 3 **ROBERT GEORGE WALDMAN, JR.**
Robert George & Henrietta Dorthea (Wienck) Waldman
- 8 **CATHERINE MARY McDONALD**
Edward Joseph, Jr., & Catherine Alice (Mullane) McDonald
- 12 **ALANA ROSE TEVEKELIAN**
Kevork Haig & Carol Ann (Sarkisian) Tevekelian
- 12 **AMY MELISSA RUSSO**
Albert Joseph & Nancy Ann (Oikelmus) Russo
- 15 **ELIZABETH SUSANNA GARDINER**
Derek John & Sandra Gail (Everitt) Gardiner
- 23 **BENJAMIN AARON MARCHETTE**
Barry Randall & Ann Louise (Cohen) Marchette
- 24 **HEIDI JOAN WIEDENBAUER**
George Joseph & Eleanor Ann (Vecchiolla) Wiedenbauer
- 26 **HEATHER MAY NOYES**
Robert Alden & Dorothy Jean (Morrison) Noyes
- 29 **TRACY LYNN HENDERSON**
Peter Russell & Linda May (Ditmars) Henderson
- 29 **SETH ROBIN SHOMES**
Michael & Joan Laraine (Bernstein) Shomes

February

- 1 **CASEY ANDERSON MACK**
William Elwin & Judith Mae (Anderson) Mack
- 8 **SARA LIANNE HAMILTON**
Harold Pomeroy & Sandra Joan (Tucker) Hamilton
- 9 **DEBORAH SHARON GOLDMAN**
Mary Barry & Naomi Fay (Chayes) Goldman
- 11 **ANNAMARIA MICHELLE LOCSIN**
Nicholas Trott & Susan Florence (Cook) Locsin
- 12 **KIMBIE IVY MIKULA**
Richard Benedict & Carole Jean (Dozois) Mikula
- 16 **ANDREW WINN GUERNSEY**
Michael William & Judith (Winn) Guernsey
- 17 **MICHAEL WILLIAM GAVIN**
John Davoren & Mary Ann (Shea) Gavin
- 17 **SEAN DAVID MATTHEWS**
George David & Ethel Louise (Awrytis) Matthews
- 23 **DAVID WILLIAM ISAACSON**
Robert William & Joan Patricia (MacFarlane) Isaacson
- 28 **MARGARET TERESA LEWIS**
Douglas Ray, Jr., & Adelaide Ann (Wilson) Lewis

March

- 2 **RICHARD SCOTT BERGMAN**
Richard Henry & Barbara Ann (Henderson) Bergman
- 3 **DEBORAH SUSANNE GRIERSON**
Robert Allen & Sandra Jean (Vanaria) Grierson
- 4 **HEATHER CONSTANCE LIND**
Eric Stephen & Constance Jean (Scales) Lind
- 7 **CAROLYN CHRISTINE STONE**
David Rodger & Rosalie Ann (Erekson) Stone
- 9 **REBECCA HOPE BOZEMAN**
Robert Malcolm Jr. & Constance Sue (Bays) Bozeman
- 10 **SALVATORE JOSEPH CAUTELA**
Joseph Richard & Joan Therese (Gleason) Cautela
- 12 **AMANDA JO REDMUND MARGOLIS**
Jonathan Jay & Joan Ellen (Redmund) Margolis
- 14 **NICHOLAS CHRISTOPHER POLLEY, JR.**
Nicholas Christopher & Elaine (Condos) Polley
- 16 **MICHAEL FRANCIS DOWNES**
William Francis & Joanne Marie (Burton) Downes

- 16 **AMY CHEN YUAN**
Lishin & Ruth Wen (Chen) Yuan

- 23 **LANA SAGUE MILLER**
John Sague & Bonnie Sue (Nowik) Miller

- 25 **DIANE ELIZABETH KAY**
John Norman & Dorothy Ann (Johnson) Kay

- 31 **PETER ALLEN DAVIS**
Roger Samuel & Marcia Donna (Tarsky) Davis

April

- 1 **MEREDITH DEBRA MILLER**
Martin Leonard & Sue Carol (Solomon) Miller
- 1 **MICHAEL JOHN McEENEY**
John Joseph & Eileen Marie (Collins) McEaney
- 2 **STEVEN MARC HOFFMAN**
Peter Alan & Carol Eve (Donnenfeld) Hoffman
- 7 **CARRIE BETH GORFINKLE**
Samuel David & Joanne Maxine (Rockoff) Gorfinkle
- 13 **MICHELLE ANN FILLEUL**
Robert William & Marjorie Ann (Pocius) Filleul
- 13 **AARON JAMES HANLEY**
Arthur William & Grace Vernon (Lohnes) Hanley
- 17 **LINDA MARIE CORLEY**
Richard Paul & Mary Genevieve (Wysocki) Corley
- 18 **MARK RANDALL GAINER, JR.**
Mark Randall & Susan Elizabeth (Rice) Gainer
- 18 **ELIZABETH ANN MEYER**
Melvin Bernard & Elizabeth Ann (Boss) Meyer
- 18 **PATRICK AUGUSTINE DUNLOP**
Dexter Vernon & Dorothy Jean (Telles) Dunlop
- 19 **KARA SUZANNE BIELING**
Seward Lothar & Susan Barbara (Woodruff) Bieling
- 22 **BRAD ANDREW PULVER**
Arnold M. & Barbara Lynne (Krauss) Pulver
- 25 **ROBERT MARIUS COLATARCI**
Michael Joseph & Sally Margaret (Large) Colatarci
- 25 **KYLE VINCENT THOMAS**
Norris Lynwood, Jr. & Jane Marie (Monastyrski) Thomas
- 27 **SCOTT THOMAS StCYR**
Paul Antonio & Marcia Ann (Cullen) StCyr
- 28 **JARED MOSIAH YOUNG**
Benjamin Wallace, Jr., & Leticia (Yglesias) Young
- 30 **ANDREW CHARLES FLEISCHAUER**
Robert & Pauline May (Bochman) Fleischauer

May

- 1 **ELIZABETH ANNE MARSHALL**
Jonathan Davis & Barbara Ann (Cassady) Marshall
- 2 **ANDREW BRETT KUTNER**
Mark Larry & Betsy Ruth (Parker) Kutner
- 3 **JOHN EDWARD VILANDRE**
Paul Connell & Martha Ford (Totty) Vilandre
- 5 **TORRIE ANN MACDONALD**
Bruce Douglas & Lorna (Melnick) Macdonald
- 6 **LAURA ELIZABETH HENDRY**
Francis Joseph, Jr., & Sarah Elizabeth (Bolen) Hendry
- 8 **AMY CHRISTINE HENAULT**
Edmund Laurence & Muriel Alice (McGinley) Henault
- 9 **FIONA ELIZABETH CRIMES**
Peter Barry & Helen Margo (Fleming) Crimes
- 9 **DIANA MARIE BOWSER**
Charles Joseph, Jr. & Denise Marie (Buckley) Bowser
- 11 **CHRISTOPHER DANA DUNKLE**
Charles David & Elaine (Schaffner) Dunkle
- 11 **JEAN LAUER**
Allen James & Kathleen (Hadden) Lauer
- 19 **RICHARD DOMINIC NOCERA**
Richard John & Sharon Rae (Haskell) Nocera
- 23 **KATHERINE ELLEN BOARDMAN**
Donald McKee & Janet Dorothy (McNeilly) Boardman
- 24 **KENNETH ALLAN JOHNSON**
Robert Charles & Eileen Marie (Houlihan) Johnson
- 29 **WILLIAM ALEXANDER WHEATON**
Robert Frederick, Jr., & Carol Ann (Cary) Wheaton

- 30 JAMES FREDERICK SIFFERLEN
Thomas Phillip & Margaret Ann (Jansen) Sifferlen
- 30 KRISTIN MARIE BOUGHMAN
James Barry & Marie Elizabeth (McInerney) Boughman

June

- 5 FRANK WILLIAM SCHNEIDER
Frank William & Priscilla (Burger) Schneider
- 6 DAVID JOHN POOR
David Clayton & Jean Marie (Dowse) Poor
- 7 PETER ADAM SHANE
Stanford Louis & Susan Jane (Baron) Shane
- 8 JILL TRACY MARINO
John Joseph & Carolyn (Fitch) Marino
- 9 BRETT DAVID NASTASI
Joseph Anthony & Marilyn Montgomery (Fisk) Nastasi
- 13 JASON CHARLES MENEGAKSI
Demosthenes & Judith Mary (Smart) Menegakis
- 14 PETER CHRISTOPHER MCWALTER
Michael Francis & Anne Marie (Prendergast) McWalter
- 15 KIMBERLY ANNE MARIE CAMPBELL
Stephen Lee & Katherine Ann (Kelley) Campbell
- 26 ROBBYN RAE THOMPSON
Paul Harold & Carolyn Lee (Nelson) Thompson
- 28 JAMES ANDREW WARNER, III
James Andrew, Jr., & Deborah (Poor) Warner
- 28 CAROLYN MICHELLE FARBER
David Ennis & Fay Theresa (Bedard) Farber
- 30 BLAKE ANDREW KING
Robert Brownell & Lynda Rose (Wales) King

July

- 1 TODD MATTHEW SINGER
Peter Jonathan & Michele Tama (Goldstein) Singer
- 2 COURTNEY LAUREN TURNER
John Charles & Elizabeth Louise (Doerie) Turner
- 7 GINA MARIE VANARIA
Francis Joseph, Jr., & Deborah Ann (Garland) Vanaria
- 9 HEATHER ANN CAMPBELL
Ronald Stuart & Mary Cora (Lee) Campbell
- 10 SALLI LEE BLACK
John William & Sally Judith (Jerpi) Black
- 11 STEVEN ALEXANDER RAYBOULD
Paul & Diane Mary (Harbeck) Raybould
- 17 JoANN LYNNE LUCEY
Robert Early & Jeanne Ann (Capobianco) Lucey
- 19 LAURA LOUISE NOAH
Bruce Charles & Sheila Marie (Connolly) Noah
- 26 ANN KIMBALL MORIARTY
Mark Melheim & Nancy (Skinner) Moriarty
- 28 GLENN WILLIAM DAILY
William George & Barbara Jean (Boone) Daily

August

- 1 PATRICK GERARD HEALY
John Joseph & Mary Lee (White) Healy
- 3 DANYA JENNIFER KRUGLER
Joe! Ivan & Nayfee Suaad (Bedra) Krugler
- 4 PATRICIA ANN BRENNAN
Martin John & Janet Marie (Evan) Brennan
- 5 ERICA LYN PIERSON
Howard Joseph & Geraldine Anne (Burns) Pierson
- 5 JOSHUA LOUIS LEVY
Jacob Arthur & Nancy Rose (Codman) Levy
- 6 NORMAN HARNEY
Francis Joseph & Jeanne Louise (McDonnell) Harney
- 10 JONATHAN HOWLAND REED
David Clifford & Carol Elaine (Youmans) Reed
- 10 AMY REBECCA PETTIT
David Scott & Susan (Gould) Pettit
- 11 JULIE KARLINA DRYDEN
David Bruce & Donabe! Marie (Bagley) Dryden
- 13 TRACEY ANN MULCAHY
Thomas Richard & Margaret Mary (Casey) Mulcahy

- 18 SONIA AHUJA
Dharam Vir & Santosh (Kumari) Ahuja
- 23 AMY TAYLOR CLEVELAND
Douglas Tyler & Anne Chandler (Garrett) Cleveland
- 24 STEPHEN JAMES SWEENEY
James Stephen & Nancy Margaret (Holbrook) Sweeney
- 27 CHERISE NICOLE D'ADDARIO
Francis George & Barbara Ann (Burke) D'Addario
- 31 DOUGLAS MAXWELL THOMPSON
William James & Lynda Helen (Maxwell) Thompson

September

- 2 CAITLIN RUSSELL REED
Robert Gordon & Sally Hope (Harris) Reed
- 5 ANITA JEAN PLACE
John Lewellen & Mildred Elizabeth (Capello) Place
- 8 RACHAEL DEBORAH BIZER
Daniel Norman & Judith Miriam (Helltzer) Bizer
- 8 BRIAN CARTER LUEDERS, JR.
Brian Carter & Jeanne Ann (Leto) Lueders
- 10 JENNIFER RENATE CASEY
Michael Allan & Dorothy Jean (Marsland) Casey
- 10 MARK ALDEN VALENTINE
Charles Alden & Mary Patricia (Dale) Valentine
- 14 MARNI LYNN WIADRO
Martin & Carol Fay (Udoff) Wiadro
- 16 HOLLY ANN THIBEAULT
George Walter & Antoinette Harriet (Miller) Thibeault
- 19 DEBORAH ANN YACOPUCCI
Roger Bernard, Jr., & Judith Ann (Noska) Yacopucci
- 20 PAUL MYERS SACHTLEBEN
Alan Thomas & Patricia Sue (Quin) Sachtleben
- 22 JESSICA LEAH SHULMAN
Steven Mark & Norma Betty (Goldstein) Shulman
- 25 ERIC PAUL GRICUS
Paul Edward & Elizabeth Barbara (Callahan) Gricus

October

- 3 MICHELLE LOUISE FITZGERALD
Daniel Thomas & Lynne (Woodward) Fitzgerald
- 10 TOBI FRANCESCA NEWCOMB
James Francis & Noweta Ann (Lewis) Newcomb
- 11 KARA WHITNEY JOHNSON
William Martin & Sandra Margaret (Harper) Johnson
- 12 ERIKA ELISE LIEM
Karel Frederik & Hetty (Khouw) Liem
- 18 ADRIENNE ELIZABETH HYNEK
Scott Josef & Susan Pauline (Booth) Hynek
- 23 BENJAMIN IAN BAARD
Eugene Michael & Linda Rose (Golbitz) Baard
- 25 JODI BETH WINOGRAD
Joel Saul & Ferne Judith (Roberts) Winograd
- 27 ALISON MERIDITH BROWN
Mark Alan & Zeldia Joy (Baskin) Brown
- 29 MEGHAN LAWRENCE TUFTS
Henry Harold, III & Christine Anne (Palmer) Tufts
- 30 TYRONE SHERMAN CROOM
Will Arthur, Jr. & Oslerdire Oshea (Hutchinson) Croom

November

- 2 JOHN ROLAND KARASH
Karl Kenneth & Penny Lynn (Walker) Karash
- 8 DAVID MICHAEL BENTLEY, JR.
David Michael & Cheryl Jane (Anderson) Bentley
- 11 DANIEL CUTLER GRACE
Alan Jerome & Deborah Dee (Cutler) Grace
- 14 ANDREW CHARLES MUSARRA
James Joseph & Nancy Jean (Schweigert) Musarra
- 16 TIMOTHY RAYMOND FRYATT
Richard Paul & Janie Lou (Maddock) Fryatt
- 18 LESLEY ANNE JENKINS
Thomas Francis & Suzanne Carol (Bulwinkle) Jenkins
- 19 SCOTT MICHAEL MacCAUSLAND
Robert Jerome & Kathleen Mary (O'Reilly) MacCausland

- 19 ABIGAIL ELIZABETH CLOUSE
John Lachenauer, IV & Carol Elizabeth (Spaulding) Clouse
- 30 STEPHANIE LYNNE ROBB
Kenneth Edward & Mary Ann (Altenbach) Robb
- December**
- 1 ADAM EDWARD ROTHWELL
Richard Francis & Geraldine Lee (Swartz) Rothwell
- 7 DAVID ALLAN WILKINS
Theodore Sheridan & Lillie Juanita (Gray) Wilkins
- 11 JONATHAN MCGREGOR BORDEAU
Richard Warner & Jean Mary (McGregor) Bordeau
- 11 JAMES ARTHUR TOMLIN
James Joyce & Kathleen Claire (LaHait) Tomlin
- 18 ANDREW ALAN BREZAK
Charles Lawrence & Susan Diane (Freeman) Brezak
- 19 JAMI LEIGH WALKER
Robert Shackford & Linda Ann (Coven) Walker
- 22 SARA ANNE SHERMAN
Donald Stephen & Barbara (Simon) Sherman
- 22 JAMES MICHAEL WILMER
Francis Armiger & Martha Lee (Robinson) Wilmer
- 27 BRETT CHARLES WATSON
Ralph Donald & Dorothy Lynn (LaCaron) Watson
- 27 JEFFREY SCOTT HEIMANN
Richard Frank & Luella Nadean (Aden) Heimann
- 28 JEFFREY BRIAN STONE
Theodore Ray & Nancy Caroline (Hurd) Stone
- 29 MELISSA ELIZABETH AIETA
Joseph & Joanne Marie (Devoe) Aieta
- 29 EMILY LOCKE MURRAY
James Andrew, Jr., & Anne Winchester (Joplin) Murray
- 29 DEBORAH JOKISAARI
Richard Eugene & Jeanne Marjorie (Sullivan) Jokisaari

MARRIAGES

This is a list of the Sudbury residents only. The entire list of marriages recorded in Sudbury is in the Town Clerk's office.

January

- 3 John Beecher Perry, III Sudbury, Mass.
Sioe Hoan Tan Singapore
- 6 Harold P. Ward Sudbury, Mass.
Catherine Jean Loughrey Maynard, Mass.
- 12 Ronald Keith Clayton Sudbury, Mass.
Donna Clark Billerica, Mass.
- 13 David L. Ripley Wellesley, Mass.
Sandra L. Pike Sudbury, Mass.
- 19 Kenneth Paul Stacey Sudbury, Mass.
Carol Ann Manuel Exeter, N.H.
- 20 Frederick F. McCarthy Sudbury, Mass.
Janet Evangelista Lincoln, Mass.
- 27 Patrick J. Rogero Sudbury, Mass.
Roberta Y. Merritt Sudbury, Mass.

February

- 3 Richard Cattaneo Dorchester, Mass.
Kathleen Saint Livezey Sudbury, Mass.
- 11 Arthur W. Hanley Sudbury, Mass.
Grace V. Lohnes Sudbury, Mass.
- 17 Mark Richard Lewis Weymouth, Mass.
Janice Ethel Maenpaa Sudbury, Mass.
- 17 Paul Edward Lirette Westboro, Mass.
Sheila Ann Harrington Sudbury, Mass.
- 17 Michael Allen Madore Sudbury, Mass.
Cheryl Lynn Coggins Maynard, Mass.
- 23 Donald L. Lacharite, Sr. Marlboro, Mass.
Judith H. Enos Sudbury, Mass.
- 24 Kenneth Ford Barr Lincoln, Mass.
Catherine Grace Phippard Sudbury, Mass.

March

- 3 Ronald Edward Creamer Melrose, Mass.
Cynthia Leona Royal Sudbury, Mass.
- 3 Marc J. Marcello Framingham, Mass.
Faith D. Colpitts Sudbury, Mass.
- 3 Frederic J. Christiansen Sudbury, Mass.
Beatrice I Staples Hall Holliston, Mass.
- 17 Robert Barber Maynard, Mass.
Cheryl Mallery Sudbury, Mass.
- 31 Donald Barricklow LeBart Sudbury, Mass.
Gail Sencabaugh Brockton, Mass.

April

- 7 Eino Fagerlund Sudbury, Mass.
Gloria Mattson Anderson Burlington, Mass.
James Thomas Donovan Nabnasset, Mass.
- 7 Julia A. Lograsso Sudbury, Mass.
- 14 Charles Albert Kerwin Sudbury, Mass.
Christina M. Dimouro Hudson, Mass.
- 28 Harold Daniel Madore Sudbury, Mass.
Debra Louise Lampila Maynard, Mass.
- 28 Robert B. Stone Cochrutuate, Mass.
Dianna M. Manning Sudbury, Mass.

May

- 4 Paul A. Wemett Sudbury, Mass.
Dorothy Sawchuk Waltham, Mass.
- 5 Roderick J. Finan Sudbury, Mass.
Catherine L. Marsh Sudbury, Mass.
- 6 Michael Paul Jennette Sudbury, Mass.
Kathleen E. Della Lucca Quincy, Mass.
- 7 Michael Whalen Sudbury, Mass.
Miriam Williams Sudbury, Mass.
- 11 Francis A. Wilmer Baltimore, Md.
Martha L. Robinson Sudbury, Mass.
- 12 Francis Michael Lake Sudbury, Mass.
Kathy Ann Robinson Sudbury, Mass.
- 19 Clinard Joseph Hanby, III Arlington, Texas
Jacqueline Cook Sudbury, Mass.
- 19 Richard F. Jones Hudson, Mass.
Karen E. St.Croix Sudbury, Mass.
- 19 Ronald Florida Sudbury, Mass.
Marguerite MacLeod Framingham, Mass.
- 19 Robert L. Bengiovanni Framingham, Mass.
Rhonda L. Wood Sudbury, Mass.
- 19 Avery E. Cales Framingham, Mass.
Marlene L. Bouchard Sudbury, Mass.
- 19 Roderick H. DeWallace Sudbury, Mass.
Catherine M. Madore Sudbury, Mass.
- 26 William H. Boreson Sudbury, Mass.
Rita Demers Arsenault Marlboro, Mass.
- 26 Richard E. Olson Sudbury, Mass.
Barbara A. Bolster Sudbury, Mass.
- 26 James M. Caruso Sudbury, Mass.
Robin Popkin Sudbury, Mass.
- 26 Donald P. O'Connell Stow, Mass.
Sandra J. Brier Sudbury, Mass.
- 29 Samuel Joseph Russo Angola, N.Y.
Christina Jane Maloney Sudbury, Mass.

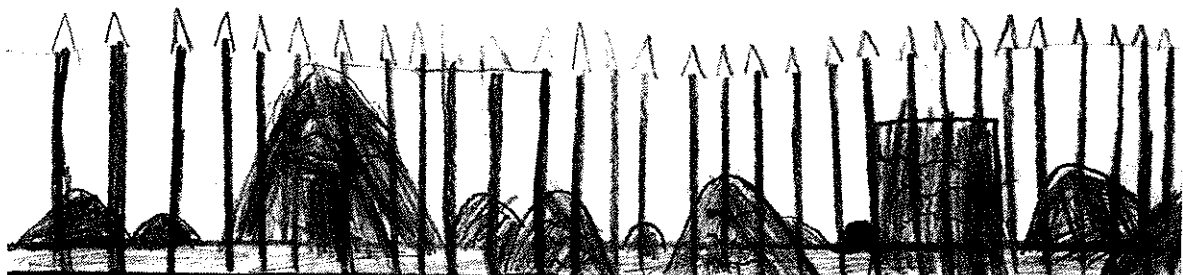
June

- 2 James Anthony Pietrovito Burlington, Vt.
Janet Marie Early Sudbury, Mass.
- 2 Carl Frederick Stone Weymouth, Mass.
Bonnie Lynn Tobey Sudbury, Mass.
- 15 Frederick James Chicoine Hudson, Mass.
Valerie Hughes Sudbury, Mass.
- 15 Michael Charles Lewis Sudbury, Mass.
Patricia Ann Kennally Sudbury, Mass.
- 16 Daniel L. Cullinan Sudbury, Mass.
Mary Louise Allen W. Springfield, Mass.
- 16 Richard David Renwick Sudbury, Mass.
Nancy Mayuski Hudson, Mass.
- 16 Joseph R. Brunetti, Jr. Milford, Mass.
Karen E. Prendergast Sudbury, Mass.

23	John Milton Alley	Sudbury, Mass.	20	William T. Hanley	Sudbury, Mass.
	Florence H. Cullen	Belmont, Mass.		Patricia Preeper	Marlboro, Mass.
24	Gary E. Ryan	Sudbury, Mass.	20	Thomas P. Reilly	Marlboro, Mass.
	Mary McNeil	Sudbury, Mass.		Elaine M. Barry	Sudbury, Mass.
30	Thomas B. Hooper	Sudbury, Mass.	20	Harold E. Klee, Jr.	Sudbury, Mass.
	Margaret R. Antonelli Athos	Lincoln, Mass.		Janet A. Wenzell	Ashland, Mass.
July			20	John W. Sharrow	Sudbury, Mass.
7	Ian Douglas Bruce	Sharon, Vt.		Nancy S. Cook	Gretna, La.
	Abigail Sargent Hough	Sudbury, Mass.	20	Michael P. Ellenwood	Newton, Mass.
7	Richard W. Bemis	Sudbury, Mass.		Susan Lutts	Sudbury, Mass.
	Marion Gwendolyn Johnson	Westwood, Mass.	20	Charles R. Siegars	Sudbury, Mass.
10	James L. Johnson, Jr.	Carlisle, Mass.		Mary Ann Publicover Jewell	Framingham, Mass.
	Joan Harriman Watson	Sudbury, Mass.	20	Christopher Charles Gounaris	Lincoln, Mass.
15	Gregory Bradbury	Sudbury, Mass.		Jane Marie Wilson	Sudbury, Mass.
	Barbara Massana	Framingham, Mass.	21	George E. Carpenter	Marlboro, Mass.
20	John G. Hiltz, Sr.	Newton, Mass.		Charlotte Petrino Goulding	Sudbury, Mass.
	Dorothy A. Sollitto	Sudbury, Mass.	21	Bradley P. Tighe	Sudbury, Mass.
21	Alan W. Noyes	Framingham, Mass.		Constance J. Badger	Sherborn, Mass.
	Deborah E. Manning	Sudbury, Mass.	26	William G. McGraw	Sudbury, Mass.
22	Thomas John Coffey	Sudbury, Mass.		Laurie A. McBride	Framingham, Mass.
	Linda Leigh Christopher	Medford, Mass.	27	Robert Winslow Beckwith	Beverly, Mass.
22	Bruce T. Quirk	Sudbury, Mass.		Donna Gale Urgotis	Sudbury, Mass.
	Eugenia Louise Rosato	Burland	27	Clark T. Maurer	Sudbury, Mass.
		Sudbury, Mass.		Lissa Jane Wenckus	Sudbury, Mass.
28	Michael James Fields	Marlboro, Mass.	27	John C. Sims III	Sudbury, Mass.
	Susan Heath Dunnell	Sudbury, Mass.		Jocelyne Cardinal	Sudbury, Mass.
28	John H. Cox	Sudbury, Mass.	28	John W. Silva	Lexington, Mass.
	Priscilla Devoll	Sudbury, Mass.		Karen A. Yetton	Sudbury, Mass.
August			November		
3	Robert Edwin Lohnes, III	Sudbury, Mass.	3	John Richard Niewiarowski	Sudbury, Mass.
	Donna M. Hakkarainen Weir	Maynard, Mass.		Paulette L. Cote Poitras	Fall River, Mass.
11	Chester J. Mackie	Sudbury, Mass.	10	Douglas A. Cook	Sudbury, Mass.
	Cheryl Ann Vergato	Sudbury, Mass.		Dorothy M. Hough Durkin	Framingham, Mass.
11	Bruce W. Edwards	Laconia, N.H.	16	James J. Barry	Hudson, Mass.
	Nancy E. Schieb	Sudbury, Mass.		Rosemary Kelleher	Sudbury, Mass.
11	David J. Heikkinen	Sudbury, Mass.	16	John Pierce	Berlin, Mass.
	Joan Frances White	Fall River, Mass.		Pamela Wood	Sudbury, Mass.
12	Duncan P. Browne	Sudbury, Mass.	17	Roger Schofield, Jr.	Maynard, Mass.
	Blue Steele Brown	Sudbury, Mass.		Donna Cortright	Sudbury, Mass.
15	Robert G. Lacy	Sudbury, Mass.	17	Paul F. Cleveland	Sudbury, Mass.
	Judy Kaplan Surkin	Sudbury, Mass.		Frances M. Cargill Sacco	Medford, Mass.
18	Raymond Patrick West	Concord, Mass.	17	Bernard Menendez	Fayetteville, Mass.
	Maria Constance Kyriakos	Sudbury, Mass.		Karen Ludwick	Sudbury, Mass.
25	Bruce C. Hillegass	Marlboro, Mass.	18	Gary F. Touchette	Sudbury, Mass.
	Beth Ann Toomey	Sudbury, Mass.		Debra Jean Allan	Maynard, Mass.
25	Ali Lor Beyranevand	Acton, Mass.	23	Steven Barry	Sudbury, Mass.
	Joyce Ruth Wilson	Sudbury, Mass.		Brenda Allen	Hudson, Mass.
25	Jonathan D. Fickett	Sudbury, Mass.	25	David F. Mussoni	Sudbury, Mass.
	Patricia J. Pontier	Hingham, Mass.		Esther L. Linne	Shrewsbury, Mass.
25	Robert A. Smale, Jr.	Sudbury, Mass.	December		
	Leslie Mosher	Clinton, Mass.	1	Curtis Thayer Barnard	Sudbury, Mass.
25	Bernard M. Schofield	Sudbury, Mass.		Cheryl Susan Niemi	Westminster, Mass.
	Bonnie L. Sheldon	Sudbury, Mass.	8	Theodore P. Keefe	Natick, Mass.
31	Leonard A. Pike	Sudbury, Mass.		Dorothy Johansen Murray	Sudbury, Mass.
	Betty L. James Woods	Natick, Mass.	16	Joseph W. McCall	Sudbury, Mass.
31	Mark B. Moynihan	Lincoln, Mass.		Holly Hamill	Sudbury, Mass.
	Deborah A. Walsh	Sudbury, Mass.	22	Clifford J. Hasenfus	Pennsauken, N.J.
				Susan Leslie Kaupp	Sudbury, Mass.
September			28	Charles Richard Bennett	Sudbury, Mass.
2	Assad Chamas	St. Louis, Senegal		Cumalee McWilliams Lowe	Framingham, Mass.
	Elinor Beth Yalen	Sudbury, Mass.			
8	James H. Whitman	Sudbury, Mass.			
	Terry L. Plank	Sudbury, Mass.			
8	Lawrence D. Riddle	Parma, Ohio			
	Martha C. Clough	Sudbury, Mass.			
15	Arthur Jablow Fink	Sudbury, Mass.			
	Beatrice Hawley Burkhardt	Sudbury, Mass.			
15	William Dedecko	Bolton, Mass.			
	Linda Falzone	Sudbury, Mass.			
October					
20	Venancio Varela	Castellon de la Plana, Spain			
	Diane Margaret Messa	Sudbury, Mass.			

DEATHS

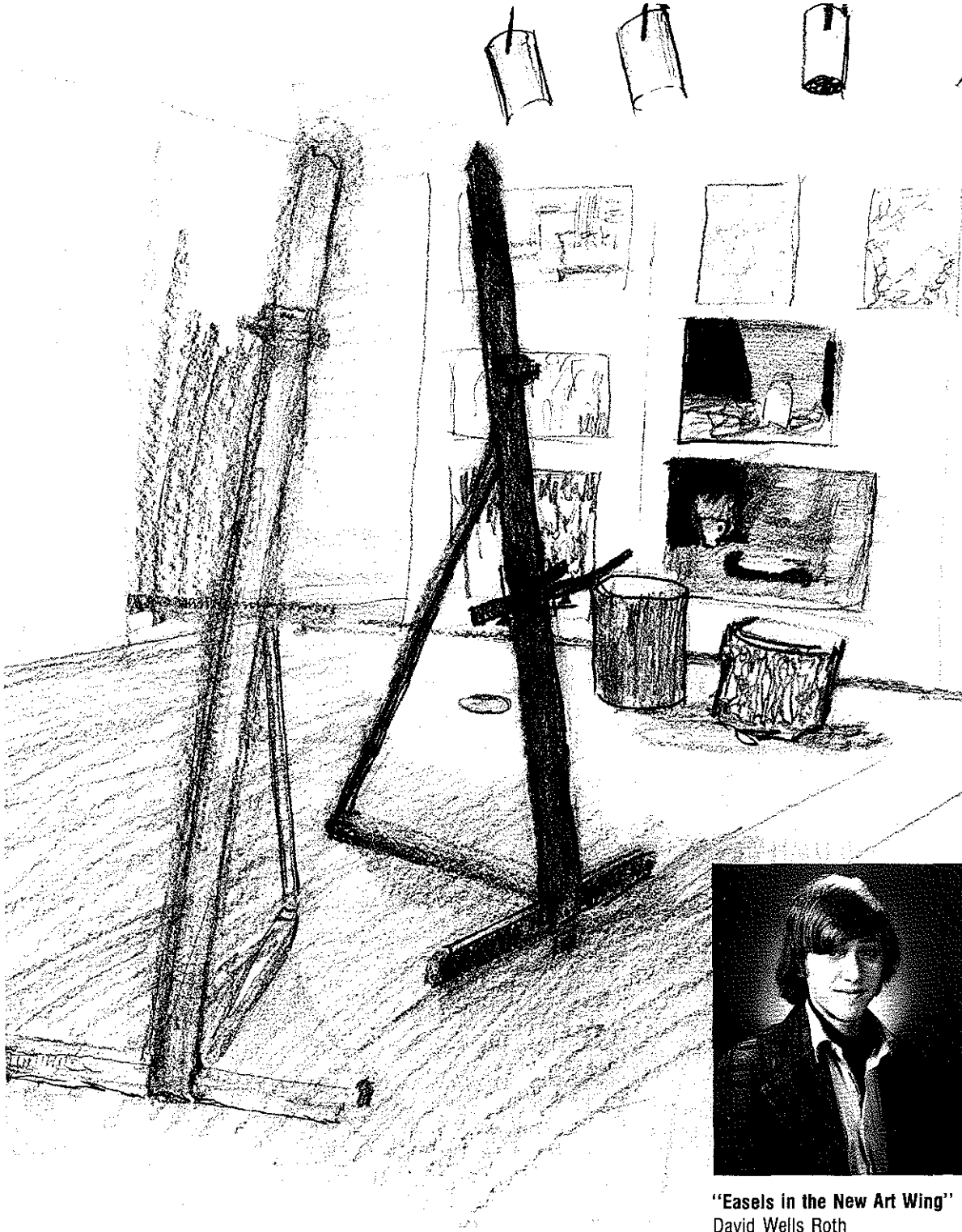
	Year	Month	Day		Year	Month	Day
January				15	Edwin Shields	61	5 9
9	Pearl	Hodgen	Philbrick	15	Rilla (Senderling) Curley	83	4 14
16	Waino I.	Kaillainen		27	Helen Piggott	73	4 14
24	Charles	Baskerville	Saunders	30	Katherine (Clarke) Hines	90	11 26
February				August			
2	Volena	Evelyn	Brown	15	William Smithson	83	2 25
4	William J.	Schmidt		18	Joseph Henry Gilbert	67	
5	Ralph	Waldo	Bridges	20	Thomas O'Brien	76	6 1
12	Helene M.	(Vandenborre)	Germonprez	24	Robert H. Plant McCaw, Mr.	43	8 4
16	Ralph	Eugene	Blazo	26	Mabel G. Fillmore	89	11 8
				29	Ethel Dorothy (Lange) Cassidy	56	2 12
March				September			
1	Alexander	Vaskis		4	Esther M. (Peterson) Atkinson	86	6 29
6	Catherine	(Cole)	Houghton	14	Betty (Karp) Ash	74	9 9
13	Norman	Lewis	Danforth, Jr.	15	Richard Wagner Weits	72	2 5
19	Eldridge	John	Crowe	20	Lake Atchison	85	11 8
April				21	Earl N. Wagner	75	9 20
15	Mary	Louella	Morris	24	Isabelle (Gunn) Bowman	90	7 1
20	Rodney C.	Hadley		October			
24	Irving L.	Bennett		4	Harold Maxwell Moore	46	5
25	George	Walter	Tarbell	4	Herbert F. White	67	7 16
26	Frances	(Thomsen)	Wyman	8	Richard Thompson Cutler	61	7 16
26	Marguerite K.	Good		16	Harvey Nathan Fairbank	80	6 6
May				15	Carl A. Johnson	68	
2	Joseph A.	Cullinane		17	Elmer Arthur Carter	73	8 20
3	Beulah	Adams	Stone	27	Carl W. Wight	89	8 21
6	Edgar	Leo	Ebner	November			
June				11	Anne Wales Blazo	73	
1	Gunnar	Svante	Frolen	15	William T. Wilson, Sr.	91	8 8
14	Mildred	Louise	(Folkys) Trimper	December			
20	Arthur	Wigandt		5	George Robert Engebretson	57	
July				7	Harriett M. Fennell	50	
6	Herbert J.	Tebo		8	Mallory Joyce Westgate	14	5 16
7	Aveline M.	(Perryman)	Smithson	10	Mary (Byrne) Devlin	82	
7	Olga	(Ayoub)	Shaheen	13	Beulah B. Robert	80	6 9
9	Florence	(Skelton)	Edgerly	14	Charles R. Cox	67	1 14
9	Michael	Henry	Atchue	15	Betsy (Lentz) Tichnor	38	9 27
12	Paul	Alexander		18	Edith Caroline (Miles) Wormuth	79	2 22
14	Lottie M.	Smith					



"Sudbury Graveyard"
Mark James Hendershot
Age 8

OFFICE OF THE TOWN CLERK

Elections and Town Meeting Proceedings



"Easels in the New Art Wing"

David Wells Roth
Clifford Road
Age 16
11th Grade

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COMM. Committed
 DF Defeated
 IP Indefinite Postponement
 NA No Action

PROCEEDINGS

SPECIAL TOWN MEETING

January 29, 1973

The Moderator called the meeting, warned for 7:30 P.M., to order at 7:59 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present. He announced that the amount of free cash was \$113,586.82 as certified by Mrs. Dorothy Roberts, Acting Town Accountant.

He stated that he had examined the call of the meeting, the return of the officer who served the Warrant and the Town Clerk's return of mailing to every householder in Town and had found them all in order.

VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING, THE OFFICER'S RETURN OF SERVICE AND THE SEVERAL ARTICLES OF THE WARRANT.

Finance Committee Recommendations

Although we recommend your approval of sixteen of the nineteen articles, only one requires consideration now. Many of these items could have been included in the Warrant for the Special Town Meeting last October, with no less adequate preparation by officials, and more opportunity for better consideration before action. This is NOT the time for an unnecessary Special Town Meeting, and your Finance Committee is especially sensitive to this. But now let's get on with it.

This year we start an eighteen-month fiscal year, as required by State law, in order to:

1. Bring our fiscal year into agreement with the Federal, State and other governments' fiscal year of July 1 through June 30;
2. Facilitate improved budget procedures (appropriate funds before they're expended); and
3. Establish one school tax year, one snow and heat year.

In addition we will establish semi-annual payments of property taxes to reduce the need for temporary borrowing.

The tax bill may seem big, if it must provide for eighteen months of expenses, but in this case only two-thirds of it must be paid before November first to avoid the interest penalty. Some people expect that the law will be changed before the tax bills are mailed this summer. We'll try to keep you informed.

The articles considered at the Special Town Meetings January 29, and all articles at the Annual Town Meeting on April 2, will influence the new tax rate, whether the funds are voted directly from taxation, from free cash, from Federal Revenue Sharing, or by floating municipal bonds. Even State or Federal aid costs us money in the form of tax bills other than the local property tax.

Care must be exercised in the use of free cash; it has to last for all money articles at Special Town Meetings through June 1974. Bonding should be used for only large capital expenditures, and costs nearly 30% extra in interest if carried for as little as ten years. Detailed rules apply to the appropriation of Federal Revenue Sharing funds, and we intend to use these funds fully at the Annual Town Meeting. As a result, we recommend direct taxation as the source of funds for all articles in these Special Town Meetings.

ARTICLE 1: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$4,500.00, or any other sum, to be expended under the direction of the Board of Selectmen, to pay the following unpaid bills for the year 1972:

Unpaid Bills	Blue Cross/Blue Shield 950-11	\$2,600.00
	Fire Department: Salaries - overtime and extra hire 310-12	\$1,100.00
	Goodman's Hill Drainage - 1972 ATM Article 53	\$800.00

or act on anything relative thereto.

Submitted by the Board of Selectmen.

January 29, 1973

Board of Selectmen Report: The three 1972 bills listed in Article 1 must be paid as quickly as possible in order to maintain Blue Cross/Blue Shield coverage for Town employees, and to meet payroll obligations and bills owed. This article is necessary because there are no funds in the Reserve Fund for 1972 to meet the obligations. The Selectmen RECOMMEND APPROVAL of the article.

Finance Committee Report: (Mr. Donald D. Bishop) Although we are disturbed that two of these obligations were known several months prior to the end of the year, we support the appropriation of funds to pay valid 1972 unpaid obligations and recommend approval.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$4,500.00, TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF SELECTMEN, TO PAY THE FOLLOWING UNPAID BILLS FOR THE YEAR 1972:

BLUE CROSS/BLUE SHIELD 950-11	\$2,600.00
FIRE DEPARTMENT: SALARIES - OVERTIME AND EXTRA HIRE 310-12	1,100.00
GOODMAN'S HILL DRAINAGE - 1972 ANNUAL TOWN MEETING ARTICLE 53	800.00

VOTED: TO ADJOURN.

The meeting adjourned at 8:04 P.M.

A true record, Attest: *Betsy M. Powers*
Betsy M. Powers
Town Clerk



SPECIAL TOWN MEETING ARTICLES were reviewed in late May by Finance Committee members (l-r) Mrs. Carolyn Edwards, John Hennessy, Roger Bender, Finance Committee Vice Chairman Karl Clough, Ronald Blecher, John Drum, and Chairman Frank LeBart.

PROCEEDINGS

SPECIAL TOWN MEETING

January 29, 1973

The Moderator called the meeting, warned for 8:00 P.M., to order at 8:04 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He recognized the Rev. Thomas P. Burke of St. Anselm's Church for the purpose of delivering the invocation, and then led the hall in the Pledge of Allegiance to the flag.

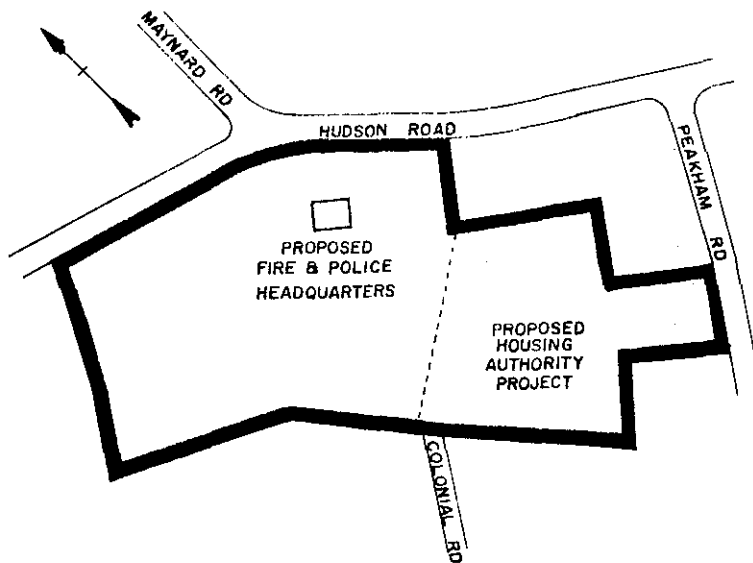
He announced that the amount of free cash was \$113,586.82 as certified by Mrs. Dorothy Roberts, Acting Town Accountant. He stated that he had examined the call of the meeting, the return of the officer who served the Warrant and the Town Clerk's return of mailing to every householder in Town and found them all in order.

VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING, THE OFFICER'S RETURN OF SERVICE AND THE SEVERAL ARTICLES OF THE WARRANT.

The Moderator announced that discussion would be allowed on Articles 1, 2, and 3 together and that each article would be voted on separately.

ARTICLE 1: To see if the Town will vote to authorize and empower the Selectmen to acquire in fee simple, by purchase, by gift or by a taking by eminent domain, as the site for a new police station and/or fire station and headquarters facility and/or housing for the elderly, the land located on the southerly side of Hudson Road and on the westerly side of Peakham Road, owned in whole or in part by Elsie Oliver and Horace Oliver, shown on a plan entitled: "Plan of Land in Sudbury Mass. owned by Elsie Oliver", dated: June 12, 1970, by Irving Rosenblatt, Engineer, a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference, and to appropriate therefor, and all expenses in connection therewith, \$77,000.00, or any other sum, and to determine whether the same shall be raised by taxation, transferred from available funds, provided by borrowing or by any combination of the foregoing, or act on anything relative thereto.

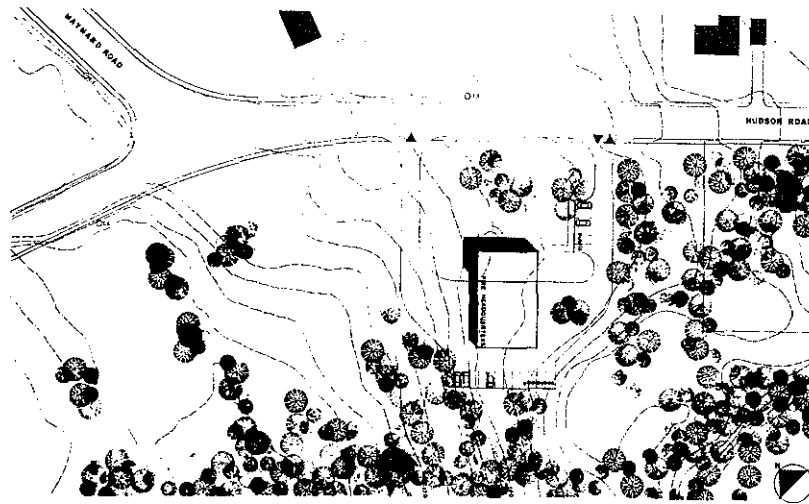
Submitted by the Board of Selectmen.



ARTICLES 1-5 - OLIVER LAND - HUDSON ROAD

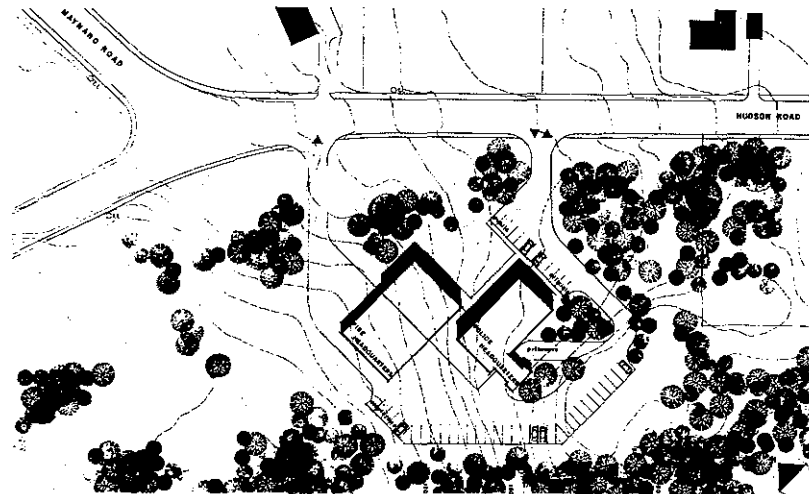
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This solution has several drawbacks. The site is too small and additional land to the east is necessary. The leaching and drainage is a problem in this area. The water table is very high. There is a major problem of construction in that a second story must be built over the existing facility. During the time that construction is underway, the building must be kept in operation. This will be extremely difficult for a facility such as the police department. Access to the Post Road is also difficult for the Police during morning and evening rush hours. A larger building will be required on that site than for the police department on the Oliver site.



SUDBURY FIRE HEADQUARTERS

The second plan is the fire headquarters only on the Hudson Road site. The only disadvantage is that a larger building is required than if it is part of a combined building.



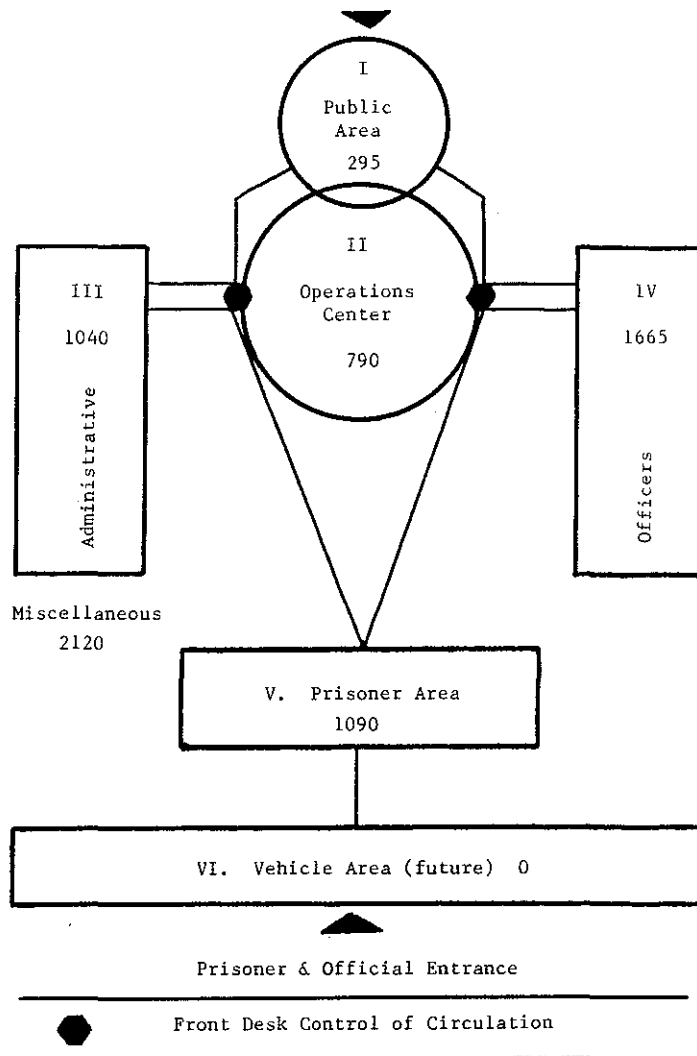
SUDBURY POLICE & FIRE HEADQUARTERS

The final building will be a connected structure probably across the very narrow areas where they overlap. This is a two-story building. The site has several advantages. The soil is excellent for supporting a building, is acceptable for leaching, and the site has good natural boundaries to protect the neighbors. Setbacks are possible. A natural setting in character with Sudbury can very easily be achieved. We can easily have parking for the staff in the rear of the building. Visitors would park in front. The road system is very advantageous, and there would be signals to stop traffic.

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CHART D

SUDBURY POLICE HEADQUARTERS



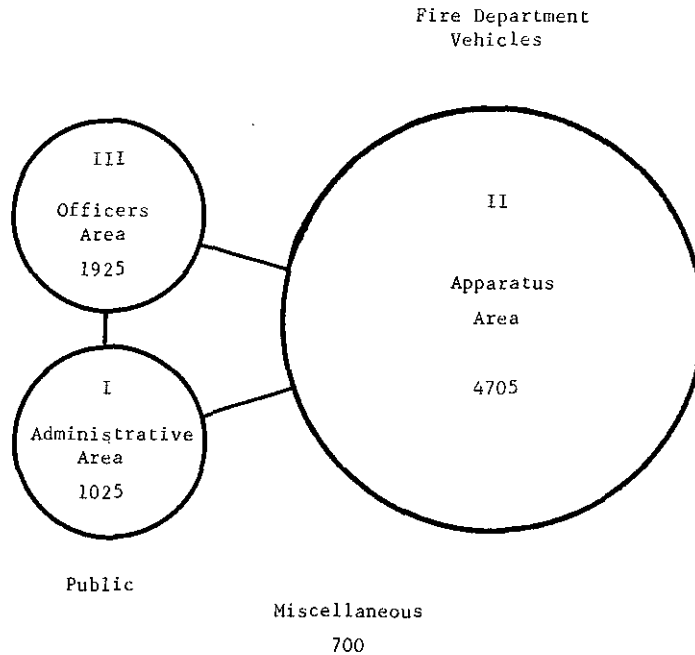
This is a flow diagram of the police station. The numbers in the boxes indicate the gross square footage. This flow diagram indicates basic relationships, and the building would probably end up looking much the same way.

The original program for the police station was 10,000 square feet. The final preliminary program is 7,000 square feet for the Post Road and 6,600 square feet for the combined facility. The reduction occurs because we can take advantage of a combined mechanical telephone alarm room, public lobby and lecture-training room.

In reviewing the original program, the operations center which is the heart of the police headquarters was left unchanged. The closed vehicle area was deleted for now, and the administrative area, officers' area and prisoners' area were all sized for 1985.

CHART E

SUDBURY FIRE HEADQUARTERS



The original program was about 10,000 square feet. The final program is 8,400 square feet for a separate facility and 7,900 square feet for a combined facility. There has been no major change or deletion, but the general shrinking of spaces to reflect 1985 needs.

The final program, designs and layouts will come about through continued cooperation between the architects and the police and fire departments.

There are many advantages to a combined facility versus separate facilities. The land costs are considerably less. The site work and utilities will be less. The building will be smaller and therefore less expensive. Development costs will be less. The initial cost of a combined facility will be about ten per cent, or \$80,000.00, less than building separate facilities. Future operating costs should be less also.

Both departments will be designed with internal and external flexibility so that as requirements and needs evolve and change, the building also can evolve and change. The Permanent Building Committee strongly recommends the combined facility.

Mr. Taft continued the report as follows:

All are agreed that the combined fire and police headquarters is the preferred approach for both cost and operational reasons. The proposed location is almost exactly in the geographic center of the Town. Virtually every place in the Town is within a three mile radius of the site on Hudson Road, between the intersections with Maynard and Peakham Roads. The so-called Oliver land is 20.4 acres. It has mature pine trees and wet wooded areas between the proposed location of the building and the immediate neighbors.

The proposed location of the building is within the Historic District. We do not consider this an impediment. In fact, we think this is the kind of challenge that the architect can handle, and it will be an attractive facility for the center of the Town.

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The costs for the entire project are as follows:

CHART F

Central Fire and Police Headquarters Project Costs

Land Acquisition	\$ 80,000
Headquarters Building (15,000 sq. ft. at \$29/sq. ft.)	433,000
Site Development	63,000
Project Development (Architect, Clerk-of-the-Works)	64,000
Furnishings	19,000
Fire Alarm, Traffic Signal and Communications Equipment	27,000
Contingency (10%)	<u>60,000</u>
Total	\$746,000

The effect of the project on the tax rate is as follows:

CHART G

Central Fire and Police Headquarters Funding

1972	- Land Option	\$ 3,000	
	- Architectural Fee	<u>8,000</u>	
		\$11,000	- 7c
1973-74	- Land Purchase (Art. 1)	\$77,000	
	- Architectural Fee (Art. 2)	<u>40,000</u>	
		\$117,000	- 74c
	Nov. '73 Tax Impact	78,000	- 49c
1974-75	- Direct Appropriation	\$ 18,000	- 11c
1975-76	- Principal (\$600,000 Bonding for 10 years)	\$ 60,000	
	- Interest	<u>27,000</u>	
		\$ 87,000	- 51c
			↓
1984-85	- Principal	\$ 60,000	
	- Interest	<u>3,000</u>	
		\$ 63,000	- 23c

We have tried to come up with a program that is reasonable on the taxpayer.

The proposition as we see it is to buy the Oliver land and vote \$40,000.00 so that the Permanent Building Committee can have final plans and specifications prepared and secure bids for the combined Central Fire and Police Headquarters. These bids would be brought back to a future Town Meeting, presumably in April of 1974, for a final decision prior to any construction. This plan has the unanimous approval of the Board of Selectmen, the Fire Chief, the Police Chief, and the Permanent Building Committee, and the Long Range Capital Expenditures Committee also agrees with it.

Finance Committee Report: (Mr. John J. Hennessy) The Finance Committee recommends approval of this article, the \$77,000.00 to be raised by taxation.

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Mr. Eugene L. Naegels moved Indefinite Postponement and stated that he believed we could not make a meaningful decision without knowing the rest of the budget, the new assessed valuation of the Town and estimates of the State assessments. We do not really know the total impact.

After discussion, the motion for Indefinite Postponement was defeated.

In favor - 207; Opposed - 283. (Total - 490)

After further discussion, it was

VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE SELECTMEN TO ACQUIRE IN FEE SIMPLE, BY PURCHASE, BY GIFT OR BY A TAKING BY EMINENT DOMAIN, AS THE SITE FOR A NEW POLICE STATION, FIRE STATION AND HEADQUARTERS FACILITY OR HOUSING FOR THE ELDERLY, THE LAND LOCATED ON THE SOUTHERLY SIDE OF HUDSON ROAD AND ON THE WESTERLY SIDE OF PEAKHAM ROAD, OWNED IN WHOLE OR IN PART BY ELSIE OLIVER AND HORACE OLIVER, SHOWN ON A PLAN ENTITLED: "PLAN OF LAND IN SUDBURY, MASS. OWNED BY ELSIE OLIVER", DATED: JUNE 12, 1970, BY IRVING ROSENBLATT, ENGINEER, A COPY OF WHICH IS ON FILE IN THE TOWN CLERK'S OFFICE, WHICH PLAN IS INCORPORATED HEREIN BY REFERENCE, AND TO RAISE AND APPROPRIATE \$77,000.00 THEREFOR AND ALL EXPENSES IN CONNECTION THEREWITH.

In favor - 497; Opposed - 47. (Total - 544)

ARTICLE 2: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$40,000.00, or any other sum, to be expended under the direction of the Permanent Building Committee, for the preparation of final plans and specifications and securing bids for a new combined central police station and fire station and headquarters facility, in accordance with space and facility requirements to be established by the Board of Selectmen, or act on anything relative thereto.

Plans:
New Fire
& Police
Head-
quarters

Submitted by the Board of Selectmen and the Permanent Building Committee.

Permanent Building Committee Report:

The April 1972 Sudbury Town Meeting directed the Permanent Building Committee to obtain schematic plans and cost estimates for additional police and fire station facilities.

The Permanent Building Committee then engaged Hughes and MacCarthy, Architects and Engineers in Natick, and directed them to determine, in conjunction with the Board of Selectmen and police and fire department personnel, the space requirements of each respective department and to develop schematic designs and project cost estimates for the following:

1. expansion of the existing police facilities located on the Boston Post Road,
2. a central fire headquarters located on the Oliver land on Hudson Road,
3. a combined police and fire headquarters located on the Oliver land on Hudson Road.

The Permanent Building Committee worked closely with its consultants and reviewed each of the preceding steps with the Selectmen and key personnel of the police and fire departments. The following total project cost estimates are based on the same functional requirements accommodated on different sites. The figures include construction, development costs, furnishings, equipment, land acquisition cost and a ten per cent contingency.

ALTERNATIVE I

Expanded Police Facilities on Boston Post Road -	\$381,000
New Central Fire Headquarters on Hudson Road -	<u>\$446,000</u>
Gross Cost -	\$827,000
Less sale of portion of Oliver land to Sudbury Housing Authority -	<u>-\$ 50,000</u>
Total Net Cost - Separate Facilities -	\$777,000

ALTERNATIVE II

New combined Police and Fire Headquarters on Hudson Road - Gross Cost -	\$746,000
Less sale of portion of Oliver land to Sudbury Housing Authority -	<u>-\$ 50,000</u>
Total Net Cost - Combined Facilities -	\$696,000
Less estimated resale value of existing Police Station -	<u>-\$ 73,000</u>
Net cost if Police Station is sold -	\$623,000

While the preceding comparison reflects a resale value for the existing police station, the Town should consider using the structure for other public uses. Other possible uses include a youth center, senior citizens center, public health facility or Park and Recreation Department headquarters.

The land acquisition costs used for the respective facilities was based upon independent professional estimates of property value as modified by the Board of Selectmen.

Previous site selection studies have indicated the Oliver land on Hudson Road to be ideal for a new central fire headquarters. The Fire Chief and key department personnel strongly support new fire facilities in this location.

The Police Chief and key departmental personnel prefer the Hudson Road location for the following reasons:

1. it has a greater community orientation - i.e., less "transient" than the Boston Post Road location,
2. it is more geographically central to the Town,
3. complete new facilities are likely to be more efficient than attempting to expand the existing, grossly inadequate facility.

While a large portion of police activity relates to the Boston Post Road commercial areas, it is believed that the sector patrol system and increasing break and entry elsewhere in Town eliminate any locational advantages of the Boston Post Road location.

The Police and Fire Chiefs and key personnel have no objection to a combined structure if each department's functions are isolated from the other within the structure. Both chiefs object to integrating functional areas or personnel, with the exception of joint use of heating, power, emergency power, communications entrance systems, public areas and the lecture room.

The Permanent Building Committee supports the preceding conclusions. In addition, it believes the economic facts support a combined new police and fire headquarters on Hudson Road. It therefore recommends that the Town Meeting vote to acquire the Oliver land and to construct a combined police and fire headquarters on the Hudson Road portion of that site.

Board of Selectmen Report: (Mr. Taft) The message we got on Article I was that you are disturbed by the taxes in Sudbury and so are we. Also I think you recognized the necessity for moving forward on this program because you must spend money to get some of these things done in Sudbury. When this program first was put together, we were given estimates of almost one million dollars, and we would not even take that to a Town Meeting.

We come here now with a program of \$746,000.00 which we look on as an absolute maximum. We intend to do it for less. We think we should move ahead with it.

Finance Committee Report: (Mr. Hennessy) The Finance Committee recommends approval of this article and the \$40,000.00 to be raised by taxation.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$40,000.00, TO BE EXPENDED UNDER THE DIRECTION OF THE PERMANENT BUILDING COMMITTEE, FOR THE PREPARATION OF FINAL PLANS AND SPECIFICATIONS AND SECURING BIDS FOR A NEW COMBINED CENTRAL POLICE STATION AND FIRE STATION AND HEADQUARTERS FACILITY, IN ACCORDANCE WITH SPACE AND FACILITY REQUIREMENTS TO BE ESTABLISHED BY THE BOARD OF SELECTMEN.

In favor - 306; Opposed - 210. (Total - 516)

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ARTICLE 3: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$45,000.00, or any other sum, to be expended under the direction of the Permanent Building Committee, for the preparation of final plans and specifications and securing bids for a new fire station and headquarters facility and for the expansion of existing police facilities, in accordance with space and facility requirements to be established by the Board of Selectmen, or act on anything relative thereto.

Plans: Submitted by the Board of Selectmen and the Permanent Building Committee.
New Fire and Expanded Police Headquarters

Upon a motion made by Mr. Taft, Chairman of the Board of Selectmen, it was

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT.

ARTICLE 4: To see if the Town will vote to amend Article IX of the Sudbury Bylaws, the Zoning Bylaw, by adding a new sentence after the first sentence in Section I. "General", Paragraph B. "Basic Requirements", to read as follows:

Municipal Exemption Zoning follows:
"The use of land in any district by the Sudbury Housing Authority, for housing for the elderly, shall be exempt from all of the provisions of the Zoning Bylaw when and as authorized by a two-thirds vote of the Town.",
or act on anything relative thereto.
Submitted by the Sudbury Housing Authority.

Mr. Myron J. Fox, Chairman of the Sudbury Housing Authority, moved that the Town amend Article IX of the Sudbury Bylaws, the Zoning Bylaw, by adding a new sentence after the first sentence of Section I. "General", Paragraph B. "Basic Requirements", to read as follows:

"The use of land in any district by the Sudbury Housing Authority, for housing for elderly persons of low income, shall be exempt from all of the provisions of the Zoning Bylaw when and as authorized by a two-thirds vote of the Town."

Sudbury Housing Authority Report: The Sudbury Housing Authority was created by the 1971 Annual Town Meeting for the purpose of "providing housing for elderly persons of low income". In order to effect that municipal purpose, the Authority is requesting the Town, in the public interest, to permit the building of approximately 56 two-story multi-residence units on the selected site described in the following warrant article. The parcel was selected because of its availability for sale to the Authority from the Town and its accessibility to a shopping area, a religious center and town center.

Mr. Fox further reported to the meeting for the Sudbury Housing Authority as follows:

The Housing Authority is proposing in this article to add a specific exemption to that presently in the Zoning Bylaw.

We came in at the 1972 Annual Town Meeting with the Planning Board. Their article requested the Town to set up some apartment standards. The Town sentiment was very obvious at that Town Meeting. The article needed a two-thirds vote. It barely got a majority and was defeated. So the Housing Authority tried that route but did not succeed.

At that Town Meeting, the Finance Committee made the suggestion that we try some sort of municipal exemption in order to carry out the will of the Town. The survey done by the Planning Board indicated that the Town overwhelmingly disapproved of apartments generally, but, even more so, overwhelmingly approved of housing for the elderly, even if that meant multi-unit dwellings.

We used the language in this article for three reasons: to avoid any claim of spot zoning, to avoid any claim of discrimination against any section in Town, and to avoid a fear expressed in the 1972 Annual Town Meeting that the Authority might get some land and once it had been rezoned, turn around and sell it to a developer. By the wording of this particular article, that could not happen. The land is being rezoned only for the use of the Housing Authority for housing for elderly persons of low income and for no other purpose.

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There are two two-thirds votes included in the concept of this article in order for the Housing Authority to build the units for elderly persons. The first two-thirds vote will come on Article 4. If Article 4 is approved by a two-thirds majority, the Housing Authority is then exempt from zoning, but it cannot put that exemption into effect until the Town gives it a second two-thirds vote approving the specific site. Article 4 would, in effect, give the Housing Authority some power that it could not exercise until a second article was passed by a two-thirds vote. We are asking for the second two-thirds vote under Article 5 for part of the Oliver site, which was discussed in Article 1.

We are using the State definition for elderly and low income because we are requesting State funds which will 100% subsidize the Authority. According to the State definition, elderly refers to those persons 65 years or older. If they are a married couple and only one of them is over 65, that is sufficient in most cases. The present State suggested definition of low income is an annual income of no more than \$3,500 for a single person, \$4,000 for a couple. The definition of assets is no more than \$5,000 for a single person, no more than \$6,000 for a couple.

This is not necessarily a hard and fast rule. The Housing Authority does have some discretion in this matter. Also, these particular figures will rise very shortly because of the increase in social security and the inflation we are now presently experiencing.

We are proposing about 48 to 64 units, depending upon certain results from the soil analysis. According to the Moderate Income Housing Committee Report to the Annual Town Meeting in 1971, there are approximately 95 persons who would qualify for these housing units.

Under this article, what you will be granting the Authority is an exemption from the Zoning Bylaw, not an exemption from the Building Bylaw. We will be subject to the State Building Code and that will be enforced more than vigorously. We welcome that. In addition, we will not be exempt from any local Board of Health regulations or from any State Department of Public Health regulations.

In 1972, the Board of Health passed some regulations on sewage disposal, septic tanks and leaching fields for multi-unit dwellings. Those regulations are now in effect, and the Housing Authority will be subject to them.

We are presently planning for only this one site. In the future, if the Housing Authority should want to choose another site, it would have to come back to the Town for a two-thirds approval for that site.

Planning Board Report: (Mr. Richard H. Davison) The Planning Board has supported the Housing Authority from its inception in its efforts to provide housing for our elderly with low incomes. After considerable searching for sites, the Housing Authority has found what we feel is an exceptional site in the Oliver land. As you are all aware, it has been and remains the Planning Board's position that the Town needs and should have multi-unit zoning standards for this and whatever uses the Town may see fit to support. We recognize, however, that the Town Meeting is not yet ready to accept the Planning Board's position on this matter, and therefore we support the municipal use exemption as a reasonable way to accomplish the Town's immediate desire to provide elderly housing. We urge your support of this article.

Finance Committee Report: (Mr. Karl E. Clough) This is the action we recommended last spring as a preferred alternative to the apartment zoning bylaw although no local building codes will apply. This is a change to the Zoning Bylaw. No specific site is affected under this article. The Housing Authority will qualify for special exemption from all provisions of the Zoning Bylaw only if later approved at this or at a future town meeting by a two-thirds vote for each proposed site. We recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 4 in the Warrant for the January 29, 1973, Special Town Meeting is properly moved, and seconded, and a report is given by the Planning Board as required by law, and the motion is adopted by a two-thirds vote in favor of the amendment, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

After considerable discussion, a counted vote was taken. The Moderator announced, "The results are 305 in favor, 154 opposed, Total - 460 That is either exactly two-thirds in favor or one less than two-thirds. Two lawyers are unable to agree upon whether it is. Therefore, to make absolutely sure that we either have or have not a problem, the Chair, on its own motion, is going to

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order a recount". The Moderator then proceeded to recount the hall. After the count had been taken he announced that the motion under Article 4 had been defeated.

In favor - 294; Opposed - 169. (Total - 465)

(For further action, see Article 26, 1973 Annual Town Meeting, page 94.)

ARTICLE 5: To see if the Town will vote to authorize and empower the Selectmen to negotiate with and sell and convey to the Sudbury Housing Authority, that portion of the Oliver property, so-called, shown and described in the plan entitled: "Plan of Land in Sudbury Massachusetts to be conveyed to the Sudbury Housing Authority", by the Town of Sudbury Engineering Department, dated: December 6, 1972, a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference, for use as the site for housing for elderly persons of low income by said Authority, with said project to be exempt from all provisions of the Zoning Bylaw, in accordance with Article IX, Section I, Paragraph B., and with the exact terms and conditions of such sale or agreement to be determined by the Selectmen, or act on anything relative thereto.

Sale of
Oliver
Land to
Housing
Authority

Submitted by the Sudbury Housing Authority and the Board of Selectmen.

Sudbury Housing Authority and Board of Selectmen Report: The Town has an option to purchase approximately twenty acres of land located on Hudson Road, near the Town Centre. The Sudbury Housing Authority, which was formed for the purpose of providing housing for elderly persons of low income, would like to use a portion of the site for about 56 housing units for their authorized purpose. The article is designed to allow the Town to decide whether or not a portion of the land should be used by the Sudbury Housing Authority.

Upon a motion made by Mr. Fox, Chairman of the Sudbury Housing Authority, it was

VOTED: INDEFINITE POSTPONEMENT.

(For further action, see Article 27, 1973 Annual Town Meeting, page 99.)

ARTICLE 6: To see if the Town will vote to amend Article XII of the Sudbury Bylaws, entitled: "Town Property", by adding at the end thereof a new Section 3. to read as follows:

"Section 3. The Selectmen may accept, from time to time, in behalf of the Town of Sudbury, gifts of land and interests in land for the following purposes: walkway and sidewalk purposes, storm drainage and above and below ground general drainage purposes, for slope maintenance purposes, for the purpose of rounding street corners and for any purpose approved by the Planning Board and shown on a plan approved by the Planning Board under General Laws, Chapter 41, Sections 81K to 81Y, inclusive."

or act on anything relative thereto.

Submitted by the Planning Board.

Planning Board Report: (Mr. Paul H. McNally) This article will eliminate the need to have special articles at the Annual Town Meeting and will permit quick and prompt handling of gifts of land which are the result of Planning Board, Conservation Commission, Highway Commission, etc., actions. It is important to get these gifts recorded immediately upon acceptance by the Board of Selectmen.

Board of Selectmen Report: We concur with this administrative improvement to further simplify Town Meeting procedure and to expedite the acquisition of gifts of easements and land without having to wait for Town Meeting action.

Finance Committee Report: Recommend approval.

Town Counsel Report: (See page 15.)

UNANIMOUSLY VOTED: IN THE WORDS OF THE ARTICLE.

January 29, 1973

ARTICLE 7: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$1,985.00, or any other sum, to be expended under Highway Safety Signs the direction of the Highway Commission, for providing highway safety signs, or act on anything relative thereto.
Submitted by the Board of Selectmen.

Board of Selectmen Report: On November 9, 1972, the Town was notified by the Governor's Highway Safety Bureau that we were authorized to expend \$1,985 subject to 100% reimbursement, in accordance with our request for funds to be utilized in purchasing and erecting warning and regulatory signs throughout Sudbury. A copy of the warning-regulatory traffic signs survey requirements, showing placement or location of the same, is on file in the office of the Board of Selectmen. The Board of Selectmen RECOMMENDS APPROVAL.

Finance Committee Report: The Finance Committee recommends approval of this purchase of signs to make our roads a little safer for our residents. The purchase price is fully reimbursable; our only net cost will be for erection of the signs by the highway personnel.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$1,985.00, TO BE EXPENDED UNDER THE DIRECTION OF THE HIGHWAY COMMISSION, FOR PROVIDING HIGHWAY SAFETY SIGNS.

Upon a motion made by Mr. Taft, Chairman of the Board of Selectmen, it was

VOTED: THAT THIS TOWN MEETING ADJOURN AND RECONVENE AT 8:00 P.M. TOMORROW EVENING IN THIS SAME HALL.

The meeting adjourned at 10:54 P.M.

PROCEEDINGS

ADJOURNED SPECIAL TOWN MEETING

January 30, 1973

The Moderator called the meeting to order at 8:50 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He announced that Article 6 had been on the consent calendar but it had been reached last night before the consent calendar was called. Therefore, it was taken up in the usual course and passed unanimously. At that time, it was not announced that Town Counsel had filed a report. In fact, Town Counsel had filed a report, but it was not read into the record at that time. The Moderator then read the report as follows: "It is the opinion of Town Counsel that if the Bylaw proposed in Article 6 in the Warrant for the January 29, 1973, Special Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the amendment, it will become a valid amendment to the Sudbury Bylaws." He asked that the report be made part of the record of the meeting.

The Moderator then took up the consent calendar.

UNANIMOUSLY VOTED: TO TAKE UP OUT OF ORDER AND TOGETHER AT THIS TIME
THE FOLLOWING ARTICLES: 8, 9 AND 17.

UNANIMOUSLY VOTED: IN THE WORDS OF THE MOTIONS AS DISTRIBUTED.

(See individual articles for motions voted.)

ARTICLE 8: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$8,000.00, or any other sum, to be expended under the direction of the Selectmen, for the preparation of the 1972 Town Report, or act on anything relative thereto.
Printing
Town
Report
Submitted by the Board of Selectmen.

Board of Selectmen Report: This article is in the Warrant to provide funds for the printing of the 1972 Annual Town Report. The appropriation will provide funding for the report prior to its printing and distribution. In prior years, the appropriation was made at the Annual Town Meeting, after printing and distribution. The article puts us back in proper phase. The Board of Selectmen RECOMMENDS APPROVAL.

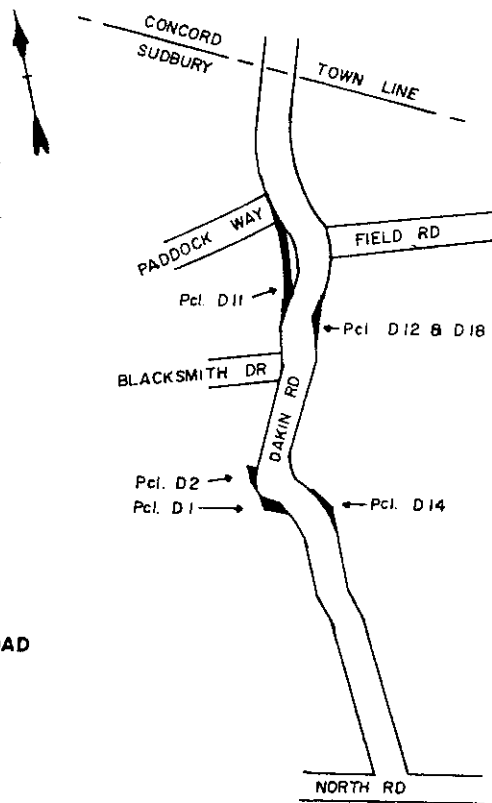
UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE
EXCEPT FOR THE WORDS "OR APPROPRIATE FROM AVAILABLE FUNDS"
AND "OR ANY OTHER SUM".

ARTICLE 9: To see if the Town will vote to discontinue those portions of Dakin Road shown, as areas to be discontinued as a part of Dakin Road, on a plan entitled: "Town of Sudbury, Massachusetts, Plan showing Portions of Dakin Road to be Discontinued", dated: November 6, 1972, by the Town of Sudbury Engineering Department, a copy of which plan is on file in the Town Clerk's office, which plan is incorporated herein by reference, or act on anything relative thereto.
Dakin
Road
Abandon-
ment
Submitted by the Planning Board.

(Map of portions of Dakin Road to be abandoned appears on next page.)

Planning Board Report: This article results from the November 1, 1971, Special Town Meeting (Article #5) which accepted the new layout of Dakin Road. There are a number of little parcels to be returned to the various owners of land along Dakin Road and this article performs this action. There is no cost to the Town.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.



ARTICLE 9 - DAKIN ROAD

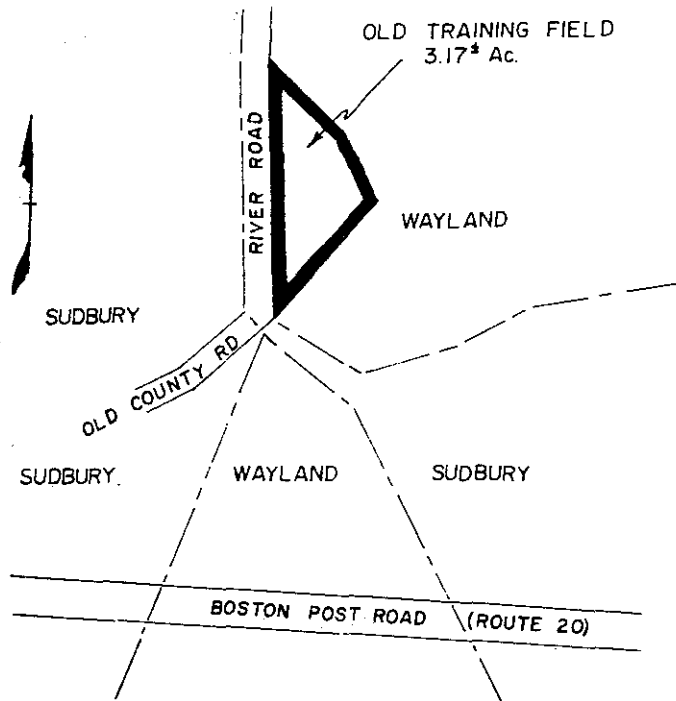
ARTICLE 10: To see if the Town will vote to authorize and instruct the Board of Selectmen, to acquire, by purchase or by a taking by eminent domain, for public park purposes and for preservation as an ancient landmark, the land situated on the easterly side of Old County Road, known generally as the "Old Training Field", containing approximately 3.17 acres, shown on a plan entitled: "Plan of Land in Sudbury Massachusetts, Known as the Old Training Field", by Town of Sudbury Engineering Department, dated: December 1, 1972, a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference, and to raise and appropriate, or appropriate from available funds, therefor, and all expenses in connection therewith, \$12,000.00, or any other sum, or act on anything relative thereto.

Submitted by the Historical Commission.

Historical Commission Report: (Mr. George H. Grant) This training field is located near the Boston Post Road and Old County Road. Research on the Old Training Field has been underway for several years by the Historical Commission of the Town. This activity has included the identification of numerous original documents describing its establishment and authenticating the historical value of this property.

Based upon the findings of this research, the Historical Commission has initiated several actions. In 1972, application was made to officers of the Commonwealth to establish the Old Training Field as a national historic landmark. Our contacts with these individuals since are most encouraging. We see no difficulties at all. There is a great deal of interest by members of the Commonwealth that are handling this particular application.

Secondly, this article was prepared by the Commission and submitted to acquire the Training Field for permanent preservation as an historic and ancient landmark.



ARTICLE 10 - OLD TRAINING FIELD

In 1719, Sudbury authorities appointed a committee of eight military men to lay out training fields on each side of the Sudbury River. One field on the west side was located on this flat plateau near the top of Sand Hill on what is now known as Old County Road. This site is marked by an inscribed boulder placed there in 1914 by the Wayside Inn Chapter of the D.A.R. In this general area were located government storehouses which received large consignments of supplies in March of 1775 when the Committee of Safety for the Provinces decided it would be unwise to maintain large concentrations of stores, food, military materials and gunpowder in Concord.

The training field area, with all of its past history, is of vital importance to the Town. With the exception of a similar site in West Newbury, it is the only undeveloped Revolutionary training field remaining in the Commonwealth.

Finance Committee Report: (Mr. Frank T. LeBart) Land, especially historic land, is a sound investment for the Town of Sudbury. We support the concept of this purchase, but we cannot recommend approval at the published price and until the availability of State aid is determined. The Finance Committee was told that the "Old Training Field" was to be purchased for the acquisition cost plus accrued taxes and interest. The best data available to the Committee are the assessed valuation and the tax stamps on the deed. The assessed valuation was established at \$4,700 full value in 1970, while the land was apparently purchased as part of an eighteen-acre parcel in 1964 for \$18,500. \$3,000 is a good estimate of the actual value at the time of purchase as calculated from the per acre purchase price. Taxes for the nine years would amount to less than \$1,500 based on generous estimates, and interest on \$3,000 would amount to only \$1,600 at an annual rate of six per cent. This land is on an unimproved road and overlooks industrial and landfill areas. The Finance Committee recommends that a realistic purchase price would be approximately \$6,000.

Board of Selectmen Report: (Mr. William F. Toomey) I would like to give you a little additional information on the purchase of this land by the Waters Manufacturing Company. The purchase took place from November 1962 through August 1964 at the request of the previous owners for tax reasons. The three-acre parcel is

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part of a 27-acre parcel purchased by the Waters Manufacturing Company for \$59,300 over the 1962-1964 period. Mr. Waters has said many times to the Board of Selectmen that he would sell this land for his cost. As submitted to us, his costs for the three acres include carrying costs, taxes, survey and land purchase and total \$12,404.85.

We are dealing with a man who has just created an industrial park as part of our Town, and I am sure that he is not submitting figures to us for a profit. He feels that this would be the best use of the land.

The assessment of the land was placed on it at the time of the revaluation. There is no Town water there. It abuts our sanitary landfill and now an industrial park. It is not conducive for homes. Over a period of time, if not purchased by the Town, it could and probably would become part of some industrial park.

I urge your support of this article at the purchase price of \$12,000.

Mr. John C. Powers continued the report of the Board of Selectmen as follows:

This is a rather interesting argument between the Finance Committee and the Board of Selectmen on a question of price. The land is not available from Mr. Waters for the price the Finance Committee is suggesting. There have been long discussions about this with Mr. Waters. Discussions by people in Town interested in this particular lot of land have gone on for more than ten years.

You have approximately 3.17 acres of residentially zoned, eminently developable land at a price of approximately \$4,000 per acre. To give you some idea of what has been done in the past for pieces of property, I noted with interest that in 1972, for example, we bought 3.64 acres of the Smith property for \$67,500 based upon the quantities of gravel and fill on it. In 1960, when we bought the site of the fire station in North Sudbury of less than one acre, we spent \$4,000.

The Board of Selectmen has had two appraisals on this property, one for \$11,000 and one for \$18,000.

Those of you who know the site know that the Training Field is a flat field located on top of gravel and sand. I can assure you that if we do not move on this piece, before many moons have passed one of the most important pieces of this Town and this nation's history will be carted away in cubic yards for the improvement of somebody else's roadways or swamps.

The argument really is not one of money. The money is not that much. This piece of land is critical not just to ourselves; our obligation runs a little deeper. We have an obligation to those people who helped make this country, who made this piece of land important. When I look at that piece of land, I don't just see a field. I see almost a thousand men from this Town who, through the entire period of the French and Indian Wars and through the American Revolution, met there, mustered there, and whose graves run all the way from Ticonderoga to Fort William Henry.

I think we have a duty to our children and to our children's children. If we do not pause sometimes in the midst of our discussion of the dollars and the cents in the warrant articles, in our day-to-day business, and look back into the past and look forward to the stars, I don't think we are doing what we should do as citizens of this Town. I urge you to think a little bit beyond ourselves when you come to vote on this article. I hope you will agree that it is worth it.

VOTED: THAT THE TOWN AUTHORIZE AND INSTRUCT THE BOARD OF SELECTMEN TO ACQUIRE, BY PURCHASE OR BY TAKING BY EMINENT DOMAIN, FOR PUBLIC PARK PURPOSES AND FOR PRESERVATION AS AN HISTORIC LANDMARK, THE LAND SITUATED ON THE EASTERLY SIDE OF OLD COUNTY ROAD, KNOWN GENERALLY AS THE "OLD TRAINING FIELD", CONTAINING APPROXIMATELY 3.17 ACRES, SHOWN ON A PLAN ENTITLED: "PLAN OF LAND IN SUDBURY, MASSACHUSETTS KNOWN AS THE OLD TRAINING FIELD", BY TOWN OF SUDBURY ENGINEERING DEPARTMENT, DATED: DECEMBER 1, 1972, A COPY OF WHICH IS ON FILE IN THE TOWN CLERK'S OFFICE, WHICH PLAN IS INCORPORATED HEREIN BY REFERENCE, AND TO RAISE AND APPROPRIATE \$12,000.00 THEREFOR, AND ALL EXPENSES IN CONNECTION THEREWITH.

In favor - 261; Opposed - 85. (Total - 346)

The quorum was then questioned, and the Moderator proceeded to count the hall. After the count, he announced that the quorum was 355 voters and that there were 371 present.

The Moderator stated that he had some personal views in favor of passage of Articles 11 and 12. He said he planned to take no part in the discussion under either article, but if anyone in the hall objected to his acting as Moderator for those two articles, he was prepared to turn the chair over to Mr. Richard F. Brooks. Upon hearing an objection, the Moderator called upon Mr. Brooks to act as temporary Moderator for these two articles and swore him to the faithful performance of his duties.

ARTICLE 11: To see if the Town will vote to amend the Bylaws by striking out of Article II, Section 4, the words "and a quorum shall consist of five percent of the registered voters at the last previous registration" and substituting therefor the following:

Reduction
of Quorum

"and a quorum shall consist of two hundred registered voters; once a quorum has been assembled, the continued existence of a quorum shall be presumed until a count of the voters present, which shall be taken upon the call of seven or more registered voters, establishes that a quorum is not present.",

or act on anything relative thereto.

Submitted by the Town Meeting Study Committee.

Town Meeting Study Committee Report: The Committee's work was begun with the single underlying premise that the Open Town Meeting governmental form is a viable, desirable one for Sudbury at the present time. In order to identify problem areas and to make informed decisions, the following research was done:

1. Individual attendance patterns were noted for the years 1966 and 1969. To note these individual patterns subsequent to 1969 became impractical due to the increasing complexity of attendance-taking procedures.
2. Session-by-session attendance patterns were followed from 1968 through 1972. For each of these years, the number of registered voters, quorum requirements, the number of articles in the Warrant, and the number of articles placed on the Consent Calendar were noted. For each session, the number attending and the percentage of registered voters this number represented were also noted.
3. An analysis of the time spent at Town Meeting on specific subject areas was done.

After careful examination of these statistics, of the Time Records of the past three Annual Town Meetings kept by the Town Clerk, and after consulting with members of the Finance Committee, the following suggestions were made - suggestions geared toward making more effective use of the time of those who attend Town Meeting and thereby making attendance more attractive to more people.

SUGGESTIONS:

1. We acknowledge past steps taken in consolidating "same-view" board and committee reports. We encourage further such cooperation and consolidation in this area as well as in preparation of the Warrant articles. Reports printed in the Warrant need not be read from the floor.
2. We encourage the technique of "passing" by the boards and committees rather than making their oral reports initially as a matter of course. This makes it possible to obtain the gist of the questions and perhaps to negate the necessity for a long, explicit presentation. Hand in hand with this goes the desirability of complete and accurate reports going into the Warrant for the voters' prior information.
3. We advocate placing the entire Warrant on the Consent Calendar - the budget, line item by line item, and each subsequent article by number. We encourage voters to get purely informational or mechanistic questions answered prior to Town Meeting. This suggestion also necessitates good, accurate prior information about the various articles. The Town, via this method, makes the decisions as to what it will or will not discuss, rather than leaving it in the hands of the Moderator.
4. We advocate a careful ordering of the Warrant by the Selectmen and the Moderator attempting to place a controversial article in each session. This makes things more interesting for the faithful attendees and may serve to level off the peaks and valleys of the special interest groups attendance patterns.

5. Cut the quorum to 200. This permits us to start the meetings more promptly since quorum is reached earlier, and prevents some of the quorum calls later in the evening. Statistics show that this figure would, as nearly as possible, insure that a Town Meeting could be held when one is called. It is our feeling that whatever the reason for non-attendance - boredom, conflict of interest, family obligations, or satisfaction with the status quo - the non-attenders do not wish to hamstring the 200+ from exercising their rights and responsibilities in voting the Town's business.
6. Incorporate all money articles except those calling for bonding and/or a two-thirds vote into the budget - under new line items if necessary.

The Committee believes that the foregoing will be effective in shortening the duration of Town Meeting to reasonable proportions. In order to insure expedient action should this prove not to be the case, the Committee recommends that the Town submit legislation to the State which would allow us to implement the Periodic Town Meeting. Once this enabling legislation has been favorably acted upon by the State Legislature and the Governor, a second affirmative vote of the Town Meeting would be necessary to put the idea into practice.

Town Counsel Report: In the opinion of Town Counsel, if the Bylaw amendment proposed in Article 11 in the Warrant of the January 29, 1973, Special Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the amendment, it will become a valid amendment to the Sudbury Bylaws.

Finance Committee Report: (Mr. Roger H. Bender) The Finance Committee commends the Town Meeting Study Committee on its detailed study on Sudbury's Open Town Meeting form of government. Past statistics indicate that the proposed quorum of 200 would practically guarantee the start of town meeting on time and probable reduction of the number of sessions needed to complete the Warrant, particularly at our Annual Town Meeting. We recommend approval.

Mr. Joseph A. Klein moved that the main motion be amended by deleting the word "seven", and substituting the word "three" therefor.

The amendment was defeated.

Mr. Frank H. Grinnell moved to amend by substituting, "A quorum shall consist of 300 registered voters" in place of the words, "A quorum shall consist of 200 registered voters".

After discussion, the amendment was defeated.

Mr. John C. Powers moved that we amend the main motion by changing the number to 250.

The amendment was defeated.

VOTED: IN THE WORDS OF THE ARTICLE EXCEPT THAT THE REFERENCE TO ARTICLE II, SECTION 4, WILL BE ARTICLE II, SECTION 2.

ARTICLE 12: To see if the Town will vote to instruct the Selectmen to petition the General Court for the enactment of the following legislation:

Periodic
Open
Town
Meetings

AN ACT PERMITTING THE TOWN OF SUDBURY TO ESTABLISH THE PERIODIC OPEN TOWN MEETING FORM OF GOVERNMENT.

1. The Town of Sudbury shall hold its annual town election on such date, and at such hours and place or places, in said Town, as may now or hereafter be provided in its bylaws, notwithstanding when it might hold its town meetings.
2. The legislative power in the Town of Sudbury shall be vested in an open town meeting, at which every registered voter of the town shall have the right to attend and vote on all questions.

3. The bylaws of the Town of Sudbury may provide:
 - a. that there shall be two or more annual town meetings in each calendar year, and when and where they may be held;
 - b. that articles providing for the adoption or amendment of any bylaws of the town shall be inserted in the warrant only for an annual town meeting to be held after July 1 in each year;and may otherwise restrict subjects of articles to any one of said annual town meetings; notwithstanding the foregoing, the selectmen of Sudbury may certify any article to be an emergency article, in which case it may be inserted in the warrant for any annual or special meeting.
4. All other provisions of general or special laws previously applicable to the town of Sudbury, and all of the bylaws governing town meetings now or hereafter enacted, not inconsistent with the provisions of this act shall apply to the town of Sudbury; wherever any action is required to be taken at an annual town meeting, or permitted to be taken only at an annual town meeting, by any other provision of law, such action shall be required or permitted at the first annual town meeting in the calendar year.

And the Selectmen are not required to present an additional draft of such legislation to the Town Meeting for approval before submitting it to the General Court.

Submitted by the Town Meeting Study Committee.

Town Meeting Study Committee Report: See report under Article 11.

Mr. Bertram S. Weinstein moved in the words of the article.

Finance Committee Report: (Mr. Peter V. DeGeorge) The Town Meeting Study Committee wants to make our town meetings more meaningful events. Reduction of the quorum requirement is appropriate. The approach in this article is premature. We should have more experience with a lower quorum and other procedural changes before we take this step. The Finance Committee recommends disapproval of this article.

Mr. Eugene L. Naegele moved to amend the proposed legislation of Article 12 by adding paragraph 3 c. as follows: "c. that articles providing for the raising of funds in the tax levy shall be inserted in the warrant only for an annual town meeting to be held before July 1 in each calendar year."

In support of his amendment, Mr. Naegele stated that he was very much concerned about voting money without the tax impact being seen at the time it is voted. This essentially is no change from what we normally do all the time in voting money articles at the annual town meeting. This particular piece of legislation has essentially the same features as we have now. You can call a special town meeting for schools, or anything else, if an emergency arises at which money needs to be voted. Therefore, I do not believe it is restricted under any sense of the word. It is an intent to preserve the features of our present town meeting by having all budget matters which are going to affect the tax levy taken up at a single town meeting once each year. If we are going to have additional town meetings to break up the length of debate and other items coming up then, I would like to see money articles preserved in one of those town meetings.

After discussion, Mr. Naegele's amendment was defeated.

Mr. Sidney B. Self, Jr., moved to amend the main motion by deleting the colon and the letter a., all of paragraph b. and the word "otherwise", so that section 3. would read, "The bylaws of the Town of Sudbury may provide that there shall be two or more annual town meetings in each calendar year and when and where they may be held and may restrict subjects of articles to any one of the said annual meetings..."

Mr. Self stated, in support of his amendment, that this article makes no changes whatsoever in the way we do business. The changes would come later and could perfectly well come along at the main town meeting. I agree with some of

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the critics of this article that there has not been enough thought. I feel that the changes that should be made should be given a great deal more discussion. My main criticism is that the proposed legislation is too restrictive. The permissive legislation that we have should permit us at a later date, if we choose, to set more than one annual town meeting and permit us, if we choose, to say that certain subjects should and could take place. The amendment would make the legislation more general.

Mr. Self's amendment was defeated.

Mr. Weinstein's motion in the words of the article was defeated.

ARTICLE 13: To see if the Town will vote to amend Section 10., in Article III of the Sudbury Bylaws, by adding the following sentence at the end of and as part of Section 10:

Amend Bylaw re Charter Commission Art. III "The prohibition set forth herein shall not apply to members of a Charter Commission. In addition, Charter Commission members are eligible to serve on the Finance Committee and Personnel Board."

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: According to Section 10, in part, of Article III of the Town Bylaws, "no person shall hold more than one elective office at any one time..." This prohibits any elected Town official from serving on some future Charter Commission. In addition, appointed members of the Finance Committee and Personnel Board, by virtue of other provisions of the Town Bylaws, are similarly prohibited from serving on a Charter Commission.

To prohibit elected and appointed Town officials from serving on a future Charter Commission would not be in the best interest of the Town; especially on matters of such importance as recommending the character of Town government and operations. To preclude Commission membership to those persons who have dealt with Town affairs over a long period of time, and have some degree of expertise, would again not be in the best interest of the Town. Therefore, in order to eliminate any future question of eligibility to serve on a Charter Commission, if and when the voters choose to elect one, the Board of Selectmen RECOMMENDS APPROVAL of this article.

Finance Committee Report: (Mr. Frank T. LeBart) We think that the Charter Commission membership will not interfere with the acknowledged need for independence of the Finance Committee and the Personnel Board. It may be that no acting Town official has the time and capacity to serve effectively on a Charter Commission as well, but these two questions should be left to the voters. Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 13 in the Warrant for the January 29, 1973, Special Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the amendment, it will become a valid amendment to the Sudbury Bylaws.

Mr. Robert B. Williams moved Indefinite Postponement. He stated that the proposal was not of imminent concern since there was no charter petition before the Town and no move to get a charter under active consideration.

The motion for Indefinite Postponement was defeated.

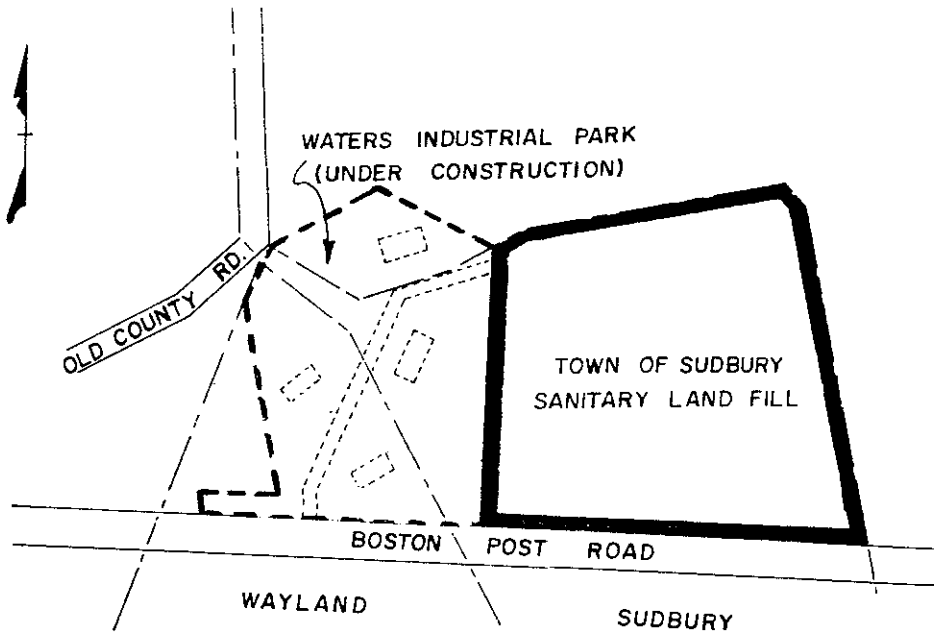
VOTED: THAT THE TOWN AMEND SECTION 10 IN ARTICLE III OF THE SUDBURY BYLAWS BY ADDING THE FOLLOWING SENTENCE AT THE END OF AND AS PART OF SECTION 10: "THE PROHIBITIONS SET FORTH HEREIN SHALL NOT APPLY TO MEMBERS OF THE CHARTER COMMISSION. IN ADDITION, CHARTER COMMISSION MEMBERS ARE ELIGIBLE TO SERVE ON THE FINANCE COMMITTEE AND PERSONNEL BOARD."

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ARTICLE 14: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$85,000.00 or any other sum, to be expended under the direction of the Highway Commissioners, for the purchase of sand and gravel and fill material, or act on anything relative thereto.

Purchase
"Fill"
Waters

Submitted by the Board of Selectmen and the Highway Commission.



ARTICLE 14 — GRAVEL PURCHASE

Board of Selectmen and Highway Commission Report: This article provides funds to purchase gravel and sand necessary for the operation of the Town sanitary landfill. The accessibility of a large amount of gravel near the Town landfill area, and the purchase of the same, will result in a cost savings to the Town, compared to purchasing gravel elsewhere. The Highway Commission recommends acquiring up to 65,000 cubic yards of gravel, at a price not to exceed 70c per cubic yard, from the so-called Waters property. The additional funds requested in this article, excluding the cost of gravel, are for trucking or hauling of material to the sanitary landfill area. The Board of Selectmen and the Highway Commission RECOMMEND APPROVAL.

Mr. Edward G. Hughes of the Highway Commission further reported to the meeting that the article had the support of the Planning Board and the Board of Health as well as the Board of Selectmen. At the present time there are only 55,000 cubic yards of fill left on the Waters property. That is the reason for the change in price.

Finance Committee Report: (Mr. DeGeorge) We use approximately 1,700 cubic yards of cover fill each month at the sanitary landfill. At this rate, the existing material will last seven years. Purchase of additional material from the Waters property adjacent to the landfill would assure another three years' supply, probably less than that now with the lower figure we now have. Use of improved compaction and recycling may extend the usefulness of the existing material to ten years or more. The increase in inventory and in the tax rate is unnecessary at this time. The Finance Committee recommends disapproval of the article.

After discussion it was

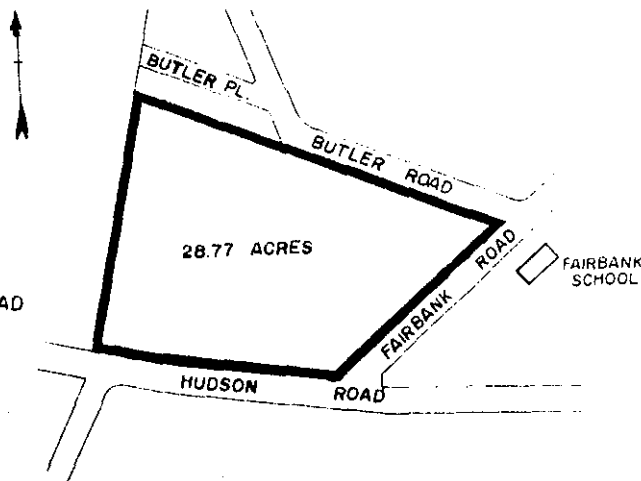
VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$77,000.00 TO BE EXPENDED UNDER THE DIRECTION OF THE HIGHWAY COMMISSIONERS FOR THE PURCHASE OF SAND AND GRAVEL AND FILL MATERIAL.

In favor - 184; Opposed - 92. (Total - 276)

ARTICLE 15: To see if the Town will vote to authorize and empower the Selectmen to acquire in fee simple, by purchase, by gift or by a taking by eminent domain, for park and recreation purposes, the land located on the Northerly side of Hudson Road and on the Westerly side of Fairbanks Road, owned in whole or in part by Merton Haskell, containing approximately 28.77 acres, shown on a plan entitled: "Plan of Land in Sudbury Massachusetts to be conveyed to the Town of Sudbury", by Town of Sudbury Engineering Department, dated: December 4, 1972, a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference, and to appropriate therefor, and all expenses in connection therewith, \$180,000.00, or any other sum, and to determine whether the same shall be raised by taxation, transferred from available funds, provided by borrowing or any combination of the foregoing, or act on anything relative thereto.

Submitted by the Park and Recreation Commission.

**ARTICLE 15-
HASKELL LAND - HUDSON ROAD**



Park and Recreation Commission Report: The Park and Recreation Commission has proposed the acquisition of this property for use as a multi-purpose recreational area to be developed over the next few years. The need for a park in this area has long been recognized by the Park and Recreation Commission. This new park would provide recreational activities within walking distance for residents in one of the most densely populated areas in Town. Also, this park is ideally situated near schools, main roads, and is located at the junction of a walkway network presently in use. Most important, this land is ideal for development at a minimum cost. It is flat, well above the water table and as former farm land will be easy to level, grass over and maintain. Water and electric power are also readily available for development of this property for recreational needs.

The Park and Recreation Commission has conducted a survey of available water sites in Town and have concluded that the poor accessibility to water sites, high iron content, and new State turbidity requirements negate the feasibility of developing a natural swimming site in Town. Therefore, the Park and Recreation Commission plans to propose to the townspeople that a swimming pool be considered as an alternative.

This property would be a first choice for location of a Town swimming facility in that it would provide a much needed recreational activity to a large group of townspeople within easy walking distance. Also, the cost would be less to build a facility where the terrain is flat and where main roads, water, and power are already available. The site is large enough to allow for strategic location of the swimming facility so that the aesthetic and property values of the surrounding homes would be maintained. Our plans also include providing other support type recreational facilities on the same property which would allow for all age groups to use this land for recreational activities.

Mr. Edward P. Rawson further reported to the meeting for the Park and Recreation Commission as follows:

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This land came on the market in 1972, and at that time, with the cooperation of the Conservation Commission, negotiations were started regarding the purchase of this area. Two professional appraisals were made. The owner agreed to sell at \$180,000.00, and an option was obtained at this price for \$1,000.00.

Application has been made for 50% reimbursement on this purchase from the State. The final application cannot be made until such time as the Town appropriates the full amount of the purchase price. Chances of our getting this reimbursement seem excellent.

This area is very desirable for the following reasons: level and free of stones making site development costs minimal; excellent drainage according to the tests; central location for the most heavily populated area of Sudbury; ample area for the development of a proposed swimming pool with necessary buildings without placing it too close to abutters; plenty of open space for athletic fields, tennis courts and other open air recreation.

The proposed pool has an estimated cost of \$400,000.00, 50% reimbursable if the State accepts our proposal.

A vote for this land purchase is not a vote for or against a swimming pool. As an elected commission, we feel obligated to periodically offer the Town the privilege of voting for or against a pool, as we did in the early 1960's. If this area is purchased, we will ask for planning money for a pool at the Annual Town Meeting.

Mr. Rawson then yielded to Mrs. Margaret E. Langmuir of the Conservation Commission for a further report under the article.

The Conservation Commission has been advocating the purchase of this land for park and recreation purposes ever since we heard of its availability from the Planning Board in early '72. We believe that no one, including the Town Meeting, should buy land sight unseen.

Mrs. Langmuir then showed a series of slides of the area to the Town Meeting and continued her comments describing the property in question.

There are well developed trees along Hudson Road, and the open fields are ideal for the development of field sports. Most of the houses on Butler Road are shielded by a thick growth of young trees along the road. There is a wooded section which covers one-quarter of the total 29 acres. A short walk into the woods shows that with a little judicious cutting, we could have a picnic grove as an adjunct to the proposed swimming pool. We have a beautiful grove of grown pine and oak which form a buffer to the north and west.

To anyone who would say that we cannot afford to spend \$180,000.00 today on park land, I say, "Consider these three facts." The cost of land is constantly increasing. The price will never be better than it is today. Second, the probability of 50% reimbursement of the land purchase and the development is high now because Massachusetts has been allotted six million dollars to spend for outdoor recreation under the B.O.R. program. We have already been told that this project qualifies under the program. In later years, this funding may not be available. Finally, this particular piece of land will not be available again. Picture in your mind's eye about 25 houses as an alternative to a Town swimming facility and a multi-purpose park on this field. It is up to you.

I urge your support for this article.

Finance Committee Report: (Mr. Ronald L. Blecher) Purchase of this very desirable property at the option price will permit the Park and Recreation Commission to implement this portion of their five-year plan to provide a much needed swimming facility as well as another multi-purpose recreational area. Informal meetings with cognizant State agencies have indicated 50% reimbursement, but the full purchase price must first be voted by the Town. The Finance Committee unanimously supports this article and recommends approval with the funds to be raised by taxation.

After discussion it was

VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE SELECTMEN TO ACQUIRE IN FEE SIMPLE, BY PURCHASE, BY GIFT OR BY A TAKING BY EMINENT DOMAIN, FOR PARK AND RECREATION PURPOSES, THE LAND LOCATED ON THE NORTHERLY SIDE OF HUDSON ROAD AND ON THE WESTERLY SIDE OF FAIRBANKS ROAD, OWNED IN WHOLE OR IN PART BY MERTON HASKELL, AND CONTAINING

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APPROXIMATELY 28.77 ACRES, SHOWN ON A PLAN ENTITLED: "PLAN OF LAND IN SUDBURY MASSACHUSETTS TO BE CONVEYED TO THE TOWN OF SUDBURY", BY TOWN OF SUDBURY ENGINEERING DEPARTMENT, DATED: DECEMBER 4, 1972, A COPY OF WHICH IS ON FILE IN THE TOWN CLERK'S OFFICE, WHICH PLAN IS INCORPORATED HEREIN BY REFERENCE, AND RAISE AND APPROPRIATE \$180,000.00 THEREFOR, AND ALL EXPENSES IN CONNECTION THEREWITH.

In favor - 242; Opposed - 50 (Total - 292).

ARTICLE 16: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$10,000.00, or any other sum, to be expended under the direction of the Park and Recreation Department, for the acquisition of a tractor and accessories, including but not limited to mower, harrow, rake, loader, for use by the Park and Recreation Department, or act on anything relative thereto.

Purchase
Tractor

Submitted by the Park and Recreation Commission.

Park and Recreation Commission Report: At the present time all the parks and recreational areas under the direction of the Commission are maintained by either hand mowing, or by tractor. The present tractor purchased in 1968 is a small garden type unit of 12½ horsepower that no longer justifies the cost of repairs. Last year during the height of the mowing season this tractor broke down and was out of operation for six weeks because parts were not readily available for repairs. This new, over the road, unit will eliminate trailer hauling and save the time of loading and unloading at each of the park areas requiring grounds maintenance.

This tractor and accessory equipment is needed this year (1973), and from past experience of the time interval for bidding and delivery after placing of purchase order, it was decided to request authorization for purchase of this unit at the earliest Town Meeting to have this equipment available for the growing season this year. Also, this request for equipment is in line with the equipment plans as outlined in the recently submitted five year plan for Park and Recreation growth in the Town.

Mr. Ronald J. Griffin further reported to the meeting for the Park and Recreation Commission as follows:

This would be a sort of farm type tractor which was very prevalent in this Town years ago, but which is pretty scarce right now. We need it to cover the multitude of acreage that we now have under green grass. This includes about six ballfields, a football field, a soccer field, etc. At the present time, we only have a small garden type tractor which many people might use on their own property, plus two hand mowers which are going from one end of the summer to the other. This requires us to keep three fellows going all summer long just mowing grass. We feel that with this type of a vehicle, we could accomplish this with just one man in less time, probably only two days a week. I urge you to buy this piece of equipment. It will save us money in the long run and in the years to come.

Finance Committee Report: (Mr. Karl E. Clough) We urge trade in of the present equipment against the purchase price of the new tractor and recommend approval with funds to be raised by taxation.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$10,000.00 TO BE EXPENDED UNDER THE DIRECTION OF THE PARK AND RECREATION DEPARTMENT, FOR THE ACQUISITION OF A TRACTOR AND ACCESSORIES INCLUDING, BUT NOT LIMITED TO, MOWER, HARROW, RAKE, LOADER, FOR THE USE BY THE PARK AND RECREATION DEPARTMENT.

ARTICLE 17: To see if the Town will vote to authorize and empower the Selectmen to acquire easements, by purchase, by gift or by a taking by eminent domain, for walkway and sidewalk construction, maintenance, reconstruction and use easements, over, across and through the land, shown on the plan entitled: "Plan of Land in Sudbury Massachusetts showing Walkway Easements Concord Road", (5 sheets), by Town of Sudbury Engineering Department, dated: December 5, 1972, and to amend the vote passed under Article 50 of the 1972 Annual Town Meeting to authorize the Selectmen to expend funds appropriated under Article 50 for the acquisition or taking of these easements, or act on anything relative thereto.

Acquire
Walkway
Lands

Submitted by the Board of Selectmen.

Board of Selectmen Report: The easements requested represent narrow strips of land along the street line of Concord Road, from Boston Post Road northerly to Lincoln Road. They are necessary to provide for the adequate construction of the walkway voted at 1972 Annual Town Meeting, including proper slopes and areas required for the reconstruction of several stone walls and for the preservation of as many trees as possible along the roadway. The Engineering Department has completed the planning and engineering for this walkway. The article requests authorization for the easements needed for the Concord Road walkway project, so that construction can be completed by September 1973. The Board of Selectmen RECOMMENDS APPROVAL.

UNANIMOUSLY VOTED (CONSENT CALENDAR): IN THE WORDS OF THE ARTICLE.

ARTICLE 18: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$15,000.00, or any other sum, to be expended under the direction of the Finance Committee, for the purpose of hiring a consulting firm to recommend both a municipal accounting system for Sudbury, and the appropriate staff to administer it; and to provide interim consulting support to the present staff, or act on anything relative thereto.

Finance
Committee
Consultant-
Accounting

Submitted by the Committee on Town Administration.

Mrs. Anne D. Bigelow of the Committee on Town Administration moved that the Town raise and appropriate the sum of \$15,000.00, to be expended under the direction of the Finance Committee, for the purpose of hiring a consulting firm to recommend both a municipal accounting system for Sudbury, and the appropriate staff to administer it; and to provide interim consulting support to the present staff.

Committee on Town Administration Report: (Mr. Gerald B. Harrington) Article 36 of the 1972 Warrant called for the abolishment of the position of Town Accountant and replacement with the position of an Auditor and that the position be elected. This article was prompted by the recognition of some problems the Town was having in the accounting area.

The motion made under the article in the Town Meeting was to commit the matter to the Committee on Town Administration for a study, and this is the motion that passed.

During the time the Committee on Town Administration was studying it, for no related reason, the position became vacant and has been vacant, filled by a temporary acting Town Accountant since October. The Committee on Town Administration appointed a subcommittee consisting of Mr. John Kay and Mr. Burton Daitch, both of them certified public accountants.

At approximately the same time, the Selectmen were looking into the position since they are the appointing authority, and they supplied a list of twelve recognized problems.

The report of the subcommittee indicates three conclusions. One, do not abolish the position of Town Accountant as it is essential to the business of the Town. Two, because of the training, skills and expertise required in this position, it should be appointed, not elected. Three, engage an accounting systems consultant to review present accounting systems and procedures, internal control, organization and equipment. This is advisable because the present system has never had a professional review, and it makes good economic sense to spend a small amount of money to insure that the Town has an adequate accounting system to control the budget, which is approximately one million dollars and rapidly growing.

Mr. Kay obtained professional estimates for the project to include limited interim support, and the range of the estimate was from \$12-17,000.00. Mr. Kay's firm of Arthur Anderson & Company has offered to provide a systems analyst for two days to assist in the project definition and survey phase of the study. This offer carries no fee and no obligation to the Town.

There is an alternate proposal made by the Selectmen to hire an Accountant now and put him to work to solve the problem; but the basic problem is in the accounting system, and what we are trying to do is get a consultant in to prescribe a system for the Town.

The Selectmen's proposal would be to hire an accountant for \$12,500.00, with a maximum of \$17,000.00. According to the United States Bureau of Labor Statistics Bulletin published in 1973, you can, in fact, get an accountant in the range of

\$12,500-15,000.00. The job description includes typical duties and responsibilities. The primary responsibility of most positions at this level is to assure that the assigned day-to-day operations are carried out in accordance with established accounting principals, policies and objectives.

But what we are asking is for someone to come into the Town to prescribe an accounting system for us. The job description of a chief accountant includes the following: on own responsibility developing or adapting or revising accounting systems to meet the needs of the organization. This man's salary runs from \$17,500-21,500.00.

We believe our proposal will spend an extra \$15,000.00 as a one-time expenditure. We propose that we buy the accounting system which we need from the systems experts and then hire the proper accountant prescribed by this system to exercise the accounting position. It will be a one-time cost of \$15,000.00, with approximately \$5,000.00 per year saving in salary. In three years, this survey would essentially have cost the Town nothing. Beyond that, there is a saving. We wish you would support the article.

Finance Committee Report: (Mr. Donald D. Bishop) The Finance Committee supports this approach to establishment of a well coordinated and more effective town accounting system. We anticipate opportunities for cost savings and improved financial administration. Although we are not opposed to the Town Accountant, we are convinced that what we hope for will not develop merely from his early appointment. The Town needs to do a better job of complying with requirements established by the State Bureau of Accounts.

Unlike the Insurance Advisory Committee, which the Selectmen appointed from volunteers at no cost to the Town, establishment of controlled accounting practices among and with the full cooperation of all departments is more than a job for volunteers, however dedicated and gifted they may be. There are technical, legal and procedural elements involved in development of a smooth accounting operation for a municipality. The need for Sudbury is well documented. We recommend approval of this article.

Board of Selectmen Report: (Mr. Richard E. Thompson, Executive Secretary)

I would like to present to you for your consideration as much information as possible so that you may make the right and wise decision. The Selectmen do not favor the proposed article.

CHART H

<u>COMMUNITY</u>	<u>POPULATION</u>	<u>TYPE OF STUDY</u>
MARION	3,500	MOSTLY ACCOUNTING
HAVERHILL	46,000	ADMINISTRATIVE
LEXINGTON	32,000	RECORD FISCAL PROCEDURES
NEWTON	91,000	CLASSIFICATION OF EXPENDITURES
SHREWSBURY	19,196	CLASSIFICATION OF EXPENDITURES
MILTON	27,190	CLASSIFICATION OF EXPENDITURES
WILMINGTON	17,102	ACCOUNTING
LOWELL	94,239	COST ACCOUNTING
WINCHESTER	22,269	MODIFIED PLANNING PROGRAM BUDGETING SYSTEM (PPBS)
NEW BEDFORD	101,777	ADMINISTRATIVE
MALDEN	56,127	ADMINISTRATIVE

This chart shows a sample of several communities that have undertaken some form of study or consultant service that in some degree included accounting systems. In each case, except Marion and Winchester, a town accountant was employed full time and on board while the study was going on and provided assistance to the consulting firm. Several of the studies were done in order to set up cost accounting.

January 30, 1973

CHART I

COMPARISON OF SURROUNDING COMMUNITIES

<u>COMMUNITY</u>	<u>1970 POPULATION</u>	<u>SALARY</u>	<u>1972 TOWN/SCHOOL BUDGET</u>
CONCORD	16,148	\$13,700	\$9,718,000
WAYLAND	13,461	14,500	8,200,000
MAYNARD	9,710	11,920	3,360,000
HOLDEN	12,564	11,290	4,568,000
HUDSON	16,084	11,628	6,300,000
WESTON	10,870	9,500	8,100,000
WILMINGTON	17,102	13,520	9,000,000
LINCOLN	7,567	8,420	3,200,000
ACTON*	14,770	4,555 (P.T.)	7,895,000
SUDBURY	13,506	-----	8,368,000

*Approved Personnel Board salary classification for full-time Town Accountant is \$10,923 to \$13,637.

This chart is a survey of communities surrounding Sudbury. Most of the communities have a full-time town accountant employed now. These communities were similar to Sudbury in population and expenditures per year.

CHART J

TOWN ACCOUNTING DEPARTMENT

<u>PRESENT PERSONNEL - COMPLEMENT</u>	<u>PROJECTED SALARIES</u> <u>1973 (12 months)</u>
<u>TITLE</u>	
Principal Clerk - Acting Town Accountant	\$6,715 + \$1,950
Senior Clerk P.T. - General Ledger Work	3,604
Senior Clerk P.T. - Bookkeeping Machine	2,530
Junior Clerk - Payroll & Billings	<u>5,165</u>
	\$19,964
<u>PROPOSED PERSONNEL - COMPLEMENT</u>	
Town Accountant	12,500
Principal Clerk	6,715
Senior Clerk (P.T.)	3,604
Senior Clerk (P.T.)	<u>2,530</u>
	\$25,349
<u>INCREASE</u>	\$ 5,385

This chart was submitted to the Finance Committee when the Selectmen submitted their proposed budget for 1973-74. The present and proposed personnel complement is as shown in the chart. We could employ a full-time Town Accountant for the cost of little over \$5,000.00 for the twelve months of 1973. This would mean transferring one clerical personnel to another division of the Town government. However, the present status is that the Finance Committee has voted to delete the funds for the Town Accountant and also delete the funds for one clerical personnel.

Mr. Taft, Chairman of the Board of Selectmen, continued the report as follows:

The one thing that we all agree on here tonight is that we should have a Town Accountant. That is the conclusion of the Committee on Town Administration, the Finance Committee and certainly the Board of Selectmen. That is the position we have been taking for some months on this issue. In fact, one of the first assignments we gave Mr. Thompson when he came on board in October was to study the matter of what we needed in the accounting organization and to find out what comparable towns were doing.

January 30, 1973

The information Mr. Thompson gathered was used to prepare a job description for the Town Accountant which was submitted to both the Committee on Town Administration and to the Finance Committee. We asked both of these committees to sit down with us and discuss these matters. Strangely enough, we received back from the Finance Committee a letter saying that it did not agree with this and that it thought a study should be done and money appropriated for that study. That is what led to this article. There was never an opportunity to discuss the matter until after positions had been taken.

We have a job to do on the Board of Selectmen, and one of them is to make sure that the Town's finances are properly managed and watched. By statute that is the job of the Town Accountant. We are now in the position of being unable to appoint a professional full-time Town Accountant. We submitted money in the budget, and the Finance Committee is going to recommend in April that it not be expended. Instead, they have come forth with the Committee on Town Administration and have asked for \$15,000.00 for a study. We think this is a very poor way to handle Town money.

First of all, not the administrative agency responsible for the Town accounting function but our advisory board would hire the consulting firm when there is nobody on board to work with that consulting firm. It disturbs me that the Finance Committee is now getting into the administrative area. Their function has always been and is properly, under the statute and tradition, to provide advice to the Town Meeting. They are the ways and means committee of the Town Meeting. Their job is not to hire a consulting firm to tell some branch of government, whether it is the School Committee, the Park and Recreation Commission or the Selectmen, how to run their business. This is being proposed here.

It is our responsibility under the statute to appoint the position. We are prepared to do it. The Committee on Town Administration commented that the result of the study would be to pay back to the Town \$5,000.00 per year so that we will have it all paid off in three years. I am looking for much more than \$5,000.00 a year savings from having a qualified full-time professional accountant in the Town of Sudbury. We have a ten million dollar operation, and we think that a qualified person can save us considerably more than \$5,000.00 a year. If he does not pay his salary back to us several times over a year, then he is not doing his job.

The Town should defeat this article tonight, and then at the April meeting provide the funding so that the Town Accountant can be hired. The job description for the Town Accountant has been approved by the Personnel Board, and we are essentially set to go, but we cannot get approval from the Finance Committee. We will ask the Town in April to approve the funds so that we can hire a professional Town Accountant and get on with this very important job.

Mr. Weinstein moved to amend the motion to change the words "Finance Committee" to "Board of Selectmen". In support of his motion he stated that he wished to separate out the question of whether or not to take advantage of a vacancy and hire a consulting firm from the question of authority. The responsibility for carrying out this task belongs in the Board of Selectmen who should be getting the advice directly and who should approve the systems design directly. The Finance Committee has an important advisory role, but the responsibility is the Board of Selectmen's.

The amendment was defeated.

The motion of the Committee on Town Administration to appropriate \$15,000.00 was defeated.

VOTED: TO ADJOURN.

The meeting adjourned at 11:46 P.M.

A true record, Attest:

Betsy M. Powers
Betsy M. Powers
Town Clerk

ANNUAL TOWN ELECTION

March 26, 1973

The Annual Town Election was held at the Peter Noyes School with the polls open from 7:00 A.M. to 8:00 P.M. There were 3096 votes cast including 51 absentee ballots (Precinct 1 - 9; Precinct 2 - 5; Precinct 3 - 15; Precinct 4 - 22). Twenty voting machines were used. The precinct results were announced by the Precinct Clerks, and the total results were announced by Town Clerk Betsey M. Powers at 10:00 P.M.

	<u>Pct. 1</u>	<u>Pct. 2</u>	<u>Pct. 3</u>	<u>Pct. 4</u>	<u>Total</u>
MODERATOR: For One Year					
Frank R. Sherman	507	656	657	727	2547
Scattering				1	1
Blanks	93	140	157	158	548
SELECTMAN: For Three Years					
John E. Taft	336	391	473	519	1719
Sheldon H. Pitchell	251	388	315	342	1296
Blanks	13	17	26	25	81
TAX COLLECTOR: For Three Years					
Isabelle K. Stone	498	645	655	760	2558
Blanks	102	151	159	126	538
ASSESSOR: For Three Years					
J. Leo Quinn	351	443	429	492	1715
Donald P. Peirce	216	318	324	354	1212
Blanks	33	35	61	40	169
CONSTABLE: For Three Years					
Francis E. White	479	604	640	716	2439
Blanks	121	192	174	170	657
GOODNOW LIBRARY TRUSTEE:					
For Three Years (Vote for Two)					
Virginia L. Howard	446	582	587	668	2283
Robert E. Stocking	339	391	392	480	1602
Blanks	415	619	649	624	2307
BOARD OF HEALTH: For Three Years					
William W. Cooper IV	485	605	609	692	2391
Scattering				1	1
Blanks	115	191	205	193	704
PLANNING BOARD: For Five Years					
Paul J. Buxbaum	229	312	332	383	1256
Edward W. Connors, Jr.	282	352	344	383	1361
Blanks	89	132	138	120	479
SUDBURY SCHOOL COMMITTEE:					
For Two Years (To Fill Vacancy)					
Mary H. D'Andrea	294	457	420	431	1602
James VonBenken	271	286	314	386	1257
Blanks	35	53	80	69	237
SUDBURY SCHOOL COMMITTEE:					
For Three Years (Vote for Two)					
Lawrence A. Ovian	331	456	479	544	1810
Alorie B. Parkhill	266	296	318	352	1232
Phyllis Prager	265	352	310	367	1294
Thomas A. Welch	208	306	319	319	1152
Blanks	130	182	202	190	704

	<u>Pct. 1</u>	<u>Pct. 2</u>	<u>Pct. 3</u>	<u>Pct. 4</u>	<u>Total</u>
BOARD OF PARK AND RECREATION					
COMMISSIONERS: For Two Years (To Fill Vacancy)					
Pasquale T. Piscitelli	447	578	579	633	2237
Blanks	153	218	235	253	859
BOARD OF PARK AND RECREATION					
COMMISSIONERS: For Three Years (Vote for Two)					
Edward P. Rawson	211	318	271	379	1179
John R. Carter	295	404	479	404	1582
Arthur A. Walker	459	533	531	636	2159
Blanks	235	337	347	353	1272
HIGHWAY COMMISSION: For Three Years (Vote for Two)					
Anthony L. Galeota, Jr.	388	481	471	566	1906
Frederick W. Welch	368	455	471	499	1793
Blanks	444	656	686	707	2493
SUDBURY HOUSING AUTHORITY: For Five Years					
Willie L. Hoover	459	609	593	681	2342
Blanks	141	187	221	205	754
LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT SCHOOL COMMITTEE: For One Year (To Fill Vacancy)					
Henry M. Morgan	432	527	547	603	2109
Blanks	168	269	267	283	987
LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT SCHOOL COMMITTEE: For Three Years (Vote for Two)					
William T. Maloney	468	585	583	648	2284
Joan W. Wofford	339	415	406	492	1652
Blanks	393	592	639	632	2256

(NOTE: Members of the Lincoln-Sudbury Regional School District School Committee were elected on an at large basis pursuant to the vote of the Special Town Meeting of October 26, 1970, under Article 1 and subsequent passage by the General Court of Chapter 20 of the Acts of 1971. The votes recorded above for this office are those cast in Sudbury only.)

A True Record, Attest:

Betsy M. Powers
Betsy M. Powers
Town Clerk

1973 FINANCE COMMITTEE REPORT

It is again time for Sudbury to establish in Annual Town Meeting the financial plan for the year. This time the "year" will last eighteen months, not merely 150% of twelve, but including two school spring periods (each 2/3 school year) and two heavy snow and heating periods. Some other Departments also have larger expenses in the spring.

The eighteen-month budget is required by State law, as a transition to the new fiscal year starting on each July first. The purpose is to bring all towns' fiscal years into agreement with the Federal, State and other governments; to permit appropriation of funds in the spring, before they're expended starting July first; and to establish one school, snow and heat year in the tax bills. Two tax payments during the year (fall and spring) should reduce the perennial need for temporary borrowing by towns in anticipation of fall tax receipts.

This year's tax bill will be large, if it must provide for eighteen months of expenses, but in this case only two-thirds of it must be paid before November to avoid the interest penalty. Some people expect the law to be changed before the tax bills are mailed this summer. We'll try to keep you informed of any changes.

The Assessors establish our local property tax rate in the summer by dividing the net Town cost of all services by the total property valuation. The cost of our services obviously increases faster than the total valuation; the tax rate continues upward. A table of your tax dollars required to pay for each service is printed inside the front cover of the Warrant (see page 35). Each \$165,000 voted adds one dollar to your tax rate - one more dollar in taxes for each \$1,000 of assessed valuation of your property.

Your Finance Committee was established as an independent board, with no operational responsibilities or political interest. We are appointed by the Moderator for three-year overlapping terms. We must be legal voters and may not hold any other Town position (except that we may be members of any Charter Commission if elected). During the year we may authorize transfers from the Reserve Fund for specific purposes in response to requests based on "extraordinary or unforeseen" requirements. Our major function is to inform and advise the Town; we are under oath to "consider all articles of any Town Meeting Warrant, and to report" our recommendations to you. We work for you. Your informed votes are our responsibility - not your highways, or your libraries. We study the budget line by line, and each Warrant article, in order to make clear recommendations to you, for your consideration when you vote at Town Meeting.

Budgets and special articles in the Warrant reflect the Town's demands for services and official estimates of their costs. Each new service is added to the base of operating costs of existing services, and increases that base for future years. Then inflation adds even more to the cost of Town operation. Several areas of the budget reflect intentions of the responsible Boards and Committees to improve services. This is a notable feature associated with new top personnel; they were selected to do a good job and they want to do just that. They bring new ideas from their former towns. Now you must determine just how much you want those improved services, by voting (or not) the dollars to support them.

Your Finance Committee has recommended specific amounts for each budget line-item. These are the amounts we think Sudbury should spend. They represent our best judgment of the need and desirability, measured against the cost and our expectation of results.

The Departments submitted requests in honest attempts to provide good services. In many cases we've recommended less, and have explained in this Warrant our major cuts. Some cuts resulted from helpful suggestions from the Departments. In other cases we've been told that some cuts will result in inadequate performance of statutory duties. Now it's up to the Town Meeting; we expect each Department to request your special consideration at Town Meeting if the recommended amount is too small.

Your vote will identify to the Departments the areas and the level of services you expect. Extra amounts from the Reserve Fund, except "for extraordinary or unforeseen expenditures", should not be granted by the Finance Committee after the Town has established a lower level of funding. The Finance Committee should not restore funds previously denied by the Town Meeting to budget line-item requests. Managers should operate within or below their appropriations.

Columns of expenses in comparable prior periods are shown in this Warrant for your comparison, as usual. This time the two prior years' expenses are not comparable periods. The proper eighteen-month period includes a calendar year plus a spring. Because we don't know the 1973 spring expenses yet, the most recent comparable period ends June 30, 1972 - two years prior to the forecast budget period.

The prior expenses shown were taken from the 1970 and 1971 Town Reports and from the June 30, 1971, and June 30, 1972, cumulative expense reports prepared by the Town Accountant.

The \$120,000 (less than 1% of appropriations) recommended for the eighteen-month Reserve Fund must accommodate valid needs that will arise as a result of trying to forecast so far into the future. This is double the traditional Reserve Fund (although the legal maximum could be \$490,000) to allow for a longer forecast over more uncertain times.

We have similarly made specific recommendations on each article in the Warrant. Funds for these articles, plus the funds voted at the Special Town Meetings in January, will influence the new tax rate, whether the funds are voted directly from taxation, from free cash, by floating municipal bonds, or from Federal Revenue Sharing. Even State or Federal aid costs us money in the form of tax bills other than the local property tax, and in the form of increased costs of goods and services we buy.

Care must be exercised in the use of free cash; it has to last for all money articles at Special Town Meetings through June 1974. There is much less free cash than usual this year; we must guard it carefully for unforeseen emergencies that could exceed the capacity of the Reserve Fund. The lower amount of free cash, coupled with the longer period it must cover, results in no transfers from free cash in our recommendations this year. Bonding should be used for only large capital expenditures, and costs nearly 30% extra in interest if carried for as little as ten years. Detailed rules apply to the appropriation of Federal Revenue Sharing funds, and we will use these funds for appropriate and authorized purposes, all to reduce the tax rate.

Although we strive for orderly and rigorous closing of the Warrant in accordance with the Bylaws, changes still occur after December 31, indicating hasty and inadequate preparation of articles by the originators. We believe that such things as equipment and land acquisition and major policy matters should be outlined as they occur during the year, providing for better discussion, evaluation and refinement of the issues by the time the Warrant closes. Less major matters may not require Town Meeting action, or they should wait for a later Town Meeting.

Unfortunately, many Warrant articles are little more than general concepts when submitted to or by the Selectmen in December, with specific development following - all the way up to the actual motion on the Town Meeting floor in April. We glean available information at our hearings, and through further direct investigation. Then we develop our written recommendations as of a February 15 press date. This year your committee has devoted near 1300 man hours in scheduled committee meetings on this and related matters. Our recommendations to you on each budget category and special article are printed in this Warrant. We hope you find them informative and useful.

Respectfully submitted,

Roger H. Bender
Donald D. Bishop, Chairman
Ronald L. Blecher
Karl E. Clough
Peter V. DeGeorge

John J. Hennessy
Frank T. LeBart
Pasquale T. Piscitelli (Res.)
Donald W. Stowbridge

IMPACT OF THE ESTIMATED 1973 TAX RATE ON YOUR WALLET

ITEM	AMOUNT	YOUR TOTAL ASSESSED VALUATION			
		\$5,000	\$10,000	\$25,000	\$50,000
ARTICLE 10 CURTIS FIELD	(PRIOR TAXES)	--	--	--	--
ARTICLE 11 NOYES FIELD	(PRIOR TAXES)	--	--	--	--
100 SCHOOLS					
SUBBURY	\$5,623,246	\$170.40	\$340.80	\$852.00	\$1,704.00
LSRHS	3,661,442	110.95	221.89	554.72	1,109.45
MMRVTHS	121,854	3.96	7.38	18.45	36.90
200 DEBT	914,784	27.72	55.44	138.60	277.20
300 PROTECTION	1,236,972	37.48	74.96	187.40	374.80
400 HIGHWAY	1,106,000	33.52	67.03	167.58	335.15
500 GOVERNMENT	520,027	15.76	31.51	78.78	157.55
600 LIBRARY	122,259	3.70	7.40	18.50	37.00
700 PARK AND RECREATION	128,400	3.89	7.78	19.45	38.90
800 HEALTH	86,274	2.61	5.22	13.05	26.10
900 VETERANS	17,350	.52	1.05	2.62	5.25
950 UNCLASSIFIED	421,125	12.76	25.52	63.80	127.60
ARTICLE 14 DRAINAGE PLAN	40,000	1.21	2.42	6.05	12.10
ARTICLE 20 HAYNES LAND	CONS. FUND	--	--	--	--
ARTICLE 21 MORSE RD. LAND	CONS. FUND	--	--	--	--
ARTICLE 22 SWIM POOL PLANS	7,000	.21	.42	1.05	2.10
ARTICLE 23 MINIBIKES	DISAPPROVE	--	--	--	--
ARTICLE 24 UNPAID BILLS	NONE	--	--	--	--
ARTICLE 27 SELL OLIVER LAND	(30,000)	(.90)	(1.80)	(4.50)	(9.00)
ARTICLE 32 WALKWAY LAND	(PRIOR TAXES)	--	--	--	--
ARTICLE 33 BUILD WALKWAYS	50,000	1.51	3.03	7.58	15.15
ARTICLE 34 PLAN WALKWAYS	3,500	.10	.21	.52	1.05
ARTICLE 38 UNDERGROUND WIRES	UNKNOWN	?	?	?	?
ARTICLE 40 OLD LANCASTER ROAD	80,000	2.42	4.84	12.10	24.20
ARTICLE 41 PEAKHAM ROAD	6,000	.25	.48	1.20	2.40
ARTICLE 44 REGIONAL PLANS	400	--	--	--	--
ARTICLE 46 LSRHS DRAINAGE	14,000	.42	.84	2.10	4.20
ARTICLES VOTED IN JANUARY	410,485	12.44	24.88	62.20	124.40
EST. ASSESSMENTS	841,382	25.49	50.99	127.47	254.95
LESS EST. USUAL RECEIPTS	(3,800,000)	(115.15)	(230.30)	(575.75)	(1,151.50)
LESS FEDERAL REVENUE SHARING	(310,000)	(9.40)	(18.79)	(46.97)	(93.95)
TOTAL TAX BILL	\$11,302,500	\$342.50	\$685.00	\$1,712.50	\$3,425.00

ESTIMATED SUDBURY 1973-4 TAX RATE
(Prepared by the Finance Committee)

DEPARTMENT	18 MONTH EXPENSES 1971-2	INCREASE	% INCREASE	18 MONTH RECOMMENDED 1973-4	% OF TOTAL 1973-4
SCHOOLS					
Sudbury	\$4,455,939	\$1,167,307	26.2	\$5,623,246	40.3
LSRHS	3,064,100	597,342	19.5	3,661,442	26.2
MMRVTHS	7,853	114,001	1452.	121,854	.9
DEBT	948,524	- 33,740	- 3.6	914,784	6.6
PROTECTION	934,449	302,523	32.4	1,236,972	8.9
HIGHWAY	794,378	311,622	39.2	1,106,000	7.9
GOVERNMENT	383,151	136,876	35.7	520,027	3.7
LIBRARY	100,293	21,966	21.8	122,259	.9
PARK AND RECREATION	85,954	42,446	49.4	128,400	.9
HEALTH	59,390	26,884	45.4	86,274	.6
VETERANS	9,173	8,177	89.2	17,350	.1
UNCLASSIFIED	<u>275,758</u>	<u>145,367</u>	<u>52.8</u>	<u>421,125</u>	<u>3.0</u>
	\$11,118,962	\$2,840,771	25.6	\$13,959,733	100.0
Special Articles Recommended				200,900	
Special Articles Voted in January				<u>410,485</u>	
TOTAL APPROPRIATIONS				\$14,571,118	
Estimated Assessments and Overlay				<u>841,382</u>	
TOTAL TAX LIABILITY				\$15,412,500	
Less Estimated Usual Receipts (State, Federal and Special)				3,800,000	
Less Federal Revenue Sharing Used to Reduce Taxes				310,000	
Less Available Funds (Prior Receipts)				<u>--</u>	
TOTAL TO BE RAISED BY TAXATION				\$11,302,500	
Tax Rate Based on \$165,000,000 Assessed Valuation					\$68.50
Equivalent Tax Rate for the Taxes Due Paid Before November, 1973					\$45.67

PROCEEDINGS

ANNUAL TOWN MEETING

April 2, 1973

The Moderator called the meeting to order at 8:00 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He announced that a quorum was present.

He recognized the Reverend Richard M. Spierling, Minister of the United Presbyterian Church of Sudbury for the invocation.

The Special Chorus of the Lincoln-Sudbury Regional High School then sang the National Anthem.

The Moderator announced that the amount of free cash as certified was \$201,684.00. The tax collections on account of prior years increased that figure so that the total amount of available funds was \$396,955.81.

He announced that he had examined the call of the meeting and the officer's return of service and had found them to be in order.

UNANIMOUSLY VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING AND THE OFFICER'S RETURN OF SERVICE AND TO WAIVE THE READING OF THE SEPARATE ARTICLES OF THE WARRANT.

Upon the request of the Moderator, unanimous consent was given that Mr. Nicholas Zachella of Framingham be allowed to sit in the hall and address the meeting on Article 23.

The Moderator announced that the Consent Calendar had been distributed and that it would be called tomorrow night.

ARTICLE 1: To see if the Town will vote to hear, consider, and accept the reports of the Town boards, commissions, officers and committees as printed in the 1972 Town Report or as otherwise presented, or act on anything relative thereto.
Submitted by the Board of Selectmen.

Preliminary Report of the Finance Committee: (Mr. Donald D. Bishop and Mr. Frank T. LeBart)

The table inside the front cover of the Warrant (see page 35) describes the expected cost to each taxpayer for the eighteen-month fiscal year, which we will establish here in Town Meeting. The table shows our expected costs for the Town of Sudbury for the period ending June 30, 1974. The actual tax bills to be paid in October of 1973 will be two-thirds of the amount shown in that table.

In addition, the Warrant indicates an expectation that there will be no use of free cash. We do plan to use \$170,000.00, about \$1.00 on the tax rate, of free cash which will have an effect of reducing the tax rate. It does not necessarily change the estimated tax rate shown in the Warrant.

The pattern of tax bills during this eighteen-month period ending June, 1974, has been clarified by the State legislature since the Warrant was printed. In early March, the law was changed. The Assessors will calculate our new tax rate this summer, and the Tax Collector will distribute bills which must be paid before November, the same as always in the past. These bills will be based on an equivalent tax rate of near \$46.00. That is about 6% above last year's tax bills.

Taxes for the last six months of this eighteen-month period will provide the balance of the funds required. Early in 1974, the Assessors will calculate a new tax rate to collect that one-third of money which we will be raising in this Town Meeting. The calculation will be based on the valuation of property in Sudbury as of January 1, 1974. The spring 1974 taxes will be a little less than one-half the taxes that we will pay in October of 1973. The Collector will distribute the spring tax bills, and they must be paid before May, 1974.

In future years, two tax bills must be paid each year. Each bill will cover about one-half of the year's expenses for the Town. To avoid payment of interest on delinquent taxes, the bills must be paid before November and before May each year.

April 2, 1973

CHART A

PROPERTY TAXES

	Massachusetts		Sudbury	
	1971	1972	1971	1972
TAX COLLECTION	\$1,851	\$2,050	\$5,518	\$6,532
	+10.8%		+18.4%	
TAX RATE	\$59.10	\$60.40	\$39.00	\$43.50
	+ 2.2%		+11.5%	
PROPERTY TAX PER CAPITA		\$353.		\$453.

Taxes in Sudbury continue to increase. This chart compares an average of Massachusetts and the known figures for Sudbury. This problem is not unique to Sudbury. The 351 Massachusetts cities and towns levied two billion dollars in property taxes in 1972. That is up 10.8% from 1971. The increase in Sudbury's tax levy was 18.4%. We went up to six and a half million dollars. This was an 11.2% increase in the tax rate because the valuation in the Town increased but not fast enough. The average tax rate for Massachusetts went up 2.2% while Sudbury's went from \$39.00 to \$43.50.

Massachusetts is far the highest property tax state per capita. The latest records show California a far second, and we have gone beyond in the intervening time since the last records are available.

Where the average property tax per capita was \$353 in 1972 over the state, it was \$453 for Sudbury in 1972.

CHART B

1972 PROPERTY TAX RATES

ADJUSTED TO COMMON EQUIVALENT BASIS

<u>NEARBY TOWNS</u>		<u>TEN COMPARABLE HIGH SCHOOLS</u>	
Marlborough	\$73.90	Newton	\$74.90
Stow	57.60	Winchester	56.50
Hudson	56.60	Lexington	54.90
Wayland	53.90	Wayland	53.90
Framingham	50.80	Framingham	50.80
Maynard	49.30	Carlisle	49.20
Lincoln	46.40	Lincoln	46.40
Concord	46.00	Concord	46.00
Wellesley	43.80	Bedford	45.90
Sudbury	43.50	Sudbury	43.50
Dover	36.00	Belmont	43.40
Weston	34.10	Needham	39.90
		High	\$166.10
		Average	60.40
		Low	9.30
	Massachusetts		

On the other hand, a table of 1972 tax rates adjusted to an equivalent basis by the Massachusetts Taxpayers' Foundation, shows that our tax rate is competitive. The chart on the left shows Sudbury is third from the bottom. The top one is over \$70 in Marlborough, and the bottom one is Weston at around \$34.

April 2, 1973

The list of towns on the right are the ten high schools that the School Committee, the Finance Committee and the teachers' union have agreed are comparable towns for negotiation purposes. Again Sudbury is third from the bottom.

The suburbs in Massachusetts have a tough time providing the services demanded, but among the suburbs, Sudbury does rather well.

We should watch carefully what we ask for and what we vote in this town meeting.

Your Finance Committee was established as an independent board with no operational responsibilities or political interest. We must be legal voters, and we may not hold any other Town position. During the year, we may authorize transfers from the Reserve Fund for specific purposes in response to requests based on extraordinary or unforeseen requirements.

Our major function is to inform and advise the Town. We are under oath to consider all articles of any town meeting warrant and to report our recommendations to you. We work for you and for no one else. Your informed votes are our responsibilities, not your highways or your libraries. We study the budget line by line and each Warrant article in an attempt to make clear recommendations to you for your consideration when you vote here at town meeting.

As you know, our printed recommendations in the Warrant were made as of our press day of February 15. Some of those comments may require amplification, clarification or repetition. In some cases, new information has been discovered since our press date. For these reasons, we feel it necessary to report orally on several of the articles; but to expedite town meeting, we plan to limit our comments to those few.

We solicit your suggestions on any aspect of any article. We don't want to waste your time. We do want to fulfill our responsibility to you.

Mr. Frank T. LeBart then continued the Preliminary Report of the Finance Committee by giving a status report on the five-year planning project as follows:

The population of Sudbury has approximately doubled since 1960. Planning studies indicate that Sudbury will increase from its present population of approximately 14,500 to nearly 20,000 by 1980 - only seven short years. Longer range forecasts suggest the Town's population could double or triple, based on present zoning, before reaching maturity.

This population growth will result in fundamental economic, social, political and ecological changes. The semi-rural, historic character of Sudbury is threatened and could be impaired or destroyed.

This population growth will affect school enrollments, traffic, parks and recreational facilities, library, conservation, planning, fire and police and other functions and services. It will have a major impact on taxes and fiscal policies.

All Town officials will be faced with challenging problems and opportunities during the years ahead.

Accordingly, in August of this past year, the Finance Committee, with the full support and cooperation of the Board of Selectmen, distributed a memorandum to all Town boards, committees, commissions and departments requesting a five-year plan. We asked for: 1. A five-year forecast of requirements for: (a) capital expenditures; (b) personnel; (c) operating costs; 2. A brief statement of problems and opportunities anticipated during the next five years; and 3. A brief statement of five-year objectives and strategies.

We recognized that this would represent considerable additional work by all Town officials, including, of course, the Finance Committee. We proposed this approach because we felt that increased emphasis on planning is of vital importance to the Town.

We are pleased to report that all of the key officials involved have cooperated and have submitted plans as requested. A total of twenty plans were received. Since this is the first effort of its kind for the Town of Sudbury, it is not surprising that the results are of uneven quality and the material was received in many forms and formats.

Consequently, the Finance Committee has decided that it is desirable to recycle the reports to request additional information where required and to request that the reports be prepared in conformance with a common format.

When the new drafts are received, we then will distribute a full set of plans to all Town officials so that improved coordination between and among all boards, committees, commissions, and departments can be accomplished. Copies of the final report will also be made available to the press and interested citizens.

April 2, 1973

Without attempting to summarize all of the points emerging from the pages and pages of reports, we would like to share with you a few of the key observations made by some of the Town officials.

1. The Lincoln-Sudbury School Committee has concluded that the present regional school building has, for a variety of reasons, reached its maximum desirable size. Any major increase in the number of students, which we emphasize is not anticipated during this five year forecast, would require a new site and a new high school building. This has obvious and significant implications for land use/land acquisition policies.
2. You are already familiar with the need for a combined fire and police headquarters which was considered at the Special Town Meeting. In addition, the police foresee a need for trained investigators and technicians to deal with the increasing problem of breaking and entering.
3. The Conservation Commission projects a continuing need for conservation land acquisition and protection. It also anticipates a growing need for managing and utilizing the land that we now have.
4. The Highway Commission foresees the need for major programs to improve the base, the drainage and design of many of the roads and streets in Sudbury.
5. The Board of Selectmen point out that there are fifty-one elected officials and about one hundred appointed committee and commission members who are managing the Town's affairs. They go on to say "We need to re-organize and consolidate our Town functions so that we continue to attract capable citizens to manage our government and at the same time provide the staff necessary to efficiently provide Town services". They foresee many of the key issues and problems reported by the other boards and a need for effective coordination to find appropriate solutions.
6. The Planning Board members state frankly that their day-to-day responsibilities make it impossible for them to do any planning which, after all, is their most important function. They indicate a need for an updated master plan and improved methods for handling sub-division control and zoning matters.
7. While not submitted as a formal five-year plan, the report prepared by the Bicentennial Commission anticipates many problems and opportunities involved in the Bicentennial Celebration of 1975-76.
8. The Park and Recreation Committee foresees significant future requirements for land, facilities, equipment, and personnel. They recommend that the present trend towards putting recreational programs on a self-supporting basis through a fee system be continued.
9. The Board of Health outlines, in an excellent report, their problems, opportunities, objectives and strategies with regard to communicable disease control, health guidance, waste disposal, food services and environmental health. The problems they anticipate in the waste disposal area are perhaps the most significant. As the Board of Health states it in its report: "We see solid waste and sewage disposal as the two most pressing problems facing us. The problem goes far beyond just doing what we have been doing over again on a larger scale. The present methods of disposal for solid and liquid wastes need to be examined in the light of advanced technology and the growth of the Town. A conscious evaluation and selection of alternatives for the future must be made. Background planning for this must be started now. Apartment or small lot zoning could cause the waste disposal problem to become critical very rapidly as could further commercial and/or industrial development".

The Board of Health anticipates expenditures in a range of \$200-500,000 for a new solid waste disposal facilities for 1977-78.

Based on the five-year plans and our own study and analysis, the Finance Committee considers that the following are the critical issues facing the Town during the next five to ten years.

1. Land Management and Planning -- The key issue, as we see it, is the need for Sudbury to take a more aggressive approach to planning and land management. We need a comprehensive plan designed to influence the Town's growth in a positive manner.

April 2, 1973

2. Economics (Taxes and Fiscal Policy) -- As never before in its history, the Town of Sudbury must give careful thought to the allocation of limited community resources in a way designed to maintain and create the kind of town that we want.
3. Town Government and Administration -- We must simplify the structure of our Town Government and must achieve improved coordination, efficiency and effectiveness without impairing citizen interest and participation.
4. Regional Considerations -- As an aspect of the Town's overall planning, we must be increasingly aware of the impact of regional developments. High among these concerns are possible regional approaches to solid waste disposal and the question of mass transit.

This initial planning effort by the Finance Committee in cooperation with the other boards, commissions, and committees is only a beginning. We hope this will continue as an annual process.

We hope for continuing and coordinated efforts by all the boards and committees and improved mutual understanding of each other's problems. We need a consensus on such basic factors as housing, population and school growth, and agreement on where we are headed and how we will get there. Our first planning cycle provided a preliminary but valuable perspective for evaluating the budget requests submitted by the departments. We hope future studies will be even more meaningful and useful.

The Moderator then stated that it has become traditional to give the honor of making the main motion under Article 1 to someone who is leaving the Town government after a period of distinguished service. The person I am about to recognize is one of those who has made this system of government by volunteers work; expecting no pay and receiving none, expecting no glory and receiving none, expecting no thanks and far too frequently receiving none. This is our way of thanking him for seven years of service on the Planning Board and several years of service on the Board of Appeals.

The Moderator recognized Mr. Richard H. Davison who made the main motion under Article 1.

UNANIMOUSLY VOTED: THAT THE TOWN ACCEPT THE REPORTS OF THE TOWN BOARDS, COMMISSIONS, OFFICERS AND COMMITTEES AS PRINTED IN THE 1972 TOWN REPORT SUBJECT TO THE CORRECTION OF ERRORS WHEN AND IF FOUND, AND TO CORRECT A PRINTING ERROR BY DELETING THE NAME OF FORREST D. BRADSHAW ON PAGE 126 OF THE 1972 ANNUAL TOWN REPORT.

ARTICLE 2: To see if the Town will vote to amend Article XI of the Town Bylaws, entitled: "The Personnel Administration Plan", by striking out the Personnel Classification Plan and Salary Schedule therein and by replacing it with the following:

Bylaw:
Salary Plan

Art. XI

CLASSIFICATION PLAN AND SALARY SCHEDULE

CLASSIFICATION	HRS	START	STEP 1	STEP 2	STEP 3	STEP 4
	PER WEEK					
<u>CLERICAL</u>						
<u>ANNUALLY RATED</u>						
Administrative Secretary	35	\$ 7,273	\$ 7,483	\$ 7,695	\$ 7,909	\$ 8,120
Assistant to Town Clerk	35	7,273	7,483	7,695	7,909	8,120
Principal Clerk	35	6,479	6,676	6,910	7,084	7,280
Senior Clerk	35	5,827	6,009	6,265	6,398	6,592
Junior Clerk	35	5,107	5,301	5,484	5,678	5,855
<u>HOURLY RATED</u>						
Senior Part-time Clerk		2.99	3.09	3.21	3.32	3.46
Junior Part-time Clerk		2.36	2.46	2.55	2.64	2.74
<u>FIRE DEPARTMENT</u>						
<u>ANNUALLY RATED</u>						
Fire Chief		INDIVIDUALLY RATED - BY STATE LAW 1.8 RATIO = \$18,146				
Fire Captain	42	\$11,229	\$11,510	\$11,798	\$12,085	\$12,400
Fire Fighter	42	9,128	9,358	9,593	9,824	10,081
<u>SINGLE RATE</u>						
Call Fire Fighter		\$44.31 per year and \$4.26 per hour				
Shift Replacement						
Fire Fighter		10 hour shift - \$33.76				
Fire Fighter		14 hour shift - \$46.42				

April 2, 1973

CLASSIFICATION	HRS PER WEEK	START	STEP 1	STEP 2	STEP 3	STEP 4
POLICE DEPARTMENT						
<u>ANNUALLY RATED</u>						
Police Chief		INDIVIDUALLY RATED - BY STATE LAW			1.8 RATIO = \$18,689	
Sergeant	37 1/3	\$11,096	\$11,376	\$11,667	\$11,952	\$12,208
Patrolman	37 1/3	9,436	9,675	9,922	10,164	10,383
<u>SINGLE RATE</u>						
Administrative Assistant				\$ 600	per year	
Fingerprint Officer				\$ 600	per year	
Juvenile Officer				\$ 300	per year	
Safety Officer				\$ 300	per year	
Provisional Patrolman (Temporary Civil Service)				\$ 8,120	per year	
Police Woman (School Traffic Duty)				\$ 34.90	per week	
Police Matron				\$ 2.88	per hour	
HIGHWAY DEPARTMENT						
<u>ANNUALLY RATED</u>						
Highway Superintendent		INDIVIDUALLY RATED - MAXIMUM			\$18,000	
Foreman - Highway	45	\$10,490	\$10,769	\$11,050	\$11,349	\$11,628
Foreman - Tree & Cemetery	45	10,490	10,769	11,050	11,349	11,628
<u>HOURLY RATED</u>						
Mechanic	45	3.97	4.16	4.35	4.55	4.73
Heavy Equipment Operator	45	3.63	3.79	3.96	4.08	4.26
Tree Surgeon	45	3.63	3.79	3.96	4.08	4.26
Truck and/or Light Equipment Operator	45	3.32	3.46	3.60	3.75	3.86
Tree Climber	45	3.32	3.46	3.60	3.75	3.86
Laborer (Heavy)	45	3.01	3.11	3.24	3.37	3.49
Laborer (Light)	45	2.38	2.47	2.57	2.67	2.79
LIBRARY						
<u>ANNUALLY RATED</u>						
Library Director		INDIVIDUALLY RATED - MAXIMUM			\$12,000	
Children's Librarian		INDIVIDUALLY RATED - MAXIMUM			\$ 7,273	
Librarian Assistant	35	\$ 5,827	\$ 6,009	\$ 6,265	\$ 6,398	\$ 6,592
<u>HOURLY RATED</u>						
Librarian Assistant (Part-time)		2.98	3.09	3.20	3.33	3.46
Junior Librarian Assistant		2.05	2.18	2.26	2.36	2.44
PARK & RECREATION DEPARTMENT						
<u>HOURLY RATED</u>						
Assistant Recreation Director (Swimming)		3.32	3.46	3.60	3.75	3.86
Recreation Maintenance Supervisor		3.32	3.46	3.60	3.75	3.86
Assistant Recreation Director (Playground)		3.05	3.17	3.30	3.44	3.54
College Work Study (Counselor)		2.74	2.85	2.96	3.09	3.22
Swimming Instructor		2.74	2.85	2.96	3.09	3.22
Playground Supervisor		2.46	2.55	2.64	2.77	2.83
Assistant Swimming Instructor		2.18	2.26	2.36	2.44	2.55
Playground Leader		2.18	2.26	2.36	2.44	2.55
Wading Pool Leader		2.18	2.26	2.36	2.44	2.55
<u>SINGLE RATE</u>						
Recreation Director				\$ 4,200	per year	
TOWN ADMINISTRATION						
<u>ANNUALLY RATED</u>						
Executive Secretary		INDIVIDUALLY RATED - MAXIMUM			\$21,000	
Town Accountant		INDIVIDUALLY RATED - MAXIMUM			\$13,000	
Town Engineer/Surveyor		INDIVIDUALLY RATED - MAXIMUM			\$17,408	
Building Inspector & Zoning Enforcement Agent		INDIVIDUALLY RATED - MAXIMUM			\$14,243	
Director of Health		INDIVIDUALLY RATED - MAXIMUM			\$16,000	
Senior Engineering Aide	40	\$ 9,299	\$ 9,537	\$ 9,778	\$10,016	\$10,262
Building Services Coordinator	40	8,724	8,945	9,167	9,390	9,624
Assistant Dog Officer		6,479	6,676	6,910	7,084	7,280
<u>HOURLY RATED</u>						
Engineering Aide		3.71	3.83	3.94	4.07	4.20
Junior Engineering Aide		2.98	3.09	3.20	3.33	3.46
Custodian		2.98	3.09	3.20	3.33	3.46
Custodian (Part-time)		2.36	2.46	2.55	2.64	2.77
Student Engineering Aide		2.36	2.46	2.55	2.64	2.77

April 2, 1973

CLASSIFICATION	HRS	START	STEP 1	STEP 2	STEP 3	STEP 4
	PER WEEK					
<u>TOWN ADMINISTRATION (Cont.)</u>						
<u>SINGLE RATE SCHEDULE</u>						
Veterans Agent & Director		\$ 1,319 per year				
Animal Inspector		\$ 380 per year				
Custodians of Voting Machines		\$ 3.60 per hour				
Census Taker		\$ 2.90 per hour				
Election Warden		\$ 2.90 per hour				
Deputy Election Warden		\$ 2.90 per hour				
Election Clerk		\$ 2.90 per hour				
Deputy Election Clerk		\$ 2.90 per hour				
Election Officers & Tellers		\$ 2.76 per hour				
Plumbing Inspector		75% of established permit fees				

and to change the paragraph at the end of the said schedule to read as follows:

"The above annual and hourly rates are based on department average weekly work schedules as follows: Library, 35 hours; Clerical Staff, 35 hours; Fire Department, 42 hours; Highway Department, 45 hours; Police Department, 37 1/3 hours; all others, 40 hours.

Overtime shall be paid at the applicable rate of time and one-half for all hours worked in the Fire and Police Departments in excess of their respective normally scheduled work week; in the Highway Department in excess of 45 hours in any work week, and in addition to holiday pay for call-in work on Thanksgiving, Christmas and New Year's Day; and all other departments in excess of 40 hours in any work week; when such additional work time is directed by the department supervisor. The overtime rate of time and one-half shall be computed upon the employee's base salary, which base salary shall not include longevity, career incentive, overtime or any other benefit. In the Highway Department, when overtime work is required on recall for emergencies, the order of recall shall relate to seniority by qualification. In the Police Department, any officer appearing in court on a criminal or civil matter representing the Sudbury Police Department will during off duty time, be paid court time at the applicable rate of time and one-half (1½), with a three (3) hour minimum for such appearance.

Longevity shall be paid to all permanent full-time Town employees, except individually rated positions, having served continuously as an employee of the Town as follows: after six (6) years, an additional one and one-half per cent (1½%); after ten (10) years, an additional one per cent (1%), and after fifteen (15) years an additional one per cent (1%).";

or act on anything relative thereto.

Submitted by the Personnel Board.

Personnel Board Report: (Mr. Bruce Ostar)

The salary schedule and classification plan as presented in Article 2 represents the Personnel Board's proposed salaries for the period 1 May 1973 to 30 June 1974, a period of fourteen months. The salary schedule indicates a 5½% across the board increase for all Town employees and is the result of negotiations with recognized bargaining units.

The Fire Chief's and Police Chief's salaries are prescribed by a formula in State statutes. The number of personnel in each department dictates a factor of 1.8 times Step 4 of the Firefighters' and Patrolmen's positions. The maximum salary for individually rated positions has been adjusted to reflect the broad requirements, responsibility and motivation necessary for these management positions.

The salaries presented here are realistic and competitive in the Sudbury area.

The wording describing the basis for calculating overtime pay has been clarified. Base salary is that rate in the salary schedule voted and approved by Town Meeting and does not include longevity, incentive or other monetary benefits.

The Personnel Board's proposals for this year are a 5½% increase and vacation improvements.

April 2, 1973

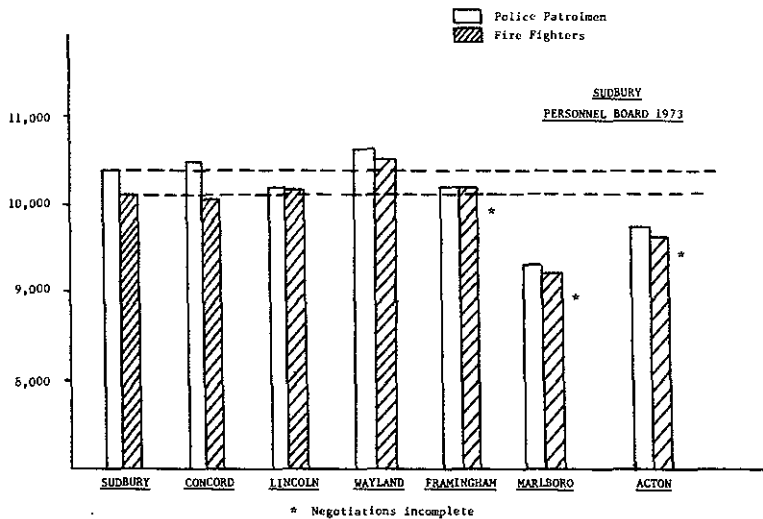
CHART C

1973 APPROVED NEGOTIATIONS

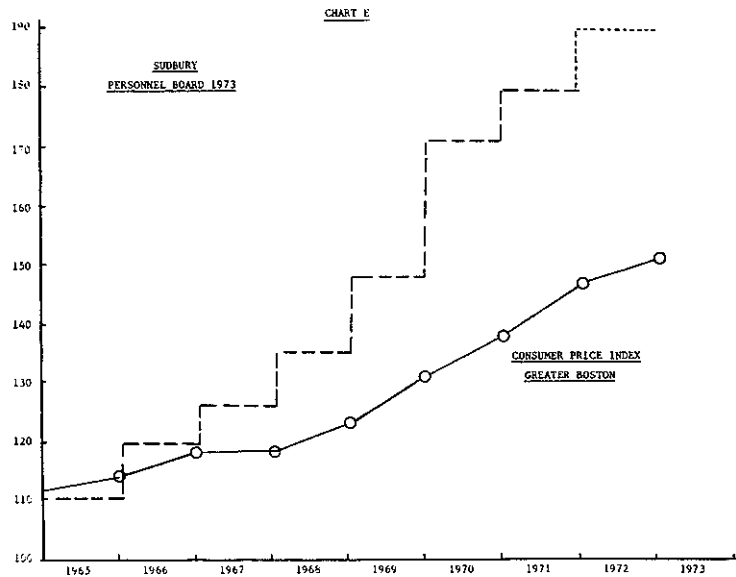
SUDBURY	5.5 PLUS VACATION BENEFITS
AMESBURY	5.5 FOR 18 MONTHS (JUNE '74)
AMHERST	4
BURLINGTON	5.5 FOR 18 MONTHS
CHELMSFORD	5.5 PLUS \$4.00/WEEK COST OF LIVING
CONCORD	4
DUXBURY	5 2 FOR FIRST 6 MONTHS OF '74
FRANKLIN	5 POLICE AND FIRE 5 FOR CLERICAL NOT YET APPROVED
KINGSTON	5.5 2.75 FOR FIRST 6 MONTHS OF '74
LINCOLN	3.5 3.5 FOR FIRST 6 MONTHS OF '74
LUNENBURG	5 4 AFTER APRIL '74
MANCHESTER	4
MARLBORO	IN PROGRESS RECOMMENDING 4.5
MILTON	3 FIRST 6 MONTHS '73 2 LAST 6 MONTHS 2 FIRST 6 MONTHS '74
NATICK	IN PROGRESS RECOMMENDING 3.9
NEEDHAM	\$400.00/YEAR FOR '73 AND '74
NORTHBRIIDGE	5.5
SHREWSBURY	4.5
WARE	\$3.00/WEEK STARTING APRIL 1 \$2.00/WEEK FIRST 6 MONTHS '74
WAYLAND	5.5 WATER AND FIRE

These are the salary adjustments in various neighboring and contiguous towns, or those that are somewhat equivalent to Sudbury. There are salary ranges from 4½ to 5%. The eighteen-month period in some cases has been divided up.

CHART D
ANNUAL SALARY COMPARISONS



This graph represents Sudbury's position as of now with our neighboring towns. This is for Patrolmen and Firefighters. The other members of the Town's work force are in relatively the same positions.



This is a salary growth curve for the Police Sergeants and Fire Captains over the year.

The Board recommends your approval of Article 2.

Finance Committee Report: Recommend approval of this standard implementation of the results of recent negotiations. \$75,358 to support the proposed salary increases for all departments is included in our budget recommendations.

While we endorse the move to improve the caliber and effectiveness of the Executive Secretary and Town Accountant positions, the Town should be aware of the increased costs involved, in actual wages paid:

	<u>1970</u>	<u>1971</u>	<u>1972</u>	<u>1973</u>
Executive Secretary	\$14,900	\$16,400	\$15,200	\$19,800
Town Accountant	(Positions Combined)			12,500*
Total	\$14,900	\$16,400	\$15,200#	\$32,300

* Minimum annual salary recommended by the Board of Selectmen
 # Office vacant in September

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 2 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

VOTED: IN THE WORDS OF THE ARTICLE.

April 2, 1973

ARTICLE 3: To see if the Town will vote to amend Article XI of the Town Bylaws, entitled: "The Personnel Administration Plan", as follows:

Personnel
Bylaw:
Employee
Benefits

Art. XI

- A. By adding at the end of Section 6 a new sentence to read as follows:
"Any employee who is asked to work in a higher classification, except during a training period, will be paid all hours worked in said classification at the appropriate classification rate.";
- B. By amending Section 7, subsection (1) Holidays with Pay, by striking out the fifth sentence in the fourth paragraph, which reads, "For permanent full-time Fire Department employees, the meaning of a day off shall be that day on a day shift only and cannot be taken on a night shift.", and by replacing it with the following:
"Time off in lieu of holiday pay shall be based on 10-hour shifts; therefor, when taking a night shift off, four (4) additional hours would be deducted from the employee's holiday time.";
- C. By amending Section 7, subsection (2) Sick Leave, by adding at the end of the last paragraph the following:
"For every week an employee receives workmen's compensation benefits, he shall be entitled to 1½ days of available sick leave, not to exceed his regular pay nor his sick leave entitlement.";
- D. By amending Section 7, subsection (3) Vacation, by striking out that portion of subsection (3) which says, "1 through 9 years", and by substituting therefor, "1 through 6 years"; by striking out that portion which says, "10 through 14 years", and by substituting therefor, "7 through 12 years"; by striking out that portion which says, "15th year and over", and substituting therefor, "13th year and over";
- E. By amending Section 7, subsection (8) Police and Fire Career Career Incentive Plan, by adding in the last sentence of the second paragraph, between the words "institution" and "accredited" the words "such as and including those", so that the sentence reads as follows:
"All semester credits and degrees shall be earned in an educational institution such as and including those accredited by the New England Association of Colleges and Secondary Schools, or by the Board of Higher Education.";
and by adding the following sentence at the end of subsection (8):
"The intent of this clause is not to deprive employees of worthy courses which may be given in schools not accredited, and therefor, exceptions may be made upon good cause shown and subsequent approval by the Personnel Board. In any event, all courses and classes referred to in the above clause shall require prior approval by the Personnel Board.";
- F. By amending Section 8, subsection (1), by adding in the second sentence, after the word "establish", the words "and promulgate", so that the first part of the sentence reads as follows:
"It may establish and promulgate for this purpose such policies..." etc.;
- G. By amending Section 8, subsection (6), to read as follows:
"(6) Notwithstanding provisions of Sections (4) and (5) that might be construed to the contrary, the Board may authorize an entrance rate higher than the minimum rate for a position. The Board shall consider the recommendation of a department head or other administrative authority, supported by evidence of exceptional circumstances satisfactory to the Board. The Board may make such other variances from the salary plan as it considers necessary for the proper functioning of the services of the Town.";

or act on anything relative thereto.

Submitted by the Personnel Board.

April 2, 1973

Personnel Board Report: (Mr. Bruce Ostar) The proposed amendments to Article XI, Sections 6, 7, and 8 of the Town Bylaws, Personnel Administration Plan, are the results of collective bargaining agreements in areas of prior misunderstanding, and clarification of the language to facilitate the implementation of policies. Again the Personnel Board recommends your approval.

Finance Committee Report: Recommend approval of this standard implementation of the results of recent negotiations. Language is improved to clarify existing practices. \$7,200 to support the proposed vacation increase for all departments is included in our budget recommendations.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 3 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

VOTED: THAT THE TOWN AMEND ARTICLE XI OF THE TOWN BYLAWS, ENTITLED: "THE PERSONNEL ADMINISTRATION PLAN", AS SET FORTH IN ARTICLE 3 IN THE WARRANT FOR THIS MEETING WITH THE FOLLOWING CORRECTIONS:

- 1) THE "THEREFOR" IN PARAGRAPH B SHALL BE CHANGED TO "THEREFORE";
- 2) THE "THEREFOR" IN THE AMENDMENT OF SUBSECTION (8) IN PARAGRAPH E. SHALL BE CHANGED TO "THEREFORE";
- 3) THE PARENTHESES AROUND 4 AND 5 IN PARAGRAPH G. SHALL BE DELETED;

UNDER SECTION 7, INCIDENTAL BENEFITS, IN THE SECOND PARAGRAPH OF SUBSECTION (1) AFTER THE FIRST LINE OF THE SECOND PARAGRAPH, ADD, "EACH PERMANENT FULL-TIME POLICE DEPARTMENT EMPLOYEE'S HOLIDAY PAY SHALL BE AN AMOUNT EQUAL TO ONE DAY'S PAY AT SAID PERMANENT FULL-TIME EMPLOYEE'S HOURLY RATE"; AND IN THE THIRD PARAGRAPH OF SUBSECTION (1) AFTER "...IN THE FOLLOWING MANNER", STRIKE OUT THE REMAINDER OF THE SENTENCE AND SUBSTITUTE THE FOLLOWING: "AN INDIVIDUAL HOLIDAY OR AN ACCUMULATION OF ANY NUMBER OF HOLIDAYS SHALL BE PAID TO SAID MEMBER UPON REQUEST IN ANY PAY PERIOD FOLLOWING THE HOLIDAY."

ARTICLE 4: To see if the Town will vote to amend Article XI, Section 7, item 3, Vacation, paragraph 2 thereof, to read as follows:

Police Vacations "After the first year of employment, vacation entitlement shall be based on the years of continuous service completed during that calendar year as follows:

Art. XI

<u>Calendar Years of Continuous Service</u>	<u>Calendar Year Paid Vacation Entitlement</u>
1 thru 5 years	2 weeks
6 thru 10 years	3 weeks
11 years and over	4 weeks"

or act on anything relative thereto.

Submitted by Petition.

Finance Committee Report: Collective bargaining with the Town Negotiating Committee is the proper way to settle these issues. Benefits equivalent to those provided for other departments are included in our budget recommendations for the Police Department. Recommend disapproval of Articles 4 through 8.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 4 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

Upon a motion made by Officer Robert L. Wenham, representing the Sudbury Police Association, it was

VOTED: INDEFINITE POSTPONEMENT OF ARTICLES 4, 5, 6, 7, AND 8.

April 2, 1973

ARTICLE 5: To see if the Town will vote to amend Article XI, The Personnel Administration Plan, Classification Plan and Salary Schedule thereof, by changing paragraph 3 therein to read:

Police
Longevity

Art. XI

"Longevity shall be paid to all permanent full-time employees except for members of the Police Department as follows: after six (6) years, an additional one and one-half (1½%) per cent, after ten (10) years, an additional one (1%) per cent, and after fifteen (15) years an additional one (1%) per cent. Longevity to all permanent full-time employees of the Police Department, except individually rated positions, having served continuously as an employee of the Police Department shall be paid as follows: after six (6) years, an additional two (2%) per cent, after ten (10) years, an additional three (3%) per cent, and after fifteen (15) years, an additional four (4%) per cent.",

or act on anything relative thereto.

Submitted by Petition.

Finance Committee Report: See Article 4. Recommend disapproval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 5 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

VOTED: INDEFINITE POSTPONEMENT.

ARTICLE 6: To see if the Town will vote to amend Article XI, Section 7, The Personnel Administration Plan, by adding thereto a new sub-section, to be numbered by the Town Clerk, to read as follows:

Police
Uniform
Allowance

Art. XI

"Each full-time Police Department employee shall be allotted the sum of two hundred and fifty (\$250.00) dollars per year for the purchase and maintenance of police uniforms.",

or act on anything relative thereto.

Submitted by Petition.

Finance Committee Report: See Article 4. Recommend disapproval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 6 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

VOTED: INDEFINITE POSTPONEMENT.

ARTICLE 7: To see if the Town will vote to amend Article XI, Section 7, of the Town Bylaws, The Personnel Administration Plan, by adding thereto a new sub-section, to be numbered by the Town Clerk, to read as follows:

Police
Paid
Details

Art. XI

"Police officers working on paid details as assigned by the Chief of Police, or other appropriate police official, shall be paid for said services at the rate of six (\$6.00) dollars per hour, with a minimum of four (4) hours pay for any such paid detail. For said paid detail after eight (8) hours in one day, any officer assigned to said paid detail shall be paid one and one-half (1½) times the hourly rate. All paid duties which the Chief of Police, in his discretion, shall deem to be hazardous duty, shall be paid at the rate of nine (\$9.00) dollars per hour.",

or act on anything relative thereto.

Submitted by Petition.

Finance Committee Report: See Article 4. Recommend disapproval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 7 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

VOTED: INDEFINITE POSTPONEMENT.

April 2, 1973

ARTICLE 8: To see if the Town will vote to raise and appropriate such necessary sums of money as are necessary to pay to all annually rated officers of the Police Department a five and one-half (5½%) per cent pay increase over the present salary schedule, or act on anything relative thereto.

Police
Salary
Increases

Submitted by Petition.

Finance Committee Report: See Article 4. Recommend disapproval.

VOTED: INDEFINITE POSTPONEMENT.

ARTICLE 9: To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums, or any other sum or sums, for any or all Town expenses and purposes, including debt and interest, to fix the salaries of all elected officials and to provide for a reserve fund, all for the fiscal year January 1, 1973, through June 30, 1974, inclusive, in accordance with the following schedule, which is incorporated herein by reference, or act on anything relative thereto.

100 EDUCATION: 100 SUDBURY PUBLIC SCHOOLS

	18 MONTH EXPENSES 1970-1 (Pupils)	EXPENSES 1971-2 (3550)	EXPENSES 1971-2 (3550)	REQUESTED 1973-4 (3551)	RECOMMENDED 1973-4
1100 School Committee	4,087	3,092	3,092	4,325	4,325
1200 Supt. Office	117,300	127,396	127,396	147,354	147,354
<u>1000 ADMINISTRATION TOTAL</u>	<u>121,387</u>	<u>130,488</u>	<u>130,488</u>	<u>151,679</u>	<u>151,679</u>
2200 Principals	260,500	272,064	272,064	316,816	316,816
2300 Teachers	2,643,100	2,937,236	2,937,236	3,764,865	3,764,865
2400 Textbooks	36,100	33,350	33,350	37,122	37,122
2500 Library	22,300	45,994	45,994	91,950	91,950
2600 Audio-Visual	18,000	23,780	23,780	45,363	45,363
2700 Guidance	117,300	138,077	138,077	170,691	170,691
2800 Pupil Personnel	24,800	27,143	27,143	32,374	32,374
<u>2000 INSTRUCTION TOTAL</u>	<u>3,122,234</u>	<u>3,477,644</u>	<u>3,477,644</u>	<u>4,459,181</u>	<u>4,459,181</u>
3100 Attendance	300	320	320	300	300
3200 Health Services	63,800	75,461	75,461	88,490	88,490
3300 Transportation	257,300	295,485	295,485	362,058	362,058
3400 Food Services	16,500	17,646	17,646	31,783	31,783
3500 Student Activities	3,000	2,587	2,587	3,660	3,660
<u>3000 OTHER SERVICES TOTAL</u>	<u>340,835</u>	<u>391,500</u>	<u>391,500</u>	<u>486,291</u>	<u>486,291</u>
4100 Operation	272,500	342,900	342,900	376,560	376,560
4200 Maintenance	87,600	96,928	96,928	137,192	137,192
<u>4000 OPER. & MAINT. TOTAL</u>	<u>360,100</u>	<u>439,828</u>	<u>439,828</u>	<u>513,752</u>	<u>513,752</u>
7300 Acquisition	35,416	21,174	21,174	18,280	18,280
7400 Replacement	4,500	2,790	2,790	8,617	8,617
<u>7000 EQUIPMENT TOTAL</u>	<u>39,916</u>	<u>23,964</u>	<u>23,964</u>	<u>26,897</u>	<u>26,897</u>
<u>9000 TUITION</u>	<u>9,481</u>	<u>14,019</u>	<u>14,019</u>	<u>12,200</u>	<u>12,200</u>
<u>TOTAL BUDGET</u>	<u>3,993,953</u>	<u>4,477,443</u>	<u>4,477,443</u>	<u>5,650,000</u>	<u>5,650,000</u>
Federal Aid Applied	23,714	21,504	21,504		26,754
(Received)	(44,410)	(14,474)	(14,474)		
	<u>3,970,239</u>	<u>4,455,939</u>	<u>4,455,939</u>		<u>5,623,246</u>
Per Pupil Cost	1,222	1,255	1,255		1,584

Finance Committee Report: For this eighteen-month budget period, student population will not increase; there will be no increase in professional staff; and non professional staff will increase by three people (two clerical and one maintenance).

The following approximations illustrate the major reasons for changes from the 1972 twelve-month budget to the 1973-1974 eighteen-month budget:

1972 Budget	\$3,100,000
+ 50%	<u>1,550,000</u>
	\$4,650,000
1973-74 Budget	\$5,650,000

April 2, 1973

The increase of \$1,000,000 consists of salaries as follows:

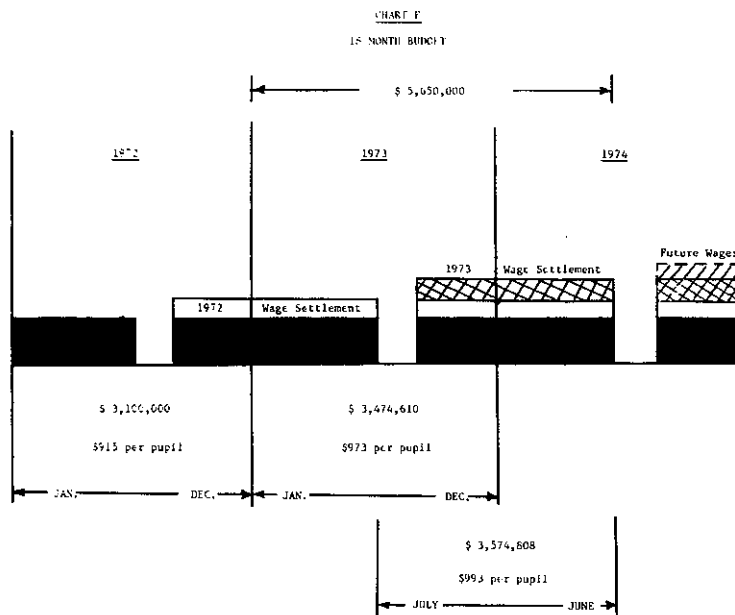
Requirement to budget eight months salaries in 1974	\$450,000
Kindergarten cost (over 1972)	95,000
Salary increases (two collective bargaining periods)	380,000
Additional staff	25,000
	\$950,000

The remaining \$50,000 increase is for transportation and supplies due to the 60% use from January to June, 1974 (40% use from September to December).

Increases in utilities and contracted services were offset by a decrease in textbook and equipment costs.

This is in effect an assessment on the Town, like the Regional School budgets. Recommend approval.

Sudbury School Committee Report: (Mr. Alfred C. Cron)



This is the first eighteen-month budget for the schools. This chart represents the calendar years of 1972, 1973, and 1974. Our budget last year was \$3,100,000 and represented the amounts we have paid to operate the schools from the first of January 1972, to the end of the year. In this budget, we will be operating the schools from the first of January 1973 through the 30th of June, 1974. What is shown on this chart is unfortunately that the school budget is not 50% greater than the previous year. This mainly arises because most of our school year is in the first six months. 70% of our budget, approximately, is spent for six months. The white bar indicates the wage settlement that we made last year, which is predominately reflected in this budget. It also concurs with the same period that kindergartens have been instituted in the Sudbury Public Schools.

In September, 1973, there was a second wage settlement that is indicated by the shaded bar, and in the following budget year, they will have another negotiated wage settlement.

In addition to the general cost of living, this budget reflects two separate negotiated salary increases and the full cost of operating the kindergarten program. Our bus contracts which are written for a three year period, are up this year and will be renewed this fall. We have seen major increases in the price of fuel oil and in the price of electricity.

Our contracted services with the Sudbury Public Health Nursing Association and the Greater Framingham Mental Health Association have also seen normal increases.

April 2, 1973

CHART G

SUDBURY PUBLIC SCHOOLS
SIX YEAR COMPARATIVE DATA

YEAR	ENROLLMENT OCT. 1	WEIGHTED ENROLLMENT	PER PUPIL COST
1968	3036	3077	637
1969	3139	3159	693
1970	3189	3226	794
1971	3281	3388	846
1972	3550	3570	914
1973	3600	3600	973

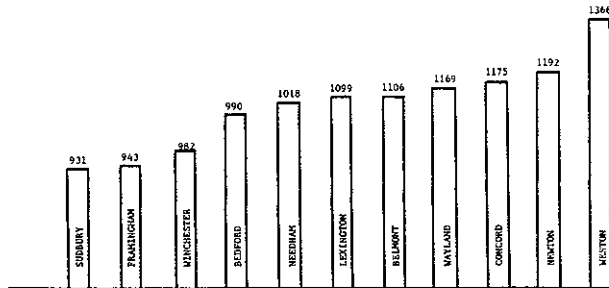
Over the last six years we have seen our per pupil cost grow from \$637 to \$914 in 1972. This is a number based on a weighted number enrollment. The first column is the October first enrollment. The weighted enrollment is based upon the number of students in the beginning of the year and the number of students in the next year.

CHART H

PER PUPIL COSTS

1971 - 1972

1/5 COMPARISON COMMUNITIES

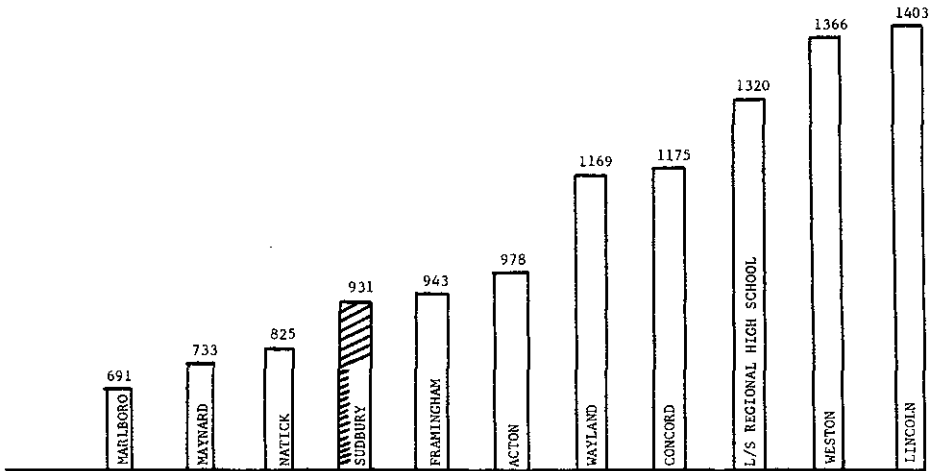


This data is taken from the State Department of Education, and it represents the school year of 1971-72. If we compare with the communities that Lincoln-Sudbury normally compares with, you will find that we are essentially the lowest one in the crowd.

April 2, 1973

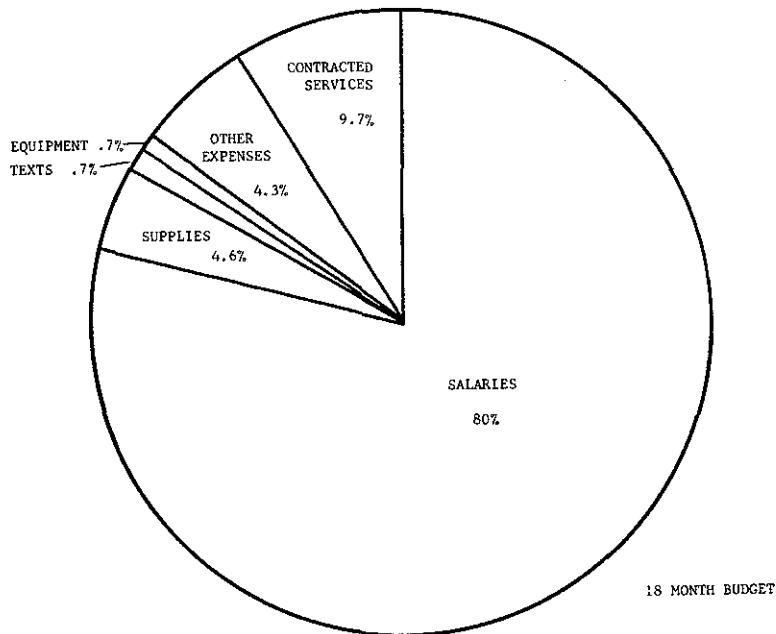
CHART I

PER PUPIL COSTS
1971 - 1972
10 TOWN AVERAGE



If you compare with the ten towns that surround us, essentially we sit in the lower end. We are not the lowest, but we do reasonably well.

CHART J



Our budget, when all is said and done, is 80% salaries. The other 20% we look at very critically. We now have under study by a citizens group and people within the school system, better ways of attempting to use our personnel more effectively. We hope to see some return there in the future.

April 2, 1973

CHART K

SUDBURY PUBLIC SCHOOLS
PER PUPIL COST COMPARISON

	<u>1972</u>	<u>1973</u>
L/S RHS	\$1366 + \$111	\$1477
	1.49	1.52
ELEMENTARY	\$ 914 + \$ 59	\$ 973

Our per pupil costs went from \$914 to \$973, an increase of \$59 per student. In the same period the Regional School will increase \$111 per student.

I urge your support.

VOTED: THAT THE TOWN APPROPRIATE \$5,650,000.00 TO BE EXPENDED UNDER THE DIRECTION OF THE SUDBURY SCHOOL COMMITTEE FOR ALL ITEMS IN ACCOUNT 100 EDUCATION, 110 SUDBURY PUBLIC SCHOOLS, IN ARTICLE 9, AND TO MEET THE APPROPRIATION THE TOWN RAISE AND APPROPRIATE \$5,623,246.00 AND APPROPRIATE AND TRANSFER \$26,754.00 FROM THE FEDERAL AID ACCOUNT.

Upon a motion made by Mr. Bishop, Chairman of the Finance Committee, it was also

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$20,800.00 TO BE EXPENDED UNDER THE DIRECTION OF THE SUDBURY SCHOOL COMMITTEE IN ACCOUNT 120, COMMUNITY USE OF SCHOOLS.

Mr. Bishop explained that there was a supposed agreement to place the amount for Community Use of Schools under account 501-120. This is an account that is traditionally carried after account 110 for the Sudbury Schools for the use of the schools during the year for basketball, meetings, and so forth. The amount is now placed where the School Committee originally requested, as is customary.

ARTICLE 9: 100 EDUCATION: 130 LINCOLN SUDBURY REGIONAL SCHOOL DISTRICT

A	BUDGET 18 MONTH	ESTIMATED EXPENSES <u>1970-1</u>	ESTIMATED EXPENSES <u>1971-2</u>	REQUESTED <u>1973-4</u>	ASSESSED <u>1973-4</u>
	(Pupils)	(1750)	(1820)	(2000)	
1100	School Committee	8,215	11,010	12,894	12,894
1200	Supt. Office	<u>116,364</u>	<u>137,135</u>	<u>153,272</u>	<u>153,272</u>
1000	ADMINISTRATION TOTAL	<u>124,579</u>	<u>148,145</u>	<u>166,166</u>	<u>166,166</u>
2200	Principals	145,650	170,360	210,769	210,769
2300	Teachers	1,856,864	2,170,823	2,574,118	2,574,118
2400	Textbook	40,360	40,730	33,741	33,741
2500	Library	64,536	72,986	83,267	83,267
2600	Audio-Visual	49,431	55,641	63,869	63,869
2700	Pupil Services	155,810	170,191	211,413	211,413
2800	Psych. Services	18,469	20,713	25,000	25,000
2000	INSTRUCTION TOTAL	<u>2,331,120</u>	<u>2,701,444</u>	<u>3,202,177</u>	<u>3,202,177</u>
3100	Attendance	871	871	880	880
3200	Health Services	28,150	29,213	46,778	46,778
3300	Transportation	297,268	332,500	418,065	418,065
3400	Food Services	10,423	11,565	14,679	14,679
3500	Student Activities	50,931	56,670	77,180	77,180
3000	OTHER SERVICES	<u>387,643</u>	<u>431,178</u>	<u>557,582</u>	<u>557,582</u>
4100	Operation	227,137	265,242	338,764	338,764
4200	Maintenance	154,267	185,011	238,389	238,389
4000	OPER. & MAINT. TOTAL	<u>381,404</u>	<u>450,253</u>	<u>577,153</u>	<u>577,153</u>
5100	Employee Ret. Prog.	24,788	28,817	50,920	50,920
5200	Insurance	47,606	61,870	80,672	80,672
5000	FIXED CHARGES	<u>72,394</u>	<u>90,687</u>	<u>131,592</u>	<u>131,592</u>
6000	COMMUNITY SERVICES	2,084	1,700	3,833	3,833
7000	EQUIPMENT	70,182	85,180	59,976	59,976
8000	DEBT SERVICE	601,968	573,308	390,144	390,144
9000	TUITION	21,120	18,800	23,760	23,760
	CONTINGENCY	<u>61,900</u>	<u>59,250</u>	<u>93,000</u>	<u>93,000</u>

April 2, 1973

	ESTIMATED EXPENSES 1970-1	ESTIMATED EXPENSES 1971-2	REQUESTED 1973-4	ASSESSED 1973-4
OPERATING BUDGET	3,318,260	3,840,507	4,658,430	4,658,430
PER PUPIL COST	1,896	2,110	2,329	2,329
B SUDBURY ASSESSMENT	<u>VOTED</u>	<u>VOTED</u>	<u>REQUESTED</u>	<u>ASSESSED</u>
Operating Expenses	2,280,300	2,683,400	3,238,092.72	3,238,092.72
Contingency	44,600	45,900	71,982.00	71,982.00
Community Service	2,300	900	2,972.64	2,972.64
Equipment	49,400	66,800	46,412.96	46,412.96
Debt Service	<u>290,600</u>	<u>267,100</u>	<u>301,981.57</u>	<u>301,981.57</u>
TOTAL	2,667,200	3,064,100	3,661,441.89	3,661,441.89

Finance Committee Report: The Regional School Committee has followed our budget guidelines for two years now. Agreed exceptions were made in this budget to accomplish overdue plant maintenance. Over the past six years the average annual increase in per pupil cost was 8.2%. Since June, 1972 it will be near 7.4%, and we urge and anticipate a lower increase for 1974-5. Recommend approval.

Lincoln-Sudbury Regional School District Committee Report: (Mr. William T. Maloney)

We have had two months of public meetings on the budget, and we have had two public budget hearings in November. We have participated in three of the four neighborhood eighteen-month budget hearings. We have tried to follow the Sudbury Finance Committee's guidelines in the preparation of the budget.

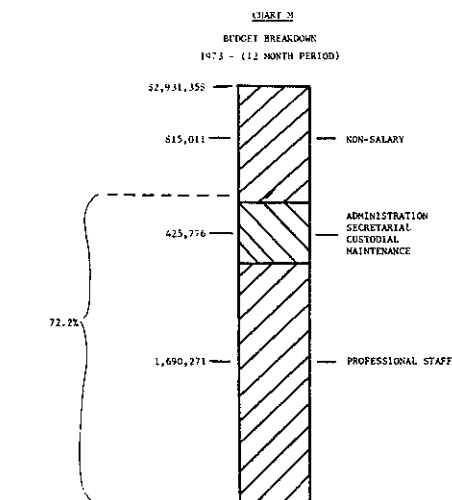
I am going to talk in terms of a twelve-month budget since it is more familiar to us. Once you have decided on the January to December budget, the rest of it follows pretty much automatically. The teachers are already hired, the bills for heating have to be paid. It is a straightforward calculation.

CHART L

	1972	1973	%INCR.
PUPILS	1921	1983	3.2
OP. BUDGET	\$2,624,563	\$2,931,358	11.7
COST/PUPIL	\$1366	\$1477	8.1

(12-month budget)

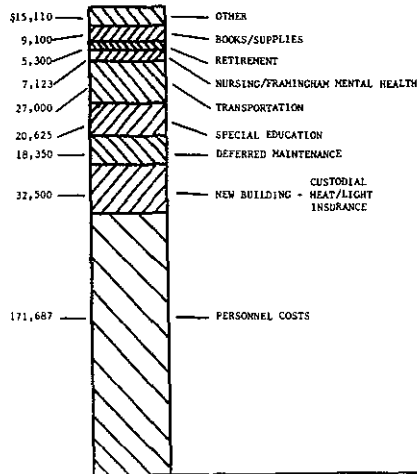
This is the comparison of the 1972 calendar year with the 1973 calendar year. Our pupil population is up 3.2%. Our operating budget, exclusive of debt retirement and contingency, is up 11.7%. The cost per pupil is increased by 8.1%. The twelve-month budget is up about \$307,000.00.



If you break down the 1973 calendar year budget, you find that 72.2% of the money is in salaries.

April 2, 1973

CHART N
BREAKDOWN OF COST INCREASES
1972 - 1973
(12 MONTH PERIODS)



If you take the \$307,000.00 increase, you find that better than half of it is going into salary increases. A \$32,500.00 increase is accounted for by the opening of the new building addition which will require some additional custodial help and which has to be lighted and heated.

The increase represents no new teachers. The teacher population bears a fixed ratio to the student population independent of the size of the building.

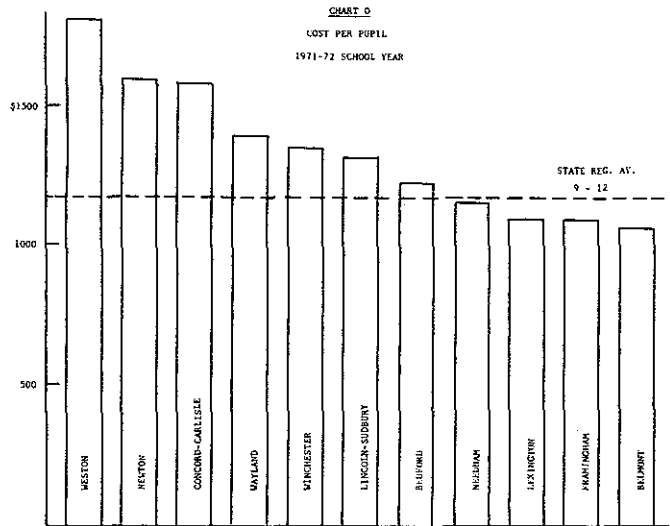
We have an agreement with the Sudbury Finance Committee to put some extra money in to catch up on some of the maintenance of the building that has been deferred over the last few years. An additional amount of \$18,000.00 goes into this budget.

We have an increase of \$20,000.00 for special education, transportation, and an itinerant teacher for the blind and tutors.

Transportation is the same story as with the Sudbury School Committee. We have bus contracts coming up and the prices are higher. That account is almost fully reimbursed, however, so it is not quite as bad as it looks.

Other increases are in the cost of the nursing service to the high school, an increase in retirement costs, books, supplies, and others.

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The money is in the people. We have a Committee policy, which the towns have supported over the years, of trying to pay our faculty salaries which are competitive with those in ten surrounding good suburban school systems. The latest data we have is from the 1971-72 school year, and it shows that we are just about in the middle with Weston being the most expensive, and Belmont the least expensive. Most of the schools we compare with are above the State average for regional systems. These are ten rather good expensive suburban school systems, but we are where we wanted to be.

After discussion, it was

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$3,661,411.89 FOR THE SUDBURY PORTION OF THE LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT ASSESSMENT FOR THE EIGHTEEN-MONTH PERIOD BEGINNING ON JANUARY 1, 1973.

ARTICLE 9: 100 EDUCATION: 140 MINUTEMAN REGIONAL VOCATIONAL TECHNICAL SCHOOL DISTRICT

18 MONTH	ESTIMATED EXPENSES 1970-1	ESTIMATED EXPENSES 1971-2	REQUESTED 1973-4	ASSESSED 1973-4
(Pupils)	(--)	(--)	(--)	(--)
1100 School Committee	--	4,340	4,780	4,780
1200 Supt. Office	--	50,600	123,915	123,915
<u>1000 ADMINISTRATION TOTAL</u>	<u>--</u>	<u>54,940</u>	<u>128,695</u>	<u>128,695</u>
2100 Supervision	--	--	84,750	84,750
2200 Principal's Office	--	--	46,700	46,700
2300 Teaching Services	--	--	171,000	171,000
2400 Textbooks	--	--	--	--
2500 Library	--	--	12,190	12,190
2600 Audio-Visual	--	--	7,690	7,690
2700 Guidance	--	--	72,300	72,300
2800 Psych. Services	--	--	--	--
<u>2000 INSTRUCTION TOTAL</u>	<u>--</u>	<u>--</u>	<u>394,630</u>	<u>394,630</u>

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	ESTIMATED EXPENSES 1970-1	ESTIMATED EXPENSES 1971-2	REQUESTED 1973-4	ASSESSED 1973-4
3100 Attendance	--	--	--	--
3200 Health Services	--	--	--	--
3300 Transportation	--	--	--	--
3400 Food Services	--	--	5,330	5,330
3500 Student Activities	--	--	--	--
<u>3000 OTHER SERVICES</u>	<u>--</u>	<u>--</u>	<u>5,330</u>	<u>5,330</u>
4100 Operation	--	--	--	--
4200 Maintenance	--	--	--	--
<u>4000 OPER. & MAINT. TOTAL</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
5100 Employee Ret. Prog.	--	--	--	--
5200 Insurance	--	--	22,800	22,800
5300 Rent	--	--	3,000	3,000
5400 Loans	--	--	2,000	2,000
<u>5000 FLXED CHARGES</u>	<u>--</u>	<u>6,060</u>	<u>27,800</u>	<u>27,800</u>
<u>7000 EQUIPMENT</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
<u>8000 DEBT SERVICE</u>	<u>--</u>	<u>13,700</u>	<u>1,932,500</u>	<u>1,932,500</u>
<u>TOTAL BUDGET</u>	<u>14,480</u>	<u>74,700</u>	<u>2,488,955</u>	<u>2,488,955</u>
OPERATING BUDGET	14,480	61,000	556,455	556,455
PER PUPIL COST	--	--	--	--
B SUDBURY ASSESSMENT	<u>VOTED</u>	<u>VOTED</u>	<u>REQUESTED</u>	<u>ASSESSED</u>
TOTAL	1,235	7,853	121,853.34	121,853.34

Finance Committee Report: Recommend approval. \$121,853.34 is an assessment on the Town to start operations in the new buildings. Future assessments are estimated at near \$200,000 in 1974 and \$250,000 in 1975.

Minuteman Regional Vocational Technical School District Committee Report:
(Mr. Alfred C. Cron)

This budget represents the first major budget prior to opening the school. We anticipate opening the school in the fall of 1974. In this eighteen-month budget, you are beginning to see the first capital payments on the bond issue that was voted by the Town last year. You are beginning to see the start and initiation of staffing. We will need a full complement of staff to open the school for students two months after the budget ends.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$121,853.34 FOR THE SUDBURY PORTION OF THE MINUTEMAN REGIONAL VOCATIONAL TECHNICAL SCHOOL DISTRICT ASSESSMENT FOR THE EIGHTEEN-MONTH PERIOD BEGINNING ON JANUARY 1, 1973.

ARTICLE 9: 200 DEBT SERVICE

	EXPENSES 1970-1	EXPENSES 1971-2	REQUESTED 1973-4	RECOMMENDED 1973-4
18 MONTH				
201 Loan Interest	104,582	86,018	125,000	90,000
202 School Bond Int.	160,758	236,655	184,290	184,290
203 Other Bond Int.	1,436	8,851	8,494	8,494
204 Principal, Schools	330,000	550,000	530,000	530,000
205 Principal, Others	33,000	67,000	102,000	102,000
<u>TOTAL</u>	<u>629,776</u>	<u>948,524</u>	<u>949,784</u>	<u>914,784</u>

Finance Committee Report: Recommend approval. All except item 201 are known expenses. Loan interest varies with rates and the amount borrowed. Tax receipts in October and March should reduce the amount borrowed compared to prior similar eighteen-month periods.

Mr. William E. Downing, Town Treasurer, moved to amend by increasing line item 201, Loan Interest, from \$90,000 to \$125,000, and increasing the total to \$949,784. He stated in support of his amendment that he had already borrowed two million dollars this year and that he would probably have to borrow close to five million dollars during the course of the year. The \$125,000 requested should be an absolute minimum.

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After discussion, Mr. Downing's motion was passed.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$949,784.00 FOR ALL ITEMS IN ACCOUNT 200, DEBT SERVICE, IN ACCORDANCE WITH THE ALLOCATION SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 200 IN ARTICLE 9, AND TO INCREASE ACCOUNT 201, LOAN INTEREST, FROM \$90,000.00 TO \$125,000.00.

ARTICLE 9: 300 PROTECTION OF PERSONS AND PROPERTY

	18 MONTH	EXPENSES	EXPENSES	REQUESTED	RECOMMENDED
		1970-1	1971-2	1973-4	1973-4
<u>310 FIRE DEPARTMENT</u>					
310-11 Salaries		342,628	400,907	449,198	468,500
310-12 Overtime		47,170	34,987	60,639	65,500
310-21 General Expense		2,001	2,159	3,112	3,112
310-31 Maintenance		7,310	8,561	9,400	9,400
310-51 Equip. Purchase		3,775	3,568	4,150	4,150
310-61 Alarm Extension		1,469	1,408	750	750
310-62 Alarm Maint.		129	340	300	300
310-71 Uniforms		2,915	3,788	3,660	3,660
310-81 Vehicle Replace.		10,188	5,123	3,800	3,800
<u>310 TOTAL</u>		<u>417,585</u>	<u>460,841</u>	<u>535,009</u>	<u>559,172</u>
<u>320 POLICE DEPARTMENT</u>					
320-11 Salaries		273,337	301,375	433,765	389,700
320-12 Overtime		44,666	31,317	49,160	46,350
320-13 Clerical Salaries		7,718	9,642	13,224	10,150
320-16 Crossing Guards		6,976	7,405	6,156	6,420
320-21 General Expense		10,005	15,520	20,543	18,000
320-31 Maintenance		18,038	19,125	24,110	23,500
320-41 Travel		132	193	300	200
320-51 Equip. Purchase		14,556	12,712	25,502	25,000
320-61 Auxiliary Police		---	---	2,000	---
320-71 Uniforms		4,091	4,998	6,665	6,000
<u>320 TOTAL</u>		<u>379,519</u>	<u>402,287</u>	<u>581,425</u>	<u>525,320</u>
<u>340 BUILDING INSPECTOR</u>					
340-11 Salaries		15,550	17,900	34,210	34,800
340-12 Extra Hire		410	340	1,275	800
340-15 Plumbing Inspector		4,455	4,792	5,100	5,100
340-21 General Expense		1,447	1,502	2,400	2,000
340-31 Vehicle Maintenance (Hwy.Dept.)		---	122	500	500
340-51 Equip. Purchase		---	---	3,760	3,760
<u>350 DOG OFFICER</u>					
350-11 Salaries		1,500	1,867	12,675	10,600
350-21 General Expense		2,383	4,314	14,050	12,000
<u>360 CONSERVATION COMMISSION</u>					
360-13 Clerical Salary		735	962	1,100	1,600
360-21 General Expense		4,821	891	13,400	7,500
360-31 Maintenance		168	185	350	350
360-41 Travel		171	151	200	200
360-51 Conservation Fund		65,500	34,000	67,650	67,650
<u>370 BOARD OF APPEALS</u>					
370-13 Clerical Salary		2,214	2,866	3,750	3,900
370-21 General Expense		764	1,071	1,295	1,295
<u>380 EARTH REMOVAL BOARD</u>					
380-21 General Expense		29	40	115	75
<u>390 CIVIL DEFENSE</u>					
390-21 General Expense		427	318	525	350
<u>300 TOTAL</u>		<u>897,678</u>	<u>934,449</u>	<u>1,278,789</u>	<u>1,236,972</u>

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Finance Committee Report: 310-320: Inflation is apparent in labor-intensive departments. Fire personnel strength is unchanged. The police will gain one sergeant and one patrolman and will hire an additional patrolman authorized last year. The civilian dispatcher has gone. Account 320-61 requests \$2,000 for the establishment of an auxiliary police unit which is not recommended, since the need for this force is not fully justified, and the potential usage and police powers of these auxiliaries is not clearly defined. The request for \$20,500 in account 320-51 for the replacement of cruisers is approved with the further recommendation that future cruiser purchases be restricted to station wagons, since their flexibility for transporting personnel and equipment is established.

340: The Building Inspector's vehicle will be replaced.

350: The requested budget for the Dog Officer account would exceed the rate of last year's appropriation by 95% (\$13,000). Even considering the fact that the appropriation last year appeared to be inadequate and the Finance Committee approved a transfer to this account from the Reserve Fund, the average expenditure was near \$1000/month. The recommended budget provides for a 25% increase in this spending rate and should be adequate to permit effective enforcement of the dog control law for the full eighteen months.

360: During 1972, the State delegated its responsibility under the Hatch Act to the conservation commissions in the towns through a new law entitled the Wetlands Protection Act. The Finance Committee supports our Conservation Commission in this important ecological responsibility and has recommended an increase of \$4,000 in General Expense account 360-21 for necessary professional services such as hydrologist's surveys, and \$4,000 in Law General Expense account 503-21 to support enforcement.

Mr. John J. Hennessy then further reported to the meeting for the Finance Committee as follows:

The amendments in the various line items are caused by the following increases in the Fire and Police Departments. In account 310-21, Fire Department, we have added \$500.00 because of the need for extra health physicals as a result of the labor negotiations. In item 310-71, Fire Department, Uniform Account, we have increased that by \$700.00 due to the fact that they have more uniforms than were expected. This is also a result of negotiation. Under 320-51, Police Equipment, the Police Department had an appropriation to buy a cruiser which they were not able to effect before the end of last year. Through some inadvertance the money was allowed to close in the account and not carried forward. We are really going to take \$2,969.43 from Free Cash. The Police Uniform Account, 320-71, has been increased by \$1,500.00 under the same conditions as caused the increase in the Fire Department, by the negotiations of the wage board.

Mr. William F. Toomey, Chairman of the Board of Selectmen, moved that item 320-61, Auxiliary Police, be amended to \$2,000.00, and that the total appropriation be increased to \$1,244,572.00.

In support of the motion, Mr. Toomey stated that in December of last year, the incoming Chief, Chief Lombardi, requested that discussions begin with the Selectmen on the creation of an auxiliary police department. Through the year we did have these discussions. The thing that seemed to face us every time we had these discussions was the coming Bicentennial Celebration, and how would we control traffic and the crowds that are expected.

As you know we have three patrolmen on duty on each shift and a sergeant at the desk. As it is right now, and I am sure for the coming years, most patrolmen and sergeants have about all the overtime work they can possibly handle. When we come to the Bicentennial, we can expect them to do as much as they can, but we will not be able to handle it.

Our thought is to start now to give the Chief the opportunity to give us a program of auxiliary police and to train them so that when we get into this condition, we will have trained people to call on to back up our regular police. The auxiliary police will work for no money. They will do it as a labor of love because they have in other towns.

We are not asking for a big appropriation. We are just asking for a chance to get this program off the ground.

Mr. Toomey's amendment was passed after a short discussion.

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After further discussion, it was

VOTED: THAT THE TOWN APPROPRIATE \$1,244,572.00 FOR ALL ITEMS IN ACCOUNT 300, PROTECTION OF PERSONS AND PROPERTY, IN ACCORDANCE WITH THE ALLOCATION SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 300 IN ARTICLE 9, AND TO MEET THE APPROPRIATION THE TOWN RAISE AND APPROPRIATE \$764,572.00 AND APPROPRIATE AND TRANSFER FROM FREE CASH \$170,000.00, AND APPROPRIATE AND TRANSFER \$155,000.00 FROM THE TOWN OF SUDBURY P.L. 92-512 FEDERAL REVENUE SHARING ACCOUNT FOR FIRE DEPARTMENT SALARIES UNDER ITEM NUMBER 310-11, AND APPROPRIATE AND TRANSFER \$155,000.00 FROM THE TOWN OF SUDBURY P.L. 92-512 FEDERAL REVENUE SHARING ACCOUNT FOR POLICE DEPARTMENT SALARIES UNDER ITEM 320-11, AND THAT FIRE DEPARTMENT GENERAL EXPENSE, ITEM 310-21, BE INCREASED TO \$3,612.00, THAT FIRE DEPARTMENT UNIFORMS, ITEM 310-71, BE INCREASED TO \$4,360.00, THAT POLICE EQUIPMENT, ITEM 320-51, BE INCREASED TO \$27,900.00, AND THAT POLICE UNIFORMS, ITEM 320-71, BE INCREASED TO \$7,500.00 AND THAT ITEM 320-61 BE INCREASED TO \$2,000.00 FOR PURPOSES OF AUXILIARY POLICE.

ARTICLE 9: 400 HIGHWAY DEPARTMENT

18 MONTH	EXPENSES	EXPENSES	REQUESTED	RECOMMENDED
	1970-1	1971-2	1973-4	1973-4
410-11 Supt. Salary	19,825	20,246	24,500	24,500
410-13 Clerical Salary	15,149	15,276	18,875	19,700
410-14 Commission Salary	2,375	2,400	2,400	2,400
410-21 General Expense	3,519	3,493	4,500	4,000
410-31 Maintenance	8,735	15,098	22,000	18,000
410-41 Travel	24	152	300	200
410-51 Admin. Equipment	5,038	3,667	1,200	1,200
410-71 Uniforms	1,760	5,288	9,000	9,000
410-81 Land Appraisal	--	1,300	2,200	1,000
420-11 Operating Salary	192,865	238,085	363,919	313,000
420-12 Operating Overtime	22,023	19,565	77,680	36,500
420-21 Operating Materials			188,400	30,000
420-23 Hired Equipment			6,000	6,000
420-24 Contractors			--	135,000
420-25 Signs & Markings			15,000	15,000
420-20 Roads Sum	68,419	118,356	209,400	186,000
420-31 Tree Material			10,300	9,000
420-33 Hired Equipment			1,250	1,250
420-34 Contractors			11,700	10,000
420-30 Trees Sum	10,690	10,870	23,250	20,250
420-41 Landfill Material			65,000	--
420-43 Hired Equipment			12,000	8,000
420-40 Landfill Sum	26,386	7,074	77,000	8,000
420-50 Cemetery Materials	3,032	2,726	7,700	2,200
420-61 Chap. 81 Maint.	34,394	35,632	51,750	51,750
420-62 Chap. 90 Maint.	17,000	16,818	25,500	25,500
420-63 Chap. 90 Const.	58,126	36,000	54,000	54,000
430-20 Fuels & Lubr.			22,000	20,000
430-30 Parts & Repairs			47,000	47,000
430-40 Equipment			150,000	85,000
430 Machinery Sum	145,985	87,073	219,000	152,000
460-12 Snow Overtime			32,000	31,300
460-30 Snow Materials			76,000	76,000
460-40 Equipment Purchase			12,000	10,500
460-50 Contractors			36,000	30,000
460 Snow & Ice Sum	105,943	132,147	156,000	147,800
470 Street Lighting	21,826	23,112	29,000	29,000
<u>400 TOTAL</u>	<u>763,114</u>	<u>794,378</u>	<u>1,379,174</u>	<u>1,106,000</u>

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Finance Committee Report: The eighteen-month Highway Budget of \$1,106,000 recommended by the Finance Committee includes a reduction of \$273,174 from the original Highway Commission request. However, on an annual basis, it represents an increase of \$144,301 over the 1972 appropriation of \$570,440 and transfers from the Reserve Fund in the amount of \$22,592. (Total 1972 appropriation \$593,032) The major areas of increase on an annual basis are as follows:

Account 420-20	Roadwork	\$64,000	vs	\$124,000	in 1973
420-30	Trees	10,800	vs	13,500	
430	Machinery	53,500	vs	101,000	

In 1972 the Highway Commission embarked on a realistic program of repair and reconstruction of Sudbury's roads based on rebuilding one road per year through subcontracting, and repairing and maintaining other roads within the salary and roadwork budget accounts. The road reconstruction plan, concurred in by the Finance Committee in 1972, was accomplished through specific warrant articles; this year Articles 40 and 41 carry this forward. A new system of road resurfacing, using a "stone seal" treatment to provide an immediate good surface for the roadway was introduced, and thirteen miles of the Town's roads were sealed in this manner in 1972. The increase in the roadwork account 420-20 will permit subcontracting of approximately 23 miles of "stone sealed" roadwork in 1973 while providing for regular maintenance of Sudbury's roads by Highway Department personnel.

The increase in the trees account 420-30 represents an attempt to catch up in replacement of dead trees on our streets, restocking the tree nursery, and necessary spraying.

The life of the Sanitary Landfill is one of the major concerns of the Highway Department, which is involved with the Board of Health and other agencies in determining possible solutions for solid waste disposal five to ten years in the future. Funds recommended for salaries are fully adequate to support the recycling monitoring and operation. The increase in machinery account 430 is primarily based on the purchase of \$75,000 of equipment (a compactor and an articulated front-end loader) for more efficient operation of the landfill. These items are highly recommended by the State and other local DPW's, and the Finance Committee concurs that this is a practical and desirable way to increase the landfill's life by a factor of at least two. (In addition to the purchase of three years supply of gravel voted in the January Special Town Meeting) thereby giving us more lead time for solving our waste disposal problem. We expect no further significant landfill material or machinery expenses for five to ten years.

The Finance Committee recommends approval of \$1,106,000.

Mr. Karl E. Clough further reported to the meeting for the Finance Committee as follows:

The only comment we want to make about this budget is on item 430-40, Highway Equipment. This is a sizeable dollar amount, \$85,000 recommended, \$155,000 requested. We think for the guidance of the citizens, this should be spelled out as to exactly what equipment the Highway Department wants to purchase and what the use would be. Although the figures are within the long range capital expenditure budget, we think that this should be explained. I believe it is in the comments, but it should be explained in the budget.

Mr. Sydney B. Self, Jr., moved to amend by decreasing line item 460 from \$147,800.00 to \$102,000.00 and reducing the total appropriation to \$1,063,000.00 and the amount to be raised by taxation to \$1,054,000.00.

In support of his amendment Mr. Self stated that the total of \$156,000.00 requested by the Highway Department was to cover two winters. This is \$78,000.00 per year. We have spent only \$24,000.00 in 1973, so that we should not need even the \$147,000.00 recommended by the Finance Committee for the eighteen-month period. We should need only \$102,000.00, the sum of \$78,000.00 and \$24,000.00.

Mr. Ronald Espinola of the Highway Commission commented with respect to the amendment that we have had less snow this winter than the past hundred years. We can reduce that account to zero and ask for an emergency transfer, but we are fooling ourselves if we go on the basis of this winter's history.

After some discussion, Mr. Self's amendment was passed.

After further discussion, it was

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VOTED: THAT THE TOWN APPROPRIATE \$1,106,300.00 FOR ALL ITEMS IN ACCOUNT 400, HIGHWAY DEPARTMENT, IN ACCORDANCE WITH THE ALLOCATION SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 400, ARTICLE 9, AND TO MEET THE APPROPRIATION THE TOWN RAISE AND APPROPRIATE \$1,054,000.00 AND APPROPRIATE AND TRANSFER THE FOLLOWING SUMS FROM THE FOLLOWING CEMETERY TRUST FUND ACCOUNTS FOR SUITABLE EXPENSES UNDER OPERATING SALARY ACCOUNT 420-11 AND FOR CEMETERY MATERIALS ACCOUNT 420-50:

MOUNT PLEASANT CEMETERY ACCOUNT	\$1,000.00
MOUNT WADSWORTH CEMETERY ACCOUNT	1,000.00
TOWN CEMETERY ACCOUNT	2,000.00
NORTH SUDBURY CEMETERY ACCOUNT	1,000.00

AND APPROPRIATE AND TRANSFER \$4,000.00 FROM THE ROAD MACHINERY FUND FOR EQUIPMENT ACCOUNT 430-40 AND THAT STREET LIGHTING ACCOUNT 470 BE INCREASED TO \$31,000.00, AND THAT ITEM 460 BE DECREASED TO \$102,000.00.

ARTICLE 9: 500 GENERAL GOVERNMENT

	18 MONTH	EXPENSES	EXPENSES	REQUESTED	RECOMMENDED
		1970-1	1971-2	1973-4	1973-4
<u>501 SELECTMEN</u>					
501-11 Exec. Sec'y. Salary		22,900	24,800	32,000	29,800
501-12 Overtime		1,995	1,588	1,500	1,565
501-13 Clerical Salary		43,178	45,637	59,683	48,800
501-14 Selectmen's Salary		2,400	2,400	2,400	2,400
501-15 Custodial Salary		17,412	17,999	28,158	25,100
501-17 Town Accountant	(In 501-11)	(In 501-11)	(In 501-11)	18,750	15,000
501-21 General Expense		9,535	10,033	11,600	11,000
501-31 Town Hall Maint.		12,865	15,129	18,065	15,000
501-32 Centre School Maint.		8,949	9,962	12,700	11,000
501-33 Loring Parsonage Maint.		3,370	2,708	4,500	4,500
501-34 Hosmer House Maint.		2,356	1,000	2,200	2,000
501-35 Office Machine Maint.		1,474	1,491	2,000	1,500
501-41 Travel		982	984	3,950	3,000
501-51 Equipment Purchase		2,493	2,626	3,500	2,800
501-61 Data Processing		4,383	4,319	5,250	5,250
501-71 Out-of-State Travel		199	199	450	200
501-81 Surveys & Studies		3,415	1,740	3,000	2,000
501-91 Town Meetings		10,308	11,485	14,500	14,500
501-120 Community Use of Schools		<u>13,935</u>	<u>14,090</u>	<u>20,800</u>	<u>20,800</u>
501 TOTAL		162,149	168,190	245,006	216,215
<u>502 ENGINEERING</u>					
502-11 Salaries & Overtime		46,921	51,996	110,129	100,100
502-21 General Expense		7,098	3,744	8,000	7,000
502-31 Vehicle Maint.		249	586	2,700	1,200
502-41 Travel		302	497	750	750
502-51 Equipment Purchase		1,897	1,095	7,100	3,700
<u>503 LAW</u>					
503-11 Retainer		11,250	11,403	12,000	12,000
503-21 General Expense		10,341	10,201	9,000	13,000
<u>504 ASSESSORS</u>					
504-11 Salaries & Overtime		17,876	20,992	24,351	25,400
504-14 Assessors' Salary		3,750	3,750	3,750	3,750
504-21 General Expense		2,347	3,975	4,340	4,340
504-41 Travel		600	600	900	600
<u>505 TAX COLLECTOR</u>					
505-11 Collector's Salary		11,725	12,742	14,250	11,075
505-13 Clerical Salary		13,130	15,090	24,868	18,800
505-21 General Expense		5,264	3,102	7,590	6,520
505-41 Travel		463	317	150	150

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18 MONTH	EXPENSES	EXPENSES	REQUESTED	RECOMMENDED
	1970-1	1971-2	1973-4	1973-4
<u>506 TOWN CLERK AND REGISTRARS</u>				
506-11 Town Clerk Salary	6,585	7,192	12,427	12,427
506-13 Clerical Salary	18,534	22,607	26,542	27,700
506-14 Registrars' Salary	400	450	550	550
506-21 General Expense	9,864	10,668	15,190	12,000
506-41 Travel	291	412	510	500
506-51 Equipment Purchase	--	--	975	975
506-61 Elections	4,605	4,400	5,305	5,305
506 TOTAL	40,279	45,729	61,499	59,457
<u>507 TREASURER</u>				
507-11 Treasurer Salary	8,275	8,858	15,000	10,000
507-13 Clerical Salary	3,804	4,420	5,300	5,300
507-21 General Expense	1,424	1,671	2,250	2,000
507-41 Travel	481	604	600	600
507-61 Tax Title Expense	175	156	225	225
507-71 Note Issue Expense	1,271	1,231	375	375
<u>508 FINANCE COMMITTEE</u>				
508-13 Clerical Salary	1,381	1,543	1,800	1,800
508-21 General Expense	533	169	600	600
508-41 Travel	76	36	200	200
<u>509 MODERATOR SALARY</u>	170	170	170	170
<u>510 PERMANENT BUILDING COMMITTEE</u>				
510-13 Clerical Salary	97	99	125	125
510-21 General Expense	280	210	250	250
<u>511 PERSONNEL BOARD</u>				
511-13 Clerical Salary	877	1,215	1,275	1,275
511-21 General Expense	758	613	600	600
<u>512 PLANNING BOARD</u>				
512-13 Clerical Salary	2,104	2,180	4,000	2,500
512-21 General Expense	1,454	4,862	6,800	6,600
<u>513 ANCIENT DOCUMENTS COMMITTEE</u>				
513-21 General Expense	107	274	1,500	1,500
<u>514 HISTORIC DISTRICTS COMMISSION</u>				
514-13 Clerical Salary	33	--	225	225
514-21 General Expense	82	89	225	225
<u>515 INDUSTRIAL DEVELOPMENT COMM.</u>	668	619	1,500	--
<u>517 REVOLUTIONARY BICENT. COM.</u>	--	--	1,000	1,000
<u>519 TALENT SEARCH COMMITTEE</u>	34	77	150	100
<u>520 COM. ON TOWN ADMINISTRATION</u>	8	46	300	300
<u>500 TOTAL</u>	359,733	383,151	580,853	520,027

Finance Committee Report: The budget requests for General Government are generally reasonable, responsible and consistent with the growth of the Town and the increased need and demand for services. Salaries which are covered by the Personnel Bylaw are a major source of increase in this budget. The following items deserve special attention:

501-11 We believe that the Executive Secretary should be here at least one year before he is considered for an increase. We therefore recommend that he stay at the same salary level for 1973. We have recommended an increase to \$20,000 for the first half of 1974, because that is the maximum salary level for the position in the present classification table. (The Personnel Board increased the maximum salary last fall from \$18,500 in the present Town Bylaw to \$20,000.) A revision of the classification table in Article 2 at this town meeting will permit us to recommend a 5.5% increase for the first half of 1974.

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- 501-13 The requested increase in clerical costs is excessive. Our recommendation would reduce the requested personnel complement by one senior clerk and one junior clerk. Not hiring the senior clerk means that there would continue to be no general receptionist for Town Hall. Reduction of the junior clerk was recommended by the Board of Selectmen as part of their proposal to hire the Town Accountant (501-17).
- 501-120 Community use of schools traditionally appeared next after the local school account 110. Budget line items represent expenses. Under schools, this account has represented reimbursement income. The School Committee will continue to coordinate scheduled uses of the facilities, but the Selectmen will more easily monitor expenditures for community uses.
- 502 The requested engineering budget would more than double expenditures over the previous eighteen-month period. Only last year this budget was voted a considerable increase (72%) and with good results. However, we believe this current requested increase is excessive, and recommend continuation nearer the 1972 annual rate.
- 503 A \$4,000 increase has been included in the law account to assist the Conservation Commission with enforcement of the new Wetlands Protection Act.
- 506 The Committee on Town Administration has determined that the position of Town Clerk is a full time job. Appropriate compensation in line with salaries of town clerks in other comparable towns is recommended.
- 507-11 Requested salary is high. We recommend instead a 5.5% increase. We also recommend support for Article 39 to combine the office of Treasurer-Tax Collector and make the position appointive.
- 513 Ancient Town records will be microfilmed and a records management program will be started.
- 515 We believe that the lunches and dinners sponsored by the Industrial Development Commission have not contributed significantly to the Commission's objectives and should be discontinued or funded from other sources.

Mr. Frank T. LeBart further reported to the meeting for the Finance Committee as follows:

The Executive Secretary's salary, 501-11, is currently \$19,800.00. He was hired late in 1972. We feel that any employee at this level should be here a full year before he can be evaluated for a major increase. Therefore, we are recommending the same salary for 1973.

The maximum in a prior personnel bylaw was set at \$18,500.00. This was increased last fall by the Personnel Board to \$20,000.00. This was technically the maximum that the Finance Committee could act on at the time we were considering the budget. This Town Meeting approved Article 2, which raised the maximum to \$21,000.00.

If you take \$19,800.00 for the full year of 1973 and one-half of the \$21,000.00, you arrive at \$30,300.00 which we are recommending as the amendment.

With regard to the Tax Collector, 505-11, we have not had an officially elected official in that office until the election just a few days ago. Originally we had decided that we would save the Town a few dollars by budgeting only the nine months of 1973 that would occur after the election of March 26th. We have learned, however, that while in an acting capacity, the Tax Collector was paid the full Tax Collector's salary. This is fully consistent with an action that we took earlier at this Town Meeting under Article 3 whereby we approved in principle the notion that someone functioning at a higher grade, should be paid that amount. That was for bargainable employees, but we think this should also be extended to cover the Tax Collector.

So, we are recommending that we take the base salary as it has existed since there has not been an incumbent until just a few days ago of \$8,850.00 for 1973. Take half of that for the first half of 1974, or \$4,425.00. This gives a total of \$13,275.00.

For the Board of Selectmen, Mr. John C. Powers then moved to amend item 501-13, Clerical Salaries, to \$52,800.00 and that the total appropriation for 500, General Government, be amended to \$505,927.00.

In support of the amendment, Mr. Powers reported as follows:

What we are talking about here is the clerical staff. The changes in the budget and the changes in the management procedures in the Selectmen's office have indicated that essentially two positions of Junior Clerk have been eliminated. We object to one of them being eliminated, particularly the one that relates to the function of

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the receptionist-information center girl. This job is answering the telephone and the inquiries at the desk. This is a function which is not performed just for the Selectmen's office. It is also performed for most of the other departments in the Town Hall.

The proposed cut that the Finance Committee would make of this particular clerical person would turn us backwards to where we were several years ago. What happened then, and what can happen if this is left as it is, is that instead of a girl being assigned to perform this function, it will be thrown back onto the people who are available around the desk at the time the phone call comes in.

You might say that sounds pretty reasonable. They are there anyway. The simple fact of the matter is that all of the girls who are there from all of those offices are working full time at their office jobs. When you have a vacancy in the answering system, a deputy Town Clerk has to pick up the phone, or a deputy Tax Collector has to pick it up, or a principal clerk has to pick it up, or a senior clerk has to pick it up. It is costing you money.

The Executive Secretary has proposed to us that we continue and fight for a single Junior Clerk who will be trained properly for this job. If you do not do this, we will get the shift problem where you get a part of a girl sitting in part time and another part of a girl sitting at another time. What happens then is that messages fall through the crack in the board. The fellow that called in the morning and talked to girl A, calls girl B in the afternoon to ask her what ever happened to the inquiry he made to girl A and she does not know anything about it. This is not proper office management. It is not proper service to you.

With the multi-shift arrangement, there is no opportunity for proper training. We have a complicated government. It is made up of a lot of bits and corners and pieces, and your inquiries cover a very broad range of things. The better trained that girl sitting at the desk is, in knowing where to refer your call, the better the service you are going to get.

It doesn't even make sense in terms of money. I had the Town Accountant pull out a few figures for me. You may be interested to know that if a two minute telephone call is answered by the Junior Clerk, it will cost you eight cents. If, however, the job is going to be shifted back to a pool, you are going to find that a Senior Clerk will pick up the phone at 11½ cents for every two minutes, or an Assistant Town Clerk at 14.3 cents, or the Administrative Secretary at 14.6 cents. When we had the pool system, every single one of them was answering the phone.

If we keep our Junior Clerk answering the phone calls, it would cost you approximately \$19.20 a day. When a Principal Clerk does the job, it becomes \$28.88 a day. When you run that five days a week, any simple arithmetic will tell you the problems you have. In addition, when high priced personnel pick up that phone, they are taking time out of the office for which they work, which means doubling the loss and further complications in scheduling.

I think we've engaged a good professional manager in the Executive Secretary. I hope that you will help back him up. I think this is a proper management judgment. We are not asking you for something that is new or that we did not have. We are asking to maintain what we do have. We are asking you to take this opportunity to save yourself a little money. The amount here is \$4,000.00 for the eighteen-month period. I hope you will support it.

Mr. LeBart reported for the Finance Committee relative to the amendment as follows:

One of the things that the Finance Committee has been deeply concerned about in considering budgets throughout the Town is the proliferation of clerical help. We have looked into this area with extreme care. The original request from the Board of Selectmen included an Administrative Secretary at \$11,546.00, a Principal Clerk at \$10,073.00, two Junior Clerks at \$15,513.00 and five part-time Junior Clerks. We felt this was excessive.

We have recommended a reduction. We feel that elimination of a receptionist is entirely consistent with what is today common practice in industry. We guarantee that if you support the \$48,800.00 that we recommend, it will cost you less regardless of the per telephone call cost.

That is the true cost to the Town: \$48,800.00 versus \$52,800.00. We urge you to support the Finance Committee recommendation.

During the discussion on the Selectmen's amendment, the Moderator noted that it would probably be possible to finish the budget if the meeting stayed in session for a few minutes after 11 o'clock, and asked for a motion to that effect.

VOTED: TO STAY IN SESSION AFTER 11 O'CLOCK.

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The Moderator announced that the vote was greater than two-thirds.

The Selectmen's amendment was defeated.

Mr. Bertram S. Weinstein moved that we amend item 506-11, Town Clerk's Salary, from \$12,427.00 to \$7,192.00.

In support of his amendment, Mr. Weinstein stated that this is a particularly difficult problem that I want to raise, but I want to raise the issue as an issue for the Town. One of the things that is proposed here is to increase the salary of the Town Clerk, 506-11, by 73%. The rationale in the Finance Committee report is that it is now seen as a full-time job. I am concerned about the question of whether the management of this Town is going to continue to be done on a volunteer, unpaid basis, or whether we are going to turn the form of government over to some other form and start paying people for it. It is possible to do the Town Clerk's job on a full-time basis. But you will notice that the Town Clerk has a number of assistants. There is plenty of work to be done.

It is also possible to do the job on a part-time basis. It is possible to do the job in a couple of hours a day and have the work delegated to people who are paid for it, and have it treated as a volunteer kind of job.

As you notice, the Finance Committee is unpaid, the Selectmen are paid very modest sums. We have a number of other elected officials who are paid quite modest sums. Somewhere in the process of introducing this, the Town has not had to confront the issue of what is a part-time job and what is a full-time job, where is an elected official expected to do something on a volunteer basis, or what kind of people we hire. Somewhere I think this whole issue has been sloughed over. I personally would like to see us reduce the salary to the sum it was in 1972.

Mr. LeBart reported for the Finance Committee relative to this amendment as follows:

It might be helpful to go through the rationale the Finance Committee arrived at in its study. It is clear that the Finance Committee in general is in favor of saving dollars. However, we do think that in this particular case that there has been a serious inequity and we are recommending what we think is a fair increase.

The Committee on Town Administration recommended a full-time status in its 1971 study and recommended a base salary at that time of \$8,500.00. The Town Clerk's hours according to that study represented thirty hours in the office, coverage of Town Meetings, coverage of the full election period, considerable meetings evenings and Saturdays with the Board of Registrars and the Ancient Documents Committee, attendance at the Board of Selectmen whenever the selection of jurors was involved and whenever tax anticipation notes are signed, and work at home for an average work week of thirty-five to forty hours. We certainly are satisfied that is a full-time status.

There has been a rather complicated fee history involved. A number of fees which historically and traditionally have gone to the Clerk have been eliminated as part of the compensation for that job. There are still two fees that are retained in part, but this is a relatively minor part. Looking at per cent increases for Tax Collector, Treasurer and the Clerk from 1960 to 1972, the Clerk had a 41% increase in salary, the Tax Collector, 146%, and the Treasurer, 167.5%, over the twelve-year period. We feel there was some inequity in relation to the other positions in the Town.

The Committee on Town Administration looked at a number of towns, forty-nine in all. There was a detailed comparison with eight towns of 12-15,000 populations with full-time clerks. The average salary for that group was \$8,787.00. We therefore feel that our recommendation is only fair and equitable.

Mr. Weinstein's amendment was defeated.

Mr. Eugene Naegele moved that the total item 500 be decreased by 5½% resulting in a total expenditure of \$476,427.00.

Mr. Naegele's amendment was defeated.

VOTED: THAT THE TOWN APPROPRIATE \$501,927.00 FOR ALL ITEMS IN ACCOUNT 500, GENERAL GOVERNMENT, IN ACCORDANCE WITH THE ALLOCATIONS SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 500 IN ARTICLE 9, AND THAT EXECUTIVE SECRETARY SALARY, ACCOUNT 501-11, BE INCREASED TO \$30,300.00 AND THAT TAX COLLECTOR'S SALARY ACCOUNT, 505-11, BE INCREASED TO \$13,275.00, AND THAT COMMUNITY USE OF SCHOOLS, ACCOUNT 501-120, BE DELETED.

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ARTICLE 9: 600 GOODNOW LIBRARY

18 MONTH	EXPENSES	EXPENSES	REQUESTED	RECOMMENDED
	1970-1	1971-2	1973-4	1973-4
600-11 Salaries	65,498	74,319	96,314	99,000
600-21 General Expense	1,716	4,682	5,454	5,000
600-31 Maintenance	3,269	4,544	9,450	9,450
600-41 Travel	76	296	400	300
600-51 Equipment Purchase	367	170	750	750
600-52 Books	21,567	26,196	32,750	30,000
600-61 Special Programs	--	149	825	225
<u>600 TOTAL</u>	<u>92,493</u>	<u>110,356</u>	<u>145,943</u>	<u>144,725</u>
LESS RECEIPTS:				
State Aid	-3,723	-1,862		-10,466.45
County Dog License Refund	-4,424	-5,951		- 8,500.00
Goodnow Library Trust Fund	<u>-2,250</u>	<u>-2,250</u>		<u>- 3,500.00</u>
	82,096	100,293		122,258.55

Finance Committee Report: The Library Budget is approximately 27.5% over the expenditures for the eighteen-month period ending June 30, 1972. The major causes for the increase are the operating costs for the new facility, upgrading of the staff (but no new hires), and the higher cost of books (which will be offset by receiving two periods of State Aid in the eighteen months). The increased budget is consistent with improved and expanded services offered by the Goodnow Library in the new building. Recommend approval.

UNANIMOUSLY VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$122,258.55 FOR ALL ITEMS IN ACCOUNT 600, GOODNOW LIBRARY, IN ACCORDANCE WITH THE ALLOCATION SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 600 IN ARTICLE 9, AND, IN ADDITION, THAT THE TOWN APPROPRIATE AND TRANSFER THE FOLLOWING SUMS FROM THE FOLLOWING ACCOUNTS FOR BOOKS UNDER ITEM 600-52 IN ACCOUNT 600:

STATE AID FOR LIBRARY ACCOUNT	\$10,466.45
MIDDLESEX COUNTY DOG LICENSE REFUND ACCOUNT	\$ 8,500.00
GOODNOW LIBRARY FUND ACCOUNT	\$ 3,500.00

ARTICLE 9: 700 PARK AND RECREATION

700-11 Salaries	33,935	36,671	62,580	62,600
700-21 General Expense	7,613	1,408	1,600	1,600
700-31 Maintenance	5,461	20,932	42,332	30,000
700-41 Travel	500	167	200	200
700-51 Equipment Purchase	3,845	10,522	17,041	12,000
700-61 Program Expense	<u>14,735</u>	<u>16,254</u>	<u>23,005</u>	<u>22,000</u>
<u>700 TOTAL</u>	<u>66,089</u>	<u>85,954</u>	<u>146,758</u>	<u>128,400</u>

Finance Committee Report: The recommended \$128,400 represents a reduction of approximately \$18,000 from the eighteen months requested amount, with reductions primarily in three areas - salaries, maintenance and equipment. Detailed review of the three accounts indicated items which could be deferred or reduced. This budget will permit the Park and Recreation Commission to continue its excellent program of recreation for all ages in Sudbury. Recommend approval.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$128,400.00 FOR ALL ITEMS IN ACCOUNT 700, PARK AND RECREATION, IN ACCORDANCE WITH THE ALLOCATION AS SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 700 IN ARTICLE 9.

ARTICLE 9: 800 HEALTH

800-11 Director's Salary	9,870	12,594	20,000	20,000
800-13 Clerical Salary	4,953	5,800	8,000	8,000
800-14 Animal Insp. Salary	525	528	525	525
800-21 General Expense	2,045	2,235	2,500	2,500
800-31 Laboratory Expense	1,217	1,657	2,300	1,800
800-41 Travel	377	441	850	850
800-51 Equipment Purchase	--	692	590	590
800-61 SPHNA	10,454	13,125	25,337	25,337
800-71 Mosquito Control	19,800	21,000	18,572	18,572
800-81 Consultant Fees	--	103	1,200	1,000
800-91 Trinity Mental Health	<u>--</u>	<u>1,215</u>	<u>7,100</u>	<u>7,100</u>
<u>800 TOTAL</u>	<u>49,241</u>	<u>59,390</u>	<u>86,974</u>	<u>86,274</u>

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Finance Committee Report: The Finance Committee supports the Board of Health in their efforts to employ a fully qualified Health Director. This will permit effective day-to-day management of the Board's increasing responsibilities. We further recommend that all services of the Sudbury Public Health Nursing Association be under contract to the Board of Health and that SPHNA's services to the Sudbury Schools and the Lincoln Sudbury Regional High School be subcontracted from the Board of Health. This will centralize the responsibility for all of SPHNA's services in the Board of Health as well as identify the total expense of these services in one cost center instead of three. We also recommend that the Framingham Mental Health account be placed under the Board of Health. This will pull together all health services under the Board of Health.

Mr. Richard O. Bell moved that line item 800-71 be reduced to zero, and that the total under the 800 account be reduced by \$18,572.00.

In support of his amendment, Mr. Bell stated that the Audubon Society contends that any spraying program will breed mosquitoes immune to pesticide. Sooner or later there will be no way to handle a genuine epidemic of encephalitis or heart worm disease because the carriers will have become totally resistant. After twenty-five years of continuous spraying, mosquitoes have become immune or resistant to all common public health mosquito-cides. The Society further says that the casual fogging or spraying does not control. The adult mosquito population is knocked down for a few days and then promptly builds up again. Towns such as Lincoln and Littleton have terminated their programs and reportedly have not been especially afflicted with mosquitoes.

After discussion, Mr. Bell's motion was defeated.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$86,274.00 FOR ALL ITEMS IN ACCOUNT 800, HEALTH, IN ACCORDANCE WITH THE ALLOCATION SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 800 IN ARTICLE 9.

ARTICLE 9: 900 VETERANS' BENEFITS

18 MONTHS	EXPENSES	EXPENSES	REQUESTED	RECOMMENDED
	1970-1	1971-2	1973-4	1973-4
900-11 Agent's Salary	1,542	1,812	2,000	2,000
900-21 General Expense	142	241	525	350
900-61 Benefits	<u>22,861</u>	<u>7,120</u>	<u>15,000</u>	<u>15,000</u>
900 TOTAL	24,545	9,173	17,525	17,350

Finance Committee Report: Historically, the benefit funds in this account have been well managed by the agent to meet the Town's objectives and to protect the Town's finances. With a small change to reflect previous rates of expenditure in General Expense, the Finance Committee recommends approval.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$17,350.00 FOR ALL ITEMS IN ACCOUNT 900, VETERANS' BENEFITS, IN ACCORDANCE WITH THE ALLOCATION SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 900 IN ARTICLE 9.

ARTICLE 9: 950 UNCLASSIFIED

950-11 Blue Cross/Shield	74,713	83,070	150,000	150,000
950-12 Life Insurance	4,141	3,714	5,000	5,000
950-21 Fidelity Bond	1,644	2,460	2,400	2,000
950-31 Casualty Insurance	66,211	79,957	100,000	90,000
950-41 Printing Town Report	15,196	14,812	8,500	8,000
950-51 Memorial Day	665	987	1,400	1,400
950-61 Veterans' Graves	112	260	400	400
950-71 Fire Pension	2,250	2,250	2,250	2,250
950-81 Reserve Fund	47,870	61,620	120,000	120,000
950-91 Hosmer House Contract	3,002	3,002	3,000	3,000
950-92 Communications Maint.	2,851	3,641	5,100	5,100
950-93 Hydrant Rental	19,215	19,985	30,975	30,975
950-94 Copying Service	--	--	<u>6,000</u>	<u>3,000</u>
950 TOTAL	237,870	275,758	435,025	421,125

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Finance Committee Report: The major items in the Unclassified Account are Blue Cross/ Shield, Town Insurance and the Reserve Fund. The Blue Cross/Shield costs continue to increase at an extraordinary rate. The eighteen-month estimate of \$150,000 is almost 30% above the 1972 appropriation on an annual basis. The Finance Committee is pleased to note that the Town's insurance has been reviewed by a study committee appointed by the Selectmen and the implementation of their initial recommendations has already produced a more cost effective insurance program. The Reserve Fund request of \$120,000, a significant increase over last year's Reserve Fund of \$60,000, is based on the Finance Committee's concern over the possible uncertainties and unforeseen circumstances implicit in this eighteen-month budget period.

The copying service is a new account to consolidate copying costs for most Town boards and committees in an attempt to establish better control. The \$3,000 budget recommendation is substantially more than the identifiable accumulated total of last year's individual copying accounts and, in the opinion of the Finance Committee, represents an adequate level for this more tightly controlled function.

During 1972 the Finance Committee approved the following requests for transfer from the Reserve Fund:

<u>300 PROTECTION OF PERSONS AND PROPERTY</u>		<u>\$ 3,934.34</u>
Fire Department - Overtime	\$ 981.34	
Police Department - General Expense	1,353.00	
Dog Officer - General Expense	1,500.00	
Conservation Commission - Clerical Salary	100.00	
<u>400 HIGHWAY DEPARTMENT</u>		<u>22,591.63</u>
Uniforms	1,081.50	
Machinery	1,000.00	
Snow & Ice	15,500.00	
Goodman's Hill Drainage Art. 53 1972 ATM	5,010.13	
<u>500 GENERAL GOVERNMENT</u>		<u>17,369.74</u>
Selectmen - Overtime	725.00	
- General Expense	3,071.78	
- Town Hall Maintenance	7,073.97	
- Centre School Maintenance	1,900.00	
- Loring Parsonage Maintenance	210.62	
- Travel	200.00	
Law - General Expense	3,000.00	
Assessors - Salaries	683.46	
Town Clerk & Registrars - Elections	404.91	
Historic District - Clerical Salary	100.00	
<u>700 PARK & RECREATION</u>		<u>10,606.80</u>
Salaries	4,000.00	
General Expense	155.00	
Maintenance	3,610.00	
Program Expense	100.00	
Truck Purchase Art. 42 1972 ATM	291.80	
Haskell Land Option	2,450.00	
<u>800 HEALTH</u>		<u>1,000.00</u>
Mosquito Control	1,000.00	
<u>950 UNCLASSIFIED</u>		<u>4,497.49</u>
Casualty Insurance	2,749.49	
Radio Communications	1,748.00	
TOTAL AMOUNT TRANSFERRED		<u>\$60,000.00</u>

Mr. Ronald Blecher further reported to the meeting for the Finance Committee as follows:

The two changes are very direct. The \$3,000.00 on Blue Cross/Blue Shield merely reflects a better estimate of the rates as compared to what we had when we first filed the report. It is \$3,000.00 out of \$150,000.00.

The other one is not a new item. The County Assessments item is being called out specifically as an appropriation for that amount on the advice of Town Counsel. It is not a new amount of money.

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For the Board of Selectmen, Mr. John E. Taft moved to amend item 950-94, Copying Service, to \$5,000.00, and that the total appropriation to be raised for account 950 be increased to \$559,326.35.

In support of the amendment, Mr. Taft reported as follows:

CHART P

TOWN HALL COPIER

<u>USAGE</u>	January 1 - March 26 ----	10,417 copies	
	Average over 18 months ----	3,000/month	
<u>COST</u>	Actual - January - March		
	Paper & Toner	\$1,291.84	
	Rental (Apeco)	145.26	
		<u>\$1,437.10</u>	
	(Paper on Hand - \$532.80)		
	Estimate - April 1973 - June 1974		
	Bond Copier (up to 4,000/month) - \$225/month		
	13 months @ \$225	\$2,925.00	
	Installation	200.00	
		<u>\$3,125.00</u>	
	Apeco Copier		
	Rent (5 months @ \$48.42)	\$ 242.10	
	Paper & Toner	200.00	
		<u>\$ 442.10</u>	
<u>TOTAL FOR 18 MONTHS</u>			
	\$1,437.10		
	3,125.00	<u>PLUS</u>	1. BETTER COPIES
	<u>442.10</u>		2. BETTER CONTROL
	\$5,000.00		

The actual experience we are having in the Town right now is shown at the top of the chart. In the first three months, the Town Hall copier has been called on to make 10,417 copies. This is, of course, a peak time of year since we were getting ready for Town Meeting. We believe that it is conservative to estimate that we are going to average about 3,000 copies per month over the next eighteen months.

The actual cost in the first three months is a total of \$1,437.10. We have at the present time an inventory of paper on hand of about \$528.00. This is one of the problems when you have this kind of an account where you buy things in bulk and use them up over a period of time. We do have several months of paper supply on hand.

We estimate that for the period of April, 1973, to June, 1974, we can obtain a copier that can produce copies on bond paper instead of this zinc material. We have had some rather strong requests that we go back to a bond-type of copier similar to Xerox. We can rent a machine and get the necessary supplies that will give us up to 4,000 copies per month for \$225.00 per month. For thirteen months that is \$2,925.00 plus an installation charge.

We also have on hand at the present time an Apeco copier which has five more months and we own it. We use that in the Selectmen's office, an additional \$400.00. If you add these, \$1,437.00, \$3,125.00 and \$442.00 you get a grand total of \$5,000.00 for the eighteen-month period.

In addition, we will be getting better copies than we are getting now. We have had a rather strong complaint from the Town Clerk's office that it is difficult for her to use the copies we provide on the slick copier to provide copies to attorneys or to people in a lawsuit who need an attested copy. These copies end up in a court record. Also it is difficult to provide them for people like tellers who are checking people at the polls as it is difficult to turn the pages.

We feel also that we can set this new machine up to have a better system of control on it. We are running pretty much an open shop now on the copier, and we think we've gotten to the point where we are going to have to put an arrangement like a plug that comes out at 5 o'clock. We will then know who is copying what and when. It is nice to have a copier available to everybody, but it is also important to have some controls on it. The copies do cost about five cents per sheet.

We think it takes \$5,000.00 to get from here to June 30, 1974, and ask your support.

April 2, 1973

Mr. Blecher reported for the Finance Committee relative to the amendment as follows:

The Finance Committee considered the request of the Selectmen ahead of time. We got our number in a very simple way. This is the first year that copying has been isolated as a separate account. Clearly the intent is to try to get better control.

We looked at last year to see how much money was spent by copying accounts by the various independent departments. We could not come up to \$1,000.00. Even so, we took \$1,000.00 and multiplied by three and decided \$3,000.00 would be plenty.

We would like to see not only copying costs controlled, but the number of copies controlled.

It seems unwise to get two machines to control copies. We will own the Apeco very shortly on the basis of the rental. It seems like a very inappropriate time to buy another machine when we are trying to control the number of copies and the cost of copies.

We think that \$3,000.00 should be more than enough based upon past experiences. Let's give it eighteen months and see if it stands up to the test.

After discussion, the Selectmen's amendment was passed.

Mr. Powers of the Board of Selectmen then moved that a new item, 950-95, be added to account 950, Unclassified, to be entitled "Heritage Park" and that all such sums received by the Board of Selectmen as gifts for the Heritage Park project to be constructed on Town-owned land formerly owned by Neelon and Hosmer be accounted for under item 950-95 and in accordance with General Laws, Chapter 44, Section 53A, and that all expenditures of such funds shall be in accordance with said Section 53A.

Mr. Powers stated that this is not an account that requests you to spend money. This is adding a line item so the Town can receive money, and if you vote favorably on it, I would like to make a presentation to the Town following the vote.

Mr. Powers' amendment was passed.

He then presented to Mr. Toomey, Chairman of the Board of Selectmen, on behalf of the Revolutionary War Bicentennial Committee and on behalf of the people of Sudbury for construction of Heritage Park, the first \$3,000.00 that have been donated by the people of Sudbury.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$559,326.35 FOR ALL ITEMS IN ACCOUNT 950, UNCLASSIFIED, IN ACCORDANCE WITH THE ALLOCATION SET FORTH IN THE RECOMMENDED COLUMN FOR ACCOUNT 950 IN ARTICLE 9, AND, IN ADDITION, ADD A NEW ITEM, MIDDLESEX COUNTY RETIREMENT FUND, IN THE AMOUNT OF \$133,201.35, AND THAT BLUE CROSS/BLUE SHIELD, ACCOUNT 950-11, BE INCREASED TO \$153,000.00, AND THAT ITEM 950-94, COPYING SERVICE, BE INCREASED TO \$5,000.00, AND THAT A NEW ITEM, 950-95, BE ADDED TO ACCOUNT 950, UNCLASSIFIED, TO BE ENTITLED "HERITAGE PARK", AND THAT ALL SUCH SUMS RECEIVED BY THE BOARD OF SELECTMEN AS GIFTS FOR THE HERITAGE PARK PROJECT, TO BE CONSTRUCTED ON TOWN-OWNED LAND FORMERLY OWNED BY NEELON AND HOSMER, BE ACCOUNTED FOR UNDER ITEM 950-95, AND IN ACCORDANCE WITH GENERAL LAWS, CHAPTER 44, SECTION 53A, AND THAT ALL EXPENDITURES OF SUCH FUNDS SHALL BE IN ACCORDANCE WITH SAID SECTION 53A.

UNANIMOUSLY VOTED: THAT THE TOWN ESTABLISH THAT ALL WAGE AND SALARY INCREASES OVER THE 1972 RATES OF PAY OR COMPENSATION ESTABLISHED UNDER ARTICLE 9 IN THE WARRANT FOR THIS MEETING SHALL BE EFFECTIVE AS OF MAY FIRST, 1973, AND THAT ALL AUTOMOBILE MILEAGE SHALL BE PAID AT THE RATE OF 12¢ PER MILE UPON SUBMISSION OF A PROPER VOUCHER; AND THAT WITH THE EXCEPTION OF ACCOUNTS 110 SADBURY PUBLIC SCHOOLS, 130 LINCOLN-SADBURY REGIONAL SCHOOL DISTRICT, AND 140 MINUTEMAN REGIONAL VOCATIONAL TECHNICAL SCHOOL DISTRICT, ALL ITEMS IN ALL OTHER ACCOUNTS HAVE BEEN VOTED AS SEGREGATED ITEMS FOR ACCOUNTING AND EXPENDITURE PURPOSES.

The meeting adjourned at 11:40 P.M. to April 3, 1973.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 3, 1973

The Moderator called the meeting to order at 8:00 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He then read the Consent Calendar as distributed at the previous session.

UNANIMOUSLY VOTED: TO TAKE UP OUT OF ORDER, TOGETHER AND IMMEDIATELY, THE FOLLOWING ARTICLES ON THE CONSENT CALENDAR: 12, 15, 16, 17, 25, 32, 36, AND 37.

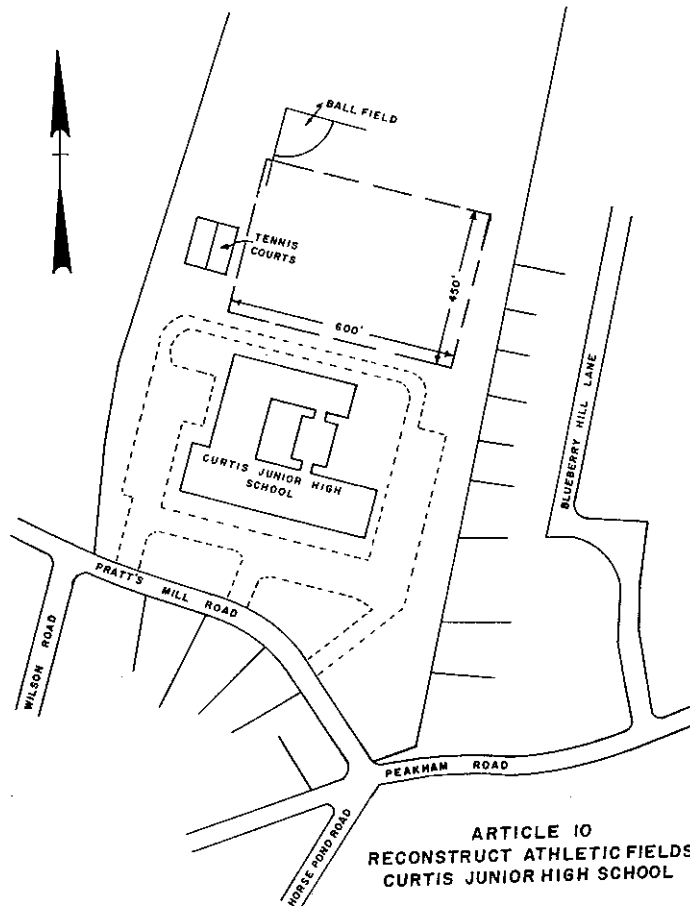
UNANIMOUSLY VOTED: IN THE WORDS OF THE MOTIONS AS DISTRIBUTED.

(See individual articles for motions voted.)

The Moderator announced that discussion would be in order under Article 10 concerning both Article 10 and Article 11 since they are on subjects that are related to each other. Following the disposition of the motion under Article 10, we will have a motion under Article 11. Debate will not be permitted under that motion because we will already have said everything possible under Article 10. We will proceed to an immediate vote under Article 11 after the motion on it.

ARTICLE 10: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$15,000.00, or any other sum, to be expended under the direction of the School Committee, for the reconstruction of the athletic fields at the Ephraim Curtis Junior High School, or act on anything relative thereto.
Submitted by the Sudbury School Committee.

Athletic
Fields -
Junior
High
School



April 3, 1973

Sudbury School Committee Report: (Mr. Alfred C. Cron)

When we added the additions on both the Noyes and the Curtis Schools, due to what was anticipated as the cost for completing the athletic fields, the School Committee elected to withdraw both athletic field reconstructions from the article. What was presented to the Town Meeting in 1967 and in 1970 was essentially two construction projects without any work done in the athletic fields. The athletic part of the program was submitted to the State, and if both these articles pass, this money is also reimbursed under the current building project.

At that time, reconstruction of the Noyes fields was estimated at something around \$150,000.00, and at Curtis something over \$40,000.00. What we anticipate doing now are sums in an amount of \$15,000.00 and \$70,000.00. The money that we are asking to use for this has already been appropriated. We will be taking money back that has been left over in the current construction project.

When these two projects went out to bid, there was a sum carried for contingency to cover such eventualities as ledge, unforeseen conditions with water, etc. Due to the great work of the Permanent Building Committee, there is sufficient money left over in these accounts to allow reconstruction of both athletic fields without any further financial burden on the Town.

Behind the Curtis Junior High School we have two ball fields and a large play area which is used for soccer and other sports. The field is very lumpy, and slopes downhill drastically. In the words of our staff, it is a "very unsatisfactory play surface".

What is proposed is to relocate the two ball fields, level the area and grass it to make a satisfactory play area. This is not really a major job.

Part of the area around the Noyes School was originally a tennis court. It has been used as a basketball court. It has a very rough surface and is used right now for parking.

The limit of construction of the current addition is essentially around the school. The old ball field, which is located so that the third base line actually goes over the busses, is highly unsatisfactory, and the field is in very poor condition. The busses are currently parked on what was the old stump dump. It has been filled back to the stream.

In addition, there is a remaining building that was used for fire training and another building that stored the flammable fuel.

The area is in the Historic District, and there is great concern that the back end is a conservation area.

The attempt in development of this site was to take all these factors into consideration, retain the general contour and character of the land, not to infringe upon the watershed and not to infringe upon the Historic District.

The first part of the proposal is to remove the two unsightly buildings in the area near the pond, level and grass the area for use just as a grassed play area. We propose to move the busses back to the edge of the filled area and park them at an angle so they will take up less width. This will allow us to take up the tar and sand paved area, relocate a new baseball field in the north part, a soft ball field in the south, with a play area, essentially a soccer field, midstream. In addition, we would take out the old tennis court, change the contour of the road to make it easier for busses to go around, and enlarge the parking behind the Town Hall slightly.

Mr. Cron then showed a series of slides of the Noyes area to illustrate the proposed plans.

Finance Committee Report: Recommend approval.

After discussion, it was

VOTED: THAT THE TOWN APPROPRIATE AND TRANSFER \$15,000.00 FROM THE STABILIZATION FUND INCLUDING THE CURTIS JUNIOR HIGH SCHOOL AND NOYES SCHOOL ACCOUNTS TO BE EXPENDED UNDER THE DIRECTION OF THE SCHOOL COMMITTEE FOR ADDITIONAL SITE WORK FOR THE EPHRAIM CURTIS JUNIOR HIGH SCHOOL BUILDING PROJECT.

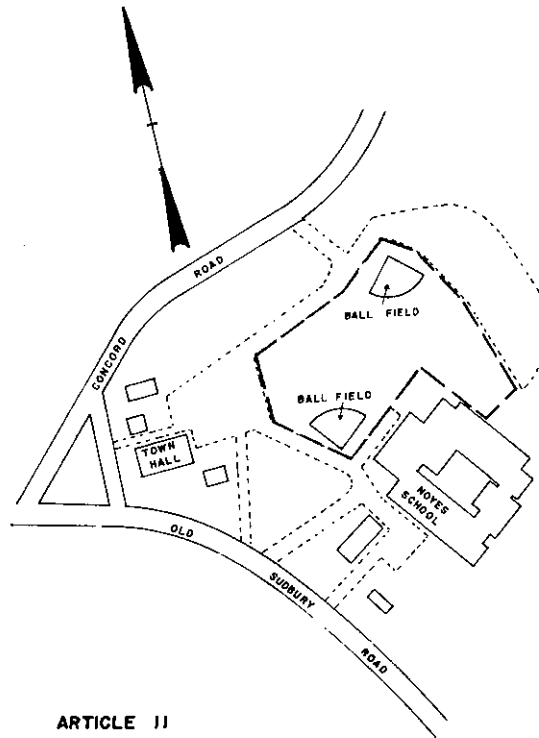
In Favor - 413; Opposed - 4. (Total - 417)

April 3, 1973

ARTICLE 11: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$70,000.00, or any other sum, to be expended under the direction of the School Committee, for the reconstruction and development of athletic fields and parking at the Peter Noyes School, or act on anything relative thereto.

Athletic
Fields and
Parking -
Noyes
School

Submitted by the Sudbury School Committee.



**ARTICLE 11
RECONSTRUCT ATHLETIC FIELDS -
PETER NOYES SCHOOL**

Sudbury School Committee Report: When the Peter Noyes School addition was presented to the Town, site development was not included. This article will allow necessary athletic fields to be developed to serve the 900 students attending Peter Noyes School and for improvement in parking and traffic flow for increased safety. Sufficient contingency funds rest within the construction account. However, since this work is also outside the scope of work authorized by the Town, it requires further authorization.

Finance Committee Report: Recommend approval.

UNANIMOUSLY VOTED: THAT THE TOWN APPROPRIATE AND TRANSFER \$62,000.00 FROM THE PETER NOYES ADDITION ACCOUNT AND APPROPRIATE AND TRANSFER THE REMAINING BALANCE OF APPROXIMATELY \$8,000.00 FROM THE STABILIZATION FUNDS INCLUDING THE CURTIS JUNIOR HIGH SCHOOL AND NOYES SCHOOL ACCOUNTS TO BE EXPENDED UNDER THE DIRECTION OF THE SCHOOL COMMITTEE FOR ADDITIONAL SITE WORK FOR THE PETER NOYES BUILDING PROJECT.

April 3, 1973

ARTICLE 12: To see if the Town will vote to amend Article V of the Town Bylaws, entitled: "Public Safety", by adding a new Section 18 to read as follows:

Public
Safety -
Excavations
Art. V

"Section 18. Any person excavating land or any person in charge of such excavation and the owner of land which has been excavated, shall, within two days after such person has been notified in writing by the Selectmen or the Building Inspector that in the opinion of the Selectmen or the Building Inspector such excavation constitutes a hazard to public safety, erect barriers or take other suitable measures to eliminate such hazard. The penalty for violation of this section of the Sudbury Bylaws shall not exceed \$200.00 per day for every day such person is in violation of such notice, commencing with the fourth day thereof."

or act on anything relative thereto.

Submitted by the Building Inspector.

Building Inspector Report: Enactment of this bylaw would, no doubt, put an end to the many hazardous excavations that have plagued Sudbury over the years.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 12 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

ARTICLE 13: To see if the Town will vote to amend Article V of the Town Bylaws, entitled: "Public Safety", by adding two new sections at the end thereof, to be numbered by the Town Clerk, to read as follows:

Public
Safety -
No Snow
or Water
on Streets
Art. V

"Section __. No person shall move or remove snow or ice from private lands upon any public street, walkway, or common land of the Town in such a manner as to obstruct or impede the free passage of vehicular or pedestrian traffic upon the street, walkway, or common land of the Town unless he has first obtained a permit therefor issued by the Highway Commission.";

"Section __. No person shall, during the period from November 15 to April 15, inclusive, discharge or pipe, or cause to be discharged or piped, any ground water onto a public street, walkway or common land of the Town unless he has first obtained a permit therefor issued by the Highway Commission.";

or act on anything relative thereto.

Submitted by the Highway Commission.

Mr. Edward G. Hughes of the Highway Commission moved that the Town amend Article V of the Town Bylaws, entitled: "Public Safety", by adding two new sections at the end thereof, to be numbered by the Town Clerk, to read as printed in Article 13 of the Warrant for this meeting.

Highway Commission Report: This article is submitted in accordance with the Commission's desire to promote public safety in addition to improving snow removal operations and reducing the costs incurred in sanding and salting operations.

Mr. Edward J. Blaine, Jr., Highway Superintendent, further reported to the meeting for the Highway Commission as follows:

The reason for the article is quite obvious. Many times after the Highway Department has plowed a street, the contractor hired by some private individual with a driveway, plows the snow back out into the street. We get a call from an irate citizen that the street has not been plowed. This also causes accidents which can be verified by the Police Department.

In the instance of the water being discharged upon the public way, this is not an effort to penalize anyone. A permit may be obtained from the Highway Commission. This means that the Department would, upon application, go out and investigate the individual problem, assess it, and make recommendations to the Commission. In the event that existing drainage is available to the immediate area of the problem, the Highway Commission is of the opinion that the Department would make a connection from the discharge water pipe to the existing drain.

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Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 13 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

Mr. Edward A. Plumley moved to amend the second part of the article by adding at the end, "This prohibition shall not apply to existing drainage rights and easements including rights and easements which have existed for over five years."

In support of his amendment Mr. Plumley stated that there are a great number of us who have lived in Sudbury for a great number of years. We have drainage problems in our cellars, some of which require pumping and some of which do not. There is no stream, or any other place, to put the water except on the edge of the Town streets. In some cases there is a drainage system in the street and sometimes there is not. This is a situation that cannot be taken care of by the land owner.

After considerable discussion, Mr. Plumley's amendment was defeated.

Upon a motion made by Mr. Taft, it was

VOTED: THAT THE MOTION MADE UNDER ARTICLE 13 BE DIVIDED BY CONSIDERING THE TWO BYLAW SECTIONS THEREIN SEPARATELY.

The Moderator announced that the vote was well more than the required two-thirds.

VOTED: THAT THE TOWN AMEND ARTICLE V OF THE TOWN BYLAWS, ENTITLED: "PUBLIC SAFETY", BY ADDING A NEW SECTION AT THE END THEREOF, TO BE NUMBERED BY THE TOWN CLERK, TO READ AS FOLLOWS:

"SECTION ____ . NO PERSON SHALL MOVE OR REMOVE SNOW OR ICE FROM PRIVATE LANDS UPON ANY PUBLIC STREET, WALKWAY, OR COMMON LAND OF THE TOWN IN SUCH A MANNER AS TO OBSTRUCT OR IMPEDE THE FREE PASSAGE OF VEHICULAR OR PEDESTRIAN TRAFFIC UPON THE STREET, WALKWAY, OR COMMON LAND OF THE TOWN UNLESS HE HAS FIRST OBTAINED A PERMIT THEREFOR ISSUED BY THE HIGHWAY COMMISSION."

Mr. Walter J. Griffin, moved to table the second section of Article 13. Mr. Griffin's motion was defeated.

After discussion, Mr. William J. Cossart moved Indefinite Postponement.

VOTED: INDEFINITE POSTPONEMENT [SECOND SECTION OF ARTICLE 13].

ARTICLE 14: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$40,000.00, or any other sum, to be expended under the direction of the Highway Commission, to hire a consulting engineering firm for the purpose of providing the Town with a Master Drainage Plan, or act on anything relative thereto.

Submitted by the Highway Commission.

Highway Commission Report: (Mr. Ronald P. Espinola)

I think in view of the discussion that preceded this article, there is no question about the drainage problems that we have in Town. Many residential and business properties in Town have been plagued by frequent and severe flooding, and poor drainage is a major Town problem.

Many of the drainage problems result either because the original systems were designed for much smaller population and are now overloaded, because they serve very localized areas, or because there are many areas that have no drainage systems whatsoever. The cure for many of the individual drainage problems is extremely expensive.

We have had a number of people make presentations at Commission meeting, and the cure for individual home owners drainage problems can run as high as \$10-15,000.00. Obviously the Town cannot afford to cure everybody's problem at that price.

It is also obvious that present drainage problems can only increase in severity as the Town is further developed because we will lose the natural sponge as we lose vegetation, trees and grass with subdivision development. We will lose it as additional impervious surfaces, such as roofs, roads, walkways, etc., are added. There is no place for the water to go except to the decreasing leaching areas.

A subsequent article relating to reconstruction of Old Lancaster Road will be moved for Indefinite Postponement by the Highway Commission because engineering estimates indicate that the drainage alone for that project would run \$65,000.00.

We expect the following outputs from the proposed study: field surveys which will indicate the existing structures and drainage areas; a summary of all the existing structures; detailed hydrological studies and computations which will be of great value in designing improved systems; investigations of the capacity and properties of existing systems; preliminary designs of recommended improved systems; as well as cost estimates for major pieces of a Town-wide drainage system.

In addition, one of the more important outputs of the study will be an assessment of the environmental impact which will be necessary for both the Highway Commission and the Conservation Commission in their assessment of the way the proposed drainage system does or does not conform to the Wetlands Protection Act. Finally, the consultant will be asked to assess possible Federal and State funding for the proposed construction.

In summary, drainage is a major Town problem. We can only afford to cure the problem by looking at it Town-wide rather than street-wide. We felt that the drainage master plan would provide a basis for orderly planning and implementation of the drainage systems that will be necessary to cure many of the problems we have heard about tonight and will continue to hear about, at considerably lower cost than doing it piecemeal fashion. This article was supported by the Highway Commission, the Board of Health, the Board of Selectmen and the Planning Board.

Finance Committee Report: Experience with the drainage problems of Goodman's Hill Road and other roads in Sudbury indicates a vital need for an overall surface water drainage study by an experienced consulting engineering firm. The Finance Committee concurs in this proposal and urges that the proposed work be coordinated with previous studies made by the Conservation Commission in order to take advantage of all available data, including "wetlands", etc. Recommend approval of the requested \$40,000.

After considerable discussion, it was

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$40,000.00 TO BE EXPENDED UNDER THE DIRECTION OF THE HIGHWAY COMMISSION, TO HIRE A CONSULTING ENGINEERING FIRM FOR THE PURPOSE OF PROVIDING THE TOWN WITH A MASTER DRAINAGE PLAN.

ARTICLE 15: To see if the Town will vote to amend Article I of the Sudbury Bylaws entitled: "Town Meetings", by amending Section 3 to read as follows:

Posting
Town
Meetings
Art. I

Section 3. Notice of every Town Meeting shall be given by posting printed attested copies of the warrant therefor at the Town Hall and such other places as the Selectmen deem appropriate, but not less than three in each precinct, and not less than a total of twelve in the Town, at least seven days before the time appointed for such meeting. In case of a Special Town Meeting the Town Clerk shall give or cause to be given, by delivering at each dwelling or mailing to each householder in the Town, a notice of such meeting at least seven days before the time appointed therefor.",

or act on anything relative thereto.

Submitted by Constable Francis E. White.

Constable Report: Because of the precincting of the Town, the 18 year old voters and because the railroad stations are no longer being used, we should update notifications to the voters accordingly.

Finance Committee Report: This article would up-date and modernize the Town's Bylaws re the posting of official notices for Town Meeting. Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 15 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

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UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

ARTICLE 16: To see if the Town will vote to amend Article III of the Town Bylaws by deleting Section 1 and by renumbering Section 2 through 11, inclusive, to Section 1 through 10, inclusive, or act on anything relative thereto.

Delete
Fiscal
Year
Bylaw

Submitted by the Board of Selectmen.

Art. III

Board of Selectmen Report: The State laws have been changed so that the financial year for the Town will no longer commence on January 1st of each year, as set forth in Section 1 of Article III. It is recommended that Section 1 of Article III be deleted because it is in conflict with the State General Laws and is no longer required. The renumbering simply adjusts the article to the suggested deletion. The Board of Selectmen recommends approval.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 16 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

ARTICLE 17: To see if the Town will vote to make the following technical corrections in the Bylaws:

Correct
Bylaws -
Public Dump
and
Finance
Committee
Art. V
Art. IV

1. In Article V: Public Safety, Section 12; delete in the second line the number "11" and substitute therefor the number "10".
2. In Article IV: Finance Committee, reenact Sections 1 through 6, inclusive, as printed in the present edition of the Town Bylaws, on file in the Town Clerk's office, and delete all other sections thereof,

or act on anything relative thereto.

Submitted by the Town Clerk.

Town Clerk Report:

- 1) An amendment to Article V voted in 1958 renumbered former Section 11 to Section 10. However, the reference in Section 12 was not changed to conform to the new numbering.
- 2) Under Article 11 of the 1941 Annual Town Meeting, Article IV of the Bylaws was revised and contained 8 sections. Article 37 of the 1947 Annual Town Meeting again revised Article IV. However, through oversight only Sections 1 through 4 of the 1941 version were rescinded in the vote even though the 1947 revision contained new Sections 1 through 6 and did not contain Sections 7 and 8.

The above two changes in the Bylaws are only for the purpose of correcting technical errors. They make no substantive changes.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 17 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

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ARTICLE 18: To see if the Town will vote to amend Article IX of the Sudbury Bylaws, entitled: "Zoning Bylaw", as follows:

Multi-unit
Residence
District

Art. IX

First:

Section I, "General", paragraph A, "Purpose", by changing the title of paragraph A to read, "Purpose and Definitions", and after the first paragraph which ends in the words, "General Laws relating thereto", add a new paragraph as follows:

"For the purpose of clarification and understanding, the following list of definitions shall apply.

- (1) Multi-unit Residence Building: A building containing more than one (1) but not more than four (4) single family dwelling units.
- (2) Garden Apartment Unit: A single family dwelling unit, of one (1) or more rooms on one (1) floor but not necessarily having an entrance or exit on the ground level in a garden apartment building.
- (3) Garden Apartment Building: A structure of more than one (1) story but not more than three (3) stories containing garden apartment units grouped around one (1) or more central stairwell.
- (4) Town House Unit: A single family dwelling unit, attached by a party wall to another single-family dwelling, in such a manner that each unit has a floor at ground level and front and rear access to the outside at ground level.
- (5) Town House Building: A structure of one (1) or more, but not more than three (3) stories, containing town house units.
- (6) Building: Structure having a roof or cover for the shelter, housing or enclosure of persons, animals or property.
- (7) Dwelling: Any building, or part thereof, used for habitation for one (1) or more persons, but not including commercial accommodations for transient occupancy or trailers or mobile homes, however mounted.
- (8) Dwelling Unit: Any portion of a building consisting of one (1) or more rooms with cooking, living, sanitary and sleeping facilities arranged for the use of one (1) or more persons living together as a single housekeeping unit."

Second:

Section I, "General", Paragraph F, "Single Dwelling per Lot", by adding to the sentence ending in the words "for dwelling purposes", the following words "except as allowed under Section III, A, 2, "Multi-unit Residence Districts", and in Section II, A, by adding "9. Multi-unit Residents Districts - MRD."

Third:

Section III, A, "Residence Districts", by adding a new subsection "2" to read as follows:

"2. Multi-unit Residence Districts

In addition to the residential uses, limited to one single residence unit per lot, buildings containing more than one (1) but not more than four (4) dwelling units shall be allowed in Multi-unit Residence Districts, provided that:

- a. Each dwelling unit shall have two (2) exposures and two (2) separate exits. The floor of each dwelling unit shall not be located beneath the average finished grade of the site immediately surrounding the building.
- b. The density shall not exceed six (6) dwelling units per gross acre of lot area located within the Multi-Residence District.
- c. There shall be one off-street parking space of three hundred (300) square feet per dwelling unit plus one (1) such off-street parking space per bedroom up to a maximum of three (3) spaces per dwelling unit over and above that area needed for access roadways. No more than fifty (50) spaces may be allowed in any one parking lot, each of which shall be adequately screened from view from exterior streets by appropriate landscaping at least four (4) feet in height planted at the periphery of each lot. Parking spaces shall be delineated and

April 3, 1973

wheel stops or bumpers shall be placed at the head of each space. No parking spaces shall be located within thirty (30) feet nor beyond three hundred (300) feet of a building used for residential purposes and serviced by that parking area. No more than twenty-five (25) per cent of required parking shall be located in the front yard of the building served. For each two hundred and fifty (250) square feet of parking space placed within an enclosed structure, the gross floor area devoted to multi-family dwellings may be increased by one hundred (100) square feet. If all the required parking area needed for a building is placed within the building, the height regulation of Section IV, B, may be raised by ten (10) feet. No parking space shall be less than ten (10) feet in width.

- d. Each dwelling unit shall be supplied by a public water supply.
- e. Each multi-unit residence site and the improvements and buildings thereon shall be constructed and retained under a single ownership, which is defined as a group or association of individuals, or two or more individuals, or a partnership or corporation having a common undivided interest in the site, including the improvements and buildings thereon.
- f. All sewage treatment facilities shall be located on the site.
- g. All areas other than walkways, parking areas, access roads and paths, areas used for court games, buildings, utility areas or storage areas shall have appropriate landscaping of grass, shrubbery, trees, flowers or suitable ground cover indigenous to the area. Adjacent to, and for the length of each exterior wall of each principal building, there shall be a six (6) foot wide area of landscaping, except where there are building entrances. Adjacent to, and for the length of each lot line, there shall be a fifty (50) foot wide area of landscaping, except where there are driveway entrances. All such landscaping shall be indicated on the site plan required in Paragraph l. below.
- h. There shall be two thousand (2000) square feet of usable common open space per dwelling unit. Usable common open space shall mean areas left substantially in a natural state or improved by landscaping and primarily designed and intended for the active and passive recreation of the occupants of the dwellings. Usable common open space shall not include street rights-of-way, open parking, or service areas, driveways, easements for above-ground utilities, laundry drying areas, required front yards, landscaped areas around the buildings or any other land deemed unsuitable by the Planning Board for reasons of excessive slope, poor drainage or unstable surface conditions.
- i. In cases of rental property, the owner shall be responsible for preserving and maintaining the site and the proper operation of the sewage disposal facility all for reasons of the health, safety and convenience of the residents. In cases of the sale of individual units, as in a condominium, there shall be included in the deed a requirement obligating the purchasers to participate in a non-profit homeowner's association and by paying assessments to the association to support the preservation and maintenance of the site and the proper operation of the sewage disposal facility, all for reasons of the health, safety and convenience of the residents. A copy of the organization of such homeowner's association shall be on file with the Town Clerk. A certificate which includes the names of officers of the association shall be filed with the Town Clerk within thirty (30) days after their election or appointment.
- j. All utilities shall be installed underground.
- k. If there is more than one (1) multi-unit residence building, garden apartment building or town house building on a site, there shall be at least twenty (20) feet between each structure. The only exception may be that no more than three (3) buildings may be interconnected by a covered walkway or breezeway for reasons of convenience and shelter from the elements, if such walkway will not impair the services of the building by emergency vehicles or equipment.
- l. A site plan prepared in accordance with the provisions of Section V, A, has been submitted to, and been approved by, the Board of Selectmen.

- m. Only accessory uses, for use by the inhabitants, their guests and employees, including such normal accessory uses as private garages, storage sheds, tennis courts, swimming pools, cabanas for swimming pools, and structures approved by Civil Defense authorities, for shelter from natural disasters or wars, but not including outdoor overnight storage of commercial vehicles, or the outdoor storage of unregistered vehicles, shall be allowed.
- n. The requirements of paragraphs a. through m. above shall govern housing for the elderly except as stipulated below:
 - (1) Housing for the elderly shall be defined as a building or group of buildings operated by the Housing Authority for the occupancy of family units of one (1) or more persons at least one-half of whom are sixty-five (65) years of age or older.
 - (2) Each dwelling unit shall have at least one (1) exposure and two (2) separate exits.
 - (3) The density shall not exceed twenty-four (24) dwelling units per gross acre.
 - (4) Maximum lot coverage by principal and accessory buildings shall not exceed fifty (50) per cent of the lot.
 - (5) There shall be one (1) off-street parking space for each two dwelling units.
 - (6) There shall be a minimum area of usable open space equal to no less than the total floor area of buildings used for residential purposes.
 - (7) There shall be a maximum of 24 units per building.

Fourth:

Section IV, B, "Schedule of Intensity Regulations", shall be amended to read as follows:

B. SCHEDULE OF INTENSITY REGULATIONS
(all dimensions in feet unless otherwise noted)

Gen. Use	District Designation	Minimum Lot Dimensions		Maximum Building Coverage (1)	Minimum Required Yard Dimensions		
		Area Sq.Ft.	Frontage Any St. or Way		Percent of lot	Front (2) (depth)	Side (width)
Res.	Single Res."A"	40,000	180	40	35	20	30*
	Single Res."B"	40,000	180	40	35	20	30*
	Single Res."C"	60,000	210	40	35	20	30*
	Multi-Unit Res. MRD-	100,000	180	30	50	50	50
Bus.	Business BD-	none	none	60*	50	5*(4)	none*
	Lim.Bus. LBD-	none	none	60*	35	5*	none*
	Shop.Center SCD-	none	none	60*	100	75	75(5)
Res. &	Industry ID-	none	none	60	20*	30(4)	30(4)
	Lim.Ind. LID-	100,000	0	25	125*	50(4)	50(4)
Ind.	Research RD-	25 acres	200	15	200	100(4)	100(6)
	Ind.Pk.Dist. IPD-	100,000	none	25	125	50(4)	50(4)

*Subject to special qualifications in IV C. "Modifications and Exceptions".

- (1) Including principal and accessory buildings.
- (2) As measured perpendicular to nearest street or way line.
- (3) Vertical distance to ridge or highest point of roof.
- (4) Unless abutting a railroad siding.
- (5) In addition to parking area unless abutting a railroad siding.
- (6) Unless abutting a railroad siding or Town line.

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B. SCHEDULE OF INTENSITY REGULATIONS (CONTINUED)
(all dimensions in feet unless otherwise noted)

District Designation	Minimum Required Set Back Distance		Maximum Building Height (3)	
	Street Centerline	Residence Zone Bound (side-rear)	Stories	Feet
Single Res. "A"	65	none	2½*	35*
Single Res. "B"	65	none	2½*	35*
Single Res. "C"	65	none	2½*	35*
Multi-Unit Res. MRD-	75	none	2½	35
Business BD-	70	20	2	25
Lim. Bus. LBD-	65	20	2½*	35*
Shop. Center SCD-	125	100	2	25
Industry ID-	50	30	2	35
Lim. Ind. LID-	150	100	2	35
Research RD-	225*	150	2	35
Ind. Pk. Dist. IPD-	150	300	2	35

*Subject to special qualifications in IV C. "Modifications and Exceptions".

- (1) Including principal and accessory buildings.
- (2) As measured perpendicular to nearest street or way line.
- (3) Vertical distance to ridge or highest point of roof.
- (4) Unless abutting a railroad siding.
- (5) In addition to parking area unless abutting a railroad siding.
- (6) Unless abutting a railroad siding or Town line.

Fifth:

Section V, A, "Site Plan Approval", by adding after the words "No business" the following: ", multi-unit residence" in two places in the first sentence.

Sixth:

Section V, C, "Vehicular Access", by adding between the words "business" and "or" in the first sentence, the following: ", multi-unit residence".

or act on anything relative thereto.

Submitted by the Planning Board.

Mr. Eben B. Stevens of the Planning Board moved that the Town amend Article IX of the Sudbury Bylaws, entitled "Zoning Bylaw", as set forth in Article 18 in the Warrant for this meeting.

Planning Board Majority Report: (Mr. Stevens)

The Planning Board supports passage of this article in the belief that the provisions outlined would provide the Town with a useful tool that would:

1. Permit construction of the housing for the elderly with proper controls and standards.
2. Not impact Town services, especially schools, and, in fact, would be a financial gain for Sudbury.
3. Allow the balancing of the population makeup of Sudbury.
4. Not substantially change the character of Sudbury, and, in fact, if properly implemented, have less impact on the character of Sudbury than the present Zoning Bylaws.
5. Not allow the uncontrolled building of apartment units since each development must have a favorable two-thirds vote at a town meeting before the developer can proceed to obtain all the required permits.

For these reasons the Planning Board recommends passage of this article.

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Mr. Stevens continued the report as follows:

In reviewing the history of the whole subject of housing for the elderly, the Town has demonstrated a number of times that it recognizes a problem in this area and seems to indicate a desire to satisfy an obligation. The Planning Board, in taking that indication of an obligation, felt that it was obligated to present to the Town what it felt was the proper way of implementing it. That is why we conducted a housing study and had a consultant come up with an article, which was presented last year.

The Town voted that down.

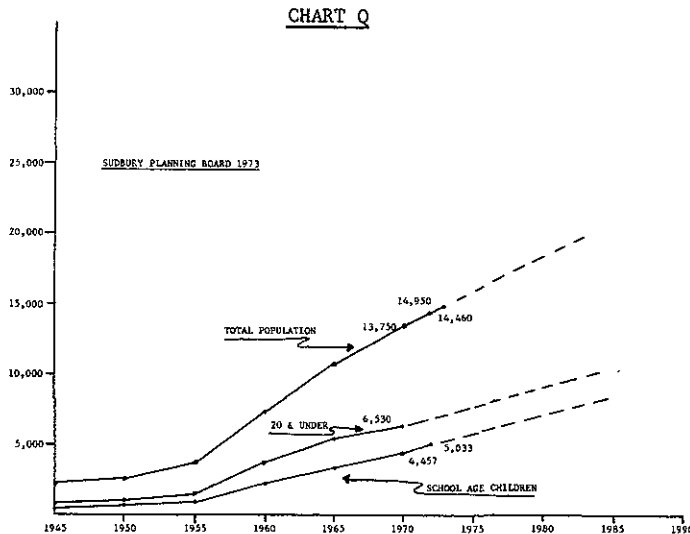
This last January, at the Special Town Meeting, the Housing Authority came in with an exemption from all the Zoning Bylaws. The Town saw fit to vote that down. Now, we are back starting from ground zero.

In this Town Meeting you have a choice - to go with the standards under the present article under consideration, or move to Article 26, which is exemption from the Town Bylaws. I think you have to make up your minds, or we will just walk away from the housing for the elderly subject. There is really no other alternative except an eminent domain proceeding, which the Housing Authority does not wish to do.

The recent cases before the Supreme Court under Chapter 774 have indicated that there is the mechanism of "snob zoning". I do not think this is what the Town wants to see happen or to encourage.

The Planning Board does not feel it is proper or right for the Town to set a precedent of avoiding the Zoning Bylaws, which is what would happen under Article 26. We think the Town should have in its Bylaws those standards and controls by which you can judge a given proposal. That is what Article 18 presents. It establishes standards and controls for your review of a given proposal. We think this is the responsible way.

It is our opinion that multiple unit housing, in general, means less roads, therefore less maintenance, less future maintenance and all the accessory costs. We see, in a number of local communities, that multiple-unit housing in general does not impact school systems as single dwelling units do. We think Article 18 is a tool that can be applied where you want it, when you want it, and the way you want it. We think it will provide a mechanism to help balance the character of this Town's population.



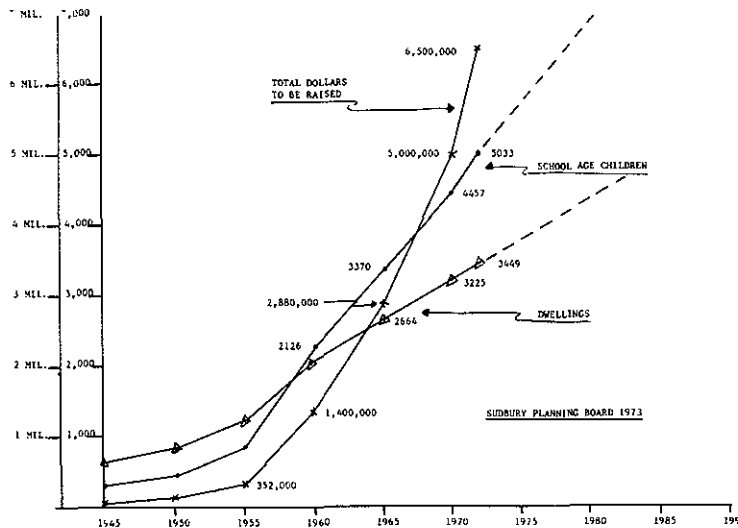
This is a graph of the population, adult, total population, 20 and under, and school age children, from 1945 through 1972. The dotted lines carry it on to the future. You will recognize the major impact on the Town costs are school costs

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It is our opinion that if this trend is maintained, your taxes are not going down. Your taxes are going to go up and continue to go up and up. We do not think that is a desirable picture. We think that the present Zoning Bylaw helps this trend and will maintain it. We have no mechanism presently under Zoning that will change that trend.

The Town of Sudbury is desirable. People like to move here. They are going to keep coming here. Even though the birth rate nationally is going down, that does not stop people from wanting to move here. When they move here they bring their children and that hits us.

CHART R



This is a graph showing houses, the school age children and the dollars to be raised by taxation since 1945. The trends are quite obvious. The housing rate seems to be 110 houses per year, and it has been for the last twelve years. We see no indication of a change. We try with our regulations to slow it down, but we are bound by State law. We think that Article 18 would give the Town a tool to create housing that does not impact the school system since it does not have a lot of children.

We do not say it will be perfect. But we think, based on trends in other communities and nationally, that the trend for smaller units for a number of people is desirable. We see nothing in our present Zoning Bylaws that will allow us to do that.

As a matter of fact, the cost of housing in this Town is something on the order of \$55-75,000 for new houses. There is no way to get an elderly family to move in there. We think Article 18 will allow us to create some housing that would try to balance out and increase the number of adults to the number of children.

We think this is desirable. We also think it desirable to have people in Town who, having raised their children here, stay here. Some will not want to stay because of the cost and problems of maintaining a house. They have no place to go. They do not qualify for housing for the elderly because of income level. We think it is desirable to have a longevity of our population.

The present Zoning Bylaw allows single dwelling units, single houses per lot. We have approximately 2,500 acres left of buildable land, which means about an 80% increase in the number of houses.

We do not think that a lot of people in this Town have moved here because it is rural. The present Zoning Bylaws are going to wipe that out. It is not going to be rural. It will be residential.

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The Planning Board is working on a major study, which we hope to present next year, of a major land acquisition program to try to give the Town the ability to control its destiny, to control its ultimate population. The numbers that we are now coming out with indicate that for every house in Town, the net cost to the Town is a minimum of \$400, if not over \$1,000 per year.

We think that Article 18 will allow the Town to have a tool that will create housing that will, instead of costing the Town money, generate money back to the Town.

Article 18 would also provide a possible alternative use for land other than business and commercial in those areas where we are looking at the impact of high road traffic expansion, such as the Neelon property under Article 35. The owner of that land has no other choice in his mind than to go for business. If we had Article 18, the Town would have a way of looking at the land or that type of use, a little higher density but still residential in character.

If you vote this article, no apartments are going to be built. They can't be. They can only be built if you vote it when a developer comes in for a particular piece of land and requests it to be rezoned. We are not going to get snowballed like Acton, Marlboro or Framingham. What happened there was that they had a carte blanche zone over the whole Town. All of a sudden they got a flood of permits. The control here is in your hands.

The Board is confident that you will use that control in the best interests of the Town. We think it is a useful tool, and we hope you will vote this article.

Planning Board Minority Report: (Mr. Edward W. Connors, Jr.)

At last year's annual town meeting, this apartment article was defeated, 217 to 196. The townspeople have expressed their desire to build elderly apartments, but not general apartments. This desire was made clear in the 1972 Planning Board Survey.

Last week I was elected to the Planning Board on a platform opposed to general apartments in Sudbury. Housing for the elderly with controls is desired by all the residents of Sudbury. The correct means of providing this is what we must decide on.

The 1971 Annual Town Meeting created the Sudbury Housing Authority and specifically charged them to provide housing for the elderly. The Sudbury Housing Authority, after innumerable hours of planning, has decided to apply for financing, using State programs administered by the Massachusetts Department of Community Affairs. The Department of Community Affairs opposed building standards for elderly housing which closely resemble those in Article 18. The State Building Code, which in the near future will apply to the whole State uniformly, will set the standards for construction.

The local Board of Health and the State Public Health Code will be in effect. The septic system must be approved by the State Department of Public Health and must comply with local Board of Health regulations. Sudbury's Building Inspector will be on the site regularly enforcing these standards.

The Selectmen, who will have to sign the contract for financial assistance, will be able to exercise controls over the final plans.

The Sudbury Housing Authority has agreed to submit final plans to the Planning Board for approval using Section n. of Article 18 as a guideline. A public hearing will be held by the Planning Board to review the completed site plan. And, if this is not enough, the Department of Community Affairs insists on Town approval of the plan before granting program money.

The Department of Community Affairs feels that such tools as eminent domain are unsuitable in towns the size of Sudbury, which only need small scale building projects.

Do we really need to open the Town to general apartments by passing Article 18 as a vehicle for providing elderly housing with controls? The low density apartments proposed in Article 18, six per acre, are high priced apartments. The addition of high priced apartments to Sudbury's housing stock continues the increase of high dollar investment per resident for housing in Sudbury and accelerates the exclusion of young married couples, retired couples, Town teachers, and Town employees. The addition of high priced apartments to Sudbury's housing stock is not an innovative approach to the problem of housing for families of varying sizes, income, racial or ethnic backgrounds, and will not allow the balancing of the population makeup of Sudbury.

I urge you to vote no on Article 18.

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Finance Committee Report: This is a resubmission, with minor changes, of an article defeated by the 1972 Annual Town Meeting. While we are sympathetic to the desire of the Planning Board to have a Multi-unit Residence Bylaw and recognize that the Bylaw would have no application until, and if, the Town approves an apartment zone or a variance, we are nevertheless opposed to this first step which might convey the impression that the Town approves apartments as a matter of public policy.

The Finance Committee continues to be opposed to apartments for Sudbury and recommends disapproval for the following reasons:

1. Possible major financial impact on schools, water, fire and police protection, library, recreational facilities and other Town functions and services.
2. Increased population density could accelerate the need for a sanitary sewer system, with major financial impact on the Town. The Board of Health reports in the five-year plan that the sewage problem is at a critical point in Sudbury.
3. Increased traffic.
4. Change in the character of Sudbury.

Mr. Karl E. Clough further reported to the meeting for the Finance Committee as follows:

We would like to add a few comments to the Finance Committee's report given in the Warrant. We refer the townspeople to Article 26, which is our position on this article. The Minority Report of the Planning Board more represents our position.

Board of Health Report: (Dr. James J. Healy)

The Board of Health has no official position on the relative merits of old versus young, versus whatever other group of people we are talking about in apartments. We don't dislike anybody, and contrary to widely held opinion, we hate almost nobody.

The story on apartments from the standpoint of the Board of Health is a very simple one. We think you should be made aware of the problems that come with apartments when we are limited to subsurface sewage disposal. Anyone who has not yet had the pleasure of having a septic system fail is very fortunate. Those of you who have had the pleasure will realize that any subsurface sewage disposal system is programmed to fail. They will all fail.

The problems inherent in the large systems, whether they be for apartments, whether they be for Star Market, whether they be for any large use such as those I've mentioned, is that you are requiring the ground to absorb an inordinate amount of fluid in a very rapid period of time and over a somewhat limited dispersing area.

If the area in question for use by apartments were used for single residence homes, we will call the load to the aquifer one. Depending upon the density allowed by apartments, this load would go to a minimum of three and up to a maximum of ten. Using the analogy of your own system, I doubt that there are too many people in the hall who would be happy to see their system forced to do three times as much as it is now doing, and if there are any so brave, I doubt there are any who would vote for ten.

This is the position the Board of Health takes. It is not only for apartments. It is not only for this particular piece of property. The position of the Board is that any high intensity usage will only hasten the day when the whole system could very easily come crashing down around our ears.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 18 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

After considerable discussion, the motion to amend the Zoning Bylaw as set forth in Article 18 was defeated.

In Favor - 182; Opposed - 307. (Total - 489)

April 3, 1973

ARTICLE 19: To see if the Town will vote to instruct the Town Accountant and the Board of Selectmen to include in the Town Accountant's annual report for publication in the Town Report a detailed listing of the amounts paid to employees of the Town commencing with the Town Report for the year 1973. Said report to include the employee's name, department, gross regular wages and gross overtime or extra income wages paid during the fiscal year 1973 and each fiscal year thereafter. The term employees shall mean all employees, whether elected or appointed, of the Town of Sudbury, or act on anything relative thereto.

Print
Wages

Submitted by Petition.

Mr. Frederick W. Welch, speaking for the Petitioners, moved that the Town instruct the Town Accountant and the Board of Selectmen to include in the Town Accountant's Annual Report a detailed listing of the total salaries paid to public employees who receive said salaries in whole or in part from Town funds raised by taxation of property. Said detailed listing to be published in the Annual Town Report commencing with the fiscal year 1973 and each year thereafter (except that if the Board of Selectmen shall deem it more expedient there need be only three such detailed listings prepared, one for use of the Finance Committee, one to be available at the Town Hall and one at the Goodnow Library during business hours). Said detailed listing to include the employee's name, department, gross regular wages and gross overtime or extra income wages paid during each fiscal year.

Petitioners' Report: (Mr. Welch)

This motion, if passed, would require the Town Accountant to prepare and publish in the Annual Town Report a listing of the individual salaries paid to employees of the Town including salaries paid to employees of the two regional school districts of which the Town is a member. The salaries or wages paid to Town or regional employees are, by law, public information. While those opposed to this motion will undoubtedly contend that this information is available upon request at the Town Hall or the regional school district office, it is obvious to the petitioners that if a large number of citizens were to request such data, it would significantly disrupt the normal business of our individual municipal departments.

Moreover, it is impractical to require citizens to take time from their individual professions or their children in order to inspect public records of the Town when these records could be published in capsule form thus eliminating inconvenience and possible financial hardship to the Town.

The total 1972 budget of the Town, less special articles and various aid categories, was \$7,954,847.00. Of that amount, 64.4% or \$5,121,534.00 represented salaries of Town or regional employees. If we apply the amount of salaries against the amount to be actually raised by taxation, namely \$6,600,000.00, we find that all but \$1,478,466.00 falls in the salary category. That, in fact, means that 77.6% of the total municipal budget voted by you is paid for personal services.

Another way of saying the same thing is comparing these figures to the tax rate. That shows that at our projected rate of \$44 per thousand, you spend \$34 per thousand in personnel costs, based upon \$150,000.00 per dollar of the tax rate.

We believe that you, the citizens of Sudbury, have a right to see in more specific terms how 77.6% of your taxes are spent. This article is a policy decision of the Town. It is up to you, the citizens of the Town, to decide whether you want to see this information in the form presented. This article gives you the opportunity to vote on that question.

Finance Committee Report: Our own experience leads us to agree that public records should be made more public. The usual privacy of private employment does not apply in the public sector. On the other hand, we believe that adequate publicity will be provided if the payroll records of all Town employees (including school and LSRHS employees) as requested in this article are made readily available at both the Town Clerk's office and the Goodnow Library. We recommend such action and disapproval of publication in the Town Report.

Board of Selectmen Report: (Mr. Toomey)

The Board of Selectmen opposes this article for a number of reasons. First, as Mr. Welch mentioned, most of this information is available in the classification plan in the front of your Warrant. Secondly, there is an additional cost to the Town of preparing this information and distributing it. We do not have the funds to do it right now. Thirdly, Mr. Welch's motion mentioned the fiscal year 1973. We have trouble with that. Is there a fiscal year 1973?

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The Town Accountant has indicated that this would be a lot of additional work. The Chief of Police has indicated that the police do not particularly like to see their names and salaries listed. The Highway Department, I believe, has the same feeling. Our Engineering Department feels that as residents of the Town, the information is available in the form that people can read without listing names, addresses and salaries. For these reasons we oppose it, and we urge you not to vote for it.

After some discussion, Mr. Welch's motion was defeated.

Upon a motion made and seconded, it was,

VOTED: TO ADJOURN TO TOMORROW AT 8:00 P M. IN THIS HALL.

The Moderator announced that the motion had passed by more than two-thirds.

The meeting adjourned at 10:55 P.M.

PROCEEDINGS
ADJOURNED ANNUAL TOWN MEETING

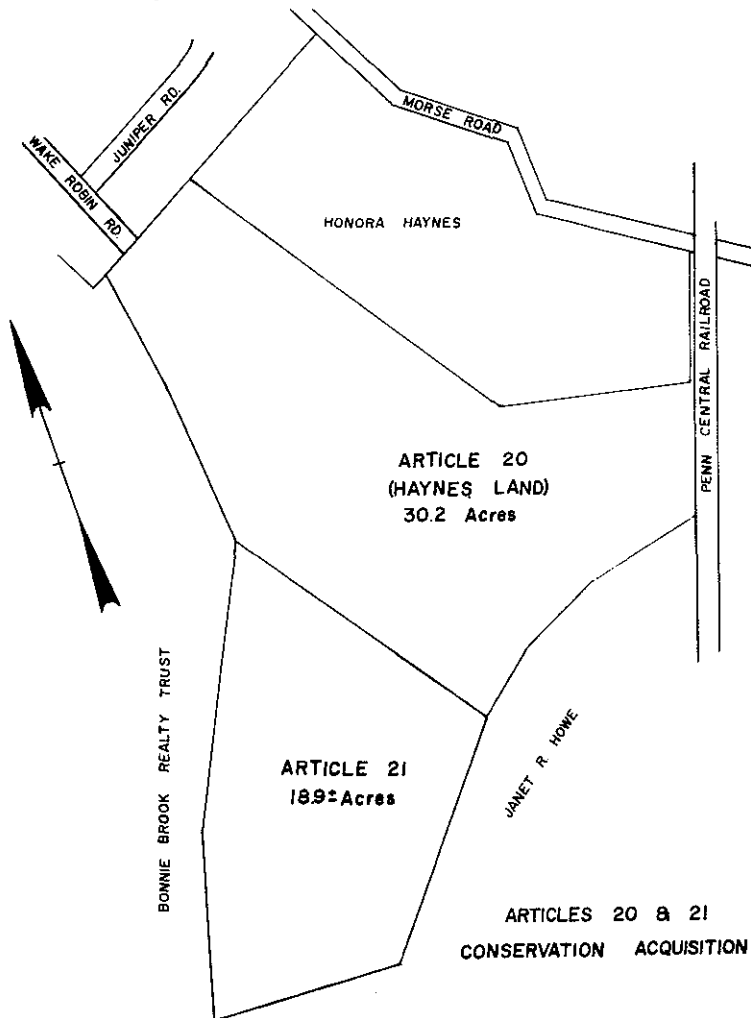
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The Moderator called the meeting to order at 8:03 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

The Moderator announced that Articles 20 and 21 would be discussed together. A motion would be made under Article 20, but the debate would be on Articles 20 and 21 together. No debate would be permitted when the motion was made on Article 21.

ARTICLE 20: To see if the Town will vote to authorize and empower the Selectmen, upon the written request of the Conservation Commission, under the provisions of General Laws, Chapter 40, Section 8C, as amended, to acquire in fee simple, by purchase or by a taking by eminent domain, for conservation purposes, the land owned in whole or in part by Honora Haynes, shown as Parcel "A" on a plan entitled: "Compiled Plan of Land Sudbury Massachusetts to be acquired by the Conservation Commission", dated: January 24, 1973, by the Town of Sudbury Engineering Department, a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference, containing approximately 30 acres and being located on the south side of Morse Road, and to appropriate therefor, and all expenses in connection therewith, \$26,900.00, or any other sum, and to determine whether the same shall be raised by taxation, transferred from the Conservation Fund, provided by borrowing, or any combination of the foregoing, with all land acquired hereunder to be under the management and control of the Conservation Commission, or act on anything relative thereto.

Submitted by the Conservation Commission.



April 4, 1973

Conservation Commission Report: (Mrs. Margaret E. Langmuir)

I will address my remarks to the following four subjects: the money, the land, the ownership and the support for both articles.

The money first. We are not asking you to appropriate any funds that have to be raised by taxes. The money already exists in the Conservation Fund. We are asking for your approval to expend money from the Conservation Fund for these specific parcels so that we can qualify for 50% reimbursement under the State Self-Help Program. Under Article 20 we are asking for approval of \$26,900.00 for thirty acres. Under Article 21 we are asking for \$9,500.00 for nineteen acres. This is a total of \$36,400.00 for forty acres of land. A "yes" on both articles potentially returns \$18,200.00 to the Town's general fund through the Self-Help Program.

The two parcels in question are shown on our Open Space Plan that was State approved in 1971, designated as P-6, Mineway Brook Marsh. It is mainly low lying woodland. This spring it is probably three-quarters under water, serving the function of a water retention area and recharging the ground water supply. The area abounds in wildlife and birds year round. Trails can be developed for late summer, fall and winter use. There are several access points which can become part of this trail system.

Thanks to the Johnson Land Corporation, there are easements giving public access to the land from Maynard Road and from Morse Road. The parcels also have access from Morse Road at the railroad tracks and at Wake Robin Road.

Article 20 covers the thirty acres owned by Honora Haynes. If you have driven westward down Morse Road from Featherland Park, you are familiar with open fields to the south just after you cross the railroad tracks. Those are the horse pastures. The thirty acres of wooded area behind the pastures is what Miss Haynes has agreed to sell to us for \$26,900.00. This price is in line with the two professional appraisals we obtained.

In Article 21 we are dealing with 18.9 acres to the south. This landlocked piece of low land has not been assessed to anyone for the last twenty-eight years according to any records I have been able to find, presumably because no one knows who owns the land and to whom to send the tax bill.

Several months ago we asked Mr. Turner to make a thorough title search to find the owner so that we could negotiate with him. The title examiner has not found any owner of record. If there is still no owner by the time we are ready to acquire the land, the Town will clear title by an eminent domain taking based on the appraised value. The \$9,500.00 was established by an appraisal.

The Town gets title and the money is placed in a bank for a period of twenty years. If an owner appears within those twenty years, he gets the money. At the end of the twenty years, the money accedes to the State. In the meantime, the Town has acquired the land and hopefully, received the 50% reimbursement from the State.

Both articles have the support of the Finance Committee, the Long Range Capital Expenditures Committee, the Planning Board, the Board of Health, the Board of Selectmen, and the Sudbury Women's Club. We urge your support, too.

Finance Committee Report: Recommend approval.

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE SELECTMEN, UPON THE WRITTEN REQUEST OF THE CONSERVATION COMMISSION, UNDER THE PROVISIONS OF GENERAL LAWS, CHAPTER 40, SECTION 8C, AS AMENDED, TO ACQUIRE IN FEE SIMPLE, BY PURCHASE OR BY A TAKING BY EMINENT DOMAIN, FOR CONSERVATION PURPOSES, THE LAND OWNED IN WHOLE OR IN PART BY HONORA HAYNES, SHOWN AS PARCEL "A" ON A PLAN ENTITLED: "COMPILED PLAN OF LAND, SUDBURY MASSACHUSETTS TO BE ACQUIRED BY THE CONSERVATION COMMISSION", DATED: JANUARY 22, 1973, BY THE TOWN OF SUDBURY ENGINEERING DEPARTMENT, A COPY OF WHICH IS ON FILE IN THE TOWN CLERK'S OFFICE, WHICH PLAN IS INCORPORATED HEREIN BY REFERENCE, CONTAINING APPROXIMATELY 30 ACRES AND BEING LOCATED ON THE SOUTH SIDE OF MORSE ROAD, AND APPROPRIATE AND TRANSFER FROM THE CONSERVATION FUND THEREFOR, AND ALL EXPENSES IN CONNECTION THEREWITH, \$26,900.00, WITH ALL LAND ACQUIRED HEREUNDER TO BE UNDER THE MANAGEMENT AND CONTROL OF THE CONSERVATION COMMISSION.

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ARTICLE 21: To see if the Town will vote to authorize and empower the Selectmen, upon the written request of the Conservation Commission, under the provisions of General Laws, Chapter 40, Section 8C, as amended, to acquire in fee simple, by purchase or by a taking by eminent domain, for conservation purposes, the following described parcel:

Purchase
Land
Morse Road -
Conservation

Land situated on the south side of Morse Road, containing approximately 18.9 acres, shown as Parcel "B" on a plan entitled: "Compiled Plan of Land in Sudbury Massachusetts to be acquired by the Conservation Commission", dated: January 24, 1973, by the Town of Sudbury Engineering Department, a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference,

and to appropriate a sum of money therefor, and all expenses in connection therewith, and to determine whether the same shall be raised by taxation, transferred from the Conservation Fund, provided by borrowing or any combination of the foregoing, with all land acquired hereunder to be under the management and control of the Conservation Commission, or act on anything relative thereto.

Submitted by the Conservation Commission.

(For diagram, see page 89.)

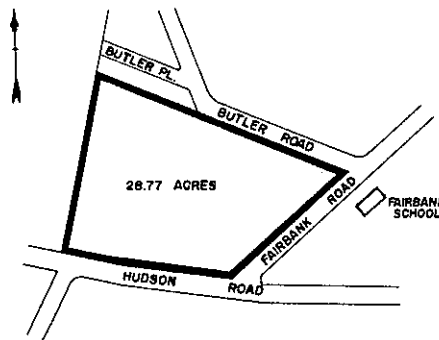
Finance Committee Report: Recommend approval.

UNANIMOUSLY VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE SELECTMEN, UPON THE WRITTEN REQUEST OF THE CONSERVATION COMMISSION, UNDER THE PROVISIONS OF GENERAL LAWS, CHAPTER 40, SECTION 8C, AS AMENDED, TO ACQUIRE IN FEE SIMPLE, BY PURCHASE OR BY A TAKING BY EMINENT DOMAIN, FOR CONSERVATION PURPOSES, THE PARCEL DESCRIBED IN ARTICLE 21 IN THE WARRANT FOR THIS MEETING (EXCEPT THAT THE DATE OF THE PLAN IS JANUARY 22, 1973), AND TO APPROPRIATE AND TRANSFER FROM THE CONSERVATION FUND \$9,500.00 THEREFOR, AND ALL EXPENSES IN CONNECTION THEREWITH, WITH ALL LAND ACQUIRED HEREUNDER TO BE UNDER THE MANAGEMENT AND CONTROL OF THE CONSERVATION COMMISSION.

ARTICLE 22: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$7,000.00, or any other sum, to be expended under the direction of the Park and Recreation Commission, for the purpose of obtaining preliminary plans and general specifications for the development of a swimming pool and other necessary facilities, in connection with the pool, on the Haskell land, or act on anything relative thereto.

Swimming
Pool
Plans

Submitted by the Park and Recreation Commission.



ARTICLE 22- SWIMMING POOL

Mr. Ernest C. Trimper, of the Park and Recreation Commission, moved that the Town raise and appropriate \$7,000.00, to be expended under the direction of the Park and Recreation Commission, for the purpose of obtaining preliminary plans and general specifications for the development of a swimming pool and other recreational facilities on the Haskell land.

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Park and Recreation Commission Report: (Mr. Trimper)

This wording is quite different from the wording in your Warrant. The Park and Recreation Commissioners have received many phone calls explaining that the interpretation by most people was that we were attempting to purchase a set of blueprints to give to a general contractor to build us a swimming pool. This is not the intent. This request for \$7,000.00 is to pay for a consultant, an expert, to develop a plan to best utilize the recreational potential of this land. The Park and Recreation Commission planned that the study emphasize a recommendation for the type, size, parking, the general area required, and the best location for a swimming pool, not for our 1973 or 1974 population, but for the population projected through 1990. In addition, this study will include the recommendation for other recreational activities, their location and the approximate time they should be provided. This is not a request to purchase plans for a swimming pool. Instead it is for a plan as to how best to develop the recreational potential of this land.

Finance Committee Report: The Park and Recreation Commission has an excellent five year plan for development of recreational facilities for Sudbury. This proposal to prepare preliminary plans for the design of a much needed swimming facility as well as another multi-purpose recreational area is an important step leading to their overall objective for the Town. Cognizant State agencies have informally indicated that we will receive 50% reimbursement of all monies spent on this outdoor recreational project. It is estimated that operational costs of the swimming facility will be offset by a suitable fee structure so that the financial impact on the annual Park and Recreation budget after completion should be minimal. The Finance Committee supports this article and recommends approval of \$7,000.00.

Board of Selectmen Report: (Mr. Toomey)

The Board of Selectmen supports this article. It is our understanding that the Long Range Capital Expenditures Committee projects construction of this facility in 1976.

Long Range Capital Expenditures Committee Report: (Mrs. Marjorie C. Huse)

The Long Range Capital Expenditures Committee does recommend expenditure of the planning funds so the construction of playing fields may begin without encroaching on the area that would be set aside for the swimming pool. However, the Committee does not expect to support any request for construction funds next year, if that request should be made.

After discussion, Mr. Trimper's motion was defeated.

In Favor - 202; Opposed - 207. (Total - 409)

ARTICLE 23: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$6,700.00, or any other sum, to be expended under the direction of the Park and Recreation Commission, for the purpose of developing and controlling a program for the youth of Sudbury to use a portion of the Frank Feeley Park for minibikes, or act on anything relative thereto.

Minibike
Program

Submitted by the Citizens Committee for a Minibike Program.

Mrs. Joan B. Paglieroni, speaking for the Citizens Committee for a Minibike Program, moved that the Town raise and appropriate \$6,700.00, to be expended under the direction of the Park and Recreation Commission, for the purpose of developing and controlling a program for the youth of Sudbury to use a portion of the Frank Feeley Park for minibikes.

Citizens Committee for a Minibike Program Report: (Mrs. Paglieroni)

The reason this article came into being is that, at the end of last year, when the Finance Committee finished allocating monies for different departments, the Park and Recreation budget had been cut considerably. Three-quarters of the \$6,700 is for salaries for two monitors on an eighteen-month budget. The balance is to construct some kind of passage from one piece of the property to the other because of a flood plain area in between.

Whether or not this piece of property is used for minibikes, the access route still has to be put in, and it is part of the Park and Recreation's five-year plan. This will have to be discussed, of course, with the Conservation Commission.

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The site was chosen because it is the only piece of land available that is Town-owned and governed by Park and Recreation. The program is one of safety first whereby two monitors will be there at all times. We have gotten permission from Chief Lombardi to have a walky-talky with a crystal insert with police radio frequency.

I think the Finance Committee is wrong in stating that few will benefit. This community is growing, and there will be more children who will enjoy this sport. The benefits will come when there are fewer accidents of motor cycles on the highways. The children involved in this program will ultimately become better cyclists. An added plus will be fewer police calls by irritated property owners.

I also think that the Finance Committee is discriminating in reason #2. There are other specialized areas of public park land use, such as baseball diamonds, tennis courts, horse rings, etc. Why shouldn't there be a special place for the use of minibikes. We are all involved in the same taxes.

Finance Committee Report: Although we are sympathetic to the need for an improved solution to the minibike problem, we are opposed to this plan for the following reasons:

1. We believe actual costs will exceed estimates and that the costs are excessive in relation to the few who will benefit.
2. We cannot justify specialized use of public parkland by an estimated 200 minibikers to the exclusion of citizens with other interests.
3. We are concerned about injury and its proper handling and also about Town liability.
4. The plan proposed for Frank Feeley Park poses several specific problems including access via private land and/or Conservation land and possible violation of the Wetlands Protection Act.

We believe a minibike program should be developed on private land by the young people involved and their parents.

Park and Recreation Commission Report: (Mr. Trimper)

As far as actual costs are concerned, we would like an access to the back part of the property that is so remote now that it is used by hunters and a few people that can get horses back to that particular parcel. There is a deep brook, and we would like, as part of this program, to put an access road over this brook to allow bringing in any type of vehicle, the maintenance vehicles of the Park and Recreation, a police vehicle, or a parent's vehicle. This will open the land for use to other citizens, use that could best be utilized by getting a vehicle back through this very dense underbrush.

We are concerned about injury and its proper handling, and also about Town liability. Park and Recreation feels quite certain that these problems can be met adequately and met easily. There are many programs sponsored in Town, participated in by children, using maybe not motorized vehicles, but skis, for example.

There is no problem as far as access via private land is concerned. This is Town-owned land. We have no intention of access via private property. With respect to possible violation of the Wetlands Protection Act, we feel quite certain that there are roads across wetlands everywhere in the State. Obviously, the roads that connect one town to another town cross wetlands.

We feel quite certain that access across a piece of wetland can be handled, specifically by our working with Conservation and other groups in town.

During the discussion of the article, it was brought out that the land proposed for the minibike program was not on land included in Frank Feeley Park but on land to the west of Raymond Road under the jurisdiction of the Board of Selectmen.

In response to a request for clarification, Town Counsel stated that the motion made under Article 23 limited the expenditure of money to a portion of Frank Feeley Park and that would be the only place the money could be expended. He also stated that he would rule that a motion to include other land would not be within the four corners of the article.

Mrs. Paglieroni's motion was defeated.

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ARTICLE 24: (Since there were no unpaid bills at the time of the printing of this warrant, this article was withdrawn by the Board of Selectmen.)
Unpaid
Bills

ARTICLE 25: To see if the Town will vote to authorize the Treasurer, with the approval of the Selectmen, to borrow in anticipation of the revenue for the eighteen-month period beginning January 1, 1973, in accordance with General Laws, Chapter 44, Section 4, and acts in amendment thereof, and including in addition thereto, Chapter 849 of the Acts of 1969, as amended, and to renew any note or notes as may be given for a period of less than one year in accordance with General Laws, Chapter 44, Section 17, or act on anything relative thereto.
Submitted by the Board of Selectmen.

Board of Selectmen Report: This article and vote apply only to the meeting to be held in 1973. Beginning in 1974 authorization voted at the annual meeting will be for the fiscal year beginning July 1, 1974.

Finance Committee Report: Recommend approval of this standard article.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

ARTICLE 26: To see if the Town will vote to amend the Zoning Bylaw, Article IX of the Sudbury Bylaws, by adding a new sentence after the first sentence in Section I, "General", Paragraph B, "Basic Requirements", to read as follows:

Art. IX
"The use of land in any district by the Sudbury Housing Authority for housing for elderly persons of low income shall be exempt from all of the provisions of this Zoning Bylaw when and as authorized by a two-thirds vote of the Town.",
or act on anything relative thereto.

Submitted by the Sudbury Housing Authority.

Sudbury Housing Authority Report: In 1970 Sudbury indicated its concern with housing by establishing the Moderate Income Housing Committee to examine housing needs in Sudbury and suggest the best methods of meeting these needs. This committee's first survey was of the 503 households in which someone aged sixty or over resided. Of the 207 households responding, 38 incomes fell below \$3000 for a couple, \$2500 for a single person; 59 incomes fell between \$3000 - \$5400 for a couple. At that time the 38 fell below the State definition of low income and 59 within the State definition of moderate income. Currently the low income limit is \$4000 for a couple and \$3500 for a single person.

In addition to the survey the MIHC visited elderly housing in neighboring communities. Their experience with surveys and subsequent applications indicated the true need would be closer to 95 persons of low income.

The MIHC presented their report to the 1971 Annual Town Meeting which voted to establish a housing authority to provide housing for Sudbury's older citizens of low income.

In July of 1971 the Selectmen made the initial five appointments to the Housing Authority - an engineer who also served on the MIHC, a housewife with some acquaintance with building design and construction, a lawyer experienced in the field of zoning, a minister keenly interested in providing for the elderly's needs, and a retired banker (replaced by a student of government in the March 1972 election).

The Sudbury Housing Authority was organized in August, the 204th town to do so in this Commonwealth of 350 cities and towns. Some of Sudbury's more recent predecessors were Wayland, Acton, Winchester, Chatham, Orleans, Northboro.

During the ensuing months the SHA examined the scope of the statute under which they were created, investigated means of providing the needed housing, became familiar with procedures designated by the State (under the Department of Community Affairs), searched for possible building sites, visited elderly housing in other towns, and contacted architects.

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Means of Providing Housing for Low Income Elderly. Though there are a number of State and Federal housing programs, the Sudbury Authority's restriction to elderly of low income limited the usable programs to Chapter 667 for construction and Chapter 707 for rent subsidy. Rentals are so few in Sudbury that the SHA began investigation of the 667 program for construction of housing for elderly of low income.

Housing for Elderly of Low Income. Most of Sudbury's neighboring towns have housing for the elderly of low income constructed under the 667 program.

SHA members visited several of the neighboring developments plus some in more distant parts of the State. Members were immediately aware of tenant gratitude for the provision of housing they could afford, for the safety features required in each unit, and for the proximity of neighbors (those who have not yet experienced physical weakening may have difficulty appreciating these feelings). The tenants were also very proud of their homes.

No matter how new the development there was already a waiting list of qualified tenants. Those quickest to apply were often those residents most familiar with such housing.

State Guidelines. The Department of Community Affairs (the State agency through which the Authority obtains its subsidization), has developed guidelines over their eighteen years of experience in many and varied Massachusetts towns and cities.

Each dwelling unit is of approximately 450 square feet (550 s.f. for the handicapped units which comprise 5% of the number of dwelling units), with one bedroom, one bath, a kitchenette, dining area, and living room. Each unit must have emergency pulls in bedroom and bath and fire detectors tied into the fire department system. Each development must have a community center to house laundry, office, and social facilities.

In towns such as Sudbury two-story frame construction is recommended. The buildings must comply with the State building code for multi-unit dwellings and this would be enforced by Sudbury's local building inspector. Some of these requirements are that there be no more than one full flight of stairs from a ground level exit; that each apartment must have two means of egress; and that there can be no more than two units in a row without an eight inch fire wall separation.

The DCA recommends twenty-four units per acre with no more than one hundred units per site. Towns, such as Sudbury, dependent upon septic systems, require additional acreage to accommodate these. Any septic system must be approved by the State Department of Public Health and must comply with local Board of Health regulations.

Site Selection. On the basis of the Moderate Income Housing Committee survey and the Massachusetts Department of Community Affairs recommendations, the Sudbury Housing Authority looked for 3 - 5 acre sites to accommodate 48 - 56 units. Recognizing the need to encourage self reliance, members endeavored to locate sites within walking distance of shopping, medical facilities, and transportation. Every piece of land within walking distance of the downtown shopping area was examined. Town-owned land was too wet or reserved for wells. Land ready for sale was too wet or had too little permeable soil for an adequate septic system. One parcel had been especially promising until spring percolation tests were attempted.

Before pursuit of other (and more costly) sewage treatment possibilities, the Town Center shopping area was underway and the 1972 Annual Town Meeting voted an option on the Oliver land for a police - fire station. This opened another area accessible to shopping, religious and civic activities. Transportation companies are interested in this area as well as the Post Road. Architects and DCA officials who walked the Oliver land were impressed with the possibilities for development of this naturally beautiful site. Test holes to determine percolation were dug and were again discouraging but with continued hunting at least one area of permeable soil was found. How much of this area should be incorporated in the SHA purchase from the Town is currently under examination by the Selectmen, SHA, and their architectural and engineering firms to ensure the best interests of the Town on both municipal projects. The Authority is initially considering a total between 48 and 65 dwelling units, set in six to eight two-story buildings of six to eight units each, on a site of approximately 6.85 acres. The final determinations will be based on further topographical and percolation data.

Architect Selection. The SHA observed the workmanship of architects in the many elderly housing projects visited, and solicited information from additional architects interested in Sudbury's elderly housing. Dominant factors in selection of an architect were indications that he comprehended the character of Sudbury, was willing and capable of designing homes typical of Sudbury, was experienced in utilizing the beauty of a site, was sensitive to potential residents' needs and was able to translate these to design, was experienced in designing to keep construction and maintenance costs down, was receptive to the desires of the Authority, and had done some work with public contracts. WM Design Group of Nahant was finally selected in October 1972.

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It is the intent of the SHA and the architect that these homes for Sudbury's elderly of low income will be homes appropriate to that wooded site adjacent to the historic district.

Tenant Selection. The State sets the income and asset limitations but acknowledges further hardships in towns such as Sudbury with so little choice in housing. The elderly tenant, who must be at least sixty-five years old, pays rent up to a maximum of 25% of his or her income, utilities included. The difference between the prorated cost of operating that unit and the tenant's actual rent is reimbursed to the Authority from the State. If the number of qualified tenant applicants exceeds the number of units available (this has been the case with all housing authorities in this area), then preference shall be given to Sudbury inhabitants. It is also the intent of the State that each town provide housing for its own elderly. Further experience of the local housing authorities has been that at least 80% of the units are occupied by one person, making our development consist of approximately seventy-five persons.

Cost. The only cost to the Town for these residential units is the loss of tax revenues; that is, the Authority pays no real estate tax on this land and buildings. On the other hand, the people living there would not add to the cost of running our schools.

The land acquisition and construction costs, the architect, the lawyer, appraiser, engineer and fiscal agent are all paid by the Authority, an independent body politic incorporate, which sells short-term, tax-free notes to raise revenue for these costs. Then the interest and principal payments on these notes and the operating costs of the residential units are paid by the rents and an annual contribution from the State. The Town, by State law and in fact, is in no way liable for the debts or obligations of the Authority.

Zoning. Pursuant to the Authority's mandate from the 1971 Annual Town Meeting to provide housing for elderly persons of low income, we joined with the Planning Board at the 1972 Annual Town Meeting in proposing zoning standards for apartments. This barely received a majority where a two-thirds vote was required.

The Sudbury Housing Authority then took the suggestion of the Finance Committee and many other people in Town and presented the Town at the January 29, 1973, Special Town Meeting with the option of allowing us to construct these elderly residential units through a municipal zoning exemption. This fell short of the needed two-thirds vote by one vote.

The exemption route was chosen because it is the soundest legal method of realizing the Town's wish to build elderly apartments, but no others (1972 Planning Board survey to all households in Town). It avoids the charge of spot zoning because it allows the units in any district in Town and does not discriminate against any particular section of Town. It exempts the land from zoning only if used for housing for the elderly and only then if done by the Sudbury Housing Authority, thereby prohibiting any developer or other person from building apartments on that site.

In addition the wording of the Article intentionally gives the Town a second two-thirds vote to approve any site before the Authority can build. Other suggested routes for achieving our goal are legally dubious. For instance, creating apartment standards only for elderly units lends itself to a charge of exclusionary and discriminatory zoning.

Finally, although the Authority has the power of eminent domain, it has chosen not to exercise that power. We have, in fact, requested in this Warrant that the Town sell us at fair market value a portion of the Oliver land near the intersection of Hudson and Peakham Roads. Indeed, the second two-thirds vote required by the Town before we could build these multi-unit residences for our senior citizens on any site gives the Town an absolute veto if we use eminent domain.

In a time where the costs of police protection, fire protection, schools, taxes, food, medical care and clothing have all risen drastically, we see the most stable factor to be the fixed incomes of our senior citizens of low income. Their incredible burdens are no less today than they were last year. Those who have in their long years contributed so much of themselves, of their money, time and effort now ask us for this small return on their investment.

Mr. Myron J. Fox, of the Sudbury Housing Authority, further reported to the meeting as follows:

The Board of Selectmen, the Finance Committee and the Planning Board are all in favor of Article 26 which requests from you a municipal use exemption to use the land to be acquired by the Housing Authority when that site is approved by a two-thirds vote of the Town. It seems to me that the Town, on several occasions including last night, has made its wishes clear that it wants multi-unit dwellings for its low income senior citizens, but does not want apartments of other types.

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Town Counsel has stated that this municipal use exemption in Article 26 is the most legally sound method of effectuating the Town's desire for elderly apartments, but no others. We have very carefully, and in consultation with Town Counsel, written the words in Article 26, so that there are three very important protections to the Town.

First, should the land, for whatever reason, leave the hands of the Sudbury Housing Authority, then that land is no longer exempt from zoning. Two, as far as eminent domain is concerned, this power could not be used by the Housing Authority unless the Town approved the site acquired by eminent domain by a separate two-thirds vote. That is also true relative to the exemption. The Authority can do nothing if you vote in Article 26 until the Town by a second and separate two-thirds vote, votes approval of some site. In Article 27 the Housing Authority is requesting a two-thirds vote on the approval of the Oliver site near the intersection of Peakham and Hudson Roads.

In addition, there are several controls that the Town still has. The Authority, although it is exempt from zoning, must still follow the Sudbury Board of Health regulations relative to leaching for multi-unit dwellings. The Housing Authority must follow the State's Building Code, soon to be known as the Bowker Code regulations, to be enforced by our local Building Inspector. And, in addition, the Sudbury Housing Authority must comply with the Commonwealth of Massachusetts' health regulations.

Most importantly as far as control to the Town is concerned, according to Chapter 121B of the Massachusetts General Laws, Section 11K, and the Department of Community Affairs' interpretation of that section, the Selectmen must sign the contract for financial assistance before construction can begin so that the State knows that the Town actually approves the site plan.

Time is of the essence. The Department of Community Affairs, through the State, has given us preliminary approval of our site on the Oliver land, but their funds are not limitless. In addition, the need for our senior citizens is no less today than it was two years ago when this Town Meeting, in April of 1971, approved the creation of a Housing Authority for the purpose of providing housing for low income senior citizens.

Mr. Willie L. Hoover continued the report of the Housing Authority as follows:

The people now qualified in the various incomes total ninety-six applicants. Of the qualified applicants, twenty-nine are presently living with relatives, sixteen of whom are interested in housing for the elderly. Eighty-five own their homes, which includes thirty-two couples. Forty-four are interested in housing for the elderly.

A total of sixty people are interested in housing for the elderly. The numbers represent an assessed value of homes of thirteen people with incomes of \$2,500.00 per year or less. The median value of that group is \$18,600.00.

The principal items that would be considered in admission to the housing for the elderly would be age, present living condition, health and finances. With respect to finance, we consider the value of the home. Converting that to an income, we take 5.5% of the interest on the home which would be \$1,765.50. If a person has a present income of \$3,000.00, then we would consider the income of that person to be \$3,000.00 plus \$1,765.50, or an annual income of \$4,765.50.

The Housing Authority was created under Chapter 121B, and I would like to quote part of Section 32E. "There shall be no discrimination or segregation provided that if the number of qualified applicants exceeds the number of dwelling units available preference shall be given to the inhabitants of the city or town in which the project is located."

We would like to inform you of a happening here in Sudbury. A neighbor has been waiting since the Housing Authority was established to move into housing for the elderly in Sudbury. After the vote of the Special Town Meeting, the neighbor sold his home and is reluctantly leaving Sudbury after twenty-three years to live in a house trailer in a nearby town. We received a letter in relation to our effort, and the gentleman wrote, "My wife passed in 1951 leaving me with a fifteen year old daughter. In 1952, I sold my nine-room house and bought a four-room ranch which cost \$3,000.00 more than I received from the sale. My daughter married in 1959, and I sold them my house in 1960, with the promise that I could live there as long as I wanted. I was a babysitter for years. And, after the family increased, they wanted my bedroom. I am now living in Waltham, and want very much to get back to Sudbury where my friends are."

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Planning Board Majority Report: (Mr. Stevens)

Since the Town has not found enabling legislation in Article 18 to be acceptable and since the Town has repeatedly demonstrated its desire to satisfy a documented need for proper housing for the financially impacted elderly citizens, the only other feasible way is by this article.

Planning Board Minority Report: (Mr. Cooper)

Yesterday, Mr. Stevens, Chairman of the Planning Board, discussed the necessity for standards for apartments and elderly housing. The Town elected to vote decisively against these standards. Today, the majority of the Planning Board has taken the position that standards are reluctantly not required for elderly housing.

I, too, strongly support the need for elderly housing. However, I feel that firm zoning standards made good planning sense yesterday, and they also make good planning sense tonight. The desired end, elderly housing in Sudbury, does not justify just any means of getting there. A municipal use exemption will remove requirements for building heights, setbacks, parking, lighting, signs, etc.

Zoning guidelines may be established by the Department of Community Affairs. However, State guidelines may be changed tomorrow without any comment by the Town. The Sudbury Housing Authority stated that the Planning Board zoning standards, which I might add were turned down by the Town, will be used as a guide. The Sudbury Housing Authority, however, cannot make Planning Board standards apply if the DCA should oppose them for whatever reason.

I must also point out that the question which is being addressed here is the exemption of all sites, both the present one planned and any planned in the future. Ask yourselves, "Will the DCA permit the attractive development of this site, and if so, will the next site be as attractive, or even will it be built to the same standards?"

The Sudbury Housing Authority has stated that they will appear before the Planning Board at a public hearing to review the site plan. This, I feel, is a show of good faith. However, there is no requirement to follow any suggestions the Planning Board may come up with. The Sudbury Housing Authority further stated that under Chapter 121B, Section 11K, the Selectmen must sign the Sudbury Housing Authority's contract for financial assistance from the State to show that the Town approves of the development. What happens if the DCA requires construction considerably different from what is being proposed today? Will the Selectmen be pressured into approval or do we turn down housing on land owned at that time by the Sudbury Housing Authority by a vote of the Selectmen? That would be a difficult decision for these gentlemen.

The Sudbury Housing Authority and its architects have shown some interesting designs. I happen to think they look very attractive. I believe that you should note that these designs have not been approved by the DCA. Nothing like them has been approved by the DCA, and in fact, their construction costs and upkeep will undoubtedly be greater than the standard unit approved to date by the DCA. The architect, and quite deliberately so, I might add, has not designed previous units for the DCA.

I think the Housing Authority is to be commended for some of the work that they have done in getting an architect who has some original ideas. This, however, creates a problem. The odds of approval by what is admittedly a bureaucratic organization quite resistant to change, is not large unless the Town has some kind of zoning standards to help to force the DCA into approving the attractive units which the Sudbury Housing Authority has proposed. The people of this Town are faced with a serious potential for the classic bait and switch.

This is not intentioned by the Housing Authority. I am convinced they have done a good job. They are sincere people, and they have worked hard for the plans they have presented. The Sudbury Housing Authority has presented a wish list for your approval. These are designs as they have presented to date; Planning Board standards as a guide, Planning Board hearing on the site plan, and Selectmen approval prior to construction. Any or all of these wishes may be destroyed by the whim of the DCA. You will not get a second chance. I do not believe the Sudbury Housing Authority can produce on their wish list. I urge you to defeat this article due to the lack of Town control over the zoning standards.

Finance Committee Report: This is the action we recommended last Spring, as a preferred alternative to the apartment zoning bylaw, although no local building codes will apply. This is a change to the Zoning Bylaw; no specific site is affected under this article. The Housing Authority will qualify for specific exemption from all provisions of the Zoning Bylaw only if later approved at this or a future town meeting by a two-thirds vote for each proposed site. Recommend approval.

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Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 26 in the Warrant for the 1973 Annual Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

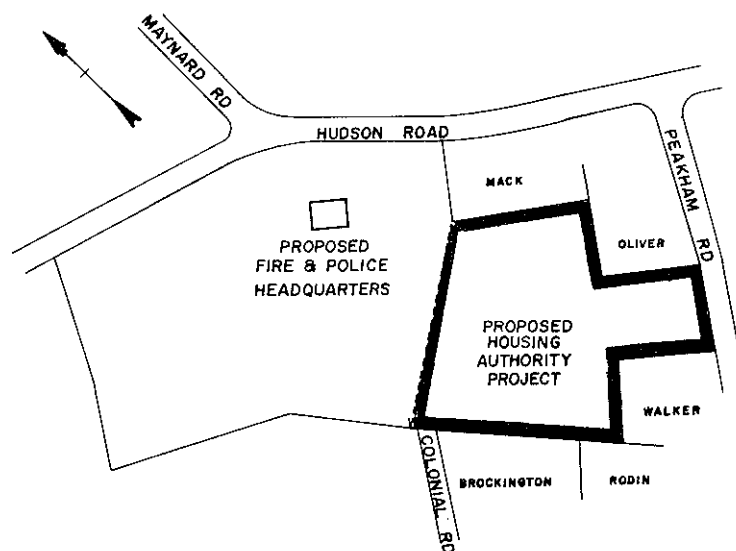
After considerable discussion, it was

VOTED: IN THE WORDS OF THE ARTICLE.

In Favor - 408; Opposed - 76. (Total - 484)

ARTICLE 27: To see if the Town will vote to authorize and empower the Selectmen to negotiate with and sell and convey to the Sudbury Housing Authority, any portion or all of parcels A and B of the Oliver property, so-called, shown and described in the plan entitled: "Plan of Land in Sudbury Massachusetts to be conveyed to the Sudbury Housing Authority", by the Town of Sudbury Engineering Department, dated: December 6, 1972, a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference, for use as the site for housing for elderly persons of low income by said authority, with said project to be exempt from all provisions of the Zoning Bylaw, in accordance with Article IX, Section I, Paragraph B., and with the exact terms and conditions of such sale or agreement to be determined by the Selectmen, or act on anything relative thereto.

Submitted by the Sudbury Housing Authority.



ARTICLE 27- HOUSING AUTHORITY LAND

Sudbury Housing Authority Report: (Rev. Richard B. Faxon and Mr. Douglas A. Miranda)

The Reverend Richard B. Faxon presented slides to the meeting showing the various features of the proposed site on the Oliver land, and commented as follows:

Obviously the beauty of the site is very clear. We recognize that there will be an opportunity for some transportation. The Council for the Aging has expressed an interest in organizing and coordinating transportation to other parts of the Town, such as the Library or Post Office, or possibly a bus in Town, or to Marlboro from Route 20.

This site is across Peakham Road from the proposed grocery store, which would be a little like Young's General Store, where the elderly people could buy a newspaper or get canned goods and various other articles which they might need.

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Miss Oliver's house gives you an idea of the kind of architecture in the area. The elderly people will find, we believe, this house and the barn familiar architecture which will be psychologically very supportive to them. They are not living in the midst of a new development or plaza section, but this is a familiar sight to them.

Further along Peakham Road we plan the entrance to the housing. All the immediate abutters I could reach last Friday night, Miss Oliver, the Spillers, the Walkers, and Miss Bent, have no major objection to this entry. They see the feasibility of it, and they are very eager to preserve some of the flowers on this site when the road goes in. The road will be in sort of an "S" form so that the grade up to the site will not be more than 5% at any point. This is a very gentle grade, something comparable to the grade from Hudson Road in front of the Town Hall and the Grange. The abutters feel that the flowers in the area will be very lovely, and it will be a gracious entrance.

If you look back from that point at the Spiller's barn, you see the Town Center. It is obvious again that familiar sights to elderly people are reassuring. The churches, the Town Hall, the Town offices, the Synagogue on the other side are within walking distance. Also the Noyes School, where hot lunch is served to the elderly, and all of the area of Heritage Park will be close by.

On the site itself, there is a stone wall and a cart path which follows from that wall. There are a number of trees which are very attractive and will provide shade in the summer. This will be low cost housing, so there will not be air conditioning units all over the place, and it will be nice to have the shade. Also, the sun does come through.

There is a wetlands area on the site. It is the hope of the Authority that the Conservation Commission might be interested in this particular part of the property, which is not buildable, but which might be converted into something comparable to Framingham's Garden-in-the-Woods where the elderly could walk. It is a very lovely section, and it immediately abuts the building area.

There is a knoll on the site which I understand is an historic area. Indian arrowheads have been found.

I would like to conclude my presentation by telling you that an eighty-one year old man who has lived in Sudbury for forty-six years called me last week with a letter which he said he would be happy to have me read at this meeting and to make known his name. I would like to summarize my presentation by reading this letter. "This is to certify that I wish to go on record as being heartily in favor of this site for housing elderly Sudbury persons of low income. This site is on land known as the Oliver land bordering on Peakham Road as shown on the page 56 of the official Warrant, 1973 Annual Town Meeting. I have walked this land area with Miss Elsie Oliver and consider it to be a very desirable site for the purpose indicated. It is a location of unusual natural beauty with its exceptionally large stand of magnificent evergreens, white pine and with terrain that is easily walked over with no interfering of the areas. It is located near a shopping center, several churches, the Town Hall, and the proposed Heritage Park in the center of the Town. We are most fortunate to have a desirable location for the erection of housing units for the elderly citizens of Sudbury. I endorse this proposed location most favorably. Would that I could be present to present this endorsement in person, but my acute loss of hearing forbids. Very truly yours, Paul Whitney Rhoades."

Mr. Douglas A. Miranda continued the presentation of the Sudbury Housing Authority as follows:

The Housing Authority observed the workmanship of architects in many elderly housing developments, visited, and solicited information from additional architects interested in Sudbury's elderly housing. We selected an architect who is experienced in designing to keep construction and maintenance costs down. We selected an architect who had done some public projects and was experienced in utilizing the beauty of a site, such as the Oliver site.

Mr. Miranda then presented some slides and commented as follows:

Our architect presented the Housing Authority with an evaluation of three basic locations of buildings on the site. The Housing Authority selected the plateau called the "Upper Plateau" because it was the most level portion of the site, it would be least expensive to build on, and it would be the sunniest so it would be cheerful and would encourage outdoor activity.

Our architect presented the Housing Authority with an evaluation of three basic means of access. The Authority selected the Peakham Road access as the most desirable because it is safer from heavy, fast traffic than Hudson Road. We feel that it

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would be easy to locate. It was closer to emergency vehicles than Colonial Road would be. It also faces the sun which would help to keep a dry winter surface on the roadway. It would have less of an effect on the neighborhood than Colonial Road, and could be constructed to be no steeper than the other alternatives.

Our architect then presented us with general arrangements of units on the site and developed the favored one to allow more extensive examination and suggestions for improvement. Further work awaits the decision of the Town Meeting on the Oliver site.

Let me point out that the drawing shown is not a site plan. It is an architectural rendering of basically what we had in mind. The Housing Authority is certainly open to suggestions at a later date at Planning Board hearings and other public hearings.

The Sudbury Housing Authority has presented you with the best site currently available to provide housing for Sudbury's senior citizens unable to obtain suitable housing in Sudbury on the private market. I hope that you will vote "Yes" on Article 27.

Finance Committee Report: We support the concept of this sale of land to the Sudbury Housing Authority, with specific exemption from all provisions of the Zoning Bylaw. Recommend approval at the appraised value subject to approval by the State Department of Community Affairs.

Mr. Edward A. Sokoloff moved Indefinite Postponement. In support of his motion, Mr. Sokoloff commented as follows:

I was most impressed with the showing, the site, the drawings, and what was presented tonight. However, I am disappointed in that there is no mention whatsoever of actual architectural drawings, or any renderings, schedules, height of the buildings, set backs, parking or other requirements. There is no limitation whatsoever on the Housing Authority as to the type of structure, whether or not it is in conformity with the desires of the citizenry of the Town.

I think the concept is fantastic and is something that the elderly citizens are entitled to. However, the fears in adopting the initial enabling bylaw seem to have been totally bypassed by the Housing Authority. They have not come to us for our two-thirds approval of any specific height limitation, or any other limitations. They have asked that we approve the actual site, the selling of the land to the Authority. From that point, we lose our say whatsoever so that by a two-thirds vote here now approving the sale, the townspeople give away everything that was fought for so emotionally during the evening. I suggest to the Housing Authority that they come back to the townspeople at another time.

There is a small restriction in that the Board of Selectmen has to approve. That is the only real restriction. I submit to the people here today that this is a government by the people, not by the Board of Selectmen. We would not have to be here tonight if we wanted to leave these types of powers to the Board of Selectmen. By approving a two-thirds vote here tonight, we leave only to the Board of Selectmen as to the type of structure and all the other requirements.

After discussion, Mr. Sokoloff's motion for Indefinite Postponement was defeated.

Upon the request of the Moderator, it was

VOTED: THAT THE MEETING REMAIN IN SESSION AFTER THE CLOSE OF ARTICLE 27 FOR THE PURPOSE OF TAKING UP A RESOLUTION.

The Moderator declared that the vote was more than the required two-thirds.

VOTED: THAT THE TOWN AUTHORIZE AND EMPOWER THE SELECTMEN TO NEGOTIATE WITH AND SELL AND CONVEY TO THE SUDBURY HOUSING AUTHORITY, ANY PORTION OR ALL OF PARCELS A AND B OF THE OLIVER PROPERTY, SO-CALLED, SHOWN AND DESCRIBED ON A PLAN ENTITLED: "PLAN OF LAND IN SUDBURY MASSACHUSETTS TO BE CONVEYED TO THE SUDBURY HOUSING AUTHORITY", BY THE TOWN OF SUDBURY ENGINEERING DEPARTMENT, DATED: DECEMBER 6, 1972, A COPY OF WHICH IS ON FILE IN THE TOWN CLERK'S OFFICE, WHICH PLAN IS INCORPORATED HEREIN BY REFERENCE, FOR USE AS THE SITE FOR HOUSING FOR ELDERLY PERSONS OF LOW INCOME BY SAID AUTHORITY, WITH SAID PROJECT TO BE EXEMPT FROM ALL PROVISIONS OF THE ZONING BYLAW, IN ACCORDANCE WITH ARTICLE IX, SECTION I, PARAGRAPH B, AND WITH THE EXACT TERMS AND CONDITIONS OF SUCH SALE OR AGREEMENT TO BE DETERMINED BY THE SELECTMEN, BUT WITH THE PURCHASE PRICE TO BE NOT LESS THAN \$30,000.00 NOR MORE THAN \$50,000.00.

In favor - 364; Opposed - 22. (Total - 386)

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Mr. William F. Toomey, Chairman of the Board of Selectmen, was then recognized for the purpose of presenting a resolution relative to Moderate Income Housing.

Mr. Toomey stated that the Board of Selectmen supported the resolution. The Moderate Income Housing Committee has done an outstanding job in the report that they have submitted to us. If there is a question, we would yield to the Moderate Income Housing Committee for answers.

After some discussion, it was

VOTED:

- WHEREAS THE MODERATE INCOME HOUSING COMMITTEE HAS DEMONSTRATED THE NEED FOR ADDITIONAL HOUSING IN SUDBURY FOR FAMILIES OF MODERATE INCOME, THESE FAMILIES INCLUDING TOWN EMPLOYEES, RETIRED CITIZENS, AND PERSONS EMPLOYED IN SUDBURY BUSINESSES, AND
- WHEREAS THE FORMATION OF A PRIVATE, NONPROFIT HOUSING CORPORATION COMPRISED OF SUDBURY CITIZENS IS A FEASIBLE VEHICLE TO MEET THIS HOUSING NEED WITH THE GREATEST AMOUNT OF TOWN CONTROL. NOW THEREFORE BE IT
- RESOLVED THAT THE 1973 ANNUAL TOWN MEETING, HERE ASSEMBLED, HEREBY SUPPORTS THE FORMATION OF A PRIVATE NONPROFIT HOUSING CORPORATION WHICH WILL:
- 1) MAKE A CONCERTED EFFORT TO MEET THE RECOGNIZED HOUSING NEEDS OF PERSONS OF MODERATE INCOME IN A MANNER WHICH WILL MAINTAIN THE CHARACTER OF THE TOWN, AND
 - 2) PRESENT ALL HOUSING PROPOSALS PRODUCED BY THE CORPORATION TO THE TOWN MEETING FOR A VOTE, RATHER THAN PROCEED UNDER CHAPTER 774, AND
 - 3) EXAMINE IN FULL DETAIL THE POSSIBILITIES OF CONSTRUCTING, CONVERTING, OR REHABILITATING HOUSING AT SITES SCATTERED THROUGHOUT THE TOWN, AND
 - 4) CONSIDER ARCHITECTURE OF A TYPE DESIGNED TO RELATE WELL TO SUDBURY'S EXISTING ENVIRONMENT.

(This resolution was reconsidered April 10, 1973. See page 122.)

The meeting adjourned at 11:25 P.M. to Monday, April 9, 1973, at 8:00 P.M. in this same hall.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 9, 1973

The Moderator called the meeting to order at 8:02 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He announced that the Town Clerk had received a notice that Mrs. Alexandra Tomes intended to move for reconsideration of the resolution brought before the Town Meeting on Wednesday, April 4th, and he determined that the requirements of the bylaw relative to posting such notice had been complied with. He stated that in accordance with the Bylaws of the Town, reconsideration of the Resolution would be the first order of business tomorrow night, April 10th, unless the Warrant was completed at this session. In that case, it would be the last order of business tonight.

ARTICLE 28: To see if the Town will vote to amend Article IX of the Town Bylaws entitled: "Zoning Bylaw", Section II, "Establishment of Districts", Paragraph C, "Location of All Other Districts", by including in Enlarge Limited Business District #6 a parcel of land also owned by the Filomena Vana Trust, Frank Vana trustee, and by directing that the boundaries of the same be incorporated into the existing zoning map of the Town of Sudbury, under Art. IX the direction of the Board of Selectmen, as follows:

"Limited Business District #6. Beginning on the southerly side of the Boston Post Road at the junction of the land of the Town of Sudbury with that now or formerly belonging to Murphy; thence southerly approximately 213 feet, more or less, to junction of land of Filomena Vana Trust, thence easterly approximately 86 feet, more or less, to land belonging to Presby, thence southerly 198 feet, more or less, to junction of land belonging to Vana and Presby, thence southwesterly 397 feet, more or less, to westerly portion of Raymond Road and to land belonging to Sudbury Water District, thence westerly along land of Sudbury Water District 450 feet, more or less, thence northerly 727 feet, more or less, to Boston Post Road, thence easterly by southerly side of the Boston Post Road approximately 297 feet, more or less, to point of beginning;"

or act on anything relative thereto.

Submitted by the Planning Board.

(For diagram, see page 104.)

Mrs. Jane F. Gillespie of the Planning Board moved that the Town amend Article IX of the Town Bylaws, entitled: "Zoning Bylaw", Section II, "Establishment of Districts", Paragraph C, "Location of All Other Districts", by including in Limited Business District No. 6, as it presently appears in such Bylaws, a parcel of land, described in Article 28 in the Warrant for this meeting, also owned by Philomena Vana Trust, Frank Vana Trustee, and by directing that the boundaries of the same be incorporated into the existing Zoning Map of the Town of Sudbury, under the direction of the Board of Selectmen.

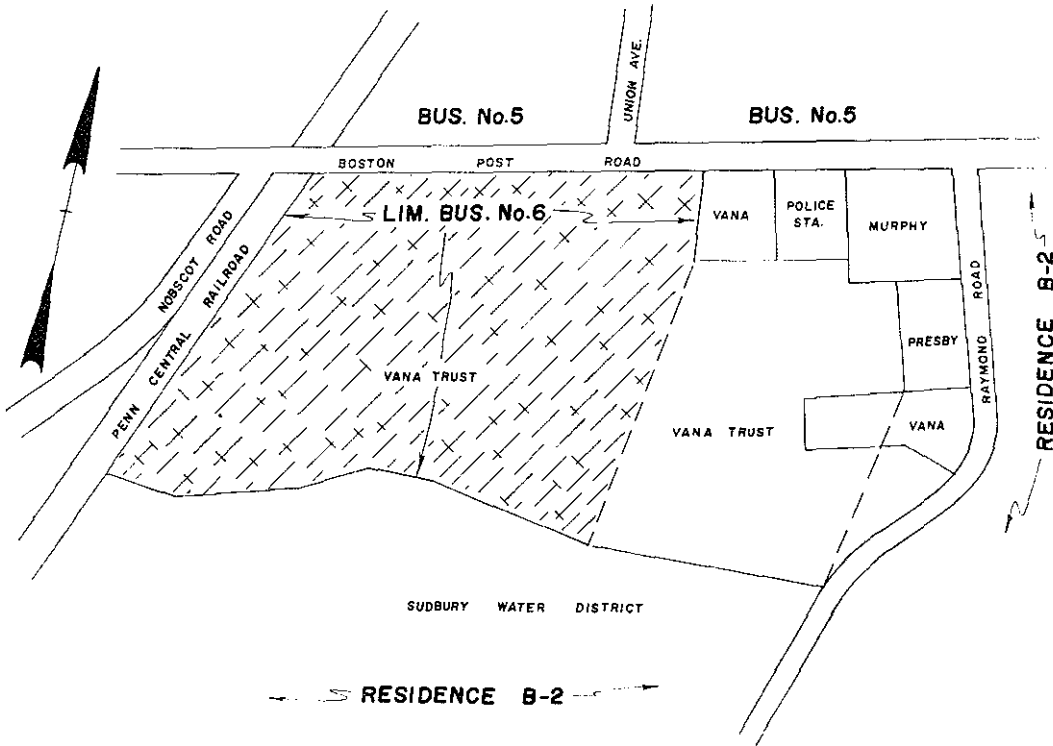
Planning Board Report: (Mrs. Gillespie)

The Planning Board unanimously urges you to vote in favor of this proposal to rezone a small portion of residential land to limited business use, its logical use.

The proposal is far from a new thing. It is part of a long time concept that business zoning should be mostly contained in the central portion of Route 20 from about Country Living to Star Market and not spread out in a nightmare of strip zoning from one edge of Sudbury to another. The addition of this small but important piece of land would make the area we now know as the First National Shopping Center realistically developable for the first time.

For the better part of two years Frank Vana has been working with and cooperating with the Planning Board, other Town boards and committees and area residents to develop a good plan for this area. It is not often that the Town gets this degree of cooperation from a landowner. While, by this rezoning, he gains something, we believe that the Town will gain as much and more.

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ARTICLE 28-
AMEND ZONING BYLAW-L.B.D. No.6

The Planning Board has letters of agreement or legal documents which take effect when the zoning is changed on these following points. One, an easement for conservation purposes which will be given to the Town for the portion of land abutting Mrs. Vera Presby's home. Although this land will be in the limited business zone, its use will be limited to subsurface septic systems. This parcel is excellent for this use according to local, State and independent sewage authorities. Restricting it in this manner will create a long term buffer area between the shopping center and the homes on Raymond Road and Maple Avenue. Some of the residents of these streets have, at meetings or by letter, indicated their approval of this plan.

Another easement, or right of way, will be given to the Town so we can take a major step toward solving a couple of the traffic problems on Route 20, at Union Avenue and at Nobscot Road. This easement, the location of which is not yet pinned down in terms of feet and inches, will go roughly south from Union Avenue, then turn west along the rear property line toward Nobscot Road. The easement for a new connector road will help alleviate a bad turn situation at the corner of the Post Road and Nobscot Road and at the new Union Avenue-Route 20 corner. In combination with the traffic light the State already intends to install, it will provide both safe vehicle access to the highway and a safe pedestrian crossing. This new portion of road, I must emphasize, does not connect to Raymond Road. The only connection to Raymond Road from the shopping area will be by bike or foot on a walkway easement.

The third point to which Frank Vana has agreed if this zoning is passed, is to drop his action now in the courts and to eliminate large discount stores from his development plans. This, in our eyes, is a great plus. None of us really want huge retail stores in Sudbury. We know that Mr. Vana's plans for developing small retail stores and renovating the present First National area is much more in keeping with our concept of Sudbury's shopping area serving local, not regional, needs.

This proposal to enlarge Limited Business District 6 not only has the unanimous support of the Planning Board but is supported by many others. The Planning Board has on file statements of support for the zoning change and/or connector road from Mrs. Vera Presby, a thirty-two year resident of Raymond Road and an abutter to the shopping center, Mr. Forrest Bradshaw of Maple Avenue, who has opposed all previous development ideas for this area, Police Chief, Nick Lombardi, Fire Chief Albert St. Germain, and the Business Advisory Committee appointed by the Board of Selectmen.

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Mr. D. Barry Hill, representing Mr. Vana, continued the presentation as follows:

I grew up in Sudbury and when I was about thirteen years old, I had a paper route along the Boston Post Road in the area we are talking about. One of the areas that I used to deliver papers to was the area where West's Camp and Ski Center and the Post Road Apothecary are now. Of course, it wasn't West's Camp and Ski Center in those days. It was a chicken farm.

If you have been in Sudbury for more than a couple of hours, you know that the Boston Post Road is a rapidly changing area. It is the arena for the confrontation between the business and residential usages in the Town of Sudbury.

I would like to go, for just a minute, into some of the past history to explain to you the situation that was the catalyst for the development of this article. First of all, the property in question has been in the Vana family for fifty years. Mr. Vana bought it in 1920, and he farmed it and then developed it in the late 1920's into a golf driving range. He did this for many years.

In 1948 the Town got into the picture and created in the area from Friendly's over to where the golf driving range is now, a strip of business zoned property that was about 150 feet deep.

Mr. Vana died in 1958, and Frank was faced with an ever increasing tax bill for land that was not being used at all and a family to support. So he applied to the Board of Appeals for a variance which was granted in 1959 and which allowed him to use his property back to a depth of 600 feet for business usages. Subsequent to this, he developed the First National Shopping Center and Friendly's. That area was legitimized last year at the Town Meeting when the area was zoned limited business. In that limited business rezoning, Mr. Vana gave up his rights for more intense use, that is, a business usage.

Subsequent to this, with the most reasonable use for the balance of his land in mind, Mr. Vana applied for and was granted from the Board of Appeals, a variance to construct a Mars Department Store. No one appealed this variance, but it was then discovered that there was no place in the business zone that would pass a perc test so that a leaching field could be put in.

Mr. Vana then went back to the Board of Appeals for another variance to put the leaching field behind the Police Station in a residential zone. This variance was granted by the Board of Appeals, but the Planning Board of the Town of Sudbury sued the Board of Appeals to test the validity of that variance. That is now in Superior Court. Mr. Vana has held up the prosecution of that suit waiting for the outcome of this vote. We think that Mr. Vana has a fairly good chance of success in that litigation.

This is really the way that matters stood up until last year when Mr. Vana entered into discussions with the Planning Board to try to come up with the most reasonable use that would be acceptable to the boards of the Town for the balance of the land. Article 28 is what has come out of this.

If this passes, Mr. Vana's intention is to develop an area of small retail and specialty shops and professional offices, rather than a large department store concept. The following are some of the benefits that would result from a rezoning:

First, a logical growth of the business area instead of the creeping commercialism that we have now, that is, variance after variance encroaching deeper and deeper. We would be stopping zoning by variance, in that there will be a buffer zone between the business and the residence property located on Raymond Road and Maple Avenue.

Secondly, it concentrates business in an area that is already commercialized.

Thirdly, it increases the tax base and helps with the tax rate.

Fourthly, there is a residual benefit to the Town in that Mr. Vana has agreed to renovate the existing First National shopping area if this article passes.

Fifth, it will eventually provide an improved road pattern and traffic flow because, as you can see, the road will connect from the Post Road to Nobscot Road, and hopefully, will help to divert some traffic from Nobscot Road to Route 20.

Sixth, the Mars concept will be dropped.

Seventh, there will be increased shopping facilities for Sudbury residents. It will not attract the region-wide attention that a concept such as a large Mars discount house would attract.

Eighth, there is bound to be some increase in the amount of employment available.

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I would like to stress three points. The Town is well protected in this article. You are dealing with a fellow who has lived in Sudbury all of his life, and his family has been here more than fifty years. The abutters are well protected because of the buffer zone. The Town is protected because Mr. Vana is going to have to go back to the various boards to get the kinds of approvals to construct what he wants to construct, for instance, the Board of Health and the Planning Board.

In addition, there are limiting factors in the Bylaws of the Town of Sudbury which restrict the amount of space that can be covered by buildings. It is also going to require a large amount of the area to be devoted to a leaching field, to sewage disposal, and for parking.

This article gives you, the people of the Town of Sudbury, the first opportunity in this area, probably your best, and maybe your last, to really effect some kind of change there, to do something that will be worth while and lasting. We hope that you will vote to pass the article.

Finance Committee Report: (Mr. Donald W. Stowbridge)

Our recommendation was inadvertently left out of the Warrant. It is as follows:

The Finance Committee supports the Planning Board's efforts to effect the orderly development of Route 20. This is one more step in that direction. We recommend approval.

Mr. Taft of the Board of Selectmen pointed out that the words "and by the Town of Sudbury" should be inserted in the motion after the words "Frank Vana Trustee" since the Police Station land owned by the Town is involved.

The Moderator obtained unanimous consent to add the words "and by the Town of Sudbury" in the motion.

After discussion, the Planning Board's motion to rezone the area was defeated.

In Favor - 307; Opposed - 164. (Total - 471) (Two-thirds vote required)

ARTICLE 29: To see if the Town will vote to amend Article IX of the Town Bylaws, entitled: "Zoning Bylaw", Section II, C, as follows:

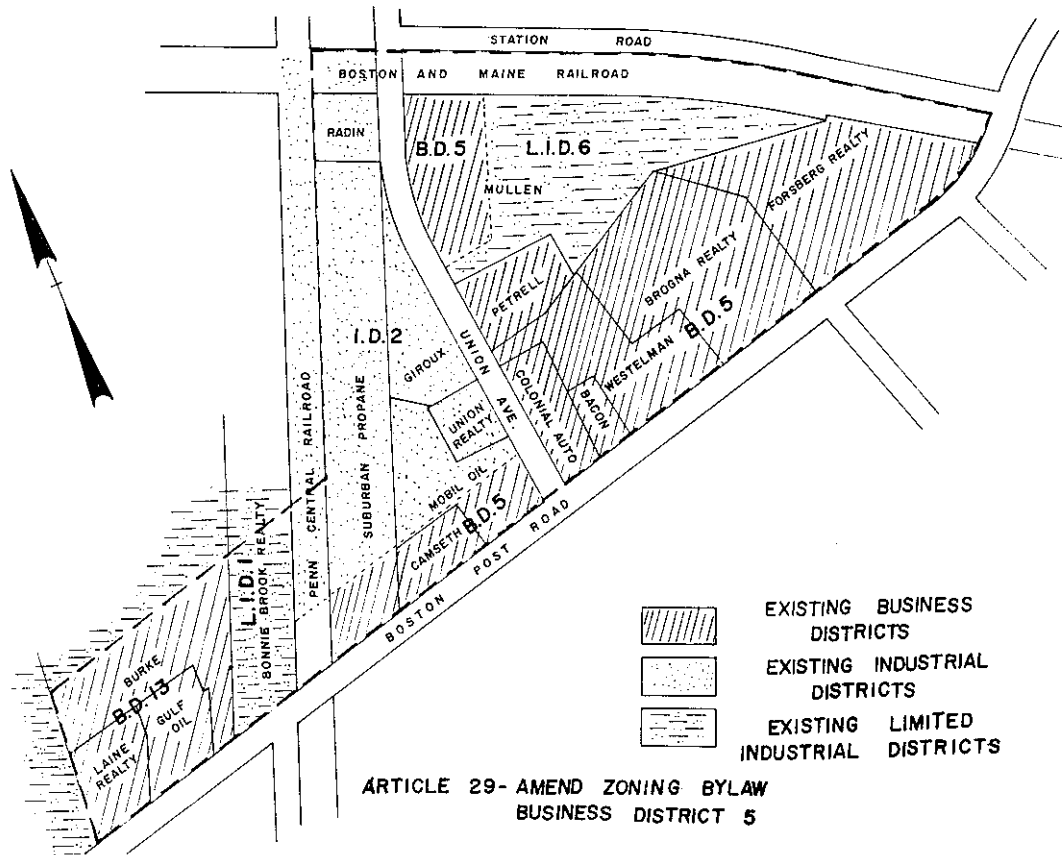
Redefine
Business
District #5
Art. IX

- (1) Redefine Business District #5 to read as follows:
"Business District #5 is bounded by a line starting at the intersection of the southerly side of Station Road and the Boston Post Road; thence westerly by the northern boundary of the Boston Post Road to the westerly property line n/f owned by Irene Burke; thence northerly by such property line to a point which is 300 feet from the Boston Post Road, measured perpendicularly; thence easterly and 300 feet parallel to the Boston Post Road to the east boundary line of the Penn Central Railroad; thence northerly along the east boundary of the Penn Central Railroad to its intersection with the northerly boundary of the Boston and Maine Railroad; thence easterly by the northerly boundary of the Boston and Maine Railroad and also Station Road to point of beginning.";
- (2) Eliminate Business District #13 and include all of Business District #13 in the enlarged Business District #5;
- (3) Eliminate that section of Industrial District #2 located within the above described area;
- (4) Eliminate that section of Limited Industrial District #1 located within the above described area;
- (5) Establish that the amendment does not affect Limited Industrial District #6 which is superimposed over a portion of Business District #5;

or act on anything relative thereto.

Submitted by the Planning Board.

(For diagram, see page 107.)



Planning Board Report: (Mr. Paul H. McNally)

The Planning Board is unanimously in favor of this article which combines a number of different adjacent districts and zones that are being used essentially for business activity. The article proposes to join five districts governed by three different Zoning Bylaws into one business zone in accord with its present use.

The Board urges a favorable vote on this article.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 29 in the Warrant for the 1973 Annual Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND ARTICLE IX OF THE TOWN BYLAWS, ENTITLED: "ZONING BYLAW", SECTION II, C, AS FOLLOWS:

1. REDEFINE BUSINESS DISTRICT NUMBER 5 TO READ AS PRINTED IN ARTICLE 29 IN THE WARRANT FOR THIS MEETING;
2. ELIMINATE BUSINESS DISTRICT 13 AND INCLUDE ALL OF BUSINESS DISTRICT 13 IN THE ENLARGED BUSINESS DISTRICT 5;
3. ELIMINATE THAT SECTION OF INDUSTRIAL DISTRICT NUMBER 2 LOCATED WITHIN THE ABOVE DESCRIBED AREA;
4. ELIMINATE THAT SECTION OF LIMITED INDUSTRIAL DISTRICT NUMBER 1 LOCATED WITHIN THE ABOVE DESCRIBED AREA;
5. ESTABLISH THAT THE AMENDMENT DOES NOT AFFECT LIMITED INDUSTRIAL DISTRICT 6 WHICH IS SUPERIMPOSED OVER A PORTION OF BUSINESS DISTRICT 5.

(See Article 10, June 13, 1973, Special Town Meeting, page 150, for a further redefinition of Business District No. 5.)

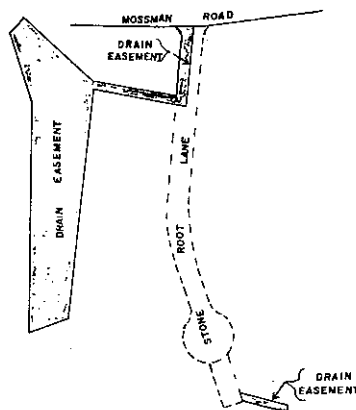
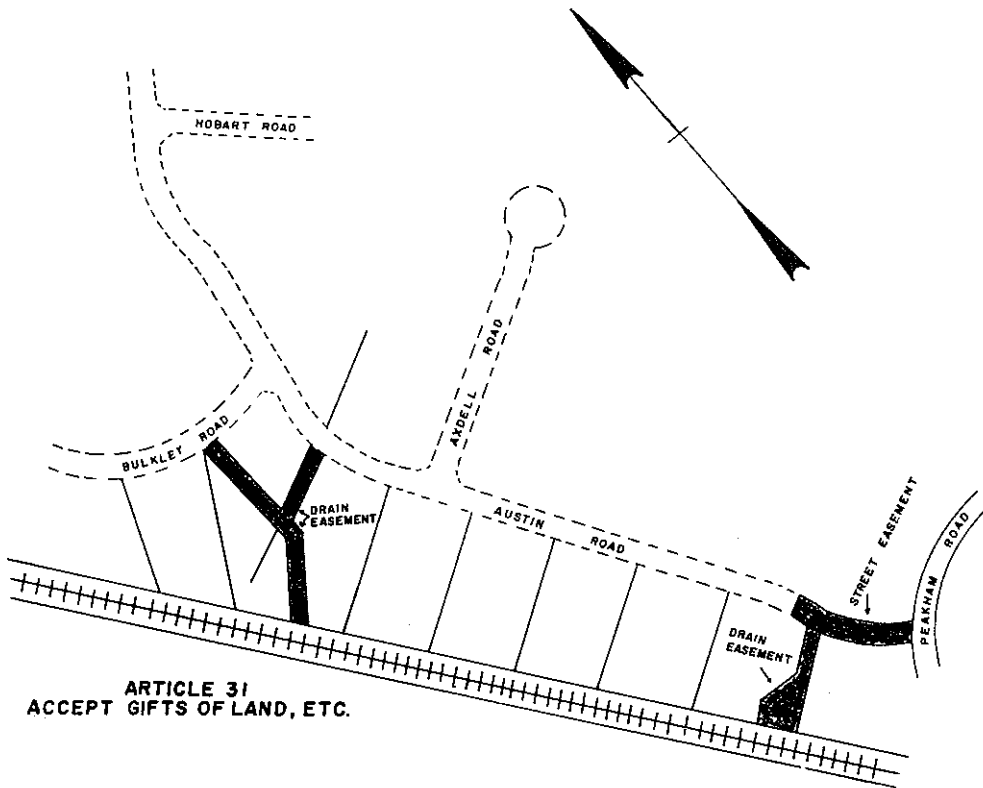
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ARTICLE 30: (Since there were no roads which qualified for acceptance by the Town at this year's Annual Town Meeting, this article was withdrawn by the Highway Commission and the Planning Board.)
Acceptance of Streets

ARTICLE 31: To see if the Town will vote to accept any one or more of the gifts of land, interest in land or easements, for conservation, drainage, highway, slope and/or walkway purposes listed below:
Accept Gifts of Land

- A. Three drainage easements and two easements for driveway or road purposes shown on a plan entitled: "Woodlane Farms" -- Sec. III, Sudbury, Mass., dated: January 29, 1970, by Colburn Engineering, a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference; and
- B. Drainage easements shown on a plan entitled: "Acorn Village", Sudbury, Mass., for D & M Land Planners Corp., a copy of which is on file in the Town Clerk's office, which plan is incorporated herein by reference;

or act on anything relative thereto.
Submitted by the Planning Board.



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Planning Board Report: (Mr. Robert E. Cooper)

Section A of Article 31 is a routine acceptance of drain and road right-of-way easements. The Planning Board has deleted item B due to concerns brought forth recently by the Board of Health as to the adequacy of and responsibility for the proposed drain easements. We feel that the discussion between the two boards and the developer can best take place without obstructing Town Meeting. This item was originally moved on the Consent Calendar and was objected to by the Board of Health. We feel that making this amendment will remove the Board of Health objection. The Planning Board urges passage of Article 31 as amended.

Finance Committee Report: (Mr. Donald W. Stowbridge)

The Finance Committee recommends approval.

VOTED: THAT THE TOWN ACCEPT THE EASEMENTS IDENTIFIED IN ITEM A IN ARTICLE 31 IN THE WARRANT FOR THIS MEETING.

ARTICLE 32: To see if the Town will vote to authorize and empower the Selectmen to acquire easements, by purchase, by gift or by a taking by eminent domain, for walkway and sidewalk construction, maintenance, reconstruction and use easements, over, across and through the land, shown on the plan entitled: "Plan of Land in Sudbury Massachusetts showing Walkway Easements Horse Pond Road", by Town of Sudbury Engineering Department, dated: January 22, 1973, and to amend the vote passed under Article 50 of the 1972 Annual Town Meeting to authorize the Selectmen to expend funds appropriated under Article 50 for the acquisition or taking of these easements, or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: This article requests authorization for easements needed for the Horse Pond Road walkway project so that construction can be completed by September 1973. The easements requested represent narrow strips of land along the west side of Horse Pond Road from the B & M railroad northerly to Peakham Road. The road right-of-way north of the railroad is only 40 feet wide; it is 50 feet south of the railroad. The easements are necessary to provide for the construction of the walkway program voted at 1972 Annual Town Meeting under Article #50. The construction of the walkway will include proper grading, reconstruction of several stone walls, and the preservation of as many trees as possible. The Engineering Department has completed the planning and engineering for the Horse Pond walkway. The Board of Selectmen RECOMMENDS APPROVAL.

Finance Committee Report: The Selectmen reported to us that funds remain available from Article 50 of the 1972 Annual Town Meeting and will be used for this article. Recommend approval.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

At the request of Mrs. Jane F. Gillespie of the Planning Board, the Moderator stated that Articles 33 and 34 would be discussed together since they are somewhat related. A motion would be made under Article 33. Debate would cover both articles, and no debate would be allowed under the motion made under Article 34.

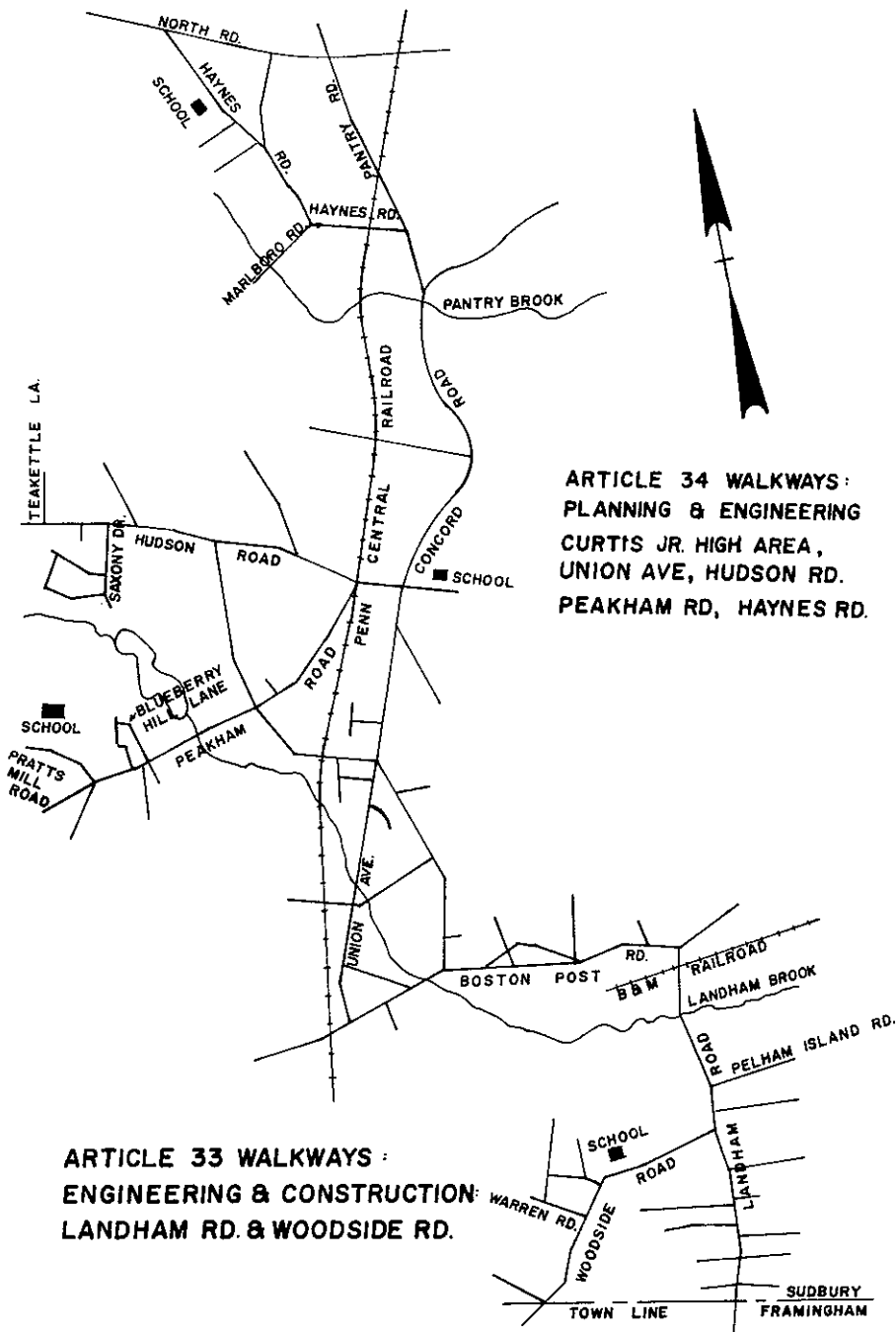
ARTICLE 33: To see if the Town will vote to appropriate a sum of money to be expended under the direction of the Board of Selectmen for the engineering and construction of the following walkways:

Walkway -
Engineering
and
Construction
Funds

1. Along Landham Road, from the junction of Landham Road and Boston Post Road on the north, to the Framingham town line on the south, a distance of 5500 feet, more or less;
2. Along Woodside Road, from the corner of Woodside Road and Landham Road on the east to the corner of Warren Road and Woodside Road on the west, a distance of 2900 feet, more or less;

With the walkways to be constructed in rights of way or easements already owned by the Town or to be given to or purchased by the Town, and to determine whether the appropriation shall be raised by taxation, provided by transfer from available funds or by borrowing, or by any combination of the foregoing, or act on anything relative thereto.

Submitted by the Planning Board.



Planning Board Report: This article asks the Town to approve Part Two of the three-part accelerated walkway program undertaken at last year's Annual Town Meeting. Last year, voters approved spending \$75,000.00 to plan, engineer and build walkways on Concord and Horse Pond Roads, plus a short connector walkway from Normandy Drive to Stuart Street. The Concord and Horse Pond Roads walkways will be completed before the opening of school in September. Work on the Normandy to Stuart walkway has been suspended due to legal questions.

Part Two of this walkway program calls for the engineering and construction of walkways the full length of Landham Road, over a mile from Route 20 to the Framingham town line; and along Woodside Road, slightly over half a mile from Landham Road to the corner of Warren and Woodside Roads.

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Landham Road, a county road scheduled for reconstruction and widening this year, is heavily travelled by fast-moving vehicles. Woodside Road, on which Loring School is located, is a narrow, curving road, used by many cars as well as school busses. Three children were injured in vehicle accidents last year on Woodside Road. Both roads need walkways to protect the safety of walkers, old and young. We estimate that construction can be completed by September, 1974.

Mrs. Gillespie further reported to the meeting for the Planning Board by showing maps with colored overlays to indicate where walkways currently exist, the Concord Road and Horse Pond Road walkways which would be built in July and August, and the proposed walkways under Articles 33 and 34.

Mrs. Gillespie pointed out that through error, the proposed walkway along Woodside Road did not go all the way to the end, but that the Planning Board would be back to the first special town meeting to ask for authorization to continue the engineering and construction the full length of Woodside Road. (See Article 4, Special Town Meeting, June 13, 1973, page 142.)

We want to do the engineering and some planning this year so that next year when we come back to you we will have a good idea of and a fairly firm price on what it will cost to build these. How much of this we come back to you and ask for funding for next year depends on a great many factors that will be uncovered and made public as we go along in the engineering process on these walkways.

By a four-to-one vote earlier this evening, item number one in Article 34, which was the back walkway to Curtis Junior High, was eliminated because of the protest of a landowner in the area.

Finance Committee Report: We support this construction based on previously approved planning, but cannot present a recommendation until estimated costs are confirmed.

After discussion, it was

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$68,500.00 TO BE EXPENDED UNDER DIRECTION OF THE BOARD OF SELECTMEN FOR THE ENGINEERING AND CONSTRUCTION OF THE FOLLOWING WALKWAYS:

1. ALONG LANDHAM ROAD, FROM THE JUNCTION OF LANDHAM ROAD AND BOSTON POST ROAD ON THE NORTH, TO THE FRAMINGHAM TOWN LINE IN THE SOUTH, A DISTANCE OF 7,200 FEET, MORE OR LESS;
2. ALONG WOODSIDE ROAD, FROM THE CORNER OF WOODSIDE ROAD AND LANDHAM ROAD ON THE EAST TO THE CORNER OF WARREN ROAD AND WOODSIDE ROAD ON THE WEST, A DISTANCE OF 2,900 FEET, MORE OR LESS;

WITH THE WALKWAYS TO BE CONSTRUCTED IN THE RIGHTS OF WAY OR EASEMENTS ALREADY OWNED BY THE TOWN OR TO BE GIVEN TO THE TOWN.

ARTICLE 34: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$17,500.00, or any other sum, to be expended under the direction of the Planning Board or the Board of Selectmen, for the planning and engineering of the following walkways:

Walkway -
Planning
and
Engineering
Funds

Union Avenue
Hudson Road
Peakham Road
Haynes Road

1. From the Regency Estates subdivision southerly to land owned by the Town of Sudbury, then in a southerly direction to the Curtis Junior High School;
2. Along Union Avenue, from Boston Post Road on the south to the junction of Union Avenue, Concord Road, and Old Lancaster Road on the north;
3. Along Hudson Road, from the present easterly end of the walkway at Teakettle Lane, to the junction of Hudson Road, Old Sudbury Road and Concord Road, on the east;
4. Along Peakham Road, from the present northerly end of the walkway at Old Lancaster Road, to the corner of Hudson Road and Peakham Road on the north;
5. Along Haynes Road, from the corner of Pantry Road on the south to Route 117 on the north,

or act on anything relative thereto.

Submitted by the Planning Board.

(For diagram, see page 110.)

Planning Board Report: This article asks the Town to approve the start of Part Three of the accelerated walkway program, the planning and engineering of several sections of walkway, some to serve the general public, others primarily for school use to cut down our bus transportation costs.

Two walkways, one slightly over a mile in length along Haynes Road and the other less than half a mile long from the Regency Estates subdivision to the rear of Curtis Junior High School, are primarily to eliminate the need for some school busses and make walking to the schools safer.

Two other sections of walkway, along Hudson Road from Country Village Lane to Sudbury Center (about a mile and a quarter) and the full length of Union Avenue (about a mile and a half), will give the pedestrian a fighting chance of reaching his destination safely.

The fifth walkway, about three-quarters of a mile long, will connect the present Peakham Road walkway to Hudson Road. Most of the engineering for this section will be done in conjunction with the Highway Commission's widening and reconstruction of Peakham Road, but some additional work will be needed, so it is included in this article. The Highway Commission has been asked to include a walkway in its plans for the widening and reconstruction of Old Lancaster Road, from Peakham to Concord Roads, also.

No construction money is asked for this year for these walkways, only funds for planning and engineering. It is our intention to return to Town Meeting next Spring (1974) and ask voters to vote the money for the construction, or perhaps bonding the cost of construction, of these walkways, so work on them can be completed by the summer of 1975.

Finance Committee Report: \$17,500 was estimated as the cost of this work, with a further estimate that perhaps 80% could be performed by the Town Engineering Department. Recommend approval of \$3,500.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$3,500.00 TO BE EXPENDED UNDER THE DIRECTION OF THE PLANNING BOARD AND THE BOARD OF SELECTMEN, FOR THE PLANNING AND ENGINEERING OF THE FOLLOWING WALKWAYS:

1. ALONG UNION AVENUE, FROM BOSTON POST ROAD ON THE SOUTH TO THE JUNCTION OF UNION AVENUE, CONCORD ROAD AND OLD LANCASTER ROAD ON THE NORTH;
2. ALONG HUDSON ROAD, FROM THE PRESENT EASTERLY END OF THE WALKWAY AT TEAKETTLE LANE, TO THE JUNCTION OF HUDSON ROAD, OLD SUDBURY ROAD AND CONCORD ROAD ON THE EAST;
3. ALONG PEAKHAM ROAD, FROM THE NORTHERLY END OF THE WALKWAY AT OLD LANCASTER ROAD TO THE CORNER OF HUDSON ROAD AND PEAKHAM ROAD ON THE NORTH;
4. ALONG HAYNES ROAD, FROM THE CORNER OF PANTRY ROAD ON THE SOUTH TO 117 ON THE NORTH.

ARTICLE 35: To see if the Town will vote to amend the Zoning Bylaw, Article IX of the Town Bylaws, by amending Section II, so that the following described land is deleted from Residential Districts A-1 and B-1 and added to the existing business district described as Business District No. 1:

Change
Zone -
Residence
to
Business
Art. IX

A certain parcel of land in Sudbury, Massachusetts, containing eleven and one-half (11.5) acres more or less, and being a portion of a parcel containing sixteen and one-tenth (16.1) acres shown on "Plan of Land in Sudbury, Massachusetts," prepared by Cheney Engineering Co., Needham, Massachusetts, dated: February 1962, said eleven and one-half (11.5) acre parcel being bounded and described as follows:

Beginning at a drill hole near the southwesterly corner thereof, then running in a northwesterly direction, in several courses, by land shown on said plan to be land of Herman P. and Mary Brown, and of Volene E. Brown, six hundred twenty-four and fifty-four hundredths (624.54) feet more or less;

thence turning and running in an easterly direction three hundred eighty feet (380) more or less to a point;

thence turning and running in an east southerly direction three hundred eight-seven and one-half feet (387.50) more or less;

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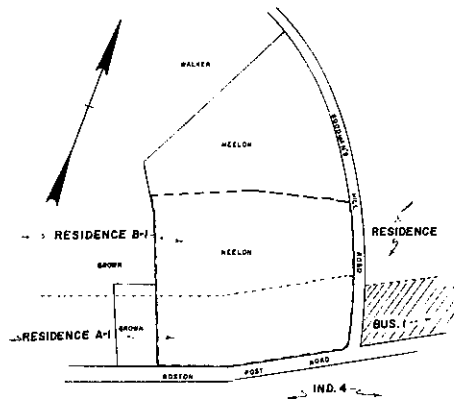
thence turning and running in a southeasterly direction, in several courses, along Goodman Hill Road, the last of said courses being in an arc with a radius of fifty-three and fifty hundredths feet (53.50), and terminating in a southwesterly direction at Boston Post Road, as shown on said plan, five hundred fifty-six and seventy-two hundredths (556.72) feet more or less;

thence turning and running in a southwesterly direction, in several courses, by the said Boston Post Road six hundred and sixty-two and thirty-seven hundredths (662.37) feet to a point;

thence turning and running in a northwesterly direction, one and twenty hundredths (1.20) feet to the drill hole at the point of beginning;

or take any action relative thereto.

Submitted by Petition.



ARTICLE 35 -
AMEND ZONING BYLAW-RESIDENCE
TO BUSINESS

Mr. Edward E. Kreitsek, speaking for the Petitioners, moved to amend the Zoning Bylaw, Article IX of the Town Bylaws, by amending Section II, so that the following described land is deleted from Residential Districts A-1 and B-1, and added to the existing business district described as Business District No. 1:

A certain parcel of land in Sudbury, Massachusetts, containing 10.3 acres, more or less and being a portion of a parcel containing 16.1 acres shown on "Plan of Land in Sudbury, Massachusetts" prepared by Cheney Engineering Company, Needham, Massachusetts, dated February 1962, said 10.3 acre parcel being bound and described as follows:

Beginning at a drill hole near the southwesterly corner thereof, then running in a northwesterly direction in several courses by land shown on said plan to be land of Herman P. and Mary Brown, and Volene E. Brown, 625.74 feet, more or less, thence turning and running in an easterly direction, 380 feet, more or less, to a point, thence turning and running in an east southerly direction 390.12 feet, more or less, thence turning and running in a southeasterly direction in several courses along Goodman Hill Road and terminating in a southwesterly direction at Boston Post Road, as shown on said plan, 550.72 feet, more or less, thence turning and running in a southwesterly direction in several courses by the said Boston Post Road, 662.37 feet to a point, thence turning and running in a northwesterly direction 1.20 feet to the drill hole at the point of beginning.

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Petitioners' Report: (Mr. Kreitsek)

We are proposing the rezoning of 10.3 acres on the Boston Post Road and Goodman Hill Road to business use. However, the use proposed here is limited only to that of a motel, the Butternut Inn. We propose this rezoning because, on balance, we think it is good zoning, we think it is good for the Town and will provide a needed facility. Among the options that we do not now have, however, is that the site will remain undeveloped. It is likely that this land, in the very near future, will be developed. We propose the rezoning to business.

A deed has been prepared and placed with the Town Counsel that limits the use to motel use only and puts another condition of the granting of a buffer zone of 5.8 acres to the Town to isolate this land, if rezoned, from the abutting residential district to the north.

This site is located at the juxtaposition of the transition between industrial and business activities between Wayland and in the Town of Sudbury. In addition to industrial, residential, and business uses in the area, there is a prior non-conforming use existing for the operation of Pokonoket Kennels. About 50% of the frontage of this area is now intensely developed for residential, for business or industrial use. We subscribe that the environment is not good for further residential development in this particular area facing on the Boston Post Road.

Mr. Kreitsek then presented colored slides of the area showing Union Carbide, Boston Edison facility, the Wayland dump, Sudbury Sanitary Landfill, Longfellow Tennis facility, Waters Industrial building, and other business or industrial buildings in the area.

Mr. Kreitsek continued his presentation as follows:

This is the environment of the area that we suggest does not create a suitable place for residential development for people who presumably would be bringing children into their homes and want to raise them. It is so intensely developed for industry and commerce that it does not make a good site for residence.

For those who have lived on the Boston Post Road, I made a quick analysis of what has happened. While the population of the Town increased by 400%, the residences and the dwellings on the Boston Post Road decreased by 30% in the past seventeen years. For those who have a choice, they do not live on the Boston Post Road.

What do we propose doing on this site? We have an area of 10.3 acres proposed for rezoning, limitation of use for motel only and a buffer zone of 5.8 acres, about \$40-50,000.00 worth of land to be deeded to the Town. We have major setbacks to avoid strip zoning. One building is set back 175 feet. Another building is set back 330 feet, so we have no encroaching on the Boston Post Road. The side line to the nearest residential neighbor is 160 feet on one side to 600 feet on another. The nearest residential neighbor to the north is over 1,200 feet with the buffer zone in between. The land rises quite sharply with trees thirty to forty feet in one area and twenty feet in another, so the trees further serve as a buffer.

If this area is not desirable for residential use, we want to avoid strip zoning, and we look for something with substantial setbacks and an integrated comprehensive plan. If this is rezoned, the owner cannot just proceed to do what he wants. He has a great number of limitations and controls imposed by other boards and committees. He must get all of these permits and, in addition, must get a special permit from the Board of Appeals for a motel in a business district. He must also get site plan approval including lights, driveways and signs. The sanitary disposal system must be approved by both the State and the Town Board of Health.

A good disposal system can be designed and constructed properly. We put in large systems at places like Fairbanks School, Nixon School, Loring School, Curtis and Haynes and Horse Pond Road School. They have worked for years because they were designed properly, and they were installed properly. It can be done. Our sanitary engineering study shows adequate area to take care of all of the effluent that this complex develops and to put in reserve 100% dimension for possible expansion.

Operating licenses must be granted by the appropriate officials which regulate the hours and the type of functions that can go on here. In addition to these permits, a man who is making an investment of this sort must have business reasons for wanting to conduct it properly.

We take a look at the traffic impact of the Butternut Inn if introduced on the Boston Post Road. Here is a worst case. It assumes that everything is working at full capacity, eighty units, 100% use. We take the worst case of all the facilities and come up with something less than 5% of traffic increase in the general area, and this is spread over a total of 24 hours. The nature of the business with function rooms and dining rooms says it does not get consolidated at the time of the traffic glut that we have with our commuting traffic.

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In addition to this, we have come up with a suggestion. We have an existing house that is only nine feet from the sideline of the road. We propose removing the house and granting to the State a strip to allow the establishment of something of a holding-passing lane for left turn traffic quite similar to what you have at Union Avenue. Eastbound traffic can have a holding lane for left turn into the Butternut Inn, and a left turn into Goodman Hill Road. Through traffic can move quickly to get congestion away from that corner.

The Planning Board says there is merit in this suggestion but that it is very premature to discuss it right now. The Police Chief says he believes it will enhance the safety of traffic approaching the Landham Road junction and will improve traffic movement in the vicinity of Goodman Hill Road corner.

There is substantial potential tax income to Sudbury with a proposed \$1,500,000 assessed valuation at \$45 tax rate, with essentially no cost to the Town--\$67,500 income to the Town of Sudbury in taxes. If this is developed as residential, the total tax income would be \$18,000, and if the normal number of children come in, you would have about \$38,000 of operating costs for the schools, or \$19,000 loss. The difference between residential development and the Butternut Inn development is a net of \$86,000, not just one year, but just about every year. This would more than retire the debt and take care of the operating costs of some of our ambitious plans like the Haskell land development.

In addition, there is a commercial impact of cash flow circulation of over \$400,000 of activities generated within the Inn, about \$300,000 of guest purchases within Town or three-quarters of a million dollars cash flow generated around the Town.

We have questions that we must talk to, of course. One is whether or not there are services that are needed here. This could provide overnight accommodations, function rooms and dining rooms. Raytheon-Wayland, Raytheon-Sudbury, and Sperry Rand all have business conferences in which they need facilities of this sort. There are family functions such as wedding receptions, bar mitzvahs, retirement testimonial dinners, etc. There is no place in Town where this can be done. The Holiday Inn on Route 20 is now adding fifty rooms in Marlboro to the inn they opened there just about two years ago, which shows some need. This Inn, if developed, would not be operational until 1975 at which time Bicentennial celebrations are going to bring many tourists to this area.

Mr. Kreitsek then showed an artist's concept of the proposal and stated further that on the left are two units, each no more than twenty-three feet high, which incidentally is no higher than the ridge pole of the barn of the building now on the Post Road, forty guest units in each of them. On the right, we have the registration desk and the function room and reception rooms. The Boston Post Road is the only source of entry into the site. The land rises to the north and to the west. The architecture is proposed to be attractive enough to allow this site to rise above the less attractive industrial and business activities in this area. We recommend this rezoning. We think it is good for the Town. We think it is an appropriate use of this land. We think it has substantial financial advantages to the Town, and we think it provides a facility that would be of benefit to many activities conducted in Town.

Planning Board Report: (Mr. Stevens)

The Planning Board is opposed to this article, not because it is a motel being proposed, but because it is the creation of a new business zone in an area that is and has been and should be maintained as residential. We are opposed to the setting of a precedent of an expansion of business and/or industry into areas which have never been used for or closely associated with them.

To allow business on this site would start in motion the creeping commercialization of both sides of Route 20 from Goodman Hill Road to Massasoit Avenue. The Board feels it is important to maintain this whole section of Route 20 residential, acting as a buffer and to keep separate the other business and commercial zones and thus prevent this section of Route 20 from becoming like that which is found in other communities.

Therefore, we recommend that this meeting defeat this article.

Finance Committee Report: Although there can be significant value to the Town (\$1.25 million motel versus \$400,000 in residences) with some safeguards on actual use of rezoned land, the net financial value to the Town (assessment versus supporting services) may well be far less. We believe the extension of Business District #1 along Route 20 across Goodman's Hill Road and this influence to change the character of Sudbury are not worth it. Recommend disapproval.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 35 in the Warrant for the 1973 Annual Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

Board of Health Report: (Mr. Cooper)

The Board of Health has consistently opposed zoning changes which would allow high volume sewage uses. Sewage systems fail. That is a fact of life. In past years, Dr. Young, a former member of the Board, has led this hall with their galoshes on up and down Route 20. I won't attempt to duplicate her expeditions. The fact is, when systems are installed in Town, the code is met. The systems still fail. The groups come back in. We make the systems bigger. We try to redesign. Sometimes it works for a while and sometimes they fail again. For example, the Star Market's has been rebuilt twice. Friendly's has been rebuilt once. J.T.'s, in the neighborhood of this proposed development, has been rebuilt within the last couple of years.

The Board takes no position on the merits or demerits of a motel itself, but does oppose additional large volume sewage areas. Therefore, we oppose this article.

The Moderator then asked for the report of the Business Advisory Committee. He determined that the Committee was not present and recognized Mr. Toomey of the Board of Selectmen. Mr. Toomey stated that the Business Advisory Committee had reported to the Board of Selectmen in favor of passing this article.

After discussion, Mr. Kreitsek's motion was defeated.

In Favor - 89; Opposed - 364. (Total - 453)

ARTICLE 36: To see if the Town will vote to amend Article IX, Section II of the Bylaws (Zoning Bylaw) by including in Business District No. 16, as it presently appears in such Bylaws, the land of Georgia George and directing that the boundaries of said Business District No. 16, as amended be relocated to include the following described land:

Enlarge Business District #16
Art. IX

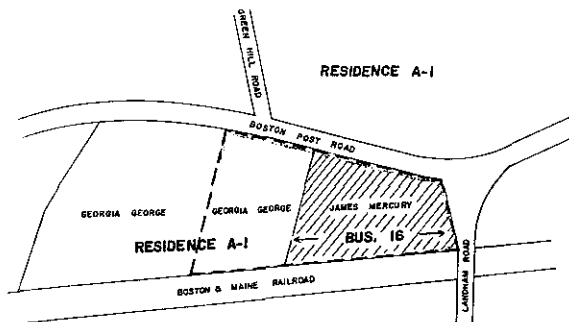
Beginning at the intersection of the southerly line of the Boston Post Road with the westerly line of Landham Road; thence southerly by said Landham Road 275 feet, more or less, to land of the Boston and Maine Railroad Co., thence westerly by land of said Boston and Maine Railroad Co. 757 feet, more or less, to other land of Georgia George; thence northerly by said other land of Georgia George 357 feet, more or less, to the Boston Post Road; thence easterly by said Boston Post Road 595 feet, more or less, to the point of beginning.",

or act on anything relative thereto.

Submitted by Petition.

Petitioners' Report: The purpose of this article is to have that part of my land which has been used for commercial purposes (roadside stand and gas station) for many years included in the business district as is the Mercury property next easterly to my property.

Finance Committee Report: This appears to be a convenience extension of a business district along Route 20 to the advantage of the owner and to remove any question of continuance of a variance, rather than a well-planned change. We anticipate no increase in value to the Town and have no assurance of improvement in appearance. Recommend disapproval.



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Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 36 in the Warrant for the 1973 Annual Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) INDEFINITE POSTPONEMENT.
(At the request of the Petitioners)

ARTICLE 37: To see if the Town will vote to amend Article XV of the Sudbury Bylaws entitled: "Building Code", by deleting Section 10 in its entirety and replacing it with a new section as follows:

Establish Fee Schedule Building Code Art. XV "Section 10. The fee to be paid upon the issuance of each building permit shall be determined in accordance with a fee schedule to be established, from time to time, by the Board of Selectmen. No fee shall be charged for the issuance of any building permit to the Town.",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: With the continuing increase of costs, the building fees also must on occasion be updated. By delegating this authority to the Board of Selectmen, it will eliminate the need for this type of an article, from an ever-increasing busy warrant schedule, of future Town Meetings. The fees will be set at a level projected to fully support the operating costs associated with building inspection. The Board of Selectmen RECOMMENDS APPROVAL.

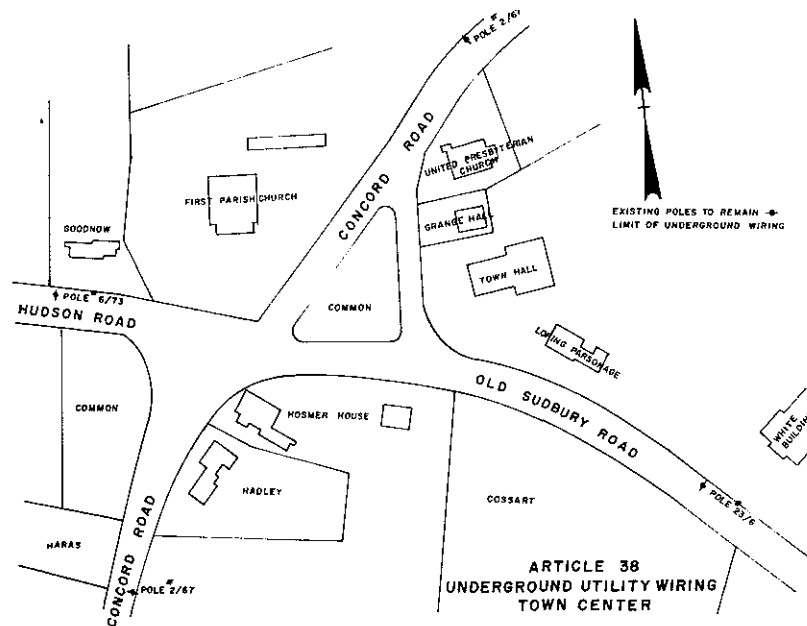
Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 37 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

ARTICLE 38: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$35,000.00, or any other sum, to be expended under the direction of the Board of Selectmen, to replace existing utility wiring in the Town Centre with underground wiring and facilities, or act on anything relative thereto.

Submitted by the Board of Selectmen.



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Mr. Taft of the Board of Selectmen moved that the Town raise and appropriate \$48,000.00 to be expended under the direction of the Board of Selectmen to replace existing utility wiring in the Town Centre with underground wiring and facilities.

Board of Selectmen Report: (Mr. Taft)

I would like first of all to explain the dramatic change from the \$35,000.00 warning that the citizens received in the Warrant to the number you now see before you. At the time that the Warrant was prepared, we had in mind doing the necessary trenching, backfilling and repaving as required for the Boston Edison and the New England Telephone lines. We would have secured street lighting from Boston Edison as we do in other parts of the Town, and we had not really considered what turned out to be two rather significant amounts of money.

CHART S

	<u>TOWN</u>	<u>EDISON</u>	<u>NET & T</u>
BURY ELECTRIC CABLES IN CENTRE.....	\$24,275.	\$30,000.	--
BURY TELEPHONE CABLES IN CENTRE....	2,000.	--	\$18,000.
INSTALL NEW UNDERGROUND SERVICES TO BUILDINGS IN PROPOSED AREA AND UPDATE SERVICES TO BUILDINGS OWNED BY TOWN.....	15,000.	--	--
COST OF 20 POST LIGHTS TO REPLACE STREET LIGHTS.....	2,600.	--	--
FIRE ALARM SYSTEM.....	<u>4,100.</u>	<u>--</u>	<u>--</u>
TOTALS.....	\$47,975.	\$30,000.	\$18,000.
SUGGESTED BUDGET.....	\$48,000.		
TOTAL ALL COSTS.....			\$95,975.

I should point out that the agreement to locate the Edison lines in the Centre of Town underground dates back some number of years. The Planning Board endeavored about five or six years ago to work out a program with Boston Edison to put the power lines underground. At that time, Boston Edison wanted what we considered too much to do the job. They wanted the Town to foot the entire bill. Subsequently, at a public relations affair which was hosted by Boston Edison, the question was put directly to Mr. Galligan, President of Boston Edison, and they agreed to at least provide the facilities that would go underground. In other words, all the wiring, cabling, and so on, and the Town on its part agreed that we would do the trenching part of it.

I might point out this is a significant concession on the part of Boston Edison. As many of you know in the Town, we haven't always been on the best of terms. However, I do think we have Boston Edison's respect, and they do recognize that we are interested in keeping Sudbury an attractive Town, and that includes the Centre of the Town as well as other parts.

The program in the burying of electrical cables, as you have in your Warrant, is about \$24,000.00. Edison's costs would be somewhere in the area of \$30,000.00 for direct burial cable. For the Telephone Company's part, since most of the telephone lines would be able to go in the same trench with the power lines, it would cost only an additional \$2,000.00 for some areas where the telephone would be alone, and there would be no Edison lines in that trench. The Telephone's part of the cost is shown here as \$18,000.00.

In addition to that, we recognize that to do this properly we must put underground service into the buildings that are adjacent to the underground wiring and a big part of this, by the way, is the Town Hall itself. The Town Hall now has two services, one in the side where the fire station is on Old Sudbury Road and an additional service that comes up near the Noyes School and around the back of the building. We want to combine these into one single service which will effectuate a power saving for the Town and put it all in an underground 400 amp service.

All of the underground services are in the estimate of \$15,000.00, which would permit us to take the power up to the meter on the side of the person's house or the building. There would be no need for anybody to make any interior changes in their wiring if they did not want to. If they decided this was a good opportunity to put in a larger service entrance, that is their decision. This would not require it.

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Of that \$15,000.00, \$4,000.00 is involved in the installation of twenty post lights to replace street lights. The last item is the fire alarm system which would have to be replaced, and the number would not only bring the fire alarm system into the present station but would also provide any wiring that was needed for the new station when it is built on Hudson Road to the west of the Centre.

That makes the total come out to approximately \$48,000.00 for the Town and \$48,000.00 for the utilities.

The electric light fixtures proposed will be very similar to the present fixtures which are located on the small common in the center of Town. It is the basis for the estimate, twenty fixtures at \$130.00 each, which includes the manufacturing of the fixtures, the lamp itself and a twelve-foot cedar post.

The Historic Districts Commission has already approved this fixture, and we would like to have their approval for anything we locate since this is all within the Historic District.

The wiring itself on Hudson Road would go underground at the pole location right in front of the Goodnow house. It would be all underground through the Centre, out the other side to the pole which is located right in front of the White Building. On Concord Road it would run from the pole right in front of the Heritage Park area all the way through the Centre to the pole which is just north of the Minuteman statue. As you can see, we have underground service into the Presbyterian Church, the Grange Hall, the Town Hall, the Loring Parsonage, the White Building and the Hosmer House, which the Town has an interest in, the Hadley house, the First Parish Church, and I believe also the Goodnow house.

I think that in Sudbury we have perhaps one of the most attractive and beautiful town centers in New England. We have done a lot in the last few years, and the organizations in the Town Centre area have done a lot to try to enhance its beauty even further. You have noticed that as part of the Boston Edison high tension line program, we have repaved the streets. We have stopped the paving on Concord Road so that it can be repaved after this work is done. That explains the condition of the pot holes right now in the Centre.

I think that this provision for putting all the lines in the Centre of Town underground would be the final step in really making it, for sure, the most beautiful.

The Board of Selectmen unanimously recommends the approval of this article. The Planning Board asked me to indicate their favor of it as well as the Women's Club and the Long Range Capital Expenditures Committee.

Finance Committee Report: The Finance Committee supports undergrounding wires in the Centre and elsewhere, but we are divided on the need for action and the resultant impact on the tax rate at this time. Further, firm dollar estimates were not available to us. At our hearings and up until press date the Selectmen did not present any firm plans or agreement with Edison on which we can make a recommendation.

After discussion, it was

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$48,000.00 TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF SELECTMEN TO REPLACE EXISTING UTILITY WIRING IN THE TOWN CENTRE WITH UNDERGROUND WIRING AND FACILITIES.

ARTICLE 39: To see if the Town will vote to approve the petition set forth herein providing for the appointment of the combined office of a Town Treasurer and Collector and authorize and request the Board of Selectmen to petition the General Court of the Commonwealth of Massachusetts to enact the special law set forth in said petition and without further submissions to a Town Meeting:

Legislation:
Appoint
Treasurer/
Collector

"The Commonwealth of Massachusetts

In the year one thousand nine hundred and seventy-three.

An Act authorizing the Selectmen of the Town of Sudbury to appoint a Town Treasurer and Collector of said Town.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by authority of the same, as follows:

April 9, 1973

Section 1. Notwithstanding the provisions of section one of chapter forty-one of the General Laws, the Board of Selectmen of the Town of Sudbury shall appoint a suitably qualified person to the office of Town Treasurer and Collector of said Town, and upon the appointment and qualification of the person initially so appointed the term of the incumbents of said offices shall terminate, but in no case shall said terms of office of said incumbents terminate before the next annual election at which said offices are normally filled following the passage of this Act. The Town Treasurer and Collector so appointed shall have all the powers, perform the duties and be subject to the liabilities and penalties now or hereafter conferred or imposed by law on town treasurers and collectors of taxes. The term of initial appointment shall expire on the last Monday in March of the third year following appointment, and thereafter the Town Treasurer and Collector shall serve for a term of three years and until his successor is appointed and qualified. He may be removed for cause at a public hearing by the Selectmen and the vacancy filled by appointment for the remainder of the expired term in the same manner as in the case of an original appointment. The salary or compensation shall be such as the Selectmen may vote from time to time in accordance with the Job Classification and Salary Plans of the Town. The position or office of Town Treasurer and Collector shall not be subject to the laws and rules pertaining to Civil Service. Said Board shall fill any vacancy in such office by appointing a qualified successor for the remainder of any unexpired term.

Section 2. In the event that either or both the present Town Treasurer or Collector of Taxes shall resign, be permanently disabled or otherwise be unable to perform the duties of their offices before section one of this Act shall become effective then the Board of Selectmen of said Town may implement any and all the provisions of this Act as may be necessary to continue the orderly administration of these offices.

Section 3. The present Town Treasurer may be appointed or reappointed to the office of Town Treasurer and Collector without any age limitations or restrictions.

Section 4. This Act shall take effect upon its passage.";

or act on anything relative thereto.

Submitted by the Committee on Town Administration.

Committee on Town Administration Report: (Mrs. Anne D. Bigelow)

This article would provide for the combination and appointment by the Selectmen of the offices of Town Treasurer and Collector of Taxes. At the present time both offices are separate and elected. The Committee on Town Administration believes that elective offices are appropriate only where the voter requires a direct control over the office holders or where policy is made. The Treasurer and Collector of Taxes perform administrative functions, both requiring special professional skills and knowledge. The Town can be more readily assured of continuity by removing these offices from the uncertain ties of the elective process. Making the offices appointive would enable the Selectmen to appoint one person to fill both positions.

The recommendation is not the result of any lack of confidence in the democratic process. It is based upon the condition that the future filling of these offices by appointment will help in securing and retaining the best qualified and competent person for the combined offices of Tax Collector and Treasurer.

Finance Committee Report: It is common practice, both in Massachusetts and other states, to combine the office of Treasurer and Tax Collector. Circumstances have changed since the Town last considered this issue. There are fifty-one elected officials in Sudbury and more than one hundred appointed officials. Economies and improved effectiveness can be achieved through consolidation and simplification; this is one step in the right direction. Only policy-making positions should be elective; those requiring technical expertise, such as the office of Treasurer and Tax Collector, should be appointive. Recommend approval.

April 9, 1973

After some discussion, it was

VOTED: THAT THE TOWN APPROVE THE PETITION SET FORTH IN ARTICLE 39 IN THE WARRANT FOR THIS MEETING, PROVIDING FOR THE APPOINTMENT OF THE COMBINED OFFICE OF A TREASURER AND COLLECTOR, AND AUTHORIZE AND REQUEST THE BOARD OF SELECTMEN TO PETITION THE GENERAL COURT OF THE COMMONWEALTH OF MASSACHUSETTS TO ENACT THE SPECIAL LAW SET FORTH IN SAID PETITION AND WITHOUT FURTHER SUBMISSIONS TO A TOWN MEETING.

In Favor - 149; Opposed - 129. (Total - 278)

NOTE: For action to rescind Article 39, see page 135 , Special Town Meeting June 13, 1973.

Upon a motion made by Mr. Klein, it was

VOTED: THAT THE MEETING ADJOURN TO TOMORROW NIGHT, AT 8:00 O'CLOCK IN THIS HALL.

The meeting adjourned at 10:57 P.M.

PROCEEDINGS

ADJOURNED ANNUAL TOWN MEETING

April 10, 1973

The Moderator called the meeting to order at 8:16 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He announced that the first order of business was a motion to reconsider the resolution that was voted following the adoption of Article 27 of the Warrant and recognized Mrs. Alexandra G. E. Tomes who made such a motion.

In support of her motion, Mrs. Tomes stated that it was a matter of principle. She felt it was poorly, if not improperly, presented. Too few people, at least in my section of the auditorium Wednesday evening, had a copy of it. Several of the Finance Committee members were unaware of it. Very little notice was given for discussion.

At that late hour, those people without a copy either had to hunt around to find one, or vote without much knowledge of it. There was little discussion. One proponent spoke quite belligerently about it and stated that he would proceed with the formation of it [a nonprofit housing corporation] regardless of our feelings on it.

My understanding is that a resolution has no legal power and serves only to bring a worthy point before the Town for discussion and consideration, and to gain a general point of view. If this is so, and if the practice is worthwhile, then resolutions should be presented so that they can be voted on intelligently and not just swished through. I filed for reconsideration because I was confused, angry and felt the democratic process of the Town Meeting had been abused.

After speaking with several people whose opinions I respected, I decided to follow through with this action. Several people have also contacted me in agreement. Some people thought the resolution was merely to form a study committee for low income housing. Others felt it put the work already done in jeopardy, or at least in a poor light.

I think all would benefit from further discussion and perhaps a greater number of people will understand what they are being asked to vote on. At the very least, more people will be aware of the resolution and its aims.

Mr. Toomey, Chairman of the Board of Selectmen, stated that in view of the previous speaker's remarks and the hour that the resolution was presented last week, and if there are doubts in the mind of the Town Meeting, the Selectmen support this reconsideration motion and would like to have it come before the floor again.

VOTED: TO RECONSIDER THE RESOLUTION PRESENTED WEDNESDAY, APRIL 4TH,
CONCERNING THE FORMATION OF A MODERATE INCOME HOUSING NONPROFIT
COMMITTEE.

The Moderator announced that the motion passed by two-thirds.

Board of Selectmen Report: (Mr. Toomey)

On last Wednesday night, the Board of Selectmen was under the impression that the resolution had been distributed. We were still concerned as the hour grew late, about five minutes of eleven. I discussed this with the Moderator, and he asked for a two-thirds vote, which prevailed, to stay in session.

We are still concerned because this is an important aspect of our Town. The Sudbury Moderate Income Housing Committee has done an outstanding job. It was their opinion that there was a sequence that should be followed, following the other zoning articles.

It was never the intention of the Selectmen to slip something by, or to do it at a late hour. We feel that there should be a frank and honest discussion on anything as important as this is to the Town.

The resolution is one to do something that can be done anyway. The nonprofit corporation can be formed whether we pass this resolution or whether we vote it down. There is a need, and there is a concern. We have a concern and hope you do, too.

April 10, 1973

Mr. Toomey then yielded to Town Counsel for an explanation of Chapter 774. Mr. Turner stated that Chapter 774 is called the anti-snob zoning law, by its popular title. It provides that in areas where relief from the zoning bylaw is necessary in order to provide low and moderate income housing, relief can be given under the law to a nonprofit housing sponsor or a limited dividend corporation. The procedure is to go to the Board of Appeals in a town, and if a person does not like the determination of the Board of Appeals, he can then appeal to the State. There is a State agency that will hear it and make a determination on it.

After some discussion, Mrs. Martha J. Coe moved to amend the resolution by adding another paragraph, number 5, as follows: "Not build upon land which was taken by eminent domain within a period of less than twenty years before the date that any funding from any source is requested for the project to be built on that land."

In support of her amendment, Mrs. Coe stated that the reason for the twenty-year period was because of some of the things that have happened in Connecticut. There are towns which have had massive sections completely bulldozed down, taken by eminent domain and nothing was built on them. Some of this land lay vacant for ten years. By the end of the decade, eminent domain will be an issue in the suburbs. In view of some of the Park Plaza things that go on, I feel an ounce of prevention is worth a pound of cure.

Mrs. Coe's amendment was defeated.

After discussion, Mr. Stevens, Chairman of the Planning Board, moved that we amend paragraph 2 by adding at the beginning of the paragraph the following: "Before proceeding with any plans and financing, submit a report to the Selectmen and the Town indicating what specific steps will and must be taken by the Town in order to implement their program and..."

In support of his amendment, Mr. Stevens stated that it is important that the Town get early and detailed information as to what is going to be proposed prior to the Town Meeting, prior to a time that an article is presented. This way, if they are asked to come back to the Town Fathers and tell them what they are going to need and what they are going to do, the townspeople will have warning and the Town Fathers will have some idea of what is going on. We will have a better way of getting the people informed.

Mr. Stevens' amendment was voted.

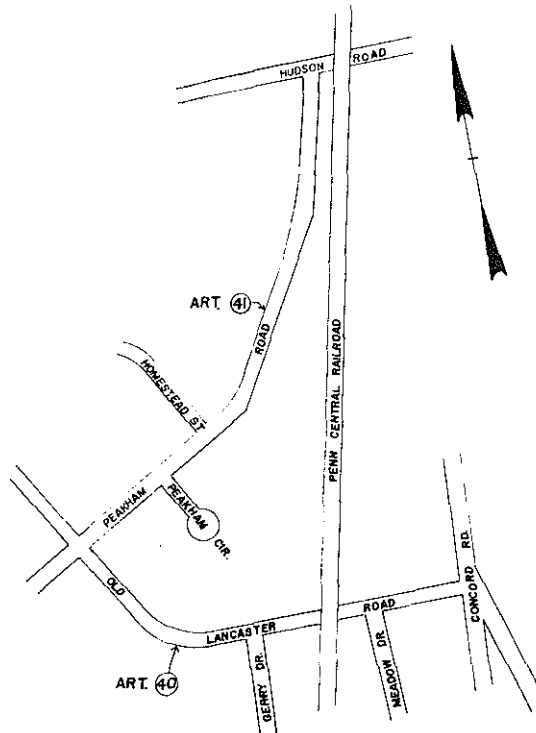
VOTED:

- WHEREAS THE MODERATE INCOME HOUSING COMMITTEE HAS DEMONSTRATED THE NEED FOR ADDITIONAL HOUSING IN SUDBURY FOR FAMILIES OF MODERATE INCOME, THESE FAMILIES INCLUDING TOWN EMPLOYEES, RETIRED CITIZENS, AND PERSONS EMPLOYED IN SUDBURY BUSINESSES, AND
- WHEREAS THE FORMATION OF A PRIVATE, NONPROFIT HOUSING CORPORATION COMPRISED OF SUDBURY CITIZENS IS A FEASIBLE VEHICLE TO MEET THIS HOUSING NEED WITH THE GREATEST AMOUNT OF TOWN CONTROL, NOW THEREFORE BE IT
- RESOLVED THAT THE 1973 ANNUAL TOWN MEETING, HERE ASSEMBLED, HEREBY SUPPORTS THE FORMATION OF A PRIVATE NONPROFIT HOUSING CORPORATION WHICH WILL:
- 1) MAKE A CONCERTED EFFORT TO MEET THE RECOGNIZED HOUSING NEEDS OF PERSONS OF MODERATE INCOME IN A MANNER WHICH WILL MAINTAIN THE CHARACTER OF THE TOWN, AND
 - 2) BEFORE PROCEEDING WITH ANY PLANS AND FINANCING, SUBMIT A REPORT TO THE SELECTMEN AND THE TOWN INDICATING WHAT SPECIFIC STEPS WILL AND MUST BE TAKEN BY THE TOWN IN ORDER TO IMPLEMENT THEIR PROGRAM AND PRESENT ALL HOUSING PROPOSALS PRODUCED BY THE CORPORATION TO THE TOWN MEETING FOR A VOTE, RATHER THAN PROCEED UNDER CHAPTER 774, AND
 - 3) EXAMINE IN FULL DETAIL THE POSSIBILITIES OF CONSTRUCTING, CONVERTING, OR REHABILITATING HOUSING AT SITES SCATTERED THROUGHOUT THE TOWN, AND
 - 4) CONSIDER ARCHITECTURE OF A TYPE DESIGNED TO RELATE WELL TO SUDBURY'S EXISTING ENVIRONMENT.

April 10, 1973

ARTICLE 40: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$152,000.00, or any other sum, to be expended under the direction of the Highway Commission, to rebuild and reconstruct a portion of Old Lancaster Road from Peakham Road to Concord Road, within the existing 40 foot right-of-way including the simultaneous construction of a walkway, or act on anything relative thereto.

Submitted by the Highway Commission.



ARTICLE 40- OLD LANCASTER ROAD RECONSTRUCTION
ARTICLE 41- PEAKHAM ROAD RELOCATION

Highway Commission Report: This article is submitted in accordance with our long-range plan for the rehabilitation of roads and follows from approval of Article #31 of the 1971 Annual Town Meeting.

Finance Committee Report: This article requests funds to reconstruct a portion of Old Lancaster Road from Peakham to Concord Roads in accordance with the Highway Commission's long-range road reconstruction program originally proposed at the 1970 Annual Town Meeting. This continuing program is necessary in order to stop the severe deterioration of our Town roads, and one road per year for the next ten years is scheduled. The Highway Commission plans to have the work done by contract and engineering drawings and specifications are being prepared for bid purposes so that a contract can be awarded and the road reconstructed in 1973. The requested figure is a realistic estimate by the Town Engineer and the Highway Superintendent and represents their considered experience and judgment. The Finance Committee supports this program and recommends approval of the estimated figure.

Upon a motion made by Mr. Edward G. Hughes of the Highway Commission, it was

UNANIMOUSLY VOTED: INDEFINITE POSTPONEMENT OF ARTICLE 40.

April 10, 1973

ARTICLE 41: To see if the Town will vote to accept the alteration and relocation of a portion of Peakham Road, from Old Lancaster Road to Hudson Road, as altered, relocated and laid out by the Highway Commissioners, in accordance with the description and plan now on file in the Town Clerk's office; to authorize the acquisition, by purchase, by gift or by a taking by eminent domain, of the property shown on said plan, in fee simple, or any easements or other rights therein; and to raise and appropriate, or appropriate from available funds, \$8,000.00 therefor, and all expenses in connection therewith, or act on anything relative thereto.

Peakham
Road -
Alteration
and Recon-
struction

Submitted by the Highway Commission.

(For diagram, see page 124.)

Highway Commission Report: This article is submitted in accordance with our long range plan for the rehabilitation of roads, and will facilitate future relocations and reconstruction of this portion of Peakham Road.

Finance Committee Report: As we are planning an eighteen-month budget because of the fiscal year change, it is necessary to include items that will be started in early 1974. The Finance Committee recommends approval of \$6,000.00.

Planning Board Report: (Mr. Robert E. Cooper)

The Planning Board recommends approval of the plans proposed by the Highway Commissioners with the stipulation that the road have a standard paved width of twenty feet with a maximum paved width of twenty-two feet where good engineering and safety makes the increased width mandatory.

UNANIMOUSLY VOTED: THAT THE TOWN ACCEPT THE ALTERATION AND RELOCATION OF A PORTION OF PEAKHAM ROAD, FROM OLD LANCASTER ROAD TO HUDSON ROAD, AS ALTERED, RELOCATED AND LAID OUT BY THE HIGHWAY COMMISSIONERS, IN ACCORDANCE WITH THE DESCRIPTION AND PLAN NOW ON FILE IN THE TOWN CLERK'S OFFICE: TO AUTHORIZE THE ACQUISITION, BY PURCHASE, BY GIFT OR BY A TAKING BY EMINENT DOMAIN, OF THE PROPERTY SHOWN ON SAID PLAN, IN FEE SIMPLE, OR ANY EASEMENTS OR ANY RIGHTS THEREIN; AND TO RAISE AND APPROPRIATE \$7,300.00 THEREFOR, AND ALL EXPENSES IN CONNECTION THEREWITH.

ARTICLE 42: To see if the Town will vote to amend Article IX of the Town Bylaws, entitled: "Zoning Bylaw", Section I, "General", G. "Flood Plains", by adding a new item 3 in the first paragraph to read as follows:

Flood
Plain
Zoning

"3. 'Map of Flood Plains in the Hop Brook Area of the Town of Sudbury Massachusetts, prepared for the Conservation Commission', dated: January 25, 1973, by Town of Sudbury Engineering Department, a copy of which is on file in the Town Clerk's office and which map is incorporated herein by reference.",

or act on anything relative thereto.

Submitted by the Conservation Commission.

Conservation Commission Report: Flood plain zoning has been established by action of the Town in 1962 and 1971. The zoned areas are shown on two sets of maps which include (1) the flood plains along the Sudbury River and all other areas with elevation less than 125 feet above sea level and (2) the flood plain along Hop Brook from Dutton Road downstream to the area covered by the previous zoning. The present article extends flood plain zoning along Hop Brook from Dutton Road upstream to the Marlboro-Sudbury town line.

The purposes of Flood Plain Districts are to preserve and protect the streams and other watercourses in the Town and their adjoining lands; to protect the health and safety of persons and property against the hazards of flooding; to preserve and maintain the ground water table for water supply purposes; to protect the community against the detrimental use and development of lands adjoining such water courses and to conserve the watershed areas of the Town for the health, safety and welfare of the public.

April 10, 1973

Planning Board Report: (Mr. Paul H. McNally)

The Planning Board voted unanimously in favor of this article. The Board believes in the concept of flood plain zoning for the preservation of those areas subject to periodic flooding.

Finance Committee Report: Recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 42 in the Warrant for the 1973 Annual Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND ARTICLE IX OF THE TOWN BYLAWS, ENTITLED: "ZONING BYLAW", SECTION I, "GENERAL", G. "FLOOD PLAINS", BY ADDING A NEW ITEM 3 IN THE FIRST PARAGRAPH TO READ AS FOLLOWS:

"3. 'MAP OF FLOOD PLAINS IN THE HOP BROOK AREA OF THE TOWN OF SUDBURY, MASSACHUSETTS, PREPARED FOR THE CONSERVATION COMMISSION,' DATED: JANUARY 25, 1973, BY TOWN OF SUDBURY ENGINEERING DEPARTMENT, A COPY OF WHICH IS ON FILE IN THE TOWN CLERK'S OFFICE, AND WHICH MAP IS INCORPORATED HEREIN BY REFERENCE."

ARTICLE 43: To see if the Town will vote to create a committee, to be known as the Citizens' Task Force, to be appointed by the Selectmen for three-year terms, to consist of up to 25 members, for the purpose of working with all other Town committees, officials, boards and commissions and to achieve and report a consensus concerning the ultimate development and character of the Town of Sudbury, including land use, business and industrial development, solid and liquid waste disposal, transportation, Town services, debt management, municipal facility expansion and utilization, and the training and development of our human resources, together with recommendations and articles to implement such recommendations, or act on anything relative thereto.

Create
Citizens'
Task
Force

Submitted by the Board of Selectmen.

Board of Selectmen Report: In the Selectmen's "Five-Year Forecast 1973-1978", under objectives and strategies, item eight (8) reads as follows:

"8. Achieving a consensus concerning Sudbury's ultimate development and character.

- a. With the other Town agencies concerned establish a Citizens' Task Force for Sudbury to evaluate the issues and recommend the future course of Sudbury's development in key areas such as population, land use, business and industrial base, sewage, Town services, tax impact, and similar issues.

The purpose of this article is to receive approval of the Town Meeting for the Selectmen's plan to appoint a permanent committee to be known as the Citizens' Task Force, to consist of up to 25 persons. It is the Selectmen's belief that such a permanent committee would not be a duplication of effort of other Town boards. Rather, this Task Force would permit a complete and integrated long-range evaluation of the "issue areas" that will impact Sudbury's character and development in the future. Although largely made up of otherwise uninvolved citizens, this Task Force would include selected members of other committees and boards. It would make use of data and studies from other boards and committees, and, in fact, could assist these boards in providing advice and counsel in specific areas. The Citizens' Task Force would be assigned specific topics, projects or subjects, to investigate and report back on in writing, within a specified time period. Specific examples of work assignments would be cable television, public transportation, refuse collection, sewerage, ambulance service, etc. The Board of Selectmen RECOMMENDS APPROVAL.

Mr. Taft further reported to the meeting for the Board of Selectmen as follows:

Don't let the seeming broad scope of this terrify you, unless it terrifies all of us to realize that on many of these issues we are only taking a cursory or peripheral look. Most of the Town boards and commissions and elected officials are tied up with the day-to-day operation of their particular activities, concerns and responsibilities.

April 10, 1973

From time to time we appoint special committees to look at a special aspect, for example, how we might implement an ambulance system in Sudbury, or to work with the people in Wayland on the subject of septic disposal. But there are many of these issues that the Town boards and committees do not have time to really look at.

The Board of Selectmen could have, on its own, appointed a special committee. The attempt here, however, is to get away from appointing so many of these special, individual committees and to have a broader committee taking a more comprehensive look at many of these things. And we did not want to simply set up a citizens' task force and tell it to go do a job.

We intentionally came here to this Town Meeting for the purpose of acquainting the townspeople with what we had in mind, of soliciting their support and good comments and perhaps finding some people who might be interested in serving on this particular committee. We think the work it has to do is going to be considerable. We think the challenges are great. We hope this type of committee approach will receive your support so that the group can get going.

Under the aegis of the Finance Committee and the Selectmen this past year, all of the Town boards and agencies were encouraged and did produce Five Year Plans and Forecasts, and comments on what they saw as their objectives, their problems, their opportunities, their strategies, and so on. It was mentioned earlier at the Town Meeting by Mr. LeBart of the Finance Committee that this needs further examination. I think that this Citizens' Task Force is a good vehicle to help keep that forward looking approach and keep us looking ahead at what we should be working towards in the future.

Finance Committee Report: We oppose continued proliferation of committees. If it is truly needed, this one could be formed without this unnecessary article and town meeting time. Recommend disapproval.

Board of Health Report: (Mr. William W. Cooper, IV)

The Board of Health has voted to oppose this article for several reasons. Basically, there are two groups in Town, one elected, one appointed, which now have overall responsibility in some way to look at the general affairs of the Town and the direction in which they are moving. The first of these is your Planning Board, which has both strategic and tactical responsibility for the direction the Town moves in. The other is the Finance Committee which has already been mentioned and which has taken a very positive step in this direction by requiring Five Year Plans from the various boards.

The Board of Health thinks that the lines of responsibility to the operating boards like the Board of Health would be blurred by the formation of this very large committee. Who is responsible for what? This committee is appointed by the Selectmen. It is not appointed by the voters.

If you do not like what I do on the Board of Health, you can throw me out. You do not have that direct kind of control over a committee that is appointed. I think that the people who are actually carrying out the work for the Town, such as the Board of Health, the Highway Commission, should be responsible directly back toward the voters.

I see this committee as putting a potential barrier in there which will defuse the responsibility for who should be doing what, who should be thinking about planning for solid waste, who should be worrying about drainage all over Town, who should be worrying about where our roads are going to go. These lines of responsibility should be direct so that you know where you ought to go.

The Board of Health urges your defeat of this article.

After discussion, it was

VOTED: THAT THE TOWN CREATE A COMMITTEE TO BE KNOWN AS THE CITIZENS' TASK FORCE, TO BE APPOINTED BY THE SELECTMEN FOR THREE-YEAR TERMS, TO CONSIST OF UP TO 25 MEMBERS, FOR THE PURPOSE OF WORKING WITH ALL OTHER TOWN COMMITTEES, OFFICIALS, BOARDS AND COMMISSIONS AND TO ACHIEVE AND REPORT A CONSENSUS CONCERNING THE ULTIMATE DEVELOPMENT AND CHARACTER OF THE TOWN OF SUDBURY, INCLUDING LAND USE, BUSINESS AND INDUSTRIAL DEVELOPMENT, SOLID AND LIQUID WASTE DISPOSAL, TRANSPORTATION, TOWN SERVICES, DEBT MANAGEMENT, MUNICIPAL FACILITY EXPANSION AND UTILIZATION, AND THE TRAINING AND DEVELOPMENT OF OUR HUMAN RESOURCES, TOGETHER WITH RECOMMENDATIONS AND ARTICLES TO IMPLEMENT SUCH RECOMMENDATIONS.

In Favor - 99; Opposed - 88. (Total - 187)

April 10, 1973

ARTICLE 44: To see if the Town will vote to create a special unpaid committee, to be known as the Regional Refuse Disposal Planning Committee, as provided for by General Laws Ch. 40, Sections 44 A-K inclusive, consisting of three persons to be appointed by the Moderator, and raise and appropriate \$3,500.00, or any other sum, for committee expenses, or act on anything relative thereto.

Create
Regional
Planning
Committee

Submitted by the Regional Concerns Committee.

Regional Concerns Committee Report: (Mr. Ronald P. Espinola)

I would like to briefly explain the reasons for presentation of this article, the background, the implications as far as the General Laws are concerned, and what it means to the long and short range planning for Sudbury. In presenting this article, the Regional Concerns Committee feels that the proposed committee would allow a continuous examination of both the technical and political long range solutions to our solid waste disposal needs. The committee proposed in the article has three major safeguards built into it so that no major commitment can be made by this committee without town meeting action.

Formation of a committee under Chapter 40, Section 44, will allow and enhance both Federal and State funding for both planning and construction phases if they are deemed necessary.

Sudbury is extremely fortunate in its solid waste position. We have a landfill which is now estimated to have a lifetime of the order of ten to fifteen years. The exact period of time will depend on the population growth, the growth of solid waste generation per capita and the efficiency with which we can use the landfill or get rid of some of the stuff that goes into it by recycling and other methods.

But we are talking about a lifetime of the order of a decade or more. In addition, we are now in the process of discussing sludge disposal with the Town of Wayland and hope that this will lead to discussions of joint landfill operations which may lead to a longer lifetime. So we do not have a problem in the short term.

However, once the landfill is used, we do have a problem because there is no other solution on the horizon for us. This is the reason for bringing this proposal before you tonight.

In the past, there have been many committees studying this problem. These committees have existed since about 1962, and, although most of them were ad hoc committees, the one formed in 1966 was formed under Chapter 40. It studied the advantages and disadvantages of joining with the following towns: Acton, Maynard, Boxborough, Stow, Carlisle, Concord, Lincoln and Wayland, and various combinations. The committee, at that time, determined that the subpopulations were too small to support regional incineration. Their final recommendation was for the Town to enter into discussion with Wayland for a joint landfill.

The primary reason for enabling such a committee under Chapter 40 is to enhance external funding and to enhance forming a region if that is desirable. If a committee is formed by action of this Town Meeting, it can decide whether or not it wishes to join with other contiguous towns to form a regional refuse disposal planning board. It can decide to do nothing. This is one of the major checkpoints.

If the board is formed from action of our committee and that of other towns, this board then studies the following aspects of the district: organization, operation, controls, financing, etc. It reports its findings and recommendations to the Selectmen of the member towns, and the Selectmen must then bring that to the attention of the Town as they normally would. If the recommendation is that a district be formed, then it must go to Town Meeting vote. Town Meeting must vote by paper ballot to form or not to form a district.

So, this is the second major checkpoint before any district is formed.

If a district is formed by action of the committee and Town Meeting, then it would function in much the same way as our Water District does, except, of course, on a regional basis. Such a district would have the following major powers: it can purchase or take by eminent domain land within the cities and towns which have accepted the provisions of this law to construct and equip a refuse disposal facility. It can incur debt by issuing bonds.

In summary, we do not have any immediate solid waste problem. The reason we do not is that residents of Sudbury had vision five to fifteen years ago and began to worry about the position we would be in today. We cannot sit back and wait for the next crunch to happen. We have to be actively involved in both the technical and the political inter-town negotiations which are involved in setting up a region if that is deemed desirable.

April 10, 1973

Presently there is a subcommittee of the Board of Health which is looking into the technical aspects, but we really have no one who can represent the Town in talking to other towns about their problems and the way we can solve mutual problems.

This committee will allow us to continuously be involved with other towns both technically and politically. There are three major checkpoints to prevent precipitous action by this committee. The formation under Chapter 40 will enhance whatever Federal or State funding is available for such planning and for such facilities if it turns out that such a facility is desirable.

Finance Committee Report: It is important for the Town of Sudbury to keep in touch with regional political movements and developing technology in the solid waste disposal area, and we believe that the proposed committee can perform that function, but we oppose full funding until more is learned and presented to the Town by the Committee. Therefore, we recommend \$400.00 for operating expenses.

Board of Health Report: (Mr. Cooper)

This article was originally on the Consent Calendar, and the Board of Health held it because we felt very strongly that this should not be on the Consent Calendar. There are implications in this article that the Town should be aware of. The Town should realize what lies at the end of the road which you may embark upon this evening. It may be the right road, but we feel strongly that you ought to know where you are going.

The regional district is a body politic, that is, it is a separate political entity. It has various responsibilities that are associated with the body politic. It has a name. It can sue. It can purchase. It can take by eminent domain. It can incur debt, and it can issue bonds. It receives and disburses funds.

In addition, there is an obligation without appropriation. The Town Treasurer shall pay to the district amounts appropriated. This matter deserves some very careful consideration on the part of this Town Meeting. It is a first major step. The Town is being called upon to make a policy decision, not necessarily a commitment. But you are saying to the Regional Planning Committee that you think that this alternative is a potentially viable one. You ought to go down that road at least to the point where you can make a better decision. We think you should know where the road can go. We have noted in the past that once these paths are embarked upon, there tends to be a certain amount of momentum built up. It seems that the recommendation usually is to accept the State law or whatever.

Further, the article before you was placed on the Warrant late in December at a time when things were fairly harried and hurried. There has not been enough time for the various Town boards which are concerned with this to make a well thought out recommendation to the Town. Obviously some boards disagree.

The Board of Health's own subcommittee is split on this. Two of our members recommend the article be defeated, and one agrees with the Regional Planning Committee.

The grouping of the towns arises out of the Subregion Interliaison Committee (SILC). How are these supposed to be grouped together? What groupings are going to make sense? These problems need to be looked into in a fairly relaxed atmosphere over the next year or so. The needs of the various towns differ.

Sudbury is in a pretty good position. We are in a better position than the Board of Health thought, and we ought to take some of the time that our position affords us to look carefully at what our alternatives are and where we want to go.

Board of Selectmen Report: The Board, in meeting with the Regional Concerns Committee, has questioned whether NOW is the time to study the engineering feasibility and economic workability of a Regional Refuse Disposal District.

Previous and proposed Town Meeting actions have provided Sudbury with land, fill, and equipment with more than ten years of solid waste disposal capacity. Technological advancements in this area are moving rapidly, and planning of a regional facility based on mid-'70 technology does not specifically address Sudbury's long-range needs.

The Selectmen have also questioned the application of certain provisions of Chapter 40, Sections 44 A-K inclusive, and have asked the Committee to submit a further report before Town Meeting. The Board of Selectmen will present its recommendation at the Annual Town Meeting.

Mr. Toomey further reported to the meeting for the Board of Selectmen as follows:

Our concern was the figure \$3,500.00 in the article. That was not resolved until recently, but the \$400.00 in the motion is acceptable to us. We do support this committee.

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VOTED: THAT THE TOWN CREATE A SPECIAL UNPAID COMMITTEE, TO BE KNOWN AS THE REGIONAL REFUSE DISPOSAL PLANNING COMMITTEE, AS PROVIDED FOR BY GENERAL LAWS, CHAPTER 40, SECTION 44 A THROUGH K INCLUSIVE, CONSISTING OF THREE PERSONS TO BE APPOINTED BY THE MODERATOR, AND RAISE AND APPROPRIATE \$400.00 FOR COMMITTEE EXPENSES.

ARTICLE 45: To see if the Town will vote to accept the provisions of General Laws, Chapter 40, Section 8E, and to amend the Town Bylaws by adding thereto the following new article:

Establish
Youth
Commission
Bylaw

"ARTICLE XI A
YOUTH COMMISSION

Art. XI A

Section 1. The Town shall have a Youth Commission consisting of five (5) citizens of the Town appointed by the Board of Selectmen. The original members shall be appointed two (2) for terms expiring May 1, 1976, and two (2) for terms expiring May 1, 1975, and one (1) for a term expiring on May 1, 1974. Thereafter on or before the first day of May the Selectmen shall appoint to the Commission for a term of three (3) years a sufficient number of members to fill the vacancies resulting from the terms expiring on that date. Any vacancy in the Commission shall be filled by appointment by the Selectmen and the member so appointed shall serve for the unexpired term of his predecessor.

Section 2. The Youth Commission shall have all the powers and duties now or at any time vested in it by General Laws (Ter.Ed.) Chapter 40, Section 8E, as the same may be amended, or by any special act, and such other powers and duties as may be given to it by the Town.

Section 3. The Youth Commission shall, subject to the provisions of law, choose its own officers and establish such rules as it deems necessary for the conduct of its business and shall keep records of all action taken by it and shall make an annual report to be published in the Annual Town Report."

or act on anything relative thereto.

Submitted by Petition.

Mr. Frederick W. Welch moved that the Town accept the provisions of General Laws, Chapter 40, Section 8E, and amend the Town Bylaws by adding thereto a new article, Article XI A, "Youth Commission", to read as printed in Article 45 in the Warrant for this meeting.

Petitioners' Report: Many of our citizens, particularly those with teenage sons and daughters, will agree that there are few, if any real services available to the youth of our community. The establishment of a Youth Commission will enable the Town to extend what have been temporary efforts in this area to a permanent ongoing effort to encourage our youth.

If our society is to be a lasting force for world peace and prosperity, then we must provide an equal opportunity to all our citizens, young and old, to develop their abilities to create and enjoy.

A Youth Commission will provide an opportunity for our youth to be served and to serve the society to which they represent an important resource of the future.

Finance Committee Report: The Finance Committee is opposed to continued proliferation of commissions, boards and committees in Sudbury. There are several boards and private organizations currently providing services and activities for the youth of the Town, and we believe that proper coordination among these groups will accomplish the goal of this article. Recommend disapproval.

Town Counsel Report: General Laws, Chapter 40, Section 8E, provides that a town which accepts Section 8E, may establish a Youth Commission. If the Town of Sudbury accepts Section 8E, as part of the vote under Article 45, and if the Bylaw amendment proposed in Article 45 in the Warrant for the 1973 Annual Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it is the opinion of Town Counsel that it will become a valid amendment to the Sudbury Bylaws.

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Board of Selectmen Report: (Mr. Toomey)

As printed in the Warrant, this article has been submitted by petition. There is a great deal of reference to the various chapters of law. We have gone through a similar experience with the Council for the Elderly. Unfortunately, their article was not prepared in time and was not submitted for your vote at this meeting.

We have agreed with the Council for the Elderly to appoint an ad hoc committee of five to study the problem and come forth at a town meeting with their suggestions. We could at that time probably recommend this council. The Selectmen feel that this Youth Commission, of course, has merit. We really do not understand it fully, and we would like to make a motion to amend, as follows: to commit the subject matter of Article 45 to a special committee to be appointed by the Board of Selectmen which committee shall report its recommendations to the next annual meeting.

After a short discussion, it was

VOTED: TO COMMIT THE SUBJECT MATTER OF ARTICLE 45 TO A SPECIAL COMMITTEE TO BE APPOINTED BY THE BOARD OF SELECTMEN, WHICH COMMITTEE SHALL REPORT ITS RECOMMENDATIONS TO THE NEXT ANNUAL MEETING.

The Moderator then recognized Mr. Toomey, Chairman of the Board of Selectmen, who stated that there have been circulated among you printed resolutions honoring and recognizing certain distinguished Sudbury gentlemen. These gentlemen have performed outstanding service to the Town over these many past years. It is only proper that the official Town legislative body so recognizes them in this small way and so enter these resolutions upon the record of the 1973 Annual Town Meeting. Therefore, I move that we unanimously adopt the resolutions as printed and circulated in honor of George F. MacKenzie, Thomas E. Newton and Edward P. Rawson.

UNANIMOUSLY VOTED:

WHEREAS THE TOWN OF SUDBURY HAS LOST ONE OF ITS MOST DEDICATED AND HARD WORKING CITIZENS WITH THE SUDDEN AND UNTIMELY DEATH OF GEORGE F. MACKENZIE, AND

WHEREAS GEORGE MACKENZIE'S MANY YEARS OF SERVICE TO THE TOWN INCLUDED ALMOST SIX YEARS ON THE SUDBURY SCHOOL COMMITTEE (CHAIRMAN 1969), SIX YEARS ON THE FINANCE COMMITTEE (CHAIRMAN 1963, 1964, 1965) AND VARIOUS OTHER TOWN COMMITTEES AND CIVIC ORGANIZATIONS TOO NUMEROUS TO MENTION, AND

WHEREAS HIS CONCERN FOR THE EDUCATION OF OUR CHILDREN LED HIM TO PLACE BEFORE ALL OTHER CONSIDERATION THE EDUCATIONAL NEEDS OF THE CHILDREN HE WAS DEDICATED TO SERVE, HIS BELIEF IN EDUCATION FOR ALL CHILDREN HAS SET A GUIDELINE FOR OUR SCHOOLS, HIS WILLINGNESS TO LISTEN AND UNDERSTAND ENCOURAGED BOTH TEACHERS AND STAFF, HIS COMMITMENT TO THE VALUES AND VIRTUES THAT MADE THIS COUNTRY GREAT HAS SET AN EXAMPLE FOR EVERYONE AND HIS CONCERN FOR THE FINANCIAL STATUS OF THE TOWN IN THE YEARS WHEN IT EXPERIENCED GREAT GROWTH, LED TO FISCAL AND LONG RANGE PLANNING WHICH HAVE PROVEN EXTREMELY BENEFICIAL TO ALL AND SET THE TONE FOR THE YEARS AHEAD,

BE IT HEREBY

RESOLVED THAT THE TOWN OF SUDBURY EXTEND TO HIS FAMILY ITS SINCERE SYMPATHY AND HEARTFELT GRATITUDE FOR ALL THAT GEORGE F. MACKENZIE UNSELFISHLY GAVE TO THIS COMMUNITY.

UNANIMOUSLY VOTED:

WHEREAS THOMAS E. NEWTON, FOR MORE THAN FOURTEEN YEARS COLLECTOR OF TAXES FOR THE TOWN OF SUDBURY, DIED ON JUNE 12, 1972. BORN IN NEWTON, ON MARCH 4, 1902, MR. NEWTON MOVED TO SUDBURY IN 1953 AND IN 1958 WAS ELECTED TAX COLLECTOR. IN HIS YEARS OF SERVICE TO SUDBURY MR. NEWTON'S PERSONAL STYLE OF TAX COLLECTION BECAME SOMETHING OF A LEGEND. HIS DISLIKE OF THE TAX EVADER SPURRED AN INGENUITY IN METHODS OF COLLECTION WHICH WAS TRULY REMARKABLE AND WHICH GAVE SUDBURY'S TAX COLLECTOR ONE OF THE OUTSTANDING RECORDS OF COLLECTION IN MASSACHUSETTS. DESPITE HIS GRUFF

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EXTERIOR, HOWEVER, THOMAS NEWTON HAD A DEEP UNDERSTANDING FOR THOSE CITIZENS WHO BECAUSE OF AGE OR UNFORTUNATE CIRCUMSTANCES NEEDED HELP. IN MANY CASES HIS SYMPATHETIC FORBEARANCE MADE IT POSSIBLE TO PRESERVE THE SPARK OF PRIDE AND DIGNITY AND, USUALLY, ALSO RESULTED IN A FULL PAYMENT OF TAXES IN THE END. THEREFORE, BE IT

RESOLVED THAT THE TOWN OF SUDBURY, IN TOWN MEETING ASSEMBLED, EXPRESS ITS DEEP APPRECIATION TO THOMAS E. NEWTON, FOR THE PERSONAL GIFTS AND DEDICATED PUBLIC SERVICE RENDERED TO THE TOWN, AND DIRECTS THAT THIS RESOLUTION BE ENTERED IN THE PERMANENT RECORDS OF THE TOWN, AND THE TOWN CLERK FORWARD A COPY OF THIS RESOLUTION TO THE NEWTON FAMILY.

UNANIMOUSLY VOTED:

WHEREAS MR. EDWARD P. RAWSON LEAVES THE PARK AND RECREATION COMMISSION AFTER NINE YEARS OF SERVICE. DURING THAT TIME HE HAS HELPED EXPAND THE RECREATIONAL PROGRAMS AND FACILITIES SO THAT ALL CITIZENS IN THE TOWN OF SUDBURY CAN PARTICIPATE. HIS DEVOTED SERVICE ON THE COMMISSION AND HIS CONCERN FOR THE RECREATIONAL NEEDS OF THE CITIZENS OF SUDBURY IS GREATLY APPRECIATED. NOW THEREFORE, BE IT

RESOLVED THAT THE TOWN OF SUDBURY, IN TOWN MEETING ASSEMBLED, EXPRESS ITS DEEP GRATITUDE FOR THE HIGH QUALITY OF PUBLIC SERVICE RENDERED AND DIRECTS THAT THIS RESOLUTION BE ENTERED IN THE PERMANENT RECORDS OF THE TOWN, AND THAT THE TOWN CLERK FORWARD A COPY OF THIS RESOLUTION TO EDWARD P. RAWSON.

Upon a motion also made by Mr. Toomey, it was

UNANIMOUSLY VOTED:

WHEREAS THIS MEETING HAS BEEN HELPED BY YOUNG PEOPLE FROM SEVERAL GROUPS, AND

WHEREAS THESE YOUNG PEOPLE ARE PROVIDING AN IMPORTANT COMMUNITY PURPOSE, NOW THEREFORE

THIS MEETING EXPRESSES ITS THANKS TO MEMBERS OF THE BOY SCOUTS, GIRL SCOUTS, CAMP FIRE GIRLS AND THE ORDER OF DEMOLAY FOR THEIR INVALUABLE ASSISTANCE.

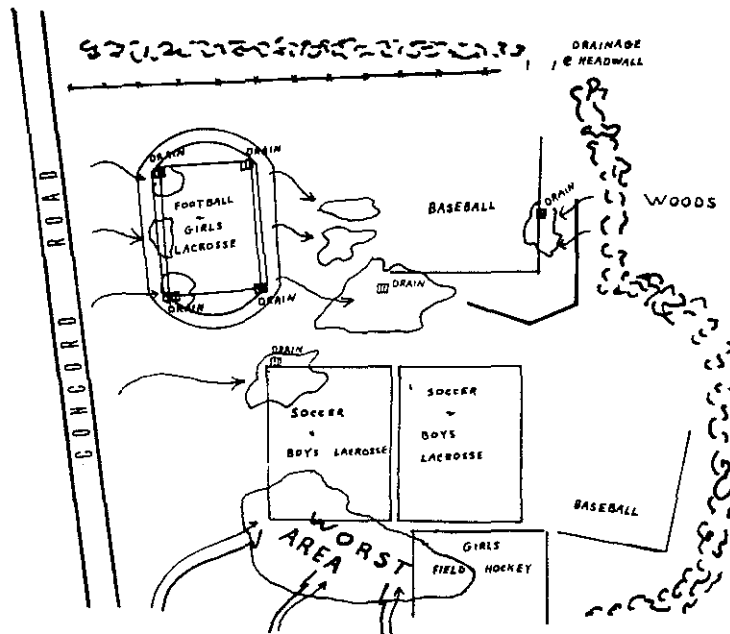
ARTICLE 46: To see if the Town will approve the amount of debt authorized by the Lincoln-Sudbury Regional District School Committee to finance the cost of the athletic field drainage, or act on anything relative thereto.
Regional
Indebtedness
Athletic
Field
Drainage
Submitted by the Board of Selectmen on behalf of the Lincoln-Sudbury Regional District School Committee.

Lincoln-Sudbury Regional District School Committee Report: (Mr. John R. Flather, Jr.)

We seek your approval of \$175,000.00 to be bonded by the Regional District School Committee to improve the athletic field drainage. This amount qualifies for 65% reimbursement from State funds for both principal and interest. Sudbury's share this year will be about 8¢ per thousand, if approved.

There are three elements to the athletic field drainage problem: where the water is, where the water comes from, and why it will not drain.

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This chart indicates where the water is and where it comes from. The water comes down from Concord Road, flowing down the hill. We are not blessed with a favorable environment for drainage. The water coming down is both surface and subsurface. We also receive 25,000 gallons per day from the leaching field. That will be terminated shortly.

The water does not drain because the soil is hard packed and nonporous. There is a flat topography, and if one stands out near where the baseball fields are, near the drainage headwall, one can perceive a distinct cupping effect.

There is a high water table. This was once a swamp. The initial present system is inadequate to the task. It needs repair due to frost damage. It is kind of out of alignment with the drain pipes and is of questionable early construction.

The most heavily used area is the worst. It is where we are intersecting with three main fields, and we are close to a fourth. These areas are not available for a large part of the time. They drain slowly. When they are available, the worst areas in the remaining parts of the field are often damp and soggy. The tendency has been to squeeze towards the lower baseball field, so that the fields crowd on top of each other.

We do not have the final plan. We do have the Building Committee's scope of work. The final plan is expected in two to four weeks from the engineering firm that is working for the Building Committee's scope of work. We can give you an idea of the kinds of solutions that are being recommended.

In the worst area, when we shut off the Leaching field, we will immediately get rid of 25,000 gallons a day. That will happen when the new sewerage treatment plant that is now being built is installed this summer. We plan to consider installing subsurface drains to tie into the 36-inch pipe which runs from essentially the worst area down to the headwall. That pipe is one of two pipes and is in good condition.

We plan to rebuild those catchbasins that need repair.

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The second main area of concern is above the football field. Those of you who have stood up there watching the Warriors probably have walked through some pretty spongy areas. The main problem there is twofold, surface and subsurface water. There will be consideration of intercept drains about where the bleachers are going to be built. Also, that kind of drainage will run along Concord Road. Work done along Concord Road behind the bleachers will be coordinated with whatever the Town decides to do with its own drainage situation along Concord Road.

In front of the bleachers, we also intend to deal with the drainage problem. There are four catch basins around the football field. Two of these were repaired last fall. The other two will be looked at and repaired as required.

Below the football field there will be an installation of surface drains or swails. The latest report from the engineering firm indicates that there may be reason to build swails around all the fields so as to isolate them.

There is a 12-inch pipe which runs parallel to the stone wall at the top of the chart. This pipe drains from the football field down the drainage headwall. This pipe will be repaired or replaced to accommodate the increased water flow.

The original estimate for this project was \$755,000.00. This has been pared down over the last six months to those critical steps that will yield significant improvement at reasonable cost. More funds could be spent but at declining value on a cost-benefit basis. The Building Committee, in consultation with the author of the site survey, worked to establish a scope of work that would help us out, and they brought that estimate down to approximately \$200,000.00. An engineering firm has been commissioned to develop detailed engineering plans in accord with the pared down scope of work, and that is where our figure of \$175,000.00 comes from.

There are no absolute guarantees in solving drainage problems. Some of us may have had personal experience with that on our home lots. However, the work will be done in stages so as to allow for effectiveness testing under different weather conditions along the way.

This article has the support of the Long Range Capital Expenditures Committee, the Park and Recreation Committee and the Board of Selectmen.

The towns have already made a major investment in these fields at the last building addition for which we are not receiving full value and which impacts on the physical education programs that we are attempting to offer at the school.

We urge your support of this article to make whole what has previously been started.

Finance Committee Report: Recommend approval.

After some discussion, it was

VOTED: THAT THE TOWN APPROVE THE AMOUNT OF DEBT AUTHORIZED BY THE LINCOLN-SUDBURY REGIONAL DISTRICT SCHOOL COMMITTEE TO FINANCE THE COST OF THE ATHLETIC FIELD DRAINAGE.

VOTED: TO ADJOURN.

The meeting adjourned at 10:29 P.M.

A True Record, Attest:

Betsey M. Powers
Betsey M. Powers
Town Clerk

PROCEEDINGS

SPECIAL TOWN MEETING

June 13, 1973

The Moderator called the meeting to order at 8:04 P.M. at the Lincoln-Sudbury Regional High School Auditorium. He declared that a quorum was present.

He recognized the Rev. Francis J. Daly, Associate Pastor of Our Lady of Fatima Church, for the invocation, and then led the citizens in the pledge of allegiance to our flag.

He announced that the amount of free cash was \$249,482.00, as certified by Mrs. Dorothy Roberts, Acting Town Accountant. He stated that he had examined the call of the meeting, the officer's return of service and the Town Clerk's certificate of mailing to every household in Town, and had found them all in order.

VOTED: TO DISPENSE WITH THE READING OF THE CALL OF THE MEETING AND THE RETURN OF THE OFFICER WHO SERVED IT AND TO WAIVE THE READING OF THE SEVERAL ARTICLES OF THE WARRANT.

The Moderator stated that the Consent Calendar had been distributed and that it would be called immediately after Article 8.

ARTICLE 1: To see if the Town of Sudbury will vote to rescind the action taken under Article 39 of the 1973 Annual Town Meeting, or act on anything relative thereto.
Rescind
Art. 39,
1973 ATM Submitted by Petition.
Appoint (See minutes of the 1973 Annual Town Meeting, page 119.)
Treasurer/
Collector

The Moderator announced that he would recognize a prearranged speaking order for the Petitioners consisting of Mrs. Isabelle Stone, Mr. William Downing, and Mrs. Martha Coe.

Petitioners' Report: Mrs. Stone.

I am your Tax Collector, Isabelle Stone. I went to work in the tax office five years ago. When Mr. Newton became ill, I managed the office. In June of 1972, when Mr. Newton died, I was appointed as Acting Tax Collector. In my first report to you, I recited the fact that my office had increased collections 3.3% over the previous year.

I have worked hard for you. I have lived in Sudbury for thirty-five years, and I know many of you personally. I am proud of the job my office has been doing.

I believe that the Collector's job should remain separate and elected. I know from personal experience how sensitive the Collector must be to the human problems related to tax collection, particularly with our elderly and people on small retirement pensions. This is also true with the problems of unemployment which we have been facing.

A tremendous amount of judgment and care have to be given in developing collection policies which will not only insure a high collection rate, but also fairness. I know how much power the office has and how many people it affects. I would never want to see that power placed in a Collector who wasn't directly responsible to you at the polls. This is why I was glad to run for office in the last election although I am not in any sense a political person.

I am upset by some of the politics of this issue. Neither the Committee on Town Administration nor the Finance Committee have ever come to discuss my office, its functions or its performance with me from June 14th last year until after the Annual Meeting last April. I don't recall hearing from the Committee on Town Administration and I only heard from the Finance Committee after they had already decided to oppose this article and announced it at the Town Fathers' Forum. Maybe that's the way appointed committees work.

I think the way to approach this question should have been to talk to Bill Downing and myself and discuss the functions and duties of these offices. But neither committee cared enough to bother. If they had, they would not hint that we weren't communicating when in fact we sit not more than fifteen feet from each other every day. They would not hint that we were not cooperating with other offices when we have one of the most congenial Town Hall relationships in the State.

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I know these two committees probably mean well and are good people, but they simply don't know what they're talking about when it comes to the Tax Collector's office and they haven't tried to find out.

I urge your support of this article.

Mr. Downing:

I have said repeatedly, and I'll say it again, and I notice the comments from the Finance Committee relative to the right to elect. This Town has elected Treasurers and Collectors for three hundred years. That doesn't mean that we are going to do it forever, but in view of the fact that we have been commended by practically all committees, the cooperation is well known amongst us, the people have elected over and over again, and since there is no objection to either party, nor has there been, I think it is dead wrong to take away the right for you people to vote for whomever you please. Accordingly, that is the main argument that I feel you should retain that privilege. It is only your right and a democratic right to do so. I hope you will vote yes on this article.

Mrs. Coe:

Last October 11th, I happened to cover the Committee on Town Administration's meeting that was held that evening as a reporter for the Sudbury Citizen. As part of my job, I took down the conversation of Mr. Downing's interview and I have been asked to read from my notes.

Mr. Downing met with the CTA to discuss appointing the Town Treasurer. He opened the discussion with the comment that there was either a "misstatement or misunderstanding in his correspondence with the CTA. "I never have approved of appointing the Treasurer," he declared. Mr. Sanders then asked whether the Treasurer and Collector should be combined. Mr. Downing: "I believe in the status quo."

Mr. Harrington: "With appointment we get a person with known qualities. With election we may not get the best person."

Mr. Downing: "Sudbury has a very intelligent electorate. Election keeps the office out of a political situation with the Town Manager or Executive Secretary. I have full faith in the electorate."

Mr. Harrington: "What if Isabelle doesn't run?"

Mr. Downing: "The electorate system has worked very well."

Mr. Sanders: "How would you feel if you could be elected to both offices? There is concern about Isabelle's office. People have come to the Committee and feel that the Town would be better off if you held both offices."

Mr. Downing: "Thank you. I have to think about it. I never wanted to be involved in tax collecting. I could be induced to enter for the welfare of the Town. I'd far rather that things stay the way they are now."

CTA, several at once: "There's a bigger time commitment. The Town should compensate you."

Mr. Downing: "Definitely. I still hope that Isabelle will continue. I'm no spring chicken as you well know. I dread that next birthday."

Mr. Sanders: "All we have to do is make one change in the Bylaws so that a person can hold more than one elected office at a time."

Mr. Downing: "A great deal would depend on financial compensation."

Mr. Harrington: "There's a real chance that the Bylaw will be changed."

Mr. Welch: "One of the bones of contention with the present system is that no one is getting a living wage."

Mr. Downing: "If Isabelle wants to run, would you still put this bylaw amendment on the Warrant?"

Mr. Sanders: "You can set a precedent for this for the benefit of the Town."

Mr. Welch: "The combined office would give about \$15,000.00. Perhaps we could correct the salary situation while preparing for next spring."

Mr. Sanders: "The Bylaws are going to be changed anyway to allow people to hold two offices. If you're interested, perhaps we can do something about the salary."

Mr. Downing, emphatically: "I would never run against Isabelle if she wants to run. You are not going to get me to cut her throat."

Mr. Sanders: "Six people want that job."

Mr. Downing: "Isabelle is the best qualified. Her work is excellent. I would do absolutely nothing to go against her wishes."

Mr. Sanders: "It is not you versus her. The two offices have to go together."

Mr. Downing: "Town meetings have turned down this combination repeatedly."

Mr. Sanders: "When you retire, how can we replace you at your salary?"

Mr. Downing: "If it is possible that I could make a living - I suppose if I got \$15,000.00 a year plus my insurance business. Of course, I'd have to cut down on my insurance business, and there's the matter of my retirement pension. My pension now is small. The extra job doubles my pension. I suppose it could be

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argued that I should do this for my own welfare as well as for the welfare of the Town. The whole system is wrong. It appalls me that the Treasurer and Tax Collector are not young. The jobs are not appealing to the young. It bothers me greatly. I have spoken of it many times. All over the Commonwealth there is hardly a treasurer or collector who makes a good salary. It is a very responsible job. The Treasurer is responsible for all of the money, every dime of it, all of the Town's investments. It's a highly sophisticated job and a highly specialized job. You have to be a Philadelphia lawyer and a financier. If the financial compensation is feasible, I might be interested."

Mr. Sanders: "Would \$15,000.00 be good enough?"

Mr. Downing: "If Isabelle doesn't run."

Mr. Sanders, interrupting: "We have a busy agenda. Thank you for coming."

Mr. Downing: "I don't want to belittle the Executive Secretary or the Fire Chief, but look at their compensation. The Treasurer is responsible for all of the Town's money."

Mr. Sanders, interrupting: "We have a busy agenda. Thank you for coming."

Myself: "Mr. Downing, would I be correct in assuming that the conditions which you have repeatedly emphasized still apply?"

Mr. Downing: "If Isabelle doesn't run and if financial compensation is adequate, I would consider it."

Mr. Downing left. Thank you.

Finance Committee Report: (Mr. Frank T. LeBart)

First, we wish to stress that the Finance Committee in expressing unanimous support for the defeat of this article is in no way being critical of the incumbent treasurer or tax collector. We want to state publicly that we believe that both Bill Downing and Isabelle Stone are dedicated and conscientious public servants who deserve a vote of thanks from all citizens in Town.

This is not the issue and we sincerely hope that you will not let your personal feelings for these two fine people, or the polemics and rhetoric that you will hear tonight, convince you that it is. Bill Downing and Isabelle Stone deserve your vote of thanks but not your vote on Article 1.

The real issue is one we would all prefer not to face--a problem we would like to see go away.

The real issue is rapid growth in the Town of Sudbury and the effect this growth has had, and will have, on our cherished institutions including the town meeting form of government. We, on the Finance Committee, believe the town meeting form of government can be modernized and retained. There are some, perhaps many in Town, who do not. These people are citizens too. They represent a latent political force that must be considered--and we hope you will do that when you vote on Article 1 tonight.

Second, we are aware that Bill Downing has served the Town ably and well for nearly twenty-five years. During this period, he has developed a high degree of knowledge and expertise. For this reason, we sincerely hope that his application will be the first to be submitted when you, in your wisdom, vote to defeat this article and reconfirm the action taken at the Annual Town Meeting.

Third, if Bill Downing should indicate that he is not interested in having the full-time job, we find this to be unfortunate and regrettable. However, if this happens, we then have a new issue. The new issue then is the personal interests of Bill Downing versus the best interests of the Town of Sudbury. We hope that you will not permit a sense of personal loyalty to stand in the way of your best judgment on that point.

Fourth, we have talked to some of the more than seven hundred citizens who have signed the petition in support of Article One and hence were responsible for calling this Special Town Meeting. We have learned, understandably, that not all of the pros and cons were presented to each signer at the time the petition was circulated.

The important point is that the petitioners are not honor bound to vote tonight in accordance with the terms of the petition. You are free to vote on the merits of the issue as presented at this town meeting...and we hope that you will do just that.

Now, let's turn to the real issues that should be considered here tonight.

1. Only policy-making positions should be elective; those requiring technical expertise, such as the office of Treasurer and Tax Collector, should be appointive. The treasurer and tax collector functions are defined primarily by State statute. There really is nothing to debate in this election. The treasurer is responsible for such technical functions as the following:

- Receive all cash receipts, maintain appropriate separate accounts and disburse all Town monies.

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- Process and sign approximately 20,000 checks annually.
- Prepare prospecti and hold sales of bonds for Capital Improvements.
- Receive bids, sell and prepare Tax Anticipation Notes.
- Invest all Trust Funds - Invest idle funds.
- Hold foreclosure sales.
- Maintain a variety of records, provide safekeeping for bonds and coupons and prepare numerous financial reports.

The tax collector, who, by the way, was repeatedly invited to come to meet with the Finance Committee, is responsible for such functions as the following: (Instead of coming, she sent us the General Laws relating to local taxation which we have used.)

- Mail tax bills and collect monies due thereon.
- Post receipts to tax levy cash books and applicable commitment books.
- Issue municipal liens.
- Take appropriate collection measures regarding tax delinquency.
- Handle and reconcile all tax monies.
- Prepare special monthly reports on tax conditions.

It is readily apparent that the two offices are closely related. In brief, the tax collector collects the money from local, State, and Federal sources and the treasurer administers the money and disburses it. The two functions are combined in the better managed cities and towns and similar functions are combined in the office of treasurer in most corporations. Hence, there is no real or potential conflict of interest between the two functions. On the contrary, the combined approach results in efficiencies and improved effectiveness and better control over your tax dollars.

2. Sudbury elects fifty-one officials. The long ballot makes it difficult for the average citizen to be informed on all candidates. Removing these two offices from the elective process would be a desirable step towards simplification.

As Austin F. MacDonald puts it in his authoritative book on municipal government and administration (1): "The nineteenth century witnessed the almost universal adoption by American municipalities of the theory that democracy was to be measured in terms of elective offices. Complete democracy, it was thought, meant the election of every official, however trivial his duties, however technical his work. This concept of democratic government has never been completely destroyed. Sheriffs, coroners, magistrates, treasurers, auditors, recorders of deeds and a vast horde of other municipal officials are still being elected in the belief that the will of the people is thus more truly expressed. The plain truth of the matter is that the will of the people is thus completely thwarted. How can the average voter be expected to inform himself concerning the merits of fifty or a hundred candidates for nearly half that number of offices? His main interest is not politics... (...). Change comes slowly, however. The old theory of democracy is still to blame for a vast amount of bad government in the... United States."

3. The petitioners make a major point of "our right to elect" the treasurer and the tax collector. We have examined the elections for those two offices for the past fifteen plus years and the results as provided from the official records of the Town Clerk are shown in Table 1 below (see next page).

William E. Downing has been Treasurer all of this period and was unopposed in all except one election. Thomas E. Newton was Tax Collector for this entire period up until the time of his death and was unopposed throughout this entire period. The only real election we had in either office occurred in 1960 when Thomas E. Newton ran against William E. Downing for Treasurer. We note also that the number of blank votes has increased steadily from a low of 164 in 1957 to a high of 538 in 1973 and we wonder how many ballots were cast during this period by citizens who never have met or have seen either the tax collector or the treasurer, let alone watched them perform their duties.

(1) American City Government and Administration - Austin F. MacDonald - Thomas Y. Crowell, New York, April, 1946.

June 13, 1973

TABLE 1

<u>YEAR</u>	<u>TREASURER</u>		<u>TAX COLLECTOR</u>	<u>TOTAL VOTE</u>
1957	William E. Downing	1003		1172
	Scattering	5		
	Blanks	164		
1958			Thomas E. Newton	1346
			Scattering	3
			Blanks	220
1960	William E. Downing	1174		1882
	Thomas E. Newton	682		
	Blanks	26		
1961	William E. Downing	1720	Thomas E. Newton	1772
	Scattering	8	Scattering	12
	Blanks	213	Blanks	207
1962	William E. Downing	1900	Thomas E. Newton	1913
	Blanks	243	Blanks	230
1965	William E. Downing	1958	Thomas E. Newton	2046
	Blanks	442	Blanks	354
1968	William E. Downing	2263	Thomas E. Newton	2294
	Blanks	322	Blanks	291
1971	William E. Downing	2665	Thomas E. Newton	2727
	Blanks	510	Blanks	448
1973			Isabelle K. Stone	2558
			Blanks	538

4. The Town's financial and fiscal operations have grown in scope and complexity. There is a need for full-time coordination and administration. In addition to a budget of nearly \$60,000.00 for the eighteen-month period, the two offices individually and collectively are responsible for more than twenty-five specific duties pertaining to important fiscal and financial aspects of a Town budget that totals approximately \$15,000,000.00. I might add that there was a handout submitted by the petitioners as you came in this evening which is a quote from the 1961 Annual Town Report. Believe me, conditions have changed a great deal since that time. The need for professional full-time management is clearly indicated.

Long range savings and efficiencies would result from a combined appointive office. A full-time professional could develop improved systems, methods and investment/borrowing policies and practices and could provide improved coordination between and among the Treasurer/Tax Collector functions and the Assessors, the Town Accountant, the Town Clerk, the Executive Secretary, the Finance Committee and other Town officials.

The potential for improved effectiveness and costs savings is in this management area, rather than in personnel reduction, or a single salary for the combined Treasurer/Tax Collector. This is one necessary step towards putting the Town's financial functions on a business-like basis.

In conclusion, we believe the combined appointive office of Treasurer/Tax Collector, as approved in Article 39 at the Annual Town Meeting, offers many benefits to the Town of Sudbury and to the care and administration of your tax dollars. Long range, it will mean costs savings; improved effectiveness; improved coordination between and among treasurer/tax collector activities and other related financial functions, and it will result in improved fiscal/financial responsibility, control and stewardship. We took one step forward at the Annual Town Meeting. Let's not take two steps backward tonight. We strongly recommend disapproval.

Committee on Town Administration Report: (Mrs. Sally T. VonBenken)

I would like to reiterate what Mr. LeBart said. In that handout that you got, there is a lot of underlining. I would just like to add one more underline, and that is underline the number 1961.

The Committee on Town Administration agrees and concurs with the Finance Committee Report, and we won't take up any of your time saying the same things in different words. We would like to depersonalize and defuse the emotion from Article 1 which has become a very personal and emotional issue.

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A legally called town meeting in April of this year, after discussing this matter for approximately thirty-five minutes, voted to combine the offices of the Town Treasurer and the Tax Collector, and to make the office an appointive one. The next and last night of town meeting was held without a move to reconsider being made. One must assume then that no misleading or erroneous information had been given that would have made the decision a tainted one.

Within a very few days, however, petitions were being circulated, and after the appropriate number of signatures had been collected, the Selectmen were obliged to call this Special Town Meeting, and incidentally, pay the bill for it. The right of petition carries with it the duty of restraint. The right has been exercised. The restraint has not. 270 persons made this decision. Many of you here this evening were not here last April 9th, and that was your right. Whether you had other priorities for that evening, a lack of interest in the articles to be discussed, or were tired of town meeting, it being the fourth night, you had the right not to come. Those who were opposed to the article had a right to do their homework and to present reasons carefully drawn for their opposition. If they chose to not fully exercise that right, that is their prerogative.

But the citizens who did choose to come have rights as well. And, by the way, the vote was close. That was a very representative group that was there. They have the right to ask why any information that may be given here tonight could not have been given them in April. Even more important, they have the right not to expect to have their decisions challenged solely on the basis of the numbers that were there.

There will be articles in the future which will be voted on by 270 people, or even less. There will be articles voted on between 10 and 11 o'clock at night. The only way to prevent these eventualities is to increase the quorum or to close down the meeting at 10 o'clock, either or both of which moves would impede, if not altogether halt, the town meeting.

The Town will survive whichever way the vote goes on this article. The Committee on Town Administration feels it would function better if the article is defeated, but either way it will survive. However, if these are the standards to be used to measure a vote's validity, if these are the standards to be used to determine whether or not a special town meeting will be called, the open town meeting is cheapened, and it will not survive.

After discussion, it was

VOTED: IN THE WORDS OF THE ARTICLE.

The Moderator announced that Articles 2 and 3 would be discussed together. The vote would be taken separately.

ARTICLE 2: To see if the Town will vote to amend its Bylaws by establishing a Council on Aging, under General Laws, Chapter 40, Section 8B, and by adding a new Article XI(A) to the Sudbury Bylaws, to read as follows:

Council on Aging Bylaw
Art. XI(A)

"ARTICLE XI(A)
COUNCIL ON AGING

Section 1. The Board of Selectmen shall appoint a Council on Aging to consist of seven (7) residents of the Town. Appointments shall be for three (3) year terms, except for original appointments. The majority of the members shall be over sixty (60) years of age. The original appointments shall be as follows - three (3) members shall be appointed for three (3) years, two (2) for two (2) years, and two (2) for one (1) year. Thereafter, all terms shall be for three (3) years. Members can be reappointed for concurrent terms.

Section 2. The duties of said Council on Aging shall be to:

- (1) Identify the total needs of the community's elderly population;
- (2) Educate the community and enlist the support and participation of all citizens concerning these needs;
- (3) Design, promote, or implement services to fill these needs, or coordinate present existing services in the community;
- (4) Promote and support any other programs which are designed to assist the elderly in the community.

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Section 3. The Council on Aging shall cooperate with the Commonwealth of Massachusetts Office of Elderly Affairs and shall be cognizant of all State and Federal legislation concerning funding, information exchange and program planning which exists for better community programming for the elderly.

Section 4. The Council on Aging shall give an annual report, in writing, to the Board of Selectmen, with a copy of that report directed to the Commonwealth of Massachusetts Office of Elderly affairs.",

or act on anything relative thereto.

Submitted by the Council on Aging Study Group.

Council on Aging Study Committee Report: (Rev. Carlton W. Talbot)

I bring this report in the form of good news and bad news. First, the good news that we are finally going to do something, hopefully, for nearly 20% of our population, that is, our elderly people. The bad news is that it is going to cost something.

In reverse of that, I bring you bad news in that I have here 538 questionnaires. The good news is that I am not going to read them.

We learned as we began this study that there were 725 persons in the Town over the age of sixty years, nearly 20% of our total population. A questionnaire was carefully compiled and composed and mailed in January. The total number of questionnaires mailed was 536, and we received 236 in return which represents about 45% return. This is an excellent return in that statistical information usually is based on less than 15%. We learned in this study that there are the majority of our elderly in the age bracket between sixty and seventy years, the lower spectrum of being elderly. Most of them own their own homes which they consider very adequate. Over 98% stated that their greatest housing difficulty was excessive taxation. The comments that went along with this particular question on the questionnaire indicated that the feeling of our elderly was that an abatement to this excessive tax level would be less costly to the Town and more to their liking than any kind of subsidized housing.

In the area of health, most of them felt they were generally in good health. The one thing that surprised us most, since we had learned in many towns adjoining us that transportation was a difficulty in suburbia, was that there were by these 236 returnees ownership of 240 automobiles and that there were only three returnees who indicated that they had a need of any kind of public transportation. That was an outstanding discovery on our part.

There were 141 of the returnees who indicated that, "they would like to see more activities for the elderly." If we were some day in the future to establish some sort of a community center or drop-in location for our elderly, thirty-eight of them would use it often and another 126 would use it occasionally.

Our greatest amount of comment came in the area of recreational facilities which cater basically to those who are completely ambulatory, that is, Little League baseball fields and tennis courts. Some of our comments included that they would like to see within our Parks and Recreation Department and the parks thereof opportunities for horseshoes, shuffle board, hiking and walking trails, wildflower parks and most outstandingly, benches in all parks. Other than bleachers, there are no benches in our parks.

It is our feeling that our elderly citizens are able, willing and desirous of taking care of themselves; that property taxes are their greatest problem; that they are happy living in Sudbury and wish to remain here. Though occupied, they would like greater opportunities to do things together and to have planned activities addressed specifically to their needs; that transportation is not a great difficulty; that our elderly are responsive, alert and desire a good life as do all of us who are not so elderly.

Therefore, the Study Committee recommends that a permanent Council on Aging be established to act as a clearing house for information and programs. Secondly, that a facility be found for a drop-in center for our senior citizens to gather for fellowship and recreation. Thirdly, that Parks and Recreation take steps to provide suitable areas for leisure activities, particularly picnic areas, benches and walking trails.

Article 3 addresses our fourth recommendation that funding be established to maintain such a Council on Aging.

Finance Committee Report: (Mr. S. William Linko)

The Finance Committee recognizes the need for further evaluation of our senior citizens' problems and accordingly requests your approval of Article 2.

On the subject of financing, after coordination with the Council on Aging, we feel that \$1,000.00 is adequate funding to get the Council going. Accordingly, we recommend approval of Article 3 for the sum of \$1,000.00.

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Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 2 in the Warrant for the June 13, 1973, Special Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

VOTED: THAT THE TOWN AMEND ITS BYLAWS BY ESTABLISHING A COUNCIL ON AGING, UNDER GENERAL LAWS, CHAPTER 40, SECTION 8B, AND BY ADDING A NEW ARTICLE XI(A) TO THE SUDBURY BYLAWS, TO READ AS PRINTED IN ARTICLE 2 IN THE WARRANT FOR THIS MEETING.

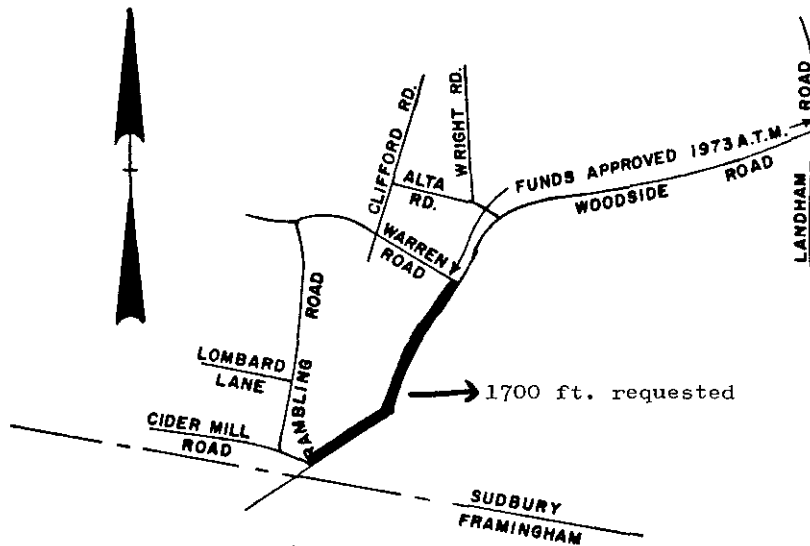
ARTICLE 3: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$4,000.00, or any other sum, for the purpose of conducting programs under the auspices and direction of the Council on Aging and dealing with the needs of the aging, or act on anything relative thereto.
Vote
Funds -
Council
on Aging
Submitted by the Council on Aging Study Group.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$1,000.00 FOR THE PURPOSE OF CONDUCTING PROGRAMS UNDER THE AUSPICES AND DIRECTION OF THE COUNCIL ON AGING AND DEALING WITH THE NEEDS OF THE AGING.

ARTICLE 4: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$13,000.00, or any other sum, to be expended under the direction of the Board of Selectmen, for the engineering and construction of a walkway along Woodside Road, from the corner of Woodside and Warren Roads to the corner of Woodside and Rambling Roads, a distance of 1700 feet, more or less, or act on anything relative thereto.

Submitted by the Planning Board.

(See also, Article 33, 1973 Annual Town Meeting, p. 109.)



ARTICLE 4

WOODSIDE ROAD WALKWAY FUNDS

Planning Board Report: This article rectifies an unintentional omission in Article 33 of the 1973 Annual Town Meeting, under which voters approved the engineering and construction of the Woodside Road walkway between Landham Road and Warren Road.

Because of the number of homes in the area and the narrow, winding condition of the road, the Planning Board agrees that for the safety of all, the walkway should be built the full length of Woodside Road. We also feel that it will cost considerably less to do it all at once rather than half now and half later. Passage of this article will permit the engineering and construction of the entire walkway along Woodside Road to be finished by September, 1974.

June 13, 1973

Finance Committee Report: (Mrs. Carolyn J. Edwards)

This section of the Woodside Road walkway is a connecting link in a chain of walkways from the Boston Post Road south along Landham Road, then westerly along Woodside Road leading to Raymond Road via Cider Mill. The Planning Board promised that this section of Woodside Road would be included in the Warrant for the next Special Town Meeting that came along. In fact, this one.

Approval at this time will permit both sections of Woodside Road walkway to be built at the same time. The construction of this walkway was proposed in the 1969 long-range plan for walkways in Sudbury.

The Finance Committee recommends approval.

VOTED: THAT THE TOWN RAISE AND APPROPRIATE \$13,000.00, TO BE EXPENDED UNDER THE DIRECTION OF THE BOARD OF SELECTMEN, FOR THE ENGINEERING AND CONSTRUCTION OF A WALKWAY ALONG WOODSIDE ROAD, FROM THE CORNER OF WOODSIDE AND WARREN ROADS TO THE CORNER OF WOODSIDE AND RAMBLING ROADS, A DISTANCE OF 1,700 FEET, MORE OR LESS.

ARTICLE 5: To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$11,500.00, or any other sum, to be expended under the direction of the Board of Assessors, to employ one person to serve as a full-time clerk and appraiser of the Board of Assessors, or act on anything relative thereto.
Employ Clerk/ Assessor - Submitted by the Board of Assessors.

Mr. George W. Adams of the Board of Assessors moved that the Town raise and appropriate \$4,000.00, and appropriate and transfer \$7,500.00 from the Assessors' account numbered 504-11, Salaries and Overtime, to be expended under the direction of the Board of Assessors to employ one full-time person to serve as a full-time clerk and appraiser to the Board of Assessors.

Board of Assessors Report: (Mr. Adams)

CHART A

ACTON - Full-time Assistant Assessor. Acts as full-time appraiser and part-time assessor; has CMA. Salary \$13,000 to \$14,000.
ARLINGTON - Full-time Assistant Assessor. Acts as appraiser and assessor.
BEDFORD - Full-time Associate Assessor. Also has a three-man Board of Assessors. Salary \$12,500.
BELMONT - Full-time Assistant Assessor. Acts as appraiser and assessor; has CMA. Also has Board of Assessors. Salary \$16,500.
CHELMSFORD - Full-time Assessor; does not have CMA. Also has Board of Assessors. Salary \$10,900.
CONCORD - Full-time Appraiser. Has Board of Assessors. Salary \$12,200.
FRAMINGHAM - Three full-time Assessors. None have CMA (one working toward CMA). Salary \$12,800 to \$13,700.
LEXINGTON - Full-time Assistant Assessor and Clerk. Does not have CMA. Also has a three-man Board of Assessors.
LINCOLN - No full-time person in this position. Has a three-man Board of Assessors.
WAYLAND - No full-time person in this position. Has a three-man Board of Assessors.
WELLESLEY - No full-time person in this position. Has a three-man Board of Assessors. An outside firm does yearly appraising.
WESTON - No full-time person in this position. Has a three-man Board of Assessors.

This chart shows several towns in the surrounding area, some who have and some who have not assistant assessors or appraiser clerks and the salaries they are paid.

June 13, 1973

Over the past several years, each Board of Assessors has considered this step of employing a full-time man to do the work as office manager as well as doing some work in the field to get more done than what we feel we can do at this time with the three part-time Assessors. Two of the three Assessors are employed full-time in out-of-town jobs and the other one is retired. Up until the last few years, the Board of Assessors has consisted of men who have had their own business in Town and have been able to take time out from their work to go out during the week to get some of the work caught up.

This proposed person would be hired full-time and would be under the direction of the Board of Assessors to do field work, manage the office, see that the field cards and maps are kept up to date.

The Board of Assessors wholeheartedly recommends and strongly urges the Town to vote the approval of the creation of the position at this time.

Finance Committee Report:

Mr. Ronald Blecher moved that the main motion be amended by changing the sum to be raised and appropriated to \$2,500.00, and by changing the sum to be appropriated and transferred from account 504-11 to \$9,000.00.

He then reported for the Committee as follows:

The difference in the motions is that the Finance Committee is recommending we raise and appropriate an additional \$2,500.00 as opposed to the Board of Assessors' recommendation of \$4,000.00.

We do support the concept of hiring the clerk/appraiser, but we feel that there are monies available that would, to some extent, compensate.

In 1972 the Board of Assessors had on staff a principal clerk and two part-time senior clerks for a total salary of approximately \$13,000.00. In 1973-74, reducing it to an annual basis, we have the same staffing, and the salaries increased to \$17,063.00, partially because of increases in steps, partially because of the 5½% increase granted by the Town, and partially because of additional hours expected of the part-time employees. This was the request of the Board of Assessors, was the recommendation of the Finance Committee, and was ultimately approved by the Town.

To a large extent, this whole event may have been precipitated by the resignation of two of the people on the Board of Assessors' staff. The principal clerk resigned as of May 25th and the senior clerk, who was at step 4, resigned as of May 11th.

We had budgeted \$10,250.00 for the principal clerk for the eighteen-month period, but only \$2,650.00 had been expended by May 15th, leaving \$7,600.00 available. For the senior clerk \$7,350.00 had been appropriated for the eighteen-months. Only \$2,159.00 had been expended through May 11th, leaving \$5,200.00 in that account for the remainder of the eighteen-month period. If we add those two together, we get \$12,800.00. Now \$12,800.00 is left over in addition to the salary that can be paid to the other senior clerk who is currently on the staff and whose salary was included in the original budget. The appraiser/clerk salary estimated by the Board of Assessors is \$11,500.00. If we take \$11,500.00 away from what is currently available, that leaves us with \$1,300.00.

If we add \$2,500.00, which is the recommendation of the Finance Committee, that leaves the Board of Assessors \$3,800.00 to hire an additional part-time person, in addition to the full-time clerk/appraiser and the senior clerk currently on staff.

If this article passes in either form, we will have an \$11,500.00 salary for the appraiser/clerk and approximately \$8,500.00 for two part-time people, or \$20,000.00 total. We will have no increase in staff. We will have an increase in budget of somewhere between 15 and 20% depending upon step increases and things of that nature.

The Finance Committee feels that this additional staffing is required to fulfill the responsibilities of the Assessors' office, but we think \$2,500.00 is the correct amount of money to allow them to do what they want.

After a short discussion, the Finance Committee's amendment was passed.

After further discussion, the main motion as amended was defeated.

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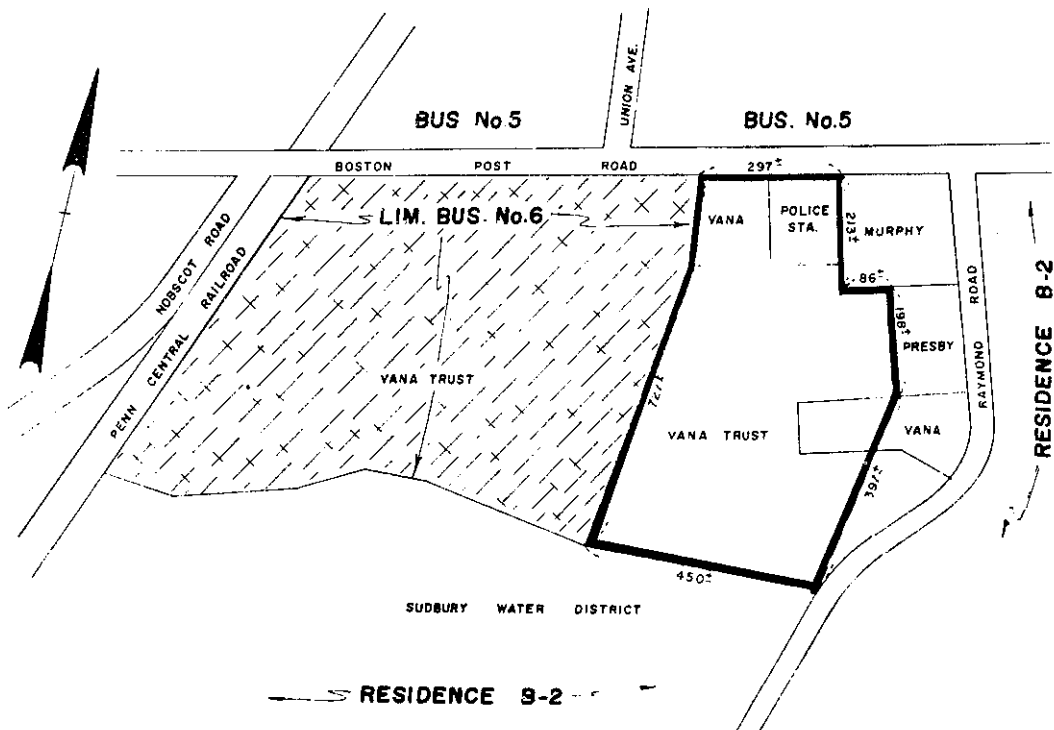
ARTICLE 6: To see if the Town will vote to amend Article IX of the Town Bylaws entitled: "Zoning Bylaw", Section II, "Establishment of Districts", Paragraph C, "Location of All Other Districts", by including in Limited Business District #6 as it presently appears in such Bylaws, a parcel of land also owned by the Filomena Vana Trust, Frank Vana Trustee, and by directing that the boundaries of the same be incorporated into the existing zoning map of the Town of Sudbury, under the direction of the Board of Selectmen, as follows:

Enlarge
Limited
Business
District
No. 6
Art. IX

"Limited Business District #6. Beginning on the southerly side of the Boston Post Road at the junction of the land of the Town of Sudbury with that now or formerly belonging to Murphy; thence southerly approximately 213 feet, more or less, to junction of land of Filomena Vana Trust, thence easterly approximately 86 feet, more or less, to land belonging to Presby, thence southerly 198 feet, more or less, to junction of land belonging to Vana and Presby, thence southwesterly 397 feet, more or less, to westerly portion of Raymond Road and to land belonging to Sudbury Water District, thence westerly along land of Sudbury Water District 450 feet, more or less, thence northerly 727 feet, more or less, thence northerly 727 feet, more or less, to Boston Post Road, thence easterly by southerly side of the Boston Post Road approximately 297 feet, more or less, to point of beginning."

or act on anything relative thereto.

Submitted by Petition.



Petitioners' Report: This amendment will enlarge the present Limited Business District #6 to include approximately 6½ acres on the easterly side, now occupied by the police station, golf driving range and real estate office building. Homes abutting Raymond Road are not included in this area. None of the new zoning would front Raymond Road, nor would there be any access or Roadway to or from Raymond Road because of the lack of required frontage.

June 13, 1973

Mrs. Gillespie of the Planning Board moved that the Town amend Article IX of the Town Bylaws entitled: "Zoning Bylaw", Section II, "Establishment of Districts", Paragraph C, "Location of All Other Districts", by including in Limited Business District Number 6, as it presently appears in such Bylaws, a parcel of land also owned by Filomena Vana Trust, Frank Vana Trustee, and the Town of Sudbury and by directing that the boundaries of the same be incorporated into the existing Zoning Map of the Town of Sudbury under the direction of the Board of Selectmen as set forth in Article 6 in the Warrant for this meeting, with the correction of the description set forth in Article 6 as follows: by deleting the words "northerly 727 feet, more or less, thence", in the thirteenth line of the description which started with the words, "less, thence".

Planning Board Report: (Mrs. Gillespie)

At the Annual Town Meeting this spring, the Planning Board supported passage of this very article before you again tonight. Normally we would not come back to Town Meeting voters at such an early date in the support of the rezoning proposition, but because we now have the answer to an important question we were unable to answer when it was raised in April, we are making an exception to our usual procedure.

The question I am glad to be able to answer tonight concerns a change in the road pattern. The Planning Board has long sought to unsnarl the Route 20-Union Avenue-Nobscot Road traffic mess. Part of Mr. Vana's development plan includes an easement for the possible extension of Union Avenue south to the rear of the Vana property. The road would then swing west, across the railroad tracks and the Town land, then join Nobscot Road.

Town Counsel thoroughly checked out the question of crossing the railroad track and right-of-way. All that has to be done is to plan and lay out the road on paper showing where it would cross the railroad property. Then we petition for approval from the County Commissioners of the plans and show how the change would help solve our traffic problem. The Commissioners, Mr. Turner assures me, have not been reluctant to give their approval for crossings.

As far as the cost is concerned, Mr. Vana would pay for the building of the portion of the road on land he owns, the Town would build the road on its land. The cost of the various safety devices, gates, warning lights, and whatever else is needed for the railroad crossing would be paid for by the railroad. This procedure for crossing permits is covered under General Laws, Chapter 160, Section 104.

The Planning Board feels strongly that this is not a question of whether or not there will be more commercial development on Route 20. Rather, it is a question of what kind of commercial development we will have. Here we have an all too rare case of a landowner who has cooperated fully with the Town officials and wishes to build the type of small specialty shops which will serve our local population in the area strongly recommended by our Master Plan as the core of Sudbury's shopping district. Even the closest abuttor and other nearby neighbors feel that this present plan is a good one and have supported it.

The Planning Board supports it, too. It is a good proposal, good for Sudbury. We urge you to vote in favor of this rezoning.

Finance Committee Report: (Mrs. Edwards)

The decision before us is not necessarily increased development versus no further development of the area. Increased business development of this land is likely to proceed with or without Town Meeting approval of this zoning change. We believe the Town can exert greater influence over and direction of that development through this zoning change than if it depends upon a court decision which may not reflect the wishes of the Town.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 6 in the Warrant for the June 13, 1973, Special Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

After discussion, the Planning Board's motion was defeated.

In Favor - 253; Opposed 188. (Total - 441) (Two-thirds vote required)

June 13, 1973

ARTICLE 7: To see if the Town will vote to amend Article V of the Town Bylaws by adding a new section at the end thereof to read as follows:

Bylaw:

Prohibit
Unsolicited
Delivery of
Advertising

"It shall be unlawful for any person to distribute advertising material at a home within the Town, other than at the home of a person soliciting the same, by placing such material at the home or on the property of the person owning or occupying the home unless the person distributing such advertising material obtains the written consent of the person occupying the home. The foregoing provision shall not apply to the distribution of advertising material through the mail, or to the distribution of advertising material by any charitable organization and/or nonprofit organization."

Art. V

or act on anything relative thereto.

Submitted by Petition.

Petitioners' Report: Delivery of unsolicited advertising material haphazardly placed in our newspaper boxes, hung from our mail posts or doorknobs, or left lying on the ground creates the following problems:

1. Constitutes a homeowner's security risk since deliveries of this type are difficult to control when a homeowner is out of town for an extended period;
2. Adds to our litter problem;
3. Places an added burden on our sanitary landfill capacity;
4. Constitutes an imposition on the homeowner;
5. Detracts from the aesthetics of Sudbury's rural atmosphere.

Mrs. Joan Irish further reported to the meeting for the petitioners as follows:

The petitioners' objections to the delivery of unsolicited advertising material to homes within the Town without their written consent are printed in the Warrant Report.

But, perhaps, a brief history of this petition is in order now. Unsolicited ad delivery was initiated in the spring of 1972 to practically every occupied and even unoccupied homes within the Town, hung from mailposts, newspaper boxes, or door knobs or left lying on the ground in plastic bags. At that time and now, aside from the nuisance, waste and aesthetic factors, there was a real concern that uncontrolled deliveries would be continued through the summer when people were on vacation.

In May of 1972 a petition was circulated proposing that this amendment be included in the Warrant for the May 30th Special Town Meeting. In the space of one weekend, 235 signatures were received. At the request of the Selectmen, this petition was temporarily withdrawn since they wanted the Special Town Meeting of May 30th to be held to one article, that involving the Police Chief and Civil Service.

Since that time meetings have been held with the Selectmen, myself and representatives of the Independent Postal Delivery Service of Maynard, distributors of this material, to try to work out the difficulties of permanent cancellation of deliveries, cancellation at vacation time, and pick up of unclaimed deliveries. Limited improvements were made, but the situation still remains unsatisfactory.

So another petition was circulated on the advice of the Selectmen, this time receiving 185 signatures in the space of one day, for inclusion in the Warrant for this Special Town Meeting.

We, the petitioners, believe that citizens have the right to decide whether unsolicited advertising material shall be delivered to our homes in such manner without our consent. Another summer is upon us, and the same problems are with us.

We urge you to vote "yes" on this article.

Finance Committee Report: (Mr. Blecher)

The Finance Committee endorses the concerns of the petitioners, and we recommend approval.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 7 in the Warrant for the June 13, 1973, Special Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

June 13, 1973

Mr. Joseph A. Klein moved to amend by striking out the phrase, "or to the distribution of advertising material by any charitable organization and/or nonprofit organization or to the distribution of political material."

In support of his amendment, Mr. Klein stated that he offered this amendment in terms of being consistent. If advertising material is a burden, if it is a nuisance, if it is a litter problem, if it is a security hazard, it is independent of whether it originated with a supermarket or by a political organization or by a church.

After a short discussion, the motion to amend was defeated.

VOTED: THAT THE TOWN AMEND ARTICLE V OF THE TOWN BYLAWS BY ADDING A NEW SECTION AT THE END THEREOF TO READ AS FOLLOWS:

"IT SHALL BE UNLAWFUL FOR ANY PERSON TO DISTRIBUTE ADVERTISING MATERIAL AT A HOME WITHIN THE TOWN, OTHER THAN AT THE HOME OF A PERSON SOLICITING THE SAME, BY PLACING SUCH MATERIAL AT THE HOME OR ON THE PROPERTY OF THE PERSON OWNING OR OCCUPYING THE HOME UNLESS THE PERSON DISTRIBUTING SUCH ADVERTISING MATERIAL OBTAINS THE WRITTEN CONSENT OF THE PERSON OCCUPYING THE HOME. THE FOREGOING PROVISION SHALL NOT APPLY TO THE DISTRIBUTION OF ADVERTISING MATERIAL THROUGH THE MAIL, OR TO THE DISTRIBUTION OF ADVERTISING MATERIAL BY ANY CHARITABLE AND/OR NONPROFIT ORGANIZATION OR TO THE DISTRIBUTION OF POLITICAL MATERIAL.

ARTICLE 8: To see if the Town will vote to amend the Zoning Bylaw, Article IX, Section III, "Permitted Uses", Paragraph C. 3, "Industrial Park Districts IPD", by adding a new sub-paragraph number (5) to part a., to read substantially as follows:

Amend Zoning Bylaw: "Art. IX (5) Recreational and athletic facilities, including but not limited to tennis courts, ice skating rinks, swimming pools, handball and squash courts and equestrian facilities, provided that a site plan is submitted and approved in accordance with the provisions of the Zoning Bylaws.",

or act on anything relative thereto.

Submitted by Petition.

Petitioners' Report: The purpose of this article is to extend the usefulness of the area zoned "Industrial Park" by including recreation as a permitted use.

Expanding the definition in this way seems to be in keeping with the Town's desire to provide adequate space and planning to assure that the Town's recreational desires will be satisfied. The inclusion of this additional use does not rescind any of the previously accepted uses as an Industrial Park.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 8 in the Warrant for the June 13, 1973, Special Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

For the petitioners, Mr. William J. Cossart, Jr., moved Indefinite Postponement of Article 8. He stated that at the time this article was prepared and submitted, there was a certainty that a portion of the Industrial Park would be sold and turned over to recreational use. Unfortunately, that certainty never developed.

A week ago the price skyrocketed. It is totally inconceivable that any of that area could be developed in the manner that was intended. Therefore, there is no alternative now but that the article must be withdrawn. Otherwise, what we will be doing is creating an additional permitted use which can never be attained because the price is just prohibitive.

Mr. Donald D. Bishop then stated that he wished to amend the motion for Indefinite Postponement to be "in the words of the article" through the third from last line including only the words "and equestrian facilities".

The Moderator stated that a motion of Indefinite Postponement cannot be amended but that if the motion is defeated, it will be open to make an affirmative main motion.

June 13, 1973

In response to a request that the Planning Board report on this article, Mr. McNally presented the report the Planning Board intended to make had the motion not been Indefinite Postponement.

Planning Board Report: The Planning Board favors passage of this article. This change will allow expanded use of the Industrial Park and thus promote more rapid development to the benefit of the Town's tax base. Since most recreational facilities tend to be housed in buildings that might otherwise allow industrial use, the Planning Board feels that this change would in no way jeopardize other now permitted uses within the Industrial Park Zone. The Planning Board urges your support.

The motion for Indefinite Postponement was defeated.

The Moderator then recognized Mr. Bishop who moved that the Town amend the Zoning Bylaw, Article IX, Section III, "Permitted Uses", Paragraph C, 3. "Industrial Park Districts, IPD", by adding a new sub-paragraph number 5 to part a. to read as follows:

- "5. Recreation and athletic facilities including, but not limited to, tennis courts, ice skating rinks, swimming pools, handball and squash courts and equestrian facilities."

Finance Committee Report: (Mrs. Edwards)

Addition of recreational uses in an Industrial Park District will expand the possibilities for development of this land thereby increasing the Town's tax base options. The Finance Committee recommends approval.

The Moderator recognized Mr. Bishop for the purpose of making a statement in support of his motion. Mr. Bishop stated that we have an opportunity at this time to make a good, useful change in the Zoning Bylaws at an appropriate time when a need is seen, without a specific plan. We should prepare for a need that has been seen now, whether it is going to come next week or not.

The reason for the deletion from what is printed in the Warrant is that in no other case does that clause appear provided that a site plan is submitted and approved in accordance with the provisions of the Zoning Bylaws.

It is possible in a court case to say that its appearance here means its omission someplace else. That is not necessarily going to hold because it is required in other places in the Zoning Bylaws. The point is to be consistent and clear, and that this does not delete the requirement for a site plan. The requirement for a site plan is already contained in other portions of the Zoning Bylaws.

The Zoning Bylaws have been prepared with your approval. This adds a fifth permitted use in a consistent pattern with the other four.

Highway Commission Report: (Mr. Anthony L. Galeota, Jr.)

The Highway Commission neither wishes to support or ask rejection of this article. However, during our review of all the articles for the Special Town Meeting, we did come up with some information that we think should be made available to the voters.

One of the boundary lines of the industrial district is Codjer Lane from Union Avenue. Codjer Lane is shown on the Official Town Map to extend to Horse Pond Road.

While we were doing our investigation we found out that Codjer Lane has a right-of-way layout of some twenty-five feet with the pavement of no more than eighteen feet from Union Avenue to the old sanitary landfill road. From then on, it is a gravel roadway through the pig farm. When we arrive at the end of that farm, it becomes a twelve-foot path out to Horse Pond Road.

We very quickly put together a cost estimate to build an industrial road in that area and for land takings. It looks to us that we are talking somewhere in the vicinity of a quarter to a half million dollars. We think that we should bring that point to you at this time to be considered.

After discussion, Mr. Bishop's motion was defeated.

In Favor - 140; Opposed - 75. (Total - 215) (Two-thirds vote required)

June 13, 1973

The Moderator then proceeded to call the Consent Calendar, Articles 9 through 12. At the request of the Planning Board, Article 11 was held.

UNANIMOUSLY VOTED: TO TAKE UP TOGETHER THE FOLLOWING ARTICLES ON THE CONSENT CALENDAR: 9, 10 AND 12.

UNANIMOUSLY VOTED: IN THE WORDS OF THE MOTIONS AS DISTRIBUTED.

(see individual articles for motions voted.)

ARTICLE 9: To see if the Town will vote to amend Article XI of the Sudbury Bylaws as follows:

Amend

Personnel Bylaw: A. By deleting paragraph (10) in Section 8 and by replacing it with the following:

Art. XI Sec 8 (10) and Sec 12 "(10) The Board may by order establish a temporary classification for any position, the nature and duties of which are temporary or subject to material change, which order shall be in effect until the completion of the next Annual Town Meeting."

B. By deleting the third paragraph in Section 12 and by replacing it with the following:

"Except as otherwise specifically provided in collective bargaining agreements, or by vote of the Town, amendments to the Classification Plan and to the Salary Plan voted at an Annual Town Meeting shall be effective as of July first of the calendar year in which voted; provided however, that those amendments which confirm a tentative or temporary classification or salary change as ordered by the Personnel Board under Section 8 shall be effective immediately upon completion of the Annual Town Meeting.",

or act on anything relative thereto.

Submitted by the Board of Selectmen.

Board of Selectmen Report: The recommended amendments to the Personnel Administration Plan are necessary because existing provisions are in conflict with the General Laws of the Commonwealth; specifically, Chapter 41, Section 108, as amended.

With the above amendments, the Personnel Administration Plan will conform to the new State laws relative to the new fiscal year legislation, which repealed provisions that permitted retroactive salary increases and the expenditure of funds that were not appropriated. In summary, the fiscal year legislation puts pressure on local collective bargaining units to arrive at a collective bargaining agreement covering the fiscal year commencing July 1, in the spring of each year.

Town Counsel Report: It is the opinion of Town Counsel that if the Bylaw amendment proposed in Article 9 in the Warrant for the June 13, 1973, Special Town Meeting is properly moved, seconded and adopted by a majority vote in favor of the motion, it will become a valid amendment to the Sudbury Bylaws.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

ARTICLE 10: To see if the Town will vote to amend the Zoning Bylaw, Article IX, Section II, "Establishment of Districts", Paragraph C, "Location of All Other Districts", as follows:

Correct Zoning Bylaw: 1. Redefine Limited Industrial District No. 1 to read as follows:

Art. IX Sec. II,C Boundary Descriptions "Beginning at a point of the northerly property line of the Boston and Maine Railroad and the westerly property line of the Penn Central Railroad Company; thence westerly along the northerly property line of the Boston and Maine Railroad to a point 1,000 feet distant from the easterly boundary of Horse Pond Road; thence southerly by a line parallel to and 1,000 feet east of said Horse Pond Road a distance of 900 feet; thence easterly by a line parallel to and 900 feet south of said northern property line of the Boston and Maine Railroad a distance of 900 feet; thence southerly along the western property line of land n/f owned by Capaldi to the northern boundary of the Boston Post Road; then easterly along the northern boundary of the Boston Post Road to the westerly boundary line of Business District No. 5; thence by the boundary of Business District No. 5 and Industrial District No. 2 to the point of beginning."

June 13, 1973

2. Redefine Business District No. 5 to read as follows:

"Business District No. 5 is bounded by a line starting at the intersection of the northerly property line of the Boston and Maine Railroad right of way and the westerly side of the Boston Post Road; thence westerly by the northern boundary of the Boston Post Road to the westerly property line n/f owned by Irene Burke; thence northerly by such property line to a point which is 300 feet from the Boston Post Road, measured perpendicularly; thence easterly and 300 feet parallel to the Boston Post Road to the east boundary line of the Penn Central Railroad; thence northerly along the east property line of the Penn Central Railroad to its intersection with the northerly property line of the Boston and Maine Railroad; thence easterly to the point of beginning."

3. Establish that the amendment does not affect Limited Industrial District No. 6 which is superimposed over a portion of Business District No. 5.

4. Redefine Industrial District No. 2 to read as follows:

"Beginning at a point on the northerly property line of the Boston and Maine Railroad right-of-way and the westerly property line of the Penn Central Railroad right-of-way; thence northerly by said Penn Central Railroad to the southerly side line of Codjer Lane; thence easterly by said Codjer Lane, crossing Union Avenue, to a point on the southerly sideline of Codjer Lane, said point being 215 feet, more or less, easterly of the easterly side line of Union Avenue; thence southerly by several courses, 587.97 feet and 348.55 feet; thence northwesterly 8.24 feet; thence southeasterly by several courses 87.06 feet, 97.01 feet, 134.74 feet, 232.45 feet and 155.87 feet to a point on the southerly property line of land of the Town of Sudbury (Goodnow Library) said point being 661.46 feet westerly of the westerly sideline of Concord Road, all of the aforementioned distances being shown on several plans of land formerly owned by Henry Ford and/or the Wayside Inn; thence southeasterly to a point on the northwesterly sideline of the Boston Post Road, said point being 150 feet northeasterly of the northeasterly sideline of Station Road; thence southwestwardly by said Boston Post Road, across Station Road to the northerly property line of the Boston and Maine Railroad right-of-way; thence westerly by said Boston and Maine Railroad to the point of beginning."

5. Delete all reference to Industrial Districts No. 3, No. 7, and No. 10.

or act on anything relative thereto.

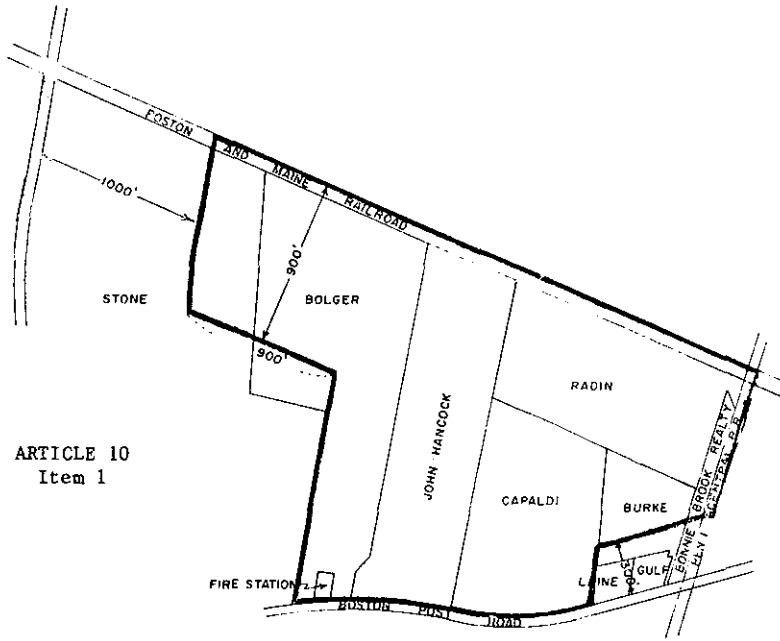
Submitted by the Planning Board.

Planning Board Report: This article makes technical corrections in boundary descriptions and cleans up and combines Industrial Districts along Union Avenue into one district. Since the Bylaws are to be reprinted this summer, these corrections should be made at the Special Town Meeting.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 10 in the Warrant for the June 13, 1973, Special Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

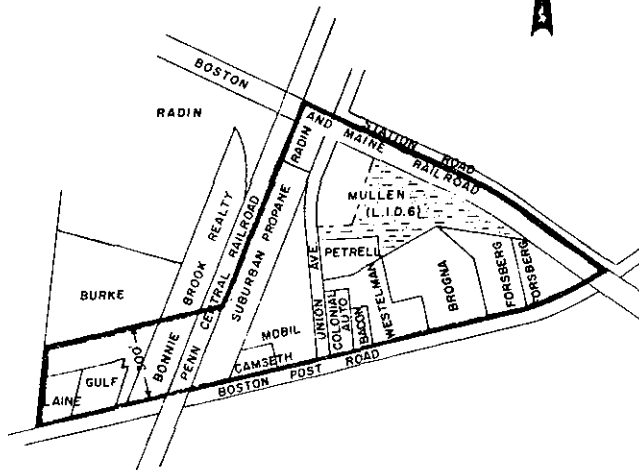
UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

(Diagrams of the redefined boundaries of Limited Industrial District No. 1, Business District No. 5, and Industrial District No. 2 appear on the next two pages.)



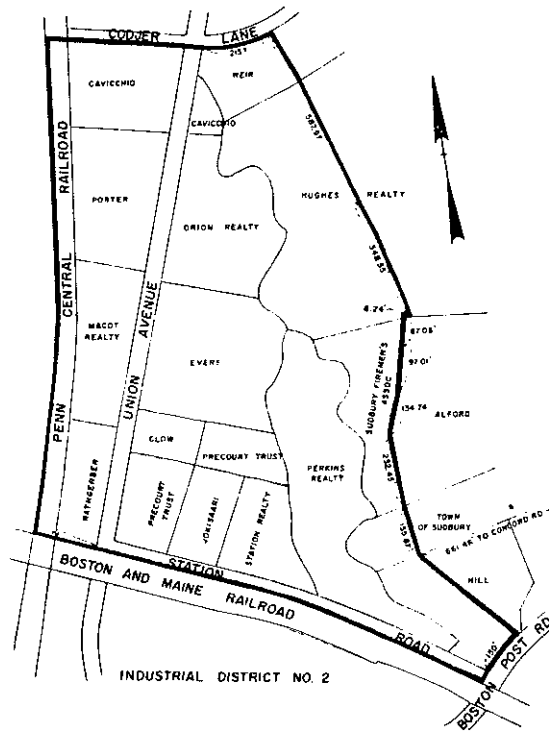
ARTICLE 10
Item 1

LIMITED INDUSTRIAL DISTRICT NO. 1



ARTICLE 10
Item 2

BUSINESS DISTRICT NO. 5



ARTICLE 11: To see if the Town will vote to amend the Zoning Bylaw, Article IX, Section II, entitled: "Establishment of Districts", as follows:

Correct Zoning Bylaw: Art. IX Sec. II,B,A Description of Districts

1. Replace under Paragraph B, the first paragraph, starting with "Residence Zones....." and ending with "...described as follows:" with the following:

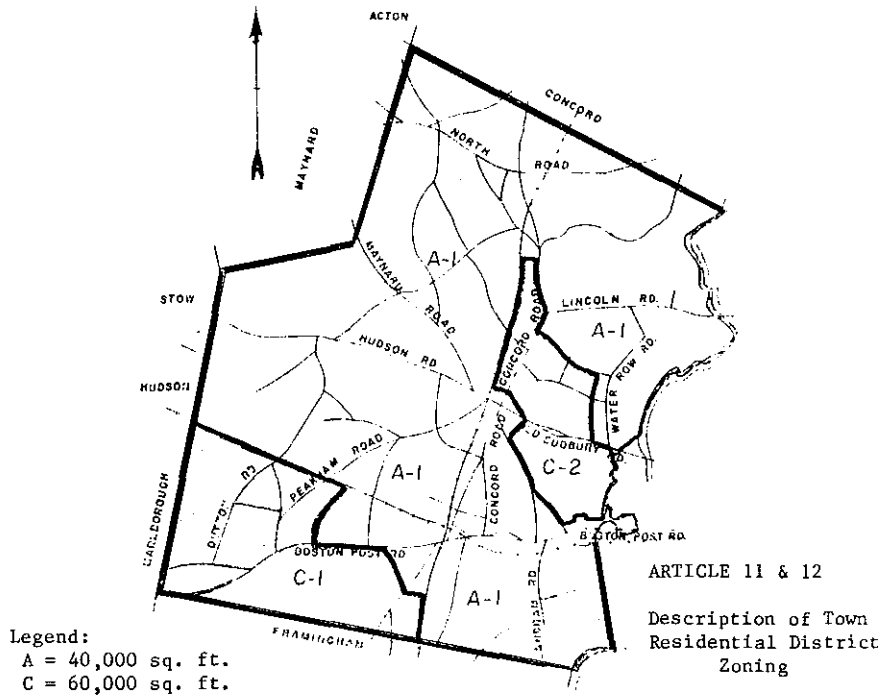
"Residence zones in Single Residence Districts are shown on said map as Residence "A"1,-----, and Residence "C" 1, "C" 2, --- and are severally described as follows:"
2. Under Paragraph "B", redefine Residential Zone "A" 1 as follows:

"Beginning at the point of intersection of the town lines of Acton, Concord, Maynard and Sudbury, thence southeasterly along the Concord-Sudbury town lines to the Sudbury River; thence southerly by the Sudbury River and the Wayland-Sudbury town line to the point of intersection of the town lines of Sudbury, Wayland and Framingham; thence westerly along the Sudbury-Framingham town line to the point of intersection of the Marlboro, Sudbury and Framingham town lines; thence northerly along the Sudbury-Marlboro, Sudbury-Hudson, and Sudbury-Stow town lines to the point of intersection of the Sudbury, Stow and Maynard town lines, thence by the Sudbury-Maynard town line to the point of beginning, meaning and intending to describe the Town of Sudbury, but, excluding therefrom Residential Zones "C" 1 and "C" 2 and all the zones described in Section II, Paragraph C, "Location of All Other Districts"."
3. Strike from Paragraph A, item 1, sub-item "b. Residential Zone B"., or act on anything relative thereto.

Submitted by the Planning Board.

(For diagram, see next page)

June 13, 1973



Mr. Eben B. Stevens, Chairman of the Planning Board, moved that the Town amend the Zoning Bylaw, Article IX, Section II, entitled: "Establishment of Districts", as set forth in Article 11 in the Warrant for this meeting with the additional deletion of Residential Zones "A"2, "A"3, "B"1, "B"2 and "B"3, as set forth in Paragraph B in said Section II.

Planning Board Report: During preparation for Annual Town Meeting, errors in the description of residential zones were found. This article which corrects the errors is submitted to this Special Town Meeting because the Town Clerk will be reprinting the Bylaws this summer.

Mr. Stevens further reported to the meeting for the Planning Board as follows:

This added wording was provided to us by Town Counsel. The official report of the Planning Board is, "The Planning Board recommends approval of this article as it simplifies the descriptions of the residential districts and eliminates unnecessary duplication. It does not change the zoning regulations for any land. It basically is a simplified description of the residential districts."

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 11 in the Warrant for the June 13, 1973, Special Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

UNANIMOUSLY VOTED: THAT THE TOWN AMEND THE ZONING BYLAW, ARTICLE IX, SECTION II, ENTITLED: "ESTABLISHMENT OF DISTRICTS", AS SET FORTH IN ARTICLE 11 IN THE WARRANT FOR THIS MEETING WITH THE ADDITIONAL DELETION OF RESIDENTIAL ZONES "A"2, "A"3, "B"1, "B"2 AND "B"3 AS SET FORTH IN PARAGRAPH B IN SAID SECTION II.

June 13, 1973

ARTICLE 12: To see if the Town will vote to amend the Zoning Bylaw, Article IX, Section IV, "Intensity Regulations", as follows:

Correct Zoning Bylaw: 1. In Paragraph "B", "Schedule of Intensity Regulations", delete all reference to Single Residence "B" Zones.

Art. IX Sec. IV,B,C 2. In Paragraph "C", "Modifications and Exceptions", delete reference to Single Residence "B" Zone in Section 2, item a, and Section 4., or act on anything relative thereto.

Intensity Reference Submitted by the Planning Board.

Planning Board Report: Since Single Residence Zones A and B have been combined to have all the same standards for size, frontage, etc., all reference to Single Residence Zone "B" is to be deleted. This article accomplishes that.

Town Counsel Report: It is the opinion of Town Counsel that if the Zoning Bylaw change set forth in Article 12 in the Warrant for the June 13, 1973, Special Town Meeting is properly moved and seconded, a report is given by the Planning Board, as required by law, and the motion is adopted by a two-thirds vote in favor of the motion, the proposed change will become a valid amendment to the Sudbury Zoning Bylaw.

UNANIMOUSLY VOTED: (CONSENT CALENDAR) IN THE WORDS OF THE ARTICLE.

VOTED: TO ADJOURN.

The meeting adjourned at 11:04 P.M.

A True Record, Attest:

Betsey M. Powers
Betsey M. Powers
Town Clerk

TOWN CALENDAR

BOARD OF SELECTMEN

Mondays 7:30 P.M.

Town Hall

Town Fathers' Forum 4th Monday 8 - 9 P.M.

EXECUTIVE SECRETARY

Monday through Friday, 9 A.M. to 5 P.M.

Loring Parsonage
443-8891

BOARD OF APPEALS

Meetings by application

Town Hall

BOARD OF ASSESSORS

1st and 3rd Mondays, 8 - 9 P.M.

Town Hall

CLERK

Monday through Friday 9 A.M. to 5 P.M.

443-8891

BUILDING AND WIRING INSPECTOR

Monday through Friday

White Building

7:30 to 9 A.M. (Afternoons by appointment)

443-8891

SECRETARY available until 3 P.M.

CIVIL DEFENSE

Fire Department

DOG OFFICER

443-8632

FINANCE COMMITTEE

2nd Thursday 8 P.M.

White Building

FIRE DEPARTMENT

Business 443-2239
Emergency 443-2323

GOODNOW LIBRARY TRUSTEES

1st Wednesday, 8 P.M.

Goodnow Library

LIBRARY HOURS

Monday through Friday, 9 A.M. - 9 P.M.

443-9112

Saturday 9 A.M. - 5 P.M.

CHILDREN'S ROOM

Monday through Friday, 9 A.M. - 6 P.M.

443-8411

Saturday 9 A.M. - 5 P.M.

BOARD OF HEALTH

1st and 3rd Wednesdays, 7:30 P.M.

White Building

CLERK

Monday through Friday, 9 A.M. to 1 P.M.

White Building

443-8891

PUBLIC HEALTH NURSE

Monday through Friday 8 A.M. to 4 P.M.

White Building

443-2545

HIGHWAY COMMISSIONERS

2nd and 4th Wednesdays, 7:30 P.M.

Highway Garage

HIGHWAY SUPT.

Monday through Friday, 9 A.M. to 5 P.M.

Highway Garage

443-2209

PLANNING BOARD

Mondays, 8 P.M.

White Building

POLICE DEPARTMENT

Business 443-8862
Emergency 443-2121

LINCOLN-SUDBURY REGIONAL SCHOOL COMMITTEE
2nd and 4th Tuesdays, 8 P.M.

Regional Library
443-9961

SUDBURY SCHOOL COMMITTEE
1st, 3rd, 5th Wednesdays, 8 P.M.

Curtis Jr. High School
443-9971

TAX COLLECTOR
Monday through Friday
9 A.M. to 5 P.M.

Town Hall
443-8891

TOWN ACCOUNTANT
Monday through Friday
9 A.M. to 5 P.M.

Town Hall
443-8891

TOWN CLERK
Monday through Friday
9 A.M. to 5 P.M.

Town Hall
443-8891

TREASURER
Monday through Friday
9 A.M. to 12 Noon

Town Hall
443-8891

VETERANS' AGENT AND DIRECTOR
Monday through Friday,
9 A.M. to 5 P.M.

443-8891

RED CROSS
(24 hour emergency answering service)

Concord - 369-2590

WATER DISTRICT
Monday through Friday
7:30 A.M. to 5 P.M.
Nights, weekends, and holidays
Use business phones of Police or Fire Departments

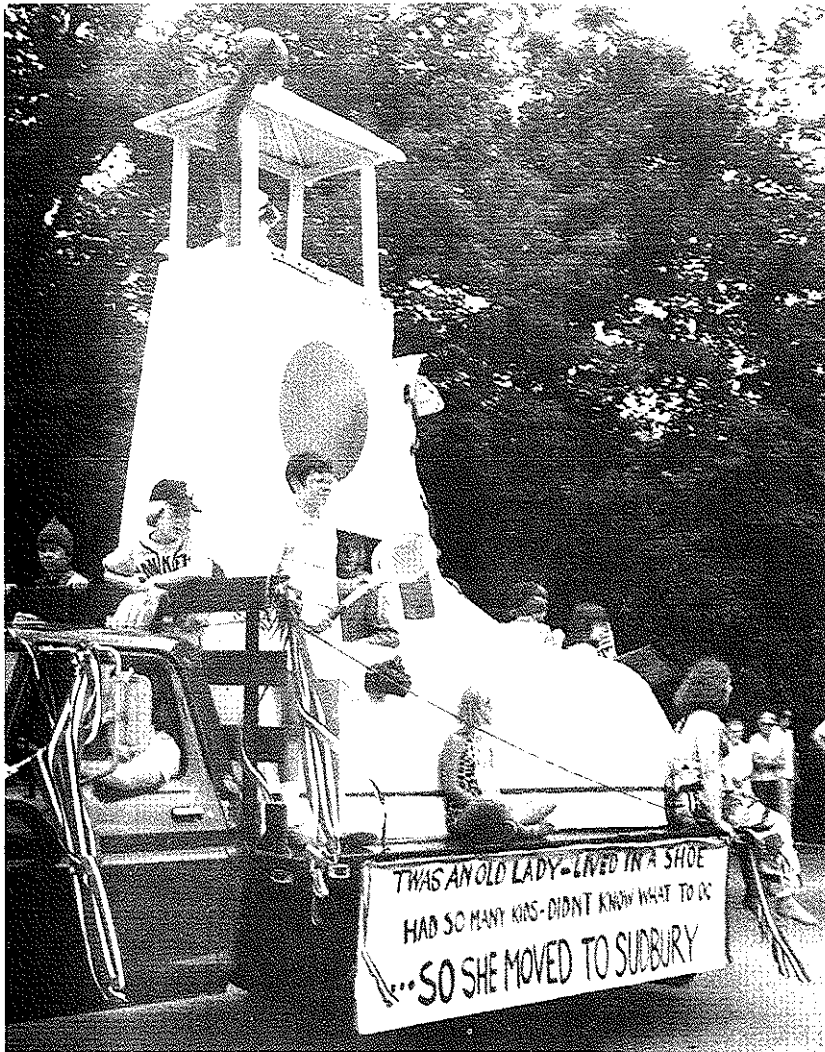
199 Raymond Road
443-6602



SUDBURY PLAYERS SILVER ANNIVERSARY was celebrated in June. Members gathered from within and out of state to elect new officers, present awards, and review slides, pictures, and clippings of Players productions through the years. The Business Award went to Marge Haworth (left) and Production Awards went to Bill Worthington and Judith Davis. (Joseph Kitrosser photo)

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OLD LADY WHO LIVED IN A SHOE inspired the Sudbury Association for the Preservation of 4th of July Artistic Floats and became first prize winner in the Civic Category. Several families participated: The Pratts, Swains, Childs, Fords, Emerys, Howards, Johnsons, and Vannersons. (Clay Allen photo)



VIEWING COLLECTION AND DIARIES of the late Professor George Hunt Barton in the Barton Room at Goodnow Library are Trustee Don Max (left), and Barton family members Mrs. Lois Ames, Ralph Barton, Mrs. Muriel Batsford, and Mrs. Eleanor Spinney. The collection of artifacts was donated by the late Mrs. Helen Barton Eastman of Stow. (Clay Allen photo)

In Memoriam

RICHARD THOMPSON CUTLER

1912 - 1973

Park and Recreation Commission 1959-1973
Auxiliary Police Force 1952-1961
Lifetime Resident of Sudbury

HARVEY NATHAN FAIRBANK

1893 - 1973

Selectman 1924-1940, 1947-1961
School Needs Committee 1963
Earth Removal Board 1960
Assessor 1958-1960
Public Weigher 1954-1960, 1962-1972
Industrial Development Board 1955-1973
Custodian of Town Property 1952-1962
Board of Appeals 1940-1949
Member of SPHNA 1938, 1948-1953, 1956
Town Agent, Industrial Accident Board 1926-1933, 1936, 1939, 1949-1958, 1961
Member of Soldiers' Memorial Committee 1926-1933, 1936-1939
Board of Public Welfare 1936-1937, 1940 (to fill vacancy)
Lifetime Resident of Sudbury

RODNEY C. HADLEY

1890 - 1973

Member Special Police Force 1954-1956
Born in Sudbury

JOHN W. HUTCHBY

1897 - 1973

Member Special Police Force 1945-1964

ROBERT H. PLANT McCRAW JR.

1930 - 1973

Town Report Preparation Committee 1968

BETSY LENTZ TICHNOR

1935 - 1973

Founder of P.R.I.D.E.