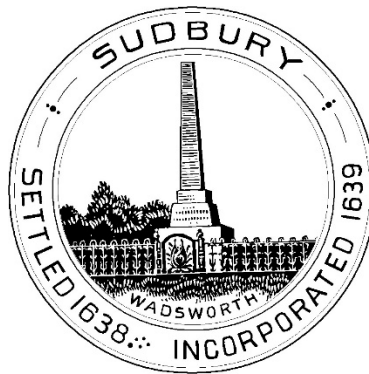


Town of Sudbury Massachusetts



OFFICIAL WARRANT

ANNUAL TOWN MEETING

MONDAY, MAY 4, 2026, 7:00 p.m.

CONTINUATION DATES, IF NEEDED:

TUESDAY, MAY 5, 2026, 7:00 p.m.

WEDNESDAY, MAY 6, 2026, 7:00 p.m.

MONDAY, MAY 11, 2026, 7:00 p.m.

Lincoln-Sudbury Regional High School
390 Lincoln Road, Sudbury, MA

BRING THIS BOOK WITH YOU



ADDITIONAL ARTICLE INFORMATION

Learn more about the articles in the Town Meeting Warrant at

<https://sudbury.ma.us/townmeeting/TM-2026>

VOTER REGISTRATION

The last day to register to vote for this Annual Town Meeting is **April 24, 2026.**

Check your voter registration status at

<https://www.sec.state.ma.us/VoterRegistrationSearch/MyVoterRegStatus.aspx>

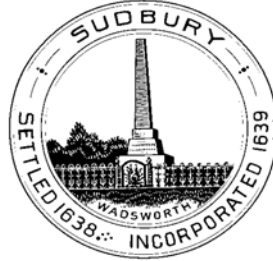


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ACCESS TO LINCOLN-SUDBURY REGIONAL HIGH SCHOOL

Note: Please check the Town of Sudbury website for changes or additional information.

The Select Board wishes to accommodate the attendance and participation of persons with disabilities at Town Meeting. As such, we urge those who may require particular accommodations to read the following carefully.

Parking: “HP” parking spaces are provided at two different locations: 1) the main entrance at the upper level (which will require using an elevator to the lower level to check in and to access the auditorium) and 2) the main parking lot to the right (east) of the school. From this location, you may also be dropped off at the entry walkway – a clear path to the entrance doors, leading directly to the check-in tables and the auditorium. Police on duty will provide assistance as needed, or requested.

Auditorium Balcony: The balcony can only be accessed from the Main Level. From the lower level of the building, you may use either the stairs or the elevator to gain entrance to the balcony – the upper level of the auditorium. The Moderator has ruled that if there is adequate seating on the main floor, the balcony **will not** be opened.

Persons with Ambulatory Disabilities: Spaces for persons who use wheelchairs will be available at the front and at the rear of the auditorium. For those who use assistive devices to ambulate, seating will be reserved at the rear of the hall and may be used if desired.

Persons who are Blind or have Vision Impairments: Reserved seating will be available at the front of the auditorium for persons with vision impairments who prefer to be close to the overhead projector. Large print materials will be made available where possible. We encourage those making prepared, formal presentations to have copies of viewgraphs, especially motions, available in large print.

Persons who are Deaf or have Hearing Impairments: Closed captioning will be available.

Restrooms: Restrooms are located across the hall from the auditorium.

ADDITIONAL ACCESS INFORMATION

WHEELCHAIR-ACCESSIBLE TRANSPORTATION

The Sudbury Connection van service, through the Sudbury Senior Center and MetroWest Regional Transit Authority (MWRTA), will provide free accessible transportation to and from the meetings. If you are a registered rider, please reserve a ride to Sudbury Town Meeting by Monday, April 27 by 4:00 PM by calling 508-820-4650. If you are not registered as a rider, please contact the Sudbury Senior Center to register at 978-443-3055 to complete an application by Monday, April 27 at 4:00 PM.

HEARING & SIGHT IMPAIRMENTS

Those with hearing and vision impairments are encouraged to sit in designated areas by the front of the stage. **Closed Captioning** screens will be available. Those who wish to use their phone or device to view the captions may do so at <https://sudbury.ma.us/townmeeting/captions>.

Assisted Listening services are available through the **Audio Fetch** app, available on iOS and Android devices. A QR code to direct you to where to download the app will be available at Town Meeting or you can download the app in advance via the links below:

- Apple Store: <https://apps.apple.com/us/app/audiodfetch/id955015484>
- Google Play: <https://play.google.com/store/apps/details?id=com.waio.mobile.android>

Please bring your own headphones to use Fetch on your device.

If you do not own a smart phone or tablet and/or headphones, please see SudburyTV at the audio booth in the rear of the Lincoln-Sudbury Regional High School Auditorium before the start of Town Meeting for assistance with Audio Fetch.

MOBILITY AID, MEDICAL DEVICE, WHEELCHAIR AND OTHER ACCESSIBILITY ASSISTANCE

Seating for persons using a wheelchair is located in both the right and left rear sections of the main auditorium. Persons who use oxygen or mobility aids may also find it useful to sit near the back for ease of access and to exit.

TOWN MEETING ELECTRONIC VOTING DEVICES (CLICKERS)

Electronic Voting Devices (“clickers”) will be used at the 2026 Town Meeting. Clickers with braille are available by request. If you wish to use a **Braille Voting Device**, please request one from the Election Official when you sign in to vote.

Persons requiring an accommodation in order to attend Town Meeting are urged to contact the Sudbury Senior Center at **978-443-3055** or senior@sudbury.ma.us as soon as possible and at the latest by Monday, April 27 at 4:00 PM.

SUMMARY OF BASIC TOWN MEETING PROCEDURES

General Rules of Debate and Voting

1. Only registered voters, non-resident appointed or elected representatives of the Town, and Town employees may speak without consent of Town Meeting. The Moderator will not vote, even in the case of where the Moderator's vote would break or create a tie.
2. The proponents of an article make the first motion under the article. A voter must then second the motion. The proponents then make a presentation in support of the motion. The Moderator then recognizes the Select Board and Finance Committee for reports, followed by any other boards that are required to report on the article. After the Town boards have spoken, Town Meeting proceeds to general debate on the matter and a vote.
3. Please raise your hand when you wish to speak. After being recognized by the Moderator, please wait for a microphone to be passed to you at your seat. The record of Town Meeting is made on audiotape and your remarks will not be recorded if you do not speak into a microphone. Each and every time you speak, please stand (if you are able) and begin by giving your name and address for the record.
4. Until everyone who wishes to be heard has spoken, no one may speak more than twice on a matter except to correct an error or answer a question. The initial presentation by the proponent(s) of an article is limited to ten minutes, and all other comments are limited to five minutes, unless a majority of those present and voting give consent.
5. All votes are by majority unless otherwise announced. If the count is taken using electronic voting technology, the Moderator shall declare the vote, and provide an opportunity for any voter to notify the Town Moderator that they believe their vote was recorded in error; if so, the Moderator shall direct that the record be corrected by the Town Clerk. If seven or more voters doubt the vote, the Town Moderator may request another vote using the handheld technology, or otherwise set the manner of voting.
6. Combined Articles Procedure: The DPW and Facilities Capital projects (Articles 27 & 28) and Community Preservation projects (Article 36) that have been combined will each be read as individual items. Any individual item within the article may be pulled, discussed, and voted separately. All items not pulled will be voted together as one article, with each item constituting a separate appropriation. Any pulled items will then be discussed and voted on individually.
7. If Town Meeting approves a motion for reconsideration, the motion at issue immediately prior to the vote will be back before the voters, and the electronic voting system shall be used to record and tabulate the votes taken on the main motion.
8. If such electronic voting equipment is unavailable, the Town Moderator shall notify the Town Meeting as to what manner of voting will be used, and, unless 20 people stand in opposition, such method shall be implemented. If 20 voters do stand, then the Moderator's recommendation is pending before the meeting, subject to amendment like any other motion. If the Moderator is unable to decide the vote or if the declaration by the Moderator is immediately questioned by 10 or more voters rising in their places, the Moderator shall then direct that a count be taken, whether by counting raised hands, raised placards or other indicia of vote, or by secret ballot or otherwise, as determined by the Moderator in the Moderator's sole discretion.
9. In the event of a non-electronic vote, votes will first be taken by a show of hands while voters are seated. If the Moderator is in doubt, then a standing vote will be taken. If the Moderator is still in doubt, then tellers will count the votes. If a voter disagrees with the Moderator's call of a sitting or standing vote, the voter may challenge the call by immediately standing and saying loudly, "I challenge the vote!" Unless additional voters support the challenge, the vote will be counted.

Motions and Amendments

1. The purpose of an article in the Warrant is to inform the voters of what may come before the meeting and the outside scope of what may be considered. Every matter that is voted on at Town Meeting must come in the form of a motion. It is a motion that puts an article before Town Meeting, and it is the motion, *not the article*, that is actually voted on. Therefore, while speakers may refer to passing, defeating, or otherwise dealing with “the article,” what Town Meeting actually debates and votes on are motions, not articles.
2. A speaker may question whether a certain motion is “within the four corners of the article.” Such a challenge requires the Moderator to determine whether the motion is within a reasonable reading of the article as printed in the Warrant, and therefore should be allowed, or ruled out of order as being beyond the legitimate subject matter of the article.
3. Often, the first or “main” motion under an article will be to “move in the words of the article.” By making this motion, the speaker is adopting the article as his or her motion thereunder. This can only be done if the language of the article is drafted in such a way that it is appropriate for simple adoption as a motion. Whenever the presenter’s motion differs from the wording in the Warrant, the presenter must point out and explain those differences to Town Meeting.
4. All substantive motions, including all main motions and motions to amend a main motion, must be provided to the Moderator, the Town Clerk, and the Technology Administrator in writing before they are made. Please see the guidelines for electronic presentation on the Town website: <https://sudbury.ma.us/infosys/annual-town-meeting-guidelines-for-electronic-presentation-materials/>.
5. If you have an amendment, you should e-mail it to the Technology Administrator at infosystems@sudbury.ma.us, with a copy to the Moderator at moderator@sudbury.ma.us, and the Town Clerk at clerk@sudbury.ma.us. Advance notice to the Technology Administrator, Moderator and Clerk enhances time efficiency at Town Meeting, and the Moderator may be able to suggest language that is both acceptable to you and within the four corners of the article and therefore permissible to proceed to debate and vote. It is also recommended that you discuss your amendment with the presenter of the article as you may be able to convince him or her to include it as part of the main motion and thus avoid having to vote separately on the amendment. The Moderator may reject proposed amendments that fail to adhere to these guidelines.

Dismissing Articles, Indefinite Postponement and Withdrawing Motions

1. It is possible for Town Meeting to decide to take no action on an article. This decision is usually made because new or additional information has come to light after the preparation of the warrant indicating that action on the article is unnecessary, unwise or illegal. In such instances, frequently there will be a motion “to indefinitely postpone” an article. This motion, if adopted, kills the article for all intents and purposes for the Town Meeting. The motion is frequently used when proponents of an article have decided not to proceed with it but want an opportunity to explain to the meeting why they are, in effect, abandoning the article at this time. The motion also may be used by someone who wishes to defeat an article before it can be fully debated on the merits. In such cases, it is important to understand that indefinite postponement can have the same effect as defeat which, in turn, can have significance with respect to some items, notably zoning matters, as to when the matter can again be considered by the Town.
2. If you have made a motion or an amendment, you can move to “withdraw the motion” if you have second thoughts or new information. A motion to withdraw can be made any time during the debate of the motion but cannot be made after the motion has been voted on.

Limits on Debate

1. There is no prescribed limit to debate except common sense. The Moderator can limit debate and can ask speakers to stop if they are straying from the subject, repeating points already made or talking at unnecessary length
2. Town Meeting itself can also terminate debate. To do so, after being recognized by the Moderator, you may say, "I move the previous question." This motion is not debatable, and if seconded and voted by a two-thirds majority, debate ends and the motion under discussion will be then put to a vote.
3. The Moderator may defer motions to limit debate when, in his or her reasonable judgment, there are a significant number of voters who have indicated a desire to speak but have not yet been recognized.

Points of Order

1. Once recognized by the Moderator, no speaker may be interrupted in any way except by a "point of order." A point of order is not a motion, and does not require a second or a vote. It is a question, and on a point of order a voter may raise only three valid concerns:
 - a. Is the speaker entitled to the floor? For example, is the person a non-voter, or spoken for longer than his/her allotted time?
 - b. Is the speaker saying something inappropriate, frivolous, irrelevant, or illegal?
 - c. Is there some error in the procedure of the pending action or motion?
2. The Moderator welcomes proper points of order and will make every effort to explain the procedural issues that shape Town Meeting discussions. When exercising this parliamentary privilege, you should stand and state loudly that you wish to make a point of order, and wait for the Moderator to recognize you. No voter should hesitate to rise and bring to the Moderator's attention an issue that constitutes a proper point of order because, when exercised responsibly, it functions as a tactful hint from a voter regarding important points of procedure that the Moderator may have missed.

Motions for Reconsideration

1. Article II, Section 68-13 of our General Bylaw controls. A motion to reconsider an article previously voted on in the same session (i.e., the same night), is proper, and an affirmative vote of 2/3 of the voters present is required for passage. If Town Meeting has adjourned for the evening, a motion to reconsider an article voted on in a previous session requires a unanimous vote, unless written notice of an intention to move for reconsideration, signed by 15 voters, is given to the Town Clerk by noon of the next weekday, in which case, a 2/3 vote would be required to pass a motion to reconsider.
2. In the event a motion to reconsider is properly made and seconded, all discussion must be confined exclusively to the merits or demerits of reconsideration. In general, the only proper reasons to seek reconsideration are that there occurred such a misstatement of fact or law in the preceding debate, or such an error of procedure, that the voters, if aware of such discrepancies, would have voted differently. It is not a proper basis for reconsideration to argue simply that the voters arrived at the wrong result.

Consent Calendar

1. In order to expedite Town Meeting and save time for discussion of key issues, Sudbury utilizes a "Consent Calendar" to speed passage of articles that appear to raise no controversy. The purpose of the Consent Calendar is to allow the motions under these articles to be acted on as one unit and to be passed by a vote without debate. The Consent Calendar will be taken up as the first order of business at the beginning of Town Meeting.
2. The Moderator will read the title of each article on the Consent Calendar in order to give voters the opportunity to remove it from the Consent Calendar. A total of seven (7) voters must request removal from the Consent Calendar. In the event an article is removed from the Consent Calendar, it will be voted upon when it is taken up in the usual course.
3. After calling out each individual article in the Consent Calendar, the Moderator will ask that all articles not removed from the Consent Calendar be passed as a unit. The quantum of vote required to pass the Consent Calendar will be the strictest quantum of vote required for any individual article on it.

Please review the list of articles proposed for the Consent Calendar that follow. Complete reports are to be found under each article printed in this Warrant.

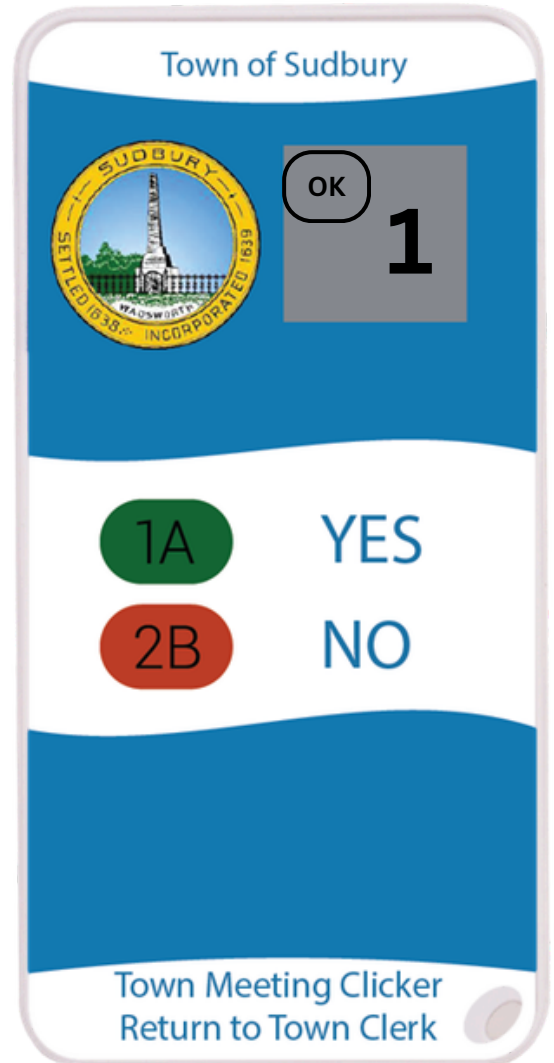
Consent Calendar Articles

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2. Article 6 – FY27 Pool Enterprise Fund Budget – Page 16
3. Article 7 – FY27 Recreation Field Maintenance Enterprise Fund Budget – Page 17
4. Article 8 – Snow and Ice Transfer – Page 18
5. Article 10 – Chapter 90 Highway Funding – Page 19
6. Article 11 – Stabilization Fund – Page 19
7. Article 12 – Capital Stabilization Fund – Page 20
8. Article 14 – FY27 Revolving Fund Spending Limits – Page 21
9. Article 15 – Terminate Revolving Funds and Amend General Bylaws – Page 22
10. Article 23 – Amend General Bylaw Chapter 117, Animals – Page 28
11. Article 25 – Digital Publication of Legal Notices Home Rule Petition – Page 34
12. Article 29 – Self-Contained Breathing Apparatus Replacement – Page 39
13. Article 30 – LSRHS Wastewater Treatment Facility Control Panel – Page 39
14. Article 31 – School Classroom Instructional Equipment Replacement – Page 40

ELECTRONIC VOTING AT TOWN MEETING

HOW TO VOTE

- The Moderator will declare Open Vote and the Close of Vote.
- To respond, press the button that matches your answer:
 - 1A = YES
 - 2B = NO
- Your vote will be submitted automatically and confirmed by showing “1 or 2” and “OK” on the display screen of our device as illustrated here.



WHEN IS THE VOTE COUNTED?

- Only respond when the vote is open.
- You may change your vote while voting remains open.
- Only your last vote will be counted
- Recorded results will appear on large overhead screen once the vote is closed.

**DEVICES DO NOT WORK
OUTSIDE OF THE AUDITORIUM**

To the Constable of the Town of Sudbury:

Greetings:

In the name of the Commonwealth of Massachusetts, you are hereby required to notify and warn the inhabitants of the Town of Sudbury, qualified to vote in Town affairs to meet at the Lincoln-Sudbury Regional High School Auditorium, 390 Lincoln Road, in said Town on Monday, May 4, 2026, at 7:00 p.m., then and there to act on the following articles:

Article 1 – Hear Reports

To see if the Town will vote to hear, consider and accept the reports of the Town Boards, Commissions, Officers, and Committees as printed in the 2025 Town Report or as otherwise presented; or act on anything relative thereto.

Submitted by the Select Board

(Majority vote required)

SELECT BOARD POSITION: The Select Board supports this article.

Article 2 – FY26 Budget Adjustments

To see if the Town will vote to amend the votes taken under Article 3, FY26 Budget, of the 2025 Annual Town Meeting, by adding to or deleting from line items thereunder, by transfer between or among accounts or by transfer from available funds; or act on anything relative thereto.

Submitted by the Town Manager

(Majority vote required)

TOWN MANAGER’S REPORT: This article will allow flexibility to review all accounts within the FY26 Operating Budget to make adjustments at the Annual Town Meeting as necessary.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 3 – FY27 Operating Budget

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums, or any other sum or sums, for any or all Town expenses and purposes, including debt and interest, and to provide for a Reserve Fund, all for the Fiscal Year July 1, 2026 through June 30, 2027, inclusive, in accordance with the following schedule, which is incorporated herein by reference:

EXPENDITURES	FY27 Recommended
300 Education - Sudbury Public Schools (SPS)	\$ 49,252,426
300 Education - LS Regional High School (LS) ¹	31,012,531
300 Education - Vocational	580,000
Total Schools	\$ 80,844,957
100 General Government	\$ 4,256,164
200 Public Safety ⁴	10,978,200
400 Public Works	6,709,072
500 Human Services	1,253,436
600 Culture & Recreation	1,745,755
Total Town Departments	\$ 24,942,626
800 Reserve Fund	\$ 300,000
800 Town Wide Operating	239,250
800 Transfers	10,100
700 Town Debt Service	5,266,335
900 Employee Benefits (Town & SPS) ²	19,660,335
1000 OPEB Trust Contribution (Town & SPS) ³	500,000
Total Other	\$ 25,976,020
TOTAL OPERATING BUDGET	\$ 131,763,603

(not including Capital, Stabilization or Enterprise Funds)

- ¹ Includes \$334,492 for OPEB LS
- ² Includes \$8,144,589 for Town & \$11,515,746 SPS
- ³ Includes \$165,000 for Town & \$335,000 SPS
- ³ Transfer of \$325,000 from Free Cash
- ⁴ Transfer of \$780,000 from Ambulance Receipts

; or act on anything relative thereto.

Submitted by the Town Manager

(Majority vote required)

TOWN MANAGER’S REPORT: See detailed budget information, including details on each of these items in the Finance Section of the Warrant.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 4 – FY27 Capital Budget

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums, or any other sum or sums, or authorize lease purchase agreements of up to five years, for the purchase or acquisition of capital items including but not limited to capital equipment, construction, engineering, design, renovation to buildings, equipping of vehicles, and all incidental and related expenses for projects:

OPERATING CAPITAL BUDGET	FY27 Recommended
Sudbury Public Schools	\$ 195,000
Lincoln Sudbury Regional High School	221,600
Informational Technology	210,000
Fire	84,000
Public Works	145,000
Police	35,000
Building	55,000
Facilities - Town	250,000
TOTAL OPERATING CAPITAL BUDGET	\$ 1,195,600

; or act on anything relative thereto.

Submitted by the Town Manager

(Majority vote required)

TOWN MANAGER’S REPORT: See detailed budget information, including details on each of these items in the Finance Section of the Warrant.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 5 – FY27 Transfer Station Enterprise Fund Budget

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums set forth in the FY27 budget of the Transfer Station Enterprise Fund, any other sum or sums, to be included in the tax levy and offset by the funds of the enterprise:

TRANSFER STATION ENTERPRISE	FY25 Actual	FY26 Appropriated	FY27 Recommended
Direct Cost	\$ 287,107	\$ 327,915	\$ 338,825
Indirect Cost ¹	17,551	18,955	20,000
Total Expenditures	<u>\$ 304,658</u>	<u>\$ 346,870</u>	<u>\$ 358,825</u>

Revenues/Transfers	FY25 Actual	FY26 Appropriated	FY27 Recommended
Receipts	\$ 311,698	\$ 314,870	\$ 315,825
Retained Earnings	-	32,000	43,000
Total Receipts & Retained Earnings	<u>\$ 311,698</u>	<u>\$ 346,870</u>	<u>\$ 358,825</u>

¹ Paid for by the Enterprise Revenue Transfer to Unclassified Benefits (General Fund)

; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Town Manager

TOWN MANAGER REPORT: See detailed information in the Finance Section of the Warrant.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 6 – FY27 Atkinson Pool Enterprise Fund Budget

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums set forth in the FY27 budget of the Atkinson Pool Enterprise Fund, any other sum or sums, to be included in the tax levy and offset by the funds of the enterprise:

<u>ATKINSON POOL ENTERPRISE</u>	FY25 Actual	FY26 Appropriated	FY27 Recommended
Direct Cost	\$ 429,185	\$ 498,434	\$ 534,697
Indirect Cost ¹	45,000	48,600	45,000
Total Expenditures	<u><u>\$ 474,185</u></u>	<u><u>\$ 547,034</u></u>	<u><u>\$ 579,697</u></u>
<u>Revenues/Transfers</u>	FY25 Actual	FY26 Appropriated	FY27 Recommended
Receipts	\$ 509,240	\$ 407,034	\$ 469,697
Retained Earnings	-	140,000	110,000
Total Receipts & Retained Earnings	<u><u>\$ 509,240</u></u>	<u><u>\$ 547,034</u></u>	<u><u>\$ 579,697</u></u>

¹ Paid for by the Enterprise Revenue Transfer to Unclassified Benefits (General Fund)

; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Town Manager

TOWN MANAGER REPORT: See detailed information in the Finance Section of the Warrant.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 7 – FY27 Recreation Field Maintenance Enterprise Fund Budget

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums set forth in the FY27 budget of the Recreation Field Maintenance Enterprise Fund, any other sum or sums, to be included in the tax levy and offset by the funds of the enterprise:

FIELD MAINTENANCE ENTERPRISE	FY25 Actual	FY26 Appropriated	FY27 Recommended
Direct Cost	\$ 196,798	\$ 211,837	\$ 220,395
Indirect Cost ¹	38,500	40,740	34,500
Total Expenditures	\$ 235,298	\$ 252,577	\$ 254,895

Revenues/Transfers	FY25 Actual	FY26 Appropriated	FY27 Recommended
Receipts	\$ 242,897	\$ 210,577	\$ 233,895
Retained Earnings	-	42,000	21,000
Total Receipts & Retained Earnings	\$ 242,897	\$ 252,577	\$ 254,895

¹ Paid for by the Enterprise Revenue Transfer to Unclassified Benefits (General Fund)
; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Town Manager

TOWN MANAGER’S: See detailed information in the Finance Section of the Warrant.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 8 – Snow and Ice Transfer

To see if the Town will vote to raise and appropriate, or transfer from available funds, a sum or sums, to be expended under the direction of the Town Manager, for the purpose of funding the Fiscal Year 2026 Snow and Ice deficit; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Assistant Town Manager/Finance Director

ASSISTANT TOWN MANAGER/FINANCE DIRECTOR’S REPORT: This article will fund any deficit in the snow and ice account required due to the nature of this year’s winter.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 9 – Unpaid Bills

To see if the Town will vote to raise and appropriate, or transfer from available funds, a sum or sums, for the payment of certain unpaid bills incurred in previous fiscal years which may be legally unenforceable due to the insufficiency of the appropriation in the years in which such bills were incurred; or act on anything relative thereto.

Submitted by the Town Accountant

(Four-fifths vote required)

TOWN ACCOUNTANT’S REPORT: Invoices that are submitted for payment after the accounts are closed at the end of a fiscal year or payables for which there are insufficient funds (and were not submitted for a Reserve Fund Transfer) can only be paid by a vote of the Town Meeting, a Special Act of the Legislature, or a court judgment.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 10 – Chapter 90 Highway Funding

To see if the Town will vote to authorize the Town Manager to accept and to enter into a contract for the expenditure of any funds allotted or to be allotted by the Commonwealth for the construction, reconstruction, and maintenance projects of Town ways pursuant to Chapter 90 funding; and to authorize the Treasurer to borrow such amounts in anticipation of reimbursement by the Commonwealth; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Public Works Director

PUBLIC WORKS DIRECTOR’S REPORT: Each year the Legislature allocates funds to cities and towns for the improvement of their infrastructure, to be expended under the Chapter 90 guidelines. The current plans are to continue the implementation of our pavement management program.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 11 – FY27 Stabilization Fund

To see if the Town will vote to raise and appropriate or transfer from available funds, the sum of \$300,000, or any other sum or sums, to be added to the Stabilization Fund established under Article 12 of the October 7, 1982 Special Town Meeting, pursuant to General Laws Chapter 40, Section 5B; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Select Board

SELECT BOARD’S REPORT: Based on the Select Board’s Budget and Financial Policies, the Town’s goal is to maintain in the Stabilization Fund an amount equal to 5% of the total projected general fund operating revenues for the last fiscal year. This Fund protects the Town in case of a severe emergency and is beneficial in supporting the Town’s AAA bond ratings, which in turn results in lowering borrowing costs.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 12 – Capital Stabilization Fund

To see if the Town will vote to raise and appropriate or transfer from available funds, the sum of \$275,000, or any other sum or sums, to be added to the Capital Stabilization Fund established under Article 13 of the 2018 Annual Town Meeting; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Town Manager

TOWN MANAGER’S REPORT: This transfer is for the purpose of saving funds for future capital needs. Based on the Select Board’s Budget and Financial Policies, the Town’s goal is to maintain in the Capital Stabilization Fund an amount equal to 2% of the total projected general fund operating revenues for the previous fiscal year.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 13 – Vocational Education Stabilization Fund

To see if the Town will vote to create, in accordance with the provisions of Chapter 40, Section 5B of the Massachusetts General Laws, a Vocational Education Stabilization Fund; and to raise and appropriate, borrow or transfer from available funds the sum of \$200,000, or any other sum or sums to be placed in said fund; or act on anything relative thereto.

Submitted by the Select Board

(Two-thirds vote required)

SELECT BOARD’S REPORT: The Vocational Education Stabilization Fund will be established as a reserve fund to hold funds to pay all or a portion of a buy-in fee for admission to a vocational education district. The Vocational Education Stabilization Fund will be separate and distinct from other stabilization funds. Subject to the availability of funds, the Town will appropriate annually to the Vocational Education Stabilization Fund so that over time it achieves a target balance of 2% of the prior fiscal year’s general fund operating budget. The fund will be used to pay all or a portion of a buy-in fee for admission into a vocational education district. The balance need not be sufficient to cover 100% of the buy-in fee. If the balance in the fund exceeds the amount of the buy-in fee, funds may be used to pay annual capital and operating assessments or for any other purpose allowed under G.L. c. 40, §5B. The Town may adjust the target balance based on conversations with potential vocational education partners, the results of feasibility studies, or other relevant information.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 14 – FY27 Revolving Fund Spending Limits

To see if the Town will vote to establish the FY27 spending limits or any other sum or sums, for the use of revolving funds under M.G.L.c.44, s.53E ½, by the following departments of the Town, in accordance with each fund as set forth in General Bylaw Chapter 25 Article II, Section 25-5 Limitation on expenditures:

Fund Name	Department	Spending Limits
Cable Television	Town Manager	\$30,000
Cemetery Revolving Fund	Public Works	\$30,000
Conservation (Trail Maintenance)	Conservation Commission	\$15,000
Conservation (Wetlands)	Conservation Commission	\$50,000
Council on Aging Activities	Council on Aging	\$65,000
Council on Aging Van Transportation (MWRTA)	Council on Aging	\$175,000
Dog	Town Clerk	\$75,000
Electric Vehicle	Combined Facilities	\$150,000
Fairbanks Community Center	Town Manager	\$75,000
Fire Department Permits	Fire	\$70,000
Goodnow Library Meeting Rooms	Goodnow Library	\$15,000
Goodnow Library Services	Goodnow Library	\$30,000
Instrumental Music	Sudbury Public Schools	\$100,000
Plumbing & Gas Inspectional Services	Building Inspector	\$85,000
Portable Sign Administration & Inspectional Services	Building Inspector	\$10,000
Public Health Vaccinations & Tobacco Control	Board of Health	\$50,000
Public Health	Board of Health	\$50,000
Recreation Programs	Parks & Recreation	\$650,000
Rental Property	Town Manager	\$50,000
School Bus Transportation	Sudbury Public Schools	\$600,000
Solar Energy	Sudbury Public Schools	\$1,000,000
Zoning Board of Appeals	Zoning Board of Appeals	\$50,000

; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Assistant Town Manager/Finance Director

ASSISTANT TOWN MANAGER/FINANCE DIRECTOR’S REPORT: As set forth in General Bylaw Chapter 25, this article seeks authorization for Fiscal Year 2027 for revolving funds previously established pursuant to M.G.L. c.44, s.53E ½. Expenditures from each revolving fund are subject to the limitation established annually by Town Meeting or any increase therein as may be authorized in accordance with M.G.L. c.44, s, 53E ½. The maximum amount stated is the same as the FY26 maximum voted for each revolving fund except for the following: the Building Inspector Plumbing and Gas Inspectional Service is increased from \$75,000 to \$85,000; and the Recreation Revolving is increased from \$570,000 to \$650,000.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 15 – Terminate Revolving Funds and Amend General Bylaws

To see if the Town will vote to terminate the following Revolving Funds: Youth Programs, Teen Center and Forestry, as of June 30, 2026, with any monies in the Revolving Fund at that time to be allocated to the General Fund; and further, in connection therewith, to amend Chapter 25 Article II, Section 25-4 of the General Bylaws, to be effective on June 30, 2026, by deleting the relevant row in the chart appearing therein; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Assistant Town Manager/Finance Director

ASSISTANT TOWN MANAGER/FINANCE DIRECTOR’S REPORT: As set forth in General Bylaw Chapter 25 Article II, this article proposes to terminate the Youth Programs, Teen Center, and Forestry Revolving Funds, as these funds are no longer active or in use.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 16 – Resolution: Sudbury 250th

Whereas: Our nation is celebrating and commemorating the 250th anniversary of the commencement of the American Revolution with the Battles of Lexington and Concord on 19th of April 1775 and the Declaration of Independence on 4th of July 1776

Whereas: The Town Meeting on 10th of January 1774, in response to the Boston Tea Party, the Town of Sudbury wrote a strong letter of condemnation including the sentiment of no taxation without representation and the promise of all in our power to aid and assist Boston

Whereas: The Town Meeting (continued from 6/20/1774) on 4th of July 1774, the Town of Sudbury asked its Ministers to arrange a Contribution to defray the Town's part of the Charges of the Committee of Congress

Whereas: The Town Meeting (continued from 6/20/1774) on 12th of September 1774, voted to purchase gun powder, rifles, bayonets, and flints, and at a Town Meeting (continued from 10/3/1774) on 17th of October 1774, the Town voted to reimburse Ezekiel Howe for purchase of the arms voted in the September meeting

Whereas: Two Sudbury men, 81-year-old Deacon Josiah Haynes and 22-year-old Asahel Reed, were killed during the Battles of Lexington and Concord

Whereas: Sudbury arguably sent more fighting men to the Battle of Concord than any other town

Whereas: The Declaration of Independence says at the outset "... We hold these Truths to be self-evident, that all Men are created equal, that they are endowed by their Creator with certain unalienable Rights, that among those are Life, Liberty, and the Pursuit of Happiness – That to secure these Rights, Governments are instituted among Men, deriving their just Powers from the Consent of the Governed, ..."

Whereas: The Declaration of Independence concludes with "... And for the support of this Declaration, with a firm Reliance on the Protection of divine Providence, we mutually pledge to each other our Lives, our Fortunes, and our sacred Honor."

Whereas: The Constitution of the United States begins with "We the People of United States, in Order to form a more perfect Union, establish Justice, insure domestic Tranquility, provide for common defense, promote the general Welfare, and secure the Blessings of Liberty to ourselves and our Posterity, do ordain and establish this Constitution for the United States of America."

Whereas: President Abraham Lincoln in a speech delivered at the dedication of the Soldiers' National Cemetery at Gettysburg, Pennsylvania, on 19th of November 1863, said "Four score and seven years ago our fathers brought forth, on this continent, a new nation, conceived in Liberty, and dedicated to the proposition that all men are created equal. ... It is for us the living, rather, to be dedicated here to the unfinished work which they who fought here have thus far so nobly advanced. It is rather for us to be here dedicated to the great task remaining before us – that from these honored dead we take increased devotion to that cause for which they gave the last full measure of devotion – that we here highly resolve that these dead shall not have died in vain – that this nation, under God, shall have a new birth of freedom – and that government of the people, by the people, for the people, shall not perish from the earth."

Whereas: When in the course of commemorating the 250th anniversary of the commencement of the American Revolution, it became necessary for the Sudbury Select Board to establish the Sudbury 250 Committee on 5th of December 2023

Therefore, Be It Hereby Resolved:

that this Town Meeting celebrates our enduring Democracy on the eve of the 250th anniversary of the Declaration of Independence

Be it Further Resolved:

that this Town Meeting expresses its firm conviction that the Town and the Nation will come together for the Tricentennial, for the 350th, and every fifty years hence in celebration of our continually inclusive and continuous Democracy that shall be, in words attributed to John Winthrop, “a city upon a hill – the eyes of all people are upon us.”

Submitted by the Select Board

(Majority vote required)

SELECT BOARD’S REPORT: History not only teaches us about the past but also informs and guides us today. America’s story is one of aspiration and achievement, with continual hard work to perfect the union for all. We are fortunate to live in a town whose citizens roused themselves to meet the moment for their country, and the Sudbury Minutemen gave their last full measure of devotion for the American Revolution. Over the past 250 years, as the nation emerged stronger with a broader range of voices, so did Sudbury, often leading the way. Let us pass on this legacy so it may be enriched by our children and their descendants.

SELECT BOARD POSITION: The Select Board supports this article.

FINANCE COMMITTEE POSITION: No Position

Article 17 – Resolution: Full Inclusion and Accessibility

To see if the Town will vote to adopt a non-binding resolution affirming its commitment to fully consider the rights, needs, and lived experiences of residents with disabilities in all municipal decision-making and planning processes; to strive for universal access, inclusion, and equity across Town programs, services, facilities, and communications; and to encourage coordinated action across boards, committees, departments, and community partners to address barriers, exclusion, and ableism; or act on anything relative thereto.

Submitted by the Commission on Disability

(Majority vote required)

COMMISSION ON DISABILITY REPORT: To advance the Town’s long-term goal of full inclusion and accessibility, this resolution reaffirms Sudbury's commitment to ensuring that residents of all abilities are able to participate equitably in civic life. Adoption of this resolution will signal collective responsibility and coordinated action to reduce barriers and to promote a culture of belonging for all.

SELECT BOARD POSITION: The Select Board supports this article.

FINANCE COMMITTEE POSITION: No Position

Article 18 – Funding for Transportation Programs

To see if the Town will vote to raise and appropriate, or to transfer from available funds, the sum of \$100,000, or any other sum or sums, for the purposes of the operation of local Transportation Programs, being but not limited to Go Sudbury! Taxi program, Go Sudbury! Uber, and Catch Connect, including all incidental and related expenses; or act on anything relative thereto.

Submitted by the Select Board

(Majority vote required)

SELECT BOARD’S REPORT: The Town of Sudbury has operated a number of transportation programs. These have included Go Sudbury! Taxi program, Go Sudbury! Uber, and Catch Connect. The transportation programs have been funded with legislative earmarks, grants, American Rescue Plan Act (ARPA) funds, and local funds. The program has provided thousands of rides to Sudbury’s financially vulnerable, residents with a disability, those aged 50+, essential workers, and military veterans in need of transportation to and from healthcare and social service appointments, shopping, community resources, and places of employment. Approval of this article will provide funds to continue the operation of the transportation programs, and allow for additional transportation programs, into and through fiscal year 2027.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 19 – Qualified Consultant Services for Liberty Ledge/Sewataro Visioning

To see if the Town will vote to raise and appropriate, or to transfer from available funds, the sum of \$20,000, or any other sum or sums, for the purposes of conducting studies of the Town-owned property known as Liberty Ledge/Camp Sewataro, including all incidental and related expenses; or act on anything relative thereto.

Submitted by the Select Board

(Majority vote required)

SELECT BOARD’S REPORT: The purpose of this article is to authorize limited funding for professional planning support to assist the Town in conducting a structured, transparent, and inclusive public visioning process for the Liberty Ledge/Sewataro property.

Under the direction of the Town Manager, the consultant will support Town staff and any duly appointed public body designated to oversee the visioning effort by providing guidance on best practices for community engagement, facilitating the identification of opportunities and constraints, conducting studies, and preparing a summary of potential conceptual options based on public input.

The consultant’s role will be advisory and process-oriented only. Any recommendations regarding future use, disposition, or capital investment related to the property shall remain the responsibility of the Select Board.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 20 – Amend General Bylaw Chapter 11, Capital Planning

To see if the Town will vote to amend General Bylaw Chapter 11, Capital Planning by deleting the text shown in strikethrough and inserting the bolded text in Section 11.2 where indicated:

§ 11-2 Duties.

The CIAC shall study all capital proposals which involve major tangible items with a total project cost of more than ~~\$500,000~~ ~~\$100,000~~ in a single year ~~or over \$200,000 in multiple years~~ ~~\$500,000~~ and which would likely require an article at Town Meeting for the project's authorization. The CIAC shall make a report with recommendations to the Finance Committee and the Select Board on these proposals.

; or act on anything relative thereto.

Submitted by the Town Manager

(Majority vote required)

TOWN MANAGER'S REPORT: The existing bylaw establishes two spending thresholds for capital requests. This article proposes to replace the two thresholds with a single threshold of \$500,000. For any capital request less than \$500,000, the request would be funded within the Town Manager's Capital Operating Budget and any capital request above \$500,000 would be funded outside of the Town Manager's Capital Operating Budget, typically as a separate warrant article.

This change would bring the Capital Planning bylaw into better conformity with the financial management authority established in the Town Charter. It would allow the Capital Improvement Advisory Committee (CIAC) to focus on the larger capital requests that have greater impact on the Town's finances and on the Town's taxpayers.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 21 – Amend General Bylaw Chapter 5, Council on Aging

To see if the Town will amend General Bylaw Chapter 5, Article III, Council on Aging § 5-9 Establishment; composition; term of office by deleting the text shown in strikethrough and inserting the bolded text, as set forth below:

The Select Board shall appoint a Council on Aging to consist of 9 residents of the Town- **and 2 additional residents who shall act as alternates**. Appointments shall be for terms of three years. The Select Board shall annually appoint three members-, **one alternate in 2026, and one alternate in 2027**. No fewer than two of the members shall be over 65 years of age. ~~Members may serve no more than two consecutive terms. However, upon the expiration of one year after completion of a second consecutive term, a former member shall be eligible for reappointment.~~

The Council on Aging Chair may designate either or both alternates to sit on the Council in the case of absence, inability to act or conflict of interest of any member, or in the event of a vacancy on the Council until the vacancy is filled.

When an opening in the full membership occurs, an alternate may be considered for appointment to full membership and a replacement alternate may be appointed.

; or act on anything relative thereto.

Submitted by the Council on Aging

(Majority vote required)

COUNCIL ON AGING’S REPORT: The Council on Aging (COA) would like to create 2 alternate positions to supplement their 9-member council so that a full panel of 9 members could participate at any given meeting in the absence of one or two members. Additionally, in the event of a vacancy, the Select Board could elevate an alternate to member status.

The prohibition on COA members serving more than two consecutive terms (without then waiting one year to be appointed again if both they and the Select Board desire them to) is sought to be removed as no such similar prohibition exists for any other Town board, commission, trust, council, or committee appointed or elected. On the contrary, members of every other town board, commission, trust, council, and committee elected or appointed may serve as many consecutive terms as they are elected or appointed to.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: No Position.

**Article 22 – Modification of Zoning Bylaw Section 4300 Wireless Services
Overlay District**

To see if the Town will vote to amend Zoning Bylaw Section 4300 Wireless Services Overlay District as available on the town website (<https://sudbury.ma.us/pcd/?p=3726>) or from the Planning Department.

Submitted by the Planning Board

(Two-thirds vote required)

PLANNING BOARD’S REPORT: Currently, Sudbury permits wireless carriers to construct new towers in a limited number of locations. Many of these locations are in a relatively small geographic area or require permission from Town Government. This has resulted in inconsistent coverage, a limited ability to expand the facilities which would increase coverage, and areas where there is no ability to place the infrastructure. This creates areas where there is limited or no cell phone signal, which creates a challenge in contemporary society where many households do not have a landline, where children have more activities making the capability to contact parents or other family providing transportation crucial. The proposed Bylaw is intended to expand the ability to locate wireless facilities in a wider variety of areas, while working to ensure that there are minimal impacts to the surrounding area and the fabric of the Town as a whole in keeping with the Master Plan objectives such as historic resources, scenic vistas and colonial character, through specific siting, height, and design requirements.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: No Position.

Article 23 – Amend General Bylaw Chapter 117, Animals

To see if the Town will vote to amend General Bylaw Chapter 117, Article II to comply with Chapter 213 of the Acts of 2024 (Ollie’s Law) by deleting the strikethrough text and inserting the bolded text, as set forth below:

§ 117-4. Statement of purpose.

This bylaw is intended to guide those persons owning or keeping dogs in their role as responsible pet owners so as not to adversely affect the residents of the Town of Sudbury.

§ 117-5. Reference to Massachusetts General Laws.

A. Any reference to a "section" in this bylaw shall mean Chapter 140 of the Massachusetts General Laws, unless otherwise stated.

B. The provisions of Massachusetts General Laws Chapter 140, §§ 136A through 174D, inclusive, as may be amended from time to time and except as modified herein, are incorporated into this bylaw relating to the regulation of dogs.

§ 117-6. Definitions.

Unless otherwise set out in this bylaw, any term defined in § 136A shall have the same meaning in this bylaw and shall be expressly incorporated herein.

~~ANIMAL SHELTER — Any premises designated for the purpose of impounding and caring for animals held under authority of this bylaw.~~

AT LARGE — Off the premises of the owner and not under the control of the owner or authorized person either by leash, cord, chain or other means.

COMMERCIAL KENNEL OR TRAINING KENNEL – An establishment used for boarding, holding, day care or overnight stays or training of animals that are not the property of the owner of the establishment, at which such services are rendered in exchange for consideration and in the absence of the owner of any such animal; provided, however, that "commercial boarding or training kennel" shall not include an animal shelter or animal control facility, a pet shop licensed under section 39A of chapter 129, a grooming facility operated solely for the purpose of grooming and not for overnight boarding or an individual who temporarily, and not in the normal course of business, boards or cares for animals owned by others.

KENNEL — As defined in MGL c. 140, § 136A; includes personal kennels, **commercial boarding and training kennels.** [Amended 5-5-2015 ATM by Art. 36]

LICENSE PERIOD — From January 1 of each year to December 31 of the same year.

LIVESTOCK OR FOWL — Animals or fowl kept or propagated by the owner for food or as a means of livelihood; also, deer, elk, cottontail rabbits and northern hares, pheasants, quail, partridge and other birds and quadrupeds determined by the Division of Fisheries and Wildlife to be wild and kept by, or under a permit from, said Division in proper houses or suitable enclosed yards. Such phrase shall not include dogs, cats and other pets. [Amended 10-23-2023 STM by Art. 2]

OWNER — Any person or persons, firm, association or corporation owning, keeping or harboring a dog within the Town.

PERSON — An individual, partnership, company or corporation.

PERSONAL KENNEL — A pack or collection of more than ~~four~~ **five** dogs, three months old or older, owned or kept under single ownership, for private personal use; provided, however, that breeding of personally owned dogs may take place for the purpose of improving, exhibiting or showing the breed or for use in legal sporting activity or for other personal reasons; provided, further, that selling, trading, bartering or distributing such breeding from a personal kennel shall be to other breeders or individuals by private sale only and not to wholesalers, brokers or pet shops; provided, further, that a personal kennel shall not sell, trade, barter or distribute a dog not bred from its personally owned dog; and provided, further, that dogs temporarily housed at a personal kennel, in conjunction with an animal shelter or rescue registered with the Department of Agricultural Resources, may be sold, traded, bartered or distributed if the transfer is not for profit.[Added 5-5-2015 ATM by Art. 36; amended 10-23-2023 STM by Art. 2]

RESTRAINT — A dog shall be deemed to be under restraint if it is on the premises of the owner accompanied by a person who shall have the dog under control, or is in a suitably enclosed area, including an effective electric Invisible Fence®, or, if outside the premises of the owner, is accompanied by a person who shall have the dog under control by holding it firmly on a leash no greater than six feet in length. [Amended 5-5-2015 ATM by Art. 36]

SHELTER — A public animal control facility or other facility which is operated by an organization or individual for the purpose of protecting animals from cruelty, neglect or abuse.

§ 117-7. Animal Control Officer. [Amended 5-5-2015 ATM by Art. 36]

A. The Town Manager shall appoint an Animal Control Officer under the provisions of MGL c. 140, §§ 151 and 151A, to carry out the provisions of this bylaw and perform such other duties and responsibilities as may be determined. The Town Manager shall determine hours and conditions of work for the Animal Control Officer. Compensation for persons appointed under this bylaw shall be consistent with other bylaws dealing with salaries of appointed officials.

B. The Animal Control Officer shall seek out and notify all owners of all dogs within the Town that have not been licensed within the required time under the provisions of this bylaw; shall seek out, catch and confine any dogs within the Town that are found on public property, or on private property where said dog is trespassing and the owner or person in control of such property wants the dog removed, if said dog is in violation of any section of this bylaw.

C. No person shall interfere with, hinder, molest or abuse an Animal Control Officer in the exercise of such responsibilities. The provisions of MGL c. 140, §§ 151 and 151A, regarding killing and/or transfer of any dogs shall apply and are expressly incorporated in this bylaw. No Animal Control Officer shall be a licensed animal dealer registered with the United States Department of Agriculture, and no Animal Control Officer, either privately or in the course of carrying out official assignments as an agent for this Town, or any other agent of the Town shall give, sell, or turn over any animal which may come into custody to any business or institution licensed or registered as a research facility or animal dealer with the United States Department of Agriculture. Whoever violates the provisions of this subsection shall be fined as provided in MGL c. 140, § 151. [Amended 10-23-2023 STM by Art. 2]

D. It shall be the duty of the Animal Control Officer to keep, or cause to be kept, accurate and detailed records of the impoundment and disposition of all dogs held in custody, a monthly telephone log of calls regarding dogs, all bite cases reported and the investigation of same.

§ 117-8. Hearing authority. [Amended 5-7-2018 ATM by Art. 19]

The Select Board shall act as the hearing authority for all matters pertaining to the enforcement of this bylaw. The hearing authority shall investigate or cause the investigation of the complaint.

§ 117-9. Dog fund.

A. A Dog Fund is hereby created by the Town under provisions of MGL c. 44, § 53E 1/2. Said fund shall be used as a depository for all moneys collected as fees, fines, charges, penalties and other like moneys imposed under this bylaw. It shall be used to make purchases necessary to administer this bylaw and to pay any expenses relating to this bylaw or for any other costs that Massachusetts General Laws require to be paid. Said fund shall be administered by the Treasurer-Collector and may also receive funds through usual municipal financing methods. Receipts allocated to this fund shall be deposited in a special account by the Treasurer-Collector.

B. Expenditures may be charged against this fund without prior appropriation, subject to the approval by the Town Clerk, and shall be limited to purposes directly connected to the enforcement of the provisions of the Dog Bylaw. Said expenditures or incurred liabilities shall not exceed the available balance of the fund at any given time.

§ 117-10. Vaccination requirement. [Amended 5-5-2015 ATM by Art. 36]

A. Whoever is the owner of a dog, cat, or ferret six months of age or older shall cause such dog, cat or ferret to be vaccinated against rabies by a licensed veterinarian using a vaccine approved by the Department of Public Health. Such owner shall produce a veterinarian's certificate that such dog, cat or ferret has been so vaccinated, setting forth the date of such vaccination and the duration of immunity, or a notarized letter from a veterinarian that a certification was issued. An exemption from such vaccine may be granted by the Board of Health only upon presentation of a licensed Massachusetts veterinarian's certificate stating that because of an infirmity, other physical condition or regimen of therapy, such inoculation is considered inadvisable for a specified period of time for such reasons as provided in

§ 145B.

B. Unvaccinated dogs, cats or ferrets acquired or brought into the Town shall be vaccinated within 30 days after acquisition or entry into the Town or upon reaching the age of six months, whichever comes later.

C. Unvaccinated dogs, cats or ferrets shall be revaccinated in accordance with rules and regulations adopted and promulgated by the Department of Public Health.

D. Whoever violates this section shall be punished by a fine of not more than \$100 per animal or by a noncriminal penalty of \$50 per animal.

§ 117-11. Registration, licenses and fees. [Amended 4-6-2009 ATM]

A. Any owner of a dog which is six months of age or older and is located in the Town of Sudbury shall obtain a license for that dog commencing on January 1 of each year, as required by Massachusetts General Laws Chapter 140.

B. The fee for every license shall be:

- (1) Neutered male dogs and spayed female dogs: \$15.
- (2) Unneutered male dogs and unspayed female dogs: \$20.

C. The registering, numbering, describing and licensing of a dog shall be done by the Town Clerk on a form prescribed and supplied by the Town Clerk, and shall be subject to the condition expressed therein that the dog which is the subject of the license shall be controlled and restrained from killing, chasing or harassing livestock, fowl, wildlife, or domesticated animals.

D. The owner of a licensed dog shall cause it to wear around its neck or body a collar or harness of leather or other suitable material, to which shall be securely attached a tag on a form prescribed by and issued by the Town Clerk when a license is issued. Such tag shall state the following information: Town of Sudbury; year of issue; and tag number. The Town Clerk shall maintain a record of the identifying numbers.

E. If any such tag shall be lost, the owner of such dog shall forthwith secure a substitute tag from the Town Clerk. The fee for a duplicate tag shall be \$1.

F. The Town Clerk shall not grant such license for any dog unless the owner of the dog provides the Town Clerk with a veterinarian's certification that the dog has been vaccinated in accordance with § 145B, certification that such dog is exempt from the vaccination requirement under said § 145B or a notarized letter from a veterinarian that either of these certifications was issued relative to such dog. [Amended 5-5-2015 ATM by Art. 36]

§ 117-12. Kennel registration, licenses, and fees. [Amended 5-3-2011 ATM by Art. 19]

A. Any person maintaining a kennel shall have a kennel license. (See § 117-6 for definition of what constitutes a kennel.) The fee for kennel licenses shall be:

(1) ~~Four dogs: \$60.~~

(2) (1) Five to six dogs: \$90.

(3) (2) Seven to 10 dogs: \$150.

(4) (3) Eleven dogs or more: \$175.

B. Any person who meets all requirements of the Town of Sudbury Zoning Bylaw and § 137A may apply for a kennel license from the Town Clerk and for a fee as set out in this bylaw. The Town Clerk shall, upon application, issue without charge a kennel license to any ~~domestic charitable corporation incorporated exclusively for the purpose of protecting animals from cruelty, neglect or abuse and for the relief of suffering among animals~~ local shelter. **The Town Clerk shall annually report to the Department of Agricultural Resources the list of all registered kennels and their addresses.**

C. The provisions of MGL c. 140, § 138, shall be expressly incorporated herewith and shall henceforth apply under this bylaw. [Amended 10-23-2023 STM by Art. 2]

C.D. The Animal Control Officer shall, annually, inspect or cause to be inspected any kennel and if, in their judgment, the same is not being maintained in a sanitary and humane manner as outlined in the guidelines promulgated by the Department of Agricultural Resources, or if records are not properly kept as required by law, shall issue a citation explaining the infraction and requiring the kennel to come into compliance within a reasonable time frame, or, if the infraction so warrants, suspend the license until such time the infraction is corrected. If the kennel owner fails to come into compliance during the allotted period of time, the Animal Control Officer shall revoke the license for the kennel. Any person maintaining a kennel after the license therefor has been so revoked or while such license is so suspended shall be fined as set forth in § 117-26A of this bylaw.

Any Licensee aggrieved by an order of the Animal Control Officer may request a hearing before the Select Board. Any such request shall be in writing and shall be received by the Office of the Select Board within seven (7) days of issuance of the Order. Upon receipt of a timely request, the Select Board shall conduct a public hearing and render a decision prior to the twenty-first (21st) day after issuance of the order. The Select Board may, affirm the order, vacate the order, or modify the order or license to remediate the conditions that led to the order. Any Licensee aggrieved by an order of the Animal Control Officer or Select Board may appeal to the Framingham District Court within twenty-one days of the Animal Control Officer's original order.

~~D.E. The Animal Control Officer may at any time inspect or cause to be inspected any kennel and if, in their judgment, the same is not being maintained in a sanitary and humane manner, or if records are not properly kept as required by law, shall file with the Town Manager a petition setting forth the facts; and the~~ **The Town Manager shall, upon this petition or upon a petition of 25 citizens setting forth that they are aggrieved or annoyed to an unreasonable extent by one or more dogs at a kennel maintained in Town because of excessive barking or vicious disposition of said dogs or other conditions connected with such kennel constituting a public nuisance, the Town Manager, within seven days after a filing of such petition, shall give notice to all parties in interest of a public hearing to be held within 14 days after the date of such notice. Within seven days after such public hearing, the Animal Control Officer shall inspect of cause to be inspected the kennel subject to the public hearing and issue a recommendation to the Select Board on the suspension, revocation, or further regulation of the kennel. Subsequently, the Select Board shall, within seven days after such public hearing make an order either revoking or suspending such kennel license or otherwise regulating said kennel, or dismissing said petition. Within 10 days after such order, the holder of such license may bring a petition in the District Court as outlined in § 137C. Any person maintaining a kennel after the license therefor has been so revoked or while such license is so suspended shall be fined as set forth in § 117-26A of this bylaw. The Select Board may, in the case of any suspension, reinstate such license. [Amended 5-5-2015 ATM by Art. 36]**

§ 117-13. Kennel regulations.

The Town Clerk shall not issue or renew a kennel ~~permit~~ **license** pursuant to the provisions of § 137A, unless:

A. A written report from the Animal Control Officer has been received certifying as follows:

[Amended 5-5-2015 ATM by Art. 36]

- (1) That the premises where the applicant's kennel is located has been inspected.
- (2) That the premises proposed are appropriate for use as a kennel and that such use will have no significant adverse effect on the peace and quiet of the neighborhood or on the sanitary conditions there.

B. The applicant for a kennel ~~permit~~ **license** has first obtained a special permit from the Zoning Board of Appeals pursuant to Subsection 2313 of the Zoning Bylaw of the Town of Sudbury.

~~B.C. Commercial kennels shall report to the Town Clerk and Animal Control Officer all injuries to animals and people that occur on their premises within one week of the incident and shall comply with the Regulations of the Department of Agriculture, as may be amended from time-to-time.~~

§ 117-14. Failure to license. [Amended 5-5-2015 ATM by Art. 36]

All owners or keepers of dogs kept in the Town of Sudbury during the preceding six months and who, on the first day of April of each year, have not licensed said dog or dogs, as prescribed by MGL c. 140, § 137, shall pay a late fee of \$25, payable to the Town, in addition to the license fee, for each dog so unlicensed. In addition to the license fee and late fee, any all such owners or keepers of dogs not compliant with the licensing requirement after June 1 may be subject to an additional penalty of \$50 for each dog, and the Animal Control Officer may issue additional penalties of \$50 every 21 days after the initial \$50 penalty until compliance.

; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Town Manager

TOWN MANAGER’S REPORT: Chapter 213 of the Acts of 2024, known as “Ollie’s Law,” establishes new state requirements intended to strengthen oversight and safety standards for kennels. The legislation expands reporting requirements for commercial kennels and clarifies municipal authority related to the inspection, licensing, and potential suspension or revocation of kennel licenses.

To ensure compliance with the new law, amendments are proposed to Chapter 117, Article II of the Sudbury General Bylaws governing kennel licensing. These updates include the addition of definitions distinguishing commercial kennels and shelters, revisions to the threshold defining a kennel from four to five dogs in accordance with state law, and the formalization of reporting requirements for the local licensing authority.

The proposed amendments also clarify the inspection authority of the Animal Control Officer, including procedures related to inspections prompted by nuisance dog petitions. While state law provides certain enforcement powers to the Animal Control Officer, the proposed bylaw maintains Sudbury’s existing practice of vesting authority for license suspension or revocation with the Select Board following a public hearing.

These changes are intended to ensure consistency between local bylaws and state law while preserving the Town’s current governance structure for kennel licensing and oversight.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: No Position.

**Article 24 – Amend Regional Agreement Lincoln-Sudbury Regional
School District (LSRSD)**

To see whether the Town will vote to amend the Agreement between the Towns of Lincoln and Sudbury, Massachusetts, with respect to the formation of a Regional School District, as amended, to eliminate outdated provisions, to make technical and administrative language updates, and to bring said agreement into alignment with law and existing practices, the full text of which will be available on the District’s website and on file with the Town Clerks of the respective towns; or otherwise act thereon.

Submitted by the Lincoln-Sudbury Regional District School Committee (Majority vote required)

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: No Position.

Article 25 – Digital Publication of Legal Notices Home Rule Petition

To see if the Town will vote to authorize the Select Board to petition the General Court to enact legislation in substantially the following form, provided that the General Court may reasonably vary the form and content of the requested legislation within the scope of the general objectives of this petition.

AN ACT AUTHORIZING THE TOWN OF SUDBURY TO ADOPT ALTERNATIVE METHODS FOR NOTICE OF PUBLIC HEARINGS.

SECTION 1. Notwithstanding section 11 of chapter 40A of the General Laws, or any general or special law to the contrary, the Town of Sudbury may adopt and further amend general by-laws that regulate the publishing of legal notices of public hearings on the official website operated by the town.

SECTION 2. The town may allow all legal notices of public hearings to be published: (i) in a local newspaper, either in electronic or paper format; or (ii) on the bulletin board outside the town clerk's office; and (iii) on the town's website;

or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Town Manager

TOWN MANAGER'S REPORT: This article would allow the Town to satisfy requirements for legal notices set forth in the general laws by allowing the publication of notices on the Town's website and/or in a local digital newspaper, along with the option of continuing the current practice of publication in a newspaper of general circulation.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: No Position.

Article 26 – Acceptance of Easements for Rail Trail Parking and Drainage

To see if the Town will vote to authorize the Select Board to acquire by purchase, gift, or otherwise, permanent easements on certain parcels of land off of Union Avenue being more particularly described and shown as Lot 4 and Lot 5 on a plan entitled "Plan of Land in Sudbury, Mass. Prepared for: Coatings Engineering Corporation, Scale 1" = 60' Dated: January 25, 1988 Schofield Brothers Inc. Professional Engineers & Land Surveyors," which plan is recorded as Plan No. 244 of 1988 in Book 18891, Page 391 in the Middlesex South Registry of Deeds, an enlarged copy of which is on file with the Town Clerk, as said plan may be amended, for purposes of vehicular parking, and vehicular, pedestrian and bicycle (and other modes of transportation) access and egress, which uses shall be for persons using the Bruce Freeman Rail Trail and the Mass Central Rail Trail, and for design, construction, installation, maintenance, reconstruction, repair, replacement, use, and abandoning in place such parking areas, all on Lot 5 as shown on the said plan; and for stormwater drainage purposes, including the right, but not the obligation, to design, construct, install, maintain, clean out, reconstruct, repair, replace, use, and abandon in place, such drainage areas and any and all appurtenances thereto, all on Lot 4 as shown on said plan; and further, to raise and appropriate, transfer from available funds, borrow or otherwise provide a sum or sums of money for the

purpose of providing for such acquisitions and work and all costs and expenses associated therewith; or act on anything relative thereto.

Submitted by Planning & Community Development Department (Two-thirds vote required)

REPORT: The Bruce Freeman and Mass Central Rail Trails are significant assets to the Town of Sudbury. As the development of these facilities comes closer to completion, the Rail Trails Advisory Committee has identified a potential safety issue in the area near the intersection of the two trails, colloquially known as the Diamond, off Union Avenue near Station Road. During construction of these projects a significant number of trail users have been parking on the shoulders of the Chiswick Park access driveway, creating a reduced travel width and impeding the ability of commercial traffic that services the businesses in Chiswick Park. This creates a safety issue for the trail users, businesses, their customers and employees, and the public in general. In response to these concerns the Rail Trails Advisory Committee and the Planning and Community Development Department have identified two parcels of land south of and adjacent to the access drive that hold the potential to create a small parking area that would provide convenient parking for both the Bruce Freeman and Mass Central Rail Trails. The Planning and Community Development Department has contacted the property owner about how the Town may acquire the parcels for this use. These parcels are integral to the operation of Chiswick Park due to the presence of the access drive; however, the property owner expressed a willingness to grant an easement to the Town for the construction and use of this land for parking purposes. This article will allow the Town, through the Select Board, to negotiate the terms and length of a long-term easement. There is no commitment or financial obligation attached to the approval of this article as it is the first step in the process, without the ability to acquire a long-term easement there can be no further movement on design and/or construction of the proposed parking area and its associated appurtenances.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: No Position.

Article 27 – Public Works Consolidated Capital Articles

To see if the Town will vote to raise and appropriate, or to transfer from available funds, the sum of \$2,170,000 or any other sum or sums, for the Public Works Capital Projects, and purchase of vehicles and equipment, set forth below, including equipping vehicles and equipment, where applicable, with each project to be considered as a separate and individual appropriation; or act on anything relative thereto.

Item	Project Description	Amount
27-DPW-1	Roads, Culvert, Drainage, Consultant & Construction, Design & Drain Replacement	\$ 950,000
27-DPW-2	6-Wheel 26,000+ GVW Combo Body Dump Truck w/Plow and Spreader	\$ 350,000
27-DPW-3	10-Wheel 40,000+ GVW Dump Truck	\$ 335,000
27-DPW-4	Large Construction / Excavation / Loader Equipment	\$ 300,000
27-DPW-5	Light/Medium Duty Pick Up Truck with Spreader and Plow	\$ 135,000
27-DPW-6	Town Owned Parking Lots - Pavement Project	\$ 100,000

Total DPW Capital Projects

\$ 2,170,000

Submitted by the Public Works Director

(Majority vote required)

PUBLIC WORKS DIRECTOR'S REPORT:**Roads, Culvert, Drainage, Consultant & Construction, Design & Drain Replacement (\$950,000) -**

Approval of this request will provide funds to replace roads, culverts, associated drain structures and appurtenances at various locations throughout Town. This article will also provide funds to maintain a comprehensive Pavement Management Plan to include multiple surface treatment types like crack sealing, chip sealing, mill and overlay and full-depth reclamation, etc. The Town needs to invest at least \$1.5 million per year to prevent the overall Pavement Condition Index (PCI) from declining. This request is for an additional \$950,000 in funding annually to supplement the monies received from the State Chapter 90 program.

6-Wheel 26,000+ GVW Combo Body Dump Truck w/Plow and Spreader (\$350,000) -

Approval of this request will provide funds to purchase a new 6-Wheel Combo body Dump Truck with plow and spreader to replace an older model. The multi-use will be used year-round and has many uses: asphalt, salt spreader and dump truck, in addition to snow. It is a goal of the Public Works Department to focus on standardizing vehicles and specifying vehicles to better suit our multi-disciplinary needs. The Public Works employees use these vehicles to perform their everyday tasks including moving materials and equipment that is carried and towed by these vehicles. These trucks are also paired with larger equipment to perform snow removal. This unit has a 15-Year lifecycle.

10-Wheel 40,000+ GVW Dump Truck (\$335,000) -

Approval of this request will provide funds to purchase a new 10-Wheel Combo body Dump Truck to replace a 2007 Mack Dump Truck. The multi-use truck will be used year-round and has many uses: asphalt, salt spreader and dump truck, in addition to snow. It is a goal of the Public Works Department to focus on standardizing vehicles and specifying vehicles to better suit our multi-disciplinary needs. The Public Works employees use these vehicles to perform their everyday tasks including moving materials and equipment that is carried and towed by these vehicles. These trucks are also paired with larger equipment to perform snow removal. This unit has a 15-Year lifecycle.

Large Construction / Excavation / Loader Equipment (\$300,000) -

Approval of this request will provide funds to purchase a new Front-End Loader to replace an existing 2014 Front-End Loader. A new Loader will provide multiple uses throughout all the divisions within the Public Works Department as well as improve efficiencies. It is a goal of the Public Works Department to focus on standardizing vehicles and specifying vehicles to better suit our multi-disciplinary needs. The older model is beyond its useful life expectancy as a front-line, emergency response machine. The purchase of a new loader, will be safe, reliable, efficient, and capable of meeting the needs of the Department during the construction season. This equipment ensures that plowing operations remain efficient, and ultimately provide the staff with the proper equipment to clear the roads and parking lots during the snow and ice season. This unit has a 12-year lifecycle.

Light/Medium Duty Pick Up Truck with Spreader and Plow (\$135,000) -

Approval of this request will provide funds to purchase a new 1-Ton Dump truck with Plow & Spreader to replace an older model. A new dump truck will provide multiple uses throughout all the divisions within the Public Works Department as well as improve efficiencies. It is a goal of the Public Works Department to focus on standardizing vehicles and specifying vehicles to better suit our multi-disciplinary needs. These trucks are one of the most used equipment in the fleet. The Public Works employees use these vehicles to perform their everyday tasks including moving materials and equipment that is carried and towed by these vehicles. These trucks are also paired with larger equipment to perform snow removal. This unit has a 10-year life cycle.

Town Owned Parking Lots Pavement Project (\$100,000) - Approval of this project will provide funds to address Town-owned parking lots that do not qualify for use of Chapter 90 funds. Many Town-owned parking areas throughout Town have deteriorated and are in need of repair or replacement. The approval of this article will improve building safety, appearance, and prolong the life of the lots and the Town’s assets.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 28 – Combined Facilities Town & School Consolidated Capital Projects

To see if the Town will vote to raise and appropriate, or to transfer from available funds, the sum of \$1,821,700 or any other sum or sums, for the Combined Facilities Town & School Capital Projects set forth below, with each project to be considered as a separate and individual appropriation; or act on anything relative thereto.

Item	Project Description	Amount
27-FAC-1	Haynes & Nixon Elementary School Communications and Security Fire Alarm	\$ 660,500
27-FAC-2	School Safety All Buildings	\$ 450,000
27-FAC-3	Building Management System SPS Capital Repairs	\$ 110,000
27-FAC-4	ADA Self-Assessment Transition Plan Town/School	\$ 200,000
27-FAC-5	Flynn Building Offices Pump, Hot Water Circulation & Boiler Replacement	\$ 150,000
27-FAC-6	DPW Garage Communications and Security Fire Alarm, Panels & Design	\$ 132,000
27-FAC-7	Fire Department 2 Roof Covering Asphalt Shingle Replacement	\$ 119,200

Total Combined Facilities Town/School \$ 1,821,700

Submitted by the Combined Facilities Director (Majority vote required)

COMBINED FACILITIES DIRECTOR’S REPORT:

Haynes & Nixon Elementary School Communications and Security Fire Alarm (\$660,500) - Fire alarm systems at Josiah Haynes Elementary School are approximately 25 years old and recommended for replacement due to age and obsolescence. The fire alarm systems at the General John Nixon Elementary School (installed in 2023) are in good condition and do not require upgrades at this time. Emergency lighting systems at General John Nixon Elementary School have exceeded its useful life and are recommended for replacement or modernization. Emergency lighting at Josiah Haynes Elementary School is generally in good condition, with targeted component replacements recommended. Bi-Dictional Amplification/Simulcast system installations are recommended for both schools.

School Safety All Buildings (\$450,000) - Representatives from the Sudbury School District and the Sudbury Police Department participated in a school safety review that resulted in the recommendation to add a secure vestibule to the Peter Noyes Elementary School; to add a pedestrian pathway and bollards at

the school drop off/pickup/play area at the Peter Noyes School; to add bollards and swing gates at the student bus drop off/basketball area; and additional access control at all school entrances

Building Management System SPS Capital Repairs (\$110,000) - Throughout all five schools, there are elements of the Building Management Systems that have failed or are obsolete. Repairing elements in the schools' building management systems (BMS) is necessary to ensure student/staff safety, to improve health and learning environments; to achieve cost effectiveness (preventing major failures); to meet regulatory compliance; to extend the asset life and support the educational mission by reducing disruptions, ultimately creating better spaces for teaching and learning.

ADA Self-Assessment Transition Plan Town/School (\$200,000) - In 2021, as part of the on-going effort to assess the current level of Americans with Disabilities Act (ADA) compliance in programs, services and activities and town-owned facilities, The Institute for Human Centered Design was contracted to prepare an ADA Self Evaluation and Transition Plan on the Town's behalf to identify deficiencies, compile a prioritized list of recommendations for corrective actions and provide associated costs. The Self Evaluation found many key facilities are generally usable by people with disabilities but are not in full compliance with current accessibility requirements. This article would provide funding to continue addressing identified recommendations in Town Facilities including schools, public spaces as well as respond to urgent community needs not previously identified on the self-assessment and transition plan.

Flynn Building Offices Pump, Hot Water Circulation & Boiler Replacement (\$150,000) - The existing boiler and HVAC piping are beyond their recommended useful life. This project includes the demolition & disposal of existing Single PK SN 1200 boiler and pumps (1,020 MBTU's/hot water circulation through a pair of 3HP pumps). For redundancy, this funding request will replace the existing boiler with two 500 MBH High efficiency boilers with BACnet communication, including new boiler condensate piping and neutralizer kits, new flue, combustion air piping, gas piping as required and VFD system pumps.

DPW Fire Alarm Replacement (\$132,000) - The existing fire alarm system was put into service in 2002 with a life expectancy of 15 years was slated to be replaced in 2017. As of 2025, the system is now 24 years old, past its useful life, and exhibiting symptoms of failure. This project will fund the complete replacement of the existing fire alarm system including all fire alarm panels and devices in the DPW Office Building and attached garage.

Fire Department 2 Roof Covering Asphalt Shingle Replacement (\$119,200) - The original portion of Fire Station 2 contains a shingle roofing system. The roof area of the entire building is approximately 4,135 square feet. There exist various typical penetrations throughout the roof area such as vent pipes and a chimney. This roof system has surpassed its useful life and was slated for full replacement in 2018. The replacement scope of work includes the installation of a new architectural asphalt shingle system complete with felt underlayment, ice and water barrier membrane, ventilation improvements, gutters and downspouts, and a roofing manufacturer's material warranty (minimum 30-year time frame).

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 29 – Self-Contained Breathing Apparatus Replacement

To see if the Town will vote to raise and appropriate, or to transfer from available funds, the sum of \$550,000 or any other sum or sums, for the purchase or acquisition of self-contained breathing apparatus (SCBA) and associated equipment; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Fire Chief

FIRE CHIEF'S REPORT: The requested SCBA is respiratory protection used by firefighters in contaminated atmospheres where heat, toxic gases and particles are present. The SCBA units and associated equipment, including but not limited to masks, cylinders and rapid intervention apparatus is essential to the operations of the department. The current equipment is approaching its end of service life that are defined by DOT and NFPA standards.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 30 – Lincoln-Sudbury Regional High School Wastewater Treatment Facility Control Panel

To see if the Town will vote to raise and appropriate, or transfer from available funds, the sum of \$147,679, or any other sum or sums, being the Town's 86.87% share of the total estimated project of \$170,000, to be used together with the amount requested from the Town of Lincoln for its 13.13% share, being the sum of \$22,321, for the purpose of replacing of a manual analytical method to evaluate biological health of the activated sludge with and automated, real-time monitoring control system at the Lincoln-Sudbury Regional High School, including any incidental and related costs; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Lincoln-Sudbury School Committee

LINCOLN-SUDBURY SCHOOL COMMITTEE REPORT: The purpose of this request is to replace the current system, which was installed in 2004, and has reached the end of its 20-year projected lifespan. Now obsolete and no longer supported by the manufacturer, the existing equipment lacks the automation necessary to effectively monitor the biological health of the activated sludge. Operating without these automated insights significantly increases the risk of process failure, environmental non-compliance, and elevated operational costs. While the transition will involve training for Building & Grounds staff, this will be conducted during standard operating hours to ensure a neutral impact on the department's labor budget.

Cost: The total estimated cost, which includes software, hardware, training, and a contingency allocation for any additional engineering, commissioning is \$170,000 with Sudbury's share of 86.87% at \$147,679 for the Sudbury request. LS is also requesting Lincoln's share of 13.13% totaling \$22,321 that has been approved by the Lincoln Capital Committee on January 13, 2026 as an accepted capital project.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 31 – School Classroom Instructional Equipment Replacement

To see if the Town will vote to raise and appropriate, or transfer from available funds, \$100,000, or any other sum or sums, to be expended under the direction of the Sudbury Public School Department for the replacement of School Classroom Instructional Equipment in the Curtis Middle School, Haynes Elementary School, Loring Elementary School, Nixon Elementary School and Noyes Elementary School, including any expenses and incidental costs related thereto; or act on anything relative thereto.

Consent Calendar

(Majority vote required)

Submitted by the Sudbury Public School Committee

SCHOOL COMMITTEE’S REPORT: The article seeks funding for the purpose of purchasing and replacing classroom instructional equipment in approximately twenty (20) total classrooms in all five (5) school buildings. Current equipment is 12-15 years old and have exceeded its useful life.

Sudbury Public Schools positions technology in instructional spaces to support communication and collaboration. The schools provide tools that support student collaboration, differentiation of instruction, and accessibility options for all students.

The District’s standard set of classroom instructional equipment includes 1) an interactive display that provides a visual resource for displaying materials to the entire class with touch components allowing students to interact with educational content with a pen or touch; 2) wireless video projection for teacher mobility around the classroom while also permitting students to project directly from their devices; 3) auditory support for classroom instruction ensuring all students can receive instruction with clarity benefitting all students regardless of whether they have an issue with hearing; and, 4) document cameras allowing for immediate presentation of non-digital resources to the classroom.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 32 – DPW Garage Concrete Floor Replacement

To see if the Town will vote to raise and appropriate, borrow, or transfer from available funds, the sum of \$2,200,000, or any other sum or sums, to be expended under the direction of the Combined Facility Director, for the purposes of the full concrete deck replacement, improved safety/modification of the current truck washing bay catwalk, replacement of non-operational/obsolete truck washing equipment, and equipping thereof, including any expenses and incidental costs related thereto, construction administration and oversight; or act on anything relative thereto.

Submitted by the Combined Facilities Director

(Two-thirds vote required)

COMBINED FACILITIES DIRECTOR'S REPORT: This project will replace the Department of Public Works Administration/Garage building's concrete floor in its entirety and repair/modify the existing required truck washing bay to ensure safety of employees. The current concrete flooring is deteriorated, is spalling, has exposed rebar and exposed concrete wire. The current truck washing bay's catwalk requires modification to provide safe use. This building is critical infrastructure for our snow management operations and houses the DPW equipment and trucks that are used to maintain the Town roadways. The funds from this request will be used for the oversight, demolition, and full replacement of the current concrete deck, modification of the current truck washing bay catwalk and replacement of non-operational/obsolete truck washing equipment.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 33 – Authorization to Proceed with the Ephraim Curtis Middle School Solar Canopy

To see if the Town will vote to transfer the care, custody, management and control of a portion or portions of the Ephraim Curtis Middle School property located at 22 Pratts Mill Road, Sudbury, from the School Committee for the purposes for which it is presently held to the School Committee for general municipal purposes and also for the purpose of leasing the same to one or more solar energy electricity production entities for the installation of a solar energy facility or facilities, and to authorize the Select Board to enter into a lease or leases, with the approval of the School Committee, for such portion or portions of said property for a term of at least 20 years from the date of commencement of commercial operations of the solar energy facility or facilities, all on such terms and conditions, and for such consideration, as the Select Board and School Committee deem appropriate, and to authorize the Select Board to enter into one or more a power purchase agreements for electricity and/or solar energy credits; and to authorize the Select Board with the approval of the School Committee to grant such access, utility, and other easements in, on, and under said property as may be necessary or convenient to construct, operate, maintain, repair and replace such solar energy facility or facilities; and to authorize the Select Board to take all actions necessary in connection therewith; and to authorize the Select Board, pursuant to the provisions of Massachusetts General Laws Chapter 59, Section 5, or any other enabling authority, to enter into an agreement for payments in lieu of taxes (PILOT Agreement) on account of such facility or facilities for a term of 20 years and on such additional terms as the Select Board shall deem appropriate, and to be in the best interest of the Town and further, to authorize the Select Board and School Committee to take such actions as may be necessary to implement such agreements; or act on anything relative thereto.

Submitted by the Combined Facilities Director

(Two-thirds vote required)

COMBINED FACILITIES DIRECTOR'S REPORT: A 300kW (DC) / 200kW (AC) solar generating facility is proposed to be constructed in the parking lot of the Ephraim Curtis Middle School under a Power Purchase Agreement (PPA) with a third-party developer, Solect Energy located in Hopkinton, MA. Under this agreement, the Developer installs, owns, operates, maintains, and decommissions the facility at its sole expense. Sudbury purchases electricity from the Developer at pre-set rates and also receives Net Metering Credits from Eversource (the local distribution company) for supplying the purchased electricity to the grid.

This system generates power behind the meter and in the event that the Project produces Production Excess, (a) the Town shall be entitled to the associated compensation and/or bill credits (including but not limited

to Net Metering Credits, Alternative On-Bill Credits, or Qualifying Facility compensation), and (b) such Production Excess will be transmitted into the Local Electric Utility system on behalf of and for the account of the Town, and (c) the provider shall provide reasonable assistance with the Town's applying to the Local Electric Utility for the foregoing benefits.

There is no cost to the Town associated with the construction, operation, maintenance or removal of the facility. At present, solar generating facilities on municipal property that are owned and operated by a taxable entity are considered by DOER to be subject to personal property tax under M.G.L. c. 59, §2B, even if their operation is for municipal purposes. In this situation, the municipality is in effect taxing itself because any ongoing payments by the facility owner to the host municipality are typically recovered in the price of the electricity supplied. According to DOER guidance, a PILOT (Payment In Lieu of Taxes) can be negotiated by a municipality as an alternative to personal property tax with approval of its governing body. The benefits of a PILOT are:

1. A known and constant expense to the facility owner;
2. Lower electricity prices for the host municipality; and
3. Simplified administration

The goal of this project is to generate electricity cost savings rather than tax revenue. To meet that end and comply with present Massachusetts General Laws on taxation, a PILOT will be negotiated by the Select Board. The financial value to the Town from the sale of the electricity produced to the grid far exceeds any prospective tax revenue. The PILOT does not add to the pre-tax electricity price, and so provides a small additional benefit to the Town from this use of an otherwise non-producing property.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 34 – Authorization to Proceed with the Haskell Field Solar Canopy

To see if the Town will vote to transfer the care, custody, management and control of a portion or portions of the Haskell Field property located at Fairbank Road from the board or officer having said custody thereof for the purposes for which it is presently held to the Select Board for general municipal purposes and for recreational purposes and also for the purpose of leasing the same to one or more solar energy electricity production entities for the installation of a solar energy facility or facilities, and to authorize the Select Board to enter into a lease or leases for such portion or portions of said property for a term of at least 20 years from the date of commencement of commercial operations of the solar energy facility or facilities, all on such terms and conditions, and for such consideration, as the Select Board deems appropriate, and to enter into one or more power purchase agreements for electricity and/or solar energy credits; and to authorize the Select Board to grant such access, utility, and other easements in, on, and under said property as may be necessary or convenient to construct, operate, maintain, repair and replace such solar energy facility or facilities; and to authorize the Select Board, pursuant to the provisions of Massachusetts General Laws Chapter 59, Section 5, or any other enabling authority, to enter into an agreement for payments in lieu of taxes (PILOT Agreement) on account of such facility or facilities for a term of 20 years and such additional terms as the Select Board shall deem appropriate, and in the best interest of the Town; and to authorize the Select Board to, if applicable, petition the General Court for such authorization as may be necessary to effectuate the foregoing, including pursuant to Article 97 of the Amendments to the

Massachusetts Constitution; and further, to authorize the Select Board to take such actions and enter into any and all agreements and take any and all actions as may be necessary or appropriate to effectuate and implement the foregoing; or act on anything relative thereto.

Submitted by the Combined Facilities Director

(Two-thirds vote required)

COMBINED FACILITIES DIRECTOR'S REPORT: A 1,273 kW DC/900 AC solar generating facility is proposed to be constructed in the parking lot of the Haskell Field under a Power Purchase Agreement (PPA) with a third-party developer, Solect Energy located in Hopkinton, MA. Under this agreement, Solect as the Developer installs, owns, operates, maintains, and decommissions the facility at its sole expense. Sudbury purchases electricity from the Developer at pre-set rates, and receives Net Metering Credits from Eversource (the local distribution company) for supplying the purchased electricity to the grid. The excess production will accrue as credits for the benefit of Sudbury as a savings. There is no cost to the Town associated with the construction, operation, maintenance or removal of the facility. At present, solar generating facilities on municipal property that are owned and operated by a taxable entity are considered by DOER to be subject to personal property tax under M.G.L. c. 59, §2B, even if their operation is for municipal purposes. In this situation, the municipality is in effect taxing itself because any ongoing payments by the facility owner to the host municipality are typically recovered in the price of the electricity supplied. According to DOER guidance, a PILOT (Payment In Lieu of Taxes) can be negotiated by a municipality as an alternative to personal property tax with approval of its governing body. The benefits of a PILOT are:

1. A known and constant expense to the facility owner;
2. Lower electricity prices for the host municipality; and
3. Simplified administration

The goal of this project is to generate electricity cost savings rather than tax revenue. To meet that end and comply with present Massachusetts General Laws on taxation, a PILOT will be negotiated by the Select Board. The financial value to the Town from the sale of the electricity produced to the grid far exceeds any prospective tax revenue. The PILOT does not add to the pre-tax electricity price, and so provides a small additional benefit to the Town from this use of an otherwise non-producing property.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 35 – Authorization to Proceed with the Police Station Solar Canopy

To see if the Town will vote to transfer the care, custody, management and control of a portion or portions of the Police Station property located at 75 Hudson Road, Sudbury, from the Select Board for the purposes for which it is presently held to the Select Board for general municipal purposes and also for the purpose of leasing the same to one or more solar energy electricity production entities for the installation of a solar energy facility or facilities, and to authorize the Select Board to enter into a lease or leases for such portion or portions of said property for a term of at least 20 years from the date of commencement of commercial operations of the solar energy facility or facilities, all on such terms and conditions, and for such consideration, as the Select Board deems appropriate, and to enter into one or more power purchase

agreements for electricity and/or solar energy credits; and to authorize the Select Board to grant such access, utility, and other easements in, on, and under said property as may be necessary or convenient to construct, operate, maintain, repair and replace such solar energy facility or facilities; to authorize the Select Board to take all actions necessary in connection therewith; and to authorize the Select Board, pursuant to the provisions of Massachusetts General Laws Chapter 59, Section 5, or any other enabling authority, to enter into an agreement for payments in lieu of taxes (PILOT Agreement) on account of such facility or facilities for a term of 20 years and such additional terms as the Select Board shall deem appropriate and to be in the best interest of the Town and further, to authorize the Select Board to take such actions as may be necessary to implement such agreements; or act on anything relative thereto.

Submitted by the Combined Facilities Director

(Two-thirds vote required)

COMBINED FACILITIES DIRECTOR REPORT: A 136kW (DC) / 120kW (AC) solar generating facility is proposed to be constructed in the parking lot of the Sudbury Police Station under a Power Purchase Agreement (PPA) with a third-party developer, Solect Energy located in Hopkinton, MA. Under this agreement the Developer installs, owns, operates, maintains, and decommissions the facility at its sole expense. Sudbury purchases electricity from the Developer at pre-set rates and also receives Net Metering Credits from Eversource (the local distribution company) for supplying the purchased electricity to the grid. This system generates power behind the meter and in the event that the Project produces Production Excess, the Town shall be entitled to the associated compensation and/or bill credits (including but not limited to Net Metering Credits, Alternative On-Bill Credits, or Qualifying Facility compensation), and such Production Excess will be transmitted into the Local Electric Utility system on behalf of and for the account of the Town, and the Provider shall provide reasonable assistance in the Town's applying to the Local Electric Utility for the foregoing benefits. There is no cost to the Town associated with the construction, operation, maintenance or removal of the facility. At present, solar generating facilities on municipal property that are owned and operated by a taxable entity are considered by DOER to be subject to personal property tax under M.G.L. c. 59, §2B, even if their operation is for municipal purposes. In this situation, the municipality is in effect taxing itself because any ongoing payments by the facility owner to the host municipality are typically recovered in the price of the electricity supplied. According to DOER guidance, a PILOT (Payment In Lieu of Taxes) can be negotiated by a municipality as an alternative to personal property tax with approval of its governing body. The benefits of a PILOT are:

1. A known constant expense to the facility owner;
2. Lower electricity prices for the host municipality; and
3. Simplified administration

The goal of this project is to generate electricity cost savings rather than tax revenue. To meet that end and comply with present Massachusetts General Laws on taxation, a PILOT will be negotiated by the Select Board. The financial value to the Town from the sale of the electricity produced to the grid far exceeds any prospective tax revenue. The PILOT does not add to the pre-tax electricity price, and so provides a small additional benefit to the Town from this use of an otherwise non-producing property.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 36 – Community Preservation Act Fund Consolidated Budget

To see whether the Town will vote to appropriate the sum of \$2,854,773 or any other sum or sums, to act upon the recommendations of the Community Preservation Committee by appropriating or reserving the following amounts for Fiscal Year 2027 Community Preservation purposes with each item considered a separate appropriation; and to determine whether such sums shall be appropriated from Fiscal Year 2027 Community Preservation Fund Revenues or the current Community Preservation Fund Balance or by any combination of these methods:

Item	Project Description	Amount
27-CPA-1	Mass Central Rail Trail	\$ 270,000
27-CPA-2	Art Installations Along the Bruce Freeman Rail Trail	\$ 71,000
27-CPA-3	Dr. Bill Adelson Smile Playground Improvements	\$ 337,700
27-CPA-4	Haskell Field Bathroom Renovation	\$ 66,000
27-CPA-5	Restoring Water Quality in Hop Brook	\$ 49,800
27-CPA-6	Regional Housing Services Office Membership Fee	\$ 38,740
27-CPA-7	Sudbury Housing Trust Allocation	\$ 600,000
27-CPA-8	Broadacres/Featherland Design Cost	\$ 214,000
27-CPA-9	Davis Field Design Cost	\$ 122,000
27-CPA-10	General Budget and Appropriations	\$ 1,085,533
	<i>Debt - \$603,143</i>	
	<i>Administrative Expenses - \$148,050</i>	
	<i>10% Historic Reserves - \$334,340</i>	

Total Community Preservation Act Fund Articles

\$ 2,854,773

; or act on anything relative thereto

Submitted by the Community Preservation Committee

(Majority vote required)

COMMUNITY PRESERVATION REPORT:

Mass Central Rail Trail (\$270,000 – funded from Open Space and Recreation) - To be expended under the direction of the Town Manager, for the 1) engineering, design, and permitting for an all-persons trail through part of Memorial Forest; 2) design, engineering, and construction of a 250-foot long accessible boardwalk from the Mass Central Rail Trail to Duck Pond in Hop Brook Marsh; and 3) design and construction of a small, accessible parking area off Dutton Road, adjacent to the Mass Central Rail Trail.

Committee Report: This request will improve accessibility to the Town-owned Hop Brook Marsh Reservation and Sudbury Valley Trustee-owned Memorial Forest via the soon to be completed Mass Central Rail Trail (MCRT). The project includes three components: 1) engineering, design, and permitting for an all-persons trail through part of Memorial Forest; 2) design, engineering, and construction of a 250-

foot-long accessible boardwalk from the MCRT to Duck Pond in Hop Brook Marsh; and 3) design and construction of a small, accessible parking area off Dutton Road, adjacent to the MCRT.

The MCRT now provides a paved pathway through the unique conservation lands west of Dutton Road. Residents who can bike or walk a few miles can easily visit Hop Brook Marsh Memorial Forest and the Assabet National Wildlife Refuge. However, the only accessible parking along the 4.5 miles of MCRT in Sudbury is at Union Ave., and none of the trails in Hop Brook Marsh or Memorial Forest are accessible for persons with mobility impairments. Rail Trail Advisory Committee members have been encouraged by older residents and wheelchair users to pursue this project because many have never been able to visit any of the public lands west of Dutton Road due to the lack of an accessible path.

Art Installations Along the Bruce Freeman Rail Trail (\$71,000 - funded from Open Space and Recreation) – To be expended by the Sudbury Cultural Council for the creation of four art installations along the Bruce Freeman Rail Trail.

Committee Report: This request is for four (4) art installations at \$15,000 maximum cost each, including design, fabrication, and installation. The installation will be placing on the four cement pads that were constructed along the Sudbury section of the Bruce Freeman Rail Trail (BFRT) to host these such art installations. \$1,000 is allocated for marketing and payment for submitting the call for art to fee-based listservs and an additional \$10,000 in contingency reserves or unexpected costs. The inclusion of art installations on the trail aligns with the mission of the Sudbury Cultural Council (SCC), which aims to foster a vibrant and inclusive cultural landscape and to promote community engagement and connection in Sudbury. Adding art installations to the pads on the trail will promote a sense of community and highlight our cultural identity, boosting our community profile, welcoming new visitors and fostering economic development.

Dr. Bill Adelson Smile Playground Improvements (\$337,700 – funded from Open Space and Recreation) - To be expended under the direction of the Assistant Town Manager, for the purpose of making improvements to the Dr. Bill Adelson SMILE Playground including removing and replacing areas of damaged or missing poured-in-place surfaces, replacing equipment, providing a shade structure, planting new trees, and other site work.

Committee Report: This project involves the replacement and enhancement of the existing Dr. Bill Adelson SMILE Playground on Haskell Field. The scope includes replacing the previously removed playground structures, installing poured-in-place surfacing where it is currently lacking, and adding shade structures along with new playground equipment to improve both usability and accessibility.

Haskell Field Bathroom Renovation (\$66,000 – funded from Open Space and Recreation) - to be expended under the direction of the Assistant Town Manager, to renovate, upgrade, improve safety, functionality, and overall condition the existing bathrooms at Haskell Field.

Committee Report: The proposed project will replace and upgrade the existing bathrooms at Haskell Field to improve safety, functionality, and overall condition. While the facilities are already Americans with Disabilities Act (ADA) accessible, the current equipment is outdated and in need of replacement. The scope of work includes installing new commercial-grade toilets and sinks, updating fixtures and finishes, and updating the existing concrete flooring with a burnish finish. In addition, security cameras and programmable locks will be considered to enhance safety and operational efficiency. These improvements will modernize the facilities, improve the user experience, and extend the lifespan of the bathrooms for years to come.

The bathrooms at Haskell Field serve residents of all ages and abilities who use the playground, fields, and walking paths. Improved facilities ensure comfort, safety, and accessibility for the entire community. The project preserves and enhances an existing Town facility that is heavily used and valued by residents, ensuring its long-term sustainability. By providing safe, accessible restrooms, the project directly supports

increased recreational use of Haskell Field and related programming. The project is consistent with Town priorities for accessibility, public health, and recreational facility improvements.

Restoring Water Quality in Hop Brook (\$49,800 - funded from Open Space and Recreation) – To be expended by the Hop Brook Protection Association for the purpose of remediating/ removing water chestnuts and other invasive species from the Hop Brook pond system and to authorize the Select Board to enter into a grant agreement on such terms and conditions as it deems appropriate.

Committee Report: The Hop Brook is the largest tributary of the Sudbury River, and drains more than half of the land area of Sudbury. Dozens of homes, recreational and historical areas, Town wells and Town property are along this waterway and associated ponds. Until the 1970s, the Hop Brook was a major recreational and natural asset. However, nutrient pollution – primarily from the Marlborough Easterly wastewater treatment plant - has caused degradation of water quality, and overgrowth of invasive plants. As a result, the Hop Brook waterway and associated ponds are no longer attractive for recreational use.

This request is for years six and seven of a ten-year remediation program. The ongoing treatment is necessary to preserve the essential character of the Town. The program has been successful, but must continue to completely eradicate this invasive. Ending the program prematurely will result in the invasive aggressively returning; conversely, the diminishing request is a clear sign of program's success as less treatment is needed each year.

Regional Housing Services Office Membership Fee (\$38,740 – funded from Community Housing) - To fund the Town's portion of the Fiscal Year 2027 Regional Housing Services Office membership fee

Committee Report: Since 2011, the Town has contracted with the Regional Housing Services Office (RHSO) to provide services to the Town including affordable housing inventory monitoring; supervising lotteries to determine qualifications for affordable housing; monitoring the Incentive Senior Developments to ensure compliance with eligibility requirements; monitoring all deed restricted properties; providing valuations for deed restricted properties to the Town Assessor, reviewing compliance with Regulatory Agreements and certification to the Executive Office of Housing and Livable Communities for Local Initiative Program (LIP) rental units; maintaining the affordable housing inventory and providing estimates for 2030 Subsidized Housing Inventory (SHI) projections; and other administrative work, including annual action plans, 5 year consolidated plans, fair housing reports and programs, and related housing questions which arise during the year.

Sudbury has satisfied the requirements of the State's Comprehensive Permit Act (Chapter 40B). This Act requires cities and towns to provide certification that the number of dwelling units in the municipality which qualify as "affordable" by statute, meets or exceeds ten percent (10%) of the municipality's total number of dwelling units. Falling short of that number, as Sudbury had in the past, allows developers to both site and design partially affordable developments with extreme limitations on the Town's zoning and development requirements, and design oversights. There are a great number of administrative requirements to monitor and certify this approved inventory and to maintain those certifications going forward. The RHSO provides this service.

Sudbury Housing Trust Allocation (\$600,000 – funded from Community Housing) - To the Sudbury Housing Trust for the acquisition, creation, preservation, and support of community housing as allowed by the Community Preservation Act

Committee Report: The purpose of the Sudbury Housing Trust is to provide funding for the creation and preservation of affordable housing in the Town of Sudbury for the benefit of low- and moderate-income households.

The Trust implements the recommendations set forth in the Sudbury Housing Production Plan to aid the Town of Sudbury with the acquisition, creation, preservation, and support of community housing within

the Town of Sudbury so that such property will be substantially available as residential property for low- and moderate-income persons and to further provide mechanisms to ensure such use.

The Sudbury Housing Trust's Home Preservation Program correlates precisely to Community Preservation Act eligible activities in the category of Community Housing. It conforms to the Town's Housing Production Plan, contributes long-term affordability towards the 10% State's Comprehensive Permit Act (Chapter 40B)" threshold, converts market rate units to affordable units, and promotes a socioeconomic environment that encourages a diversity of income. The Trust is actively adding to the 37 ownership units currently in its affordable housing portfolio.

Broadacres/Featherland Design Cost (\$214,000 – funded from Open Space and Recreation) - To be expended under the direction of the Assistant Town Manager, for the design and permitting of athletic field improvements at Broadacres Farm and Featherland Park

Committee Report: This request seeks funding for the design and permitting of athletic field improvements at Broadacres Farm and Featherland Park. While the project is currently in the conceptual phase, this application is based on a comprehensive needs assessment that identifies a critical deficit in the town's athletic facilities and outlines a phased approach to address these needs. The proposed work includes developing design plans, obtaining the necessary permits, and preparing bid documents to bring the project to a shovel-ready state. This effort is vital for meeting the documented recreation needs of the community, especially for youth sports.

The Town of Sudbury is experiencing a significant shortage of high-quality, usable athletic fields, particularly for youth baseball and softball. A recent Athletic Fields Evaluation and Needs Assessment Study found that 14 of the town's 33 athletic fields are overused, exceeding the recommended annual limit of 250 uses for natural grass fields. This overuse has led to poor field conditions, including a lack of turf, drainage issues, and safety hazards. Stakeholders, particularly Lincoln Sudbury Youth Baseball (LSYB), have reported an inability to maximize their program offerings due to the loss of access to poorly maintained fields at Israel Loring School and General John Nixon School. The LSYB program alone has a deficit of 18 field time slots on 60' baseball diamonds during the spring season.

Davis Field Design Cost (\$122,000 – funded from Open Space and Recreation) - to be expended under the direction of the Assistant Town Manager, for the design and permitting of athletic field improvements at Davis Field

Committee Report: This request seeks funding for the design and permitting of athletic field improvements at Davis Field. This project is in the conceptual phase, based on a comprehensive needs assessment that identifies a critical deficit in the town's athletic facilities. The funding would cover the development of design plans, necessary permits, and preparation of bid documents. This is a crucial step towards meeting the documented recreation needs of the community, particularly for youth sports.

The Town of Sudbury faces a notable deficit in high-quality recreational spaces. A recent Athletic Fields Evaluation and Needs Assessment Study found that 14 of the town's 33 athletic fields are overused, surpassing the recommended limit of 250 annual uses for natural grass fields. This heavy usage has resulted in deteriorated field conditions, including poor drainage and a lack of proper turf maintenance. While Davis Field is a 29.5-acre parcel, it is currently used as an open recreation field and dog park with a gravel parking lot in poor condition and no permanent field markings or lighting. Design and planning will take into account the current uses & users of Davis Field.

General Budget and Appropriations (\$1,085,533 – General Fund and Historic Reserves) - Administrative expenses and all other necessary and proper expenses of the Community Preservation Committee for Fiscal Year 2027, amounts for payment of debt service on the Community Preservation Act projects previously approved by Town Meeting, and as may be needed to comply with General Laws

Chapter 44B, Section 6, to reserve for future appropriation amounts for open space, including land for recreational use, historic resources, and community housing

Committee Report: This article sets forth the entire Fiscal Year 2027 Community Preservation Act budget, including appropriations and reservations as required in connection with the administration of the Community Preservation Act funds. The estimated annual revenue for Fiscal Year 2027 is \$3,343,400. The article appropriates funds for Fiscal Year 2027 debt service obligations totaling \$603,143. These obligations arise from prior Town Meeting approval for the bonding of three projects:

1. Purchase of development rights on the Nobscot Boy Scout Reservation Phases I and II utilizing the Open Space and Recreation (\$354,875) category;
2. Purchase of development rights on Pantry Brook Farm utilizing the Open Space and Recreation (184,643) category; and
3. Purchase of the Johnson Farm Property utilizing the Open Space and Recreation (\$63,625) category.

The article also appropriates funds for administrative and operational expenses of the Community Preservation Committee in the amount of \$148,050. The administrative fund can be used by the Community Preservation Committee to pay for technical staffing and expertise, consulting services (e.g. land surveys and engineering), property appraisals, legal advertisements, publication fees, and other administrative expenses. By statute, the Community Preservation Committee may budget up to five percent (5%) of its annual budget for these administrative and operational expenses, or \$167,170 based upon the projected Fiscal Year 2027 revenue of \$3,343,400. Any funds remaining in the administrative account at the fiscal year's end revert to the Community Preservation Act Fund Balance, and need to be re-appropriated for administrative use in subsequent years. The Community Preservation Committee believes having access to administrative funds is critically important as it allows the Committee to conduct business on a time-sensitive basis, a vital component of the Community Preservation Act.

The Community Preservation Act requires 10% of the estimated annual income be allocated to current projects or reserved for future expenditures in each of the three core categories: Community Housing, Historic Resources, and Open Space and Recreation. The actual amount reserved each year depends upon whether or not Town Meeting has appropriated money totaling less than 10%, or not appropriated any money at all in any of these three core categories. If there is a balance of unspent Community Preservation Act funds from that fiscal year after such reservations and after Town Meeting has voted the Community Preservation Act articles, it is budgeted in the unrestricted reserve account for future Community Preservation Act projects in all three categories. As there is no Fiscal Year 2027 Historic Resources project submission, 10% of the Fiscal Year 2027 Estimated Annual Revenue, or \$334,340, will be allocated to the Historic Resources reserve account for future Historic Resources projects.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 37 – Community Preservation Act Fund: Reversion of Unspent Funds

To see if the Town will vote to revert the unused funds from appropriations voted at prior Town Meetings, for projects that will not proceed or have been completed and for which no liabilities remain outstanding or unpaid, into the Community Preservation Act general account as follows:

2019 ATM, Article 34 – Smoke and Fire Detection for Loring Parsonage - \$55,640
to be reverted to the category of Historic Resources.

2020 ATM, Article 44 – Design of Wayside Inn Bridge over Hop Brook - \$278.79
to be reverted to the category of Historic Resources.

2023 ATM, Article 49 – Hosmer House Historic Structure and Cultural Landscape Study - \$2,470
to be reverted to the category of Historic Resources.

Total amount being reverted to Historic Resources Reserve: - \$58,388.79

; or act on anything relative thereto.

Submitted by the Community Preservation Committee

(Majority vote required)

COMMUNITY PRESERVATION COMMITTEE’S REPORT: The first project listed above cannot be completed for the amount approved by Town Meeting and will be reevaluated for a future warrant article. The second and third projects are completed at this time. In order to return the funds to the Community Preservation Act general account, an affirmative vote of Town Meeting on this article is necessary.

SELECT BOARD POSITION: The Select Board recommends approval of this article.

FINANCE COMMITTEE POSITION: The Finance Committee recommends approval of this article.

Article 38 – Citizen’s Petition: 10 Year Plan to Fund & Construct Walkways

To see if the town will vote to raise and appropriate the sum of \$12.5 million (less than 1% of property taxes) to be expended on the construction of new town walkways along: Sudbury's major thru roads adjacent to residentially zoned land, by providing connections from neighborhoods to Sudbury's rail trails, public schools, parks, conservation land, and to other neighborhoods, either on the road's public right of way, or on other town land as outlined in the Sudbury Walkway Committee Report of February 2000 (to be updated); this sum to be spent during the next 10 years; Such sums to be expended under the direction of the Town Manager, and for all incidental and related contract expenses, including but not limited to professional, design, engineering, and project management services, preparation of plans, specifications, bidding documents, borrowing costs,; and further, to authorize the Treasurer, with the approval of the Board of Selectmen, to issue notes of the Town, as necessary, in accordance with General Laws Chapter 44, Section 7, or any other enabling authority,; and further, to authorize the Town Manager with the approval of the Board of Selectmen to enter into such contracts to carry out the purposes of said vote in accordance with any enabling authority; provided, however, that the vote taken hereunder shall be expressly contingent upon approval by the voters at an election of a Proposition 2 ½, so-called, debt exclusion established by General Laws Chapter 59, Section 21C; or act on anything thereto.

Submitted by Citizens Petition

(Two-thirds vote required)

PETITIONER’S REPORT:

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Article 39 – Citizen’s Petition: Appropriation of Funds for the Repairing of Single-Family Homes

To see if the Town will vote to appropriate a sum of money not to exceed \$500,000, from available funds as determined by the Town (including but not limited to Free Cash, available reserves, or other lawfully available funding sources), for the purpose of repairing four (4) existing single-family, SHA owned, residential properties, located at:

- 8 Oakwood Ave
- 2 Beechwood Ave
- 21 Lakewood Ave
- 9 Richard Drive

or any subset thereof, in order to bring such properties into compliance with applicable state and local building, health, safety, and housing standards, and to make them suitable for occupancy by families in

need of affordable or community housing; and further to authorize the appropriate Town boards, officers, or agents to expend such funds, enter into contracts, and take all actions necessary or incidental to carry out this purpose; or to take any other action relative thereto, provided such actions maintain the aforementioned properties as single-family homes.

Submitted by Citizen's Petition

(Majority vote required)

PETITIONER'S REPORT: This article requests an appropriation of up to \$500,000 to repair four existing single-family homes owned by the Sudbury Housing Authority (SHA) in order to return them to safe, code-compliant occupancy for affordable, family housing.

The petitioners believe this approach represents a more fiscally responsible and timely use of public funds than the proposed multi-million-dollar redevelopment project involving demolition and reconstruction. These homes are already owned by the SHA and require targeted repairs and building system upgrades, not full replacement. Addressing deferred maintenance allows the Town to preserve existing housing assets, reduce vacancy, and bring the units to service more quickly and at substantially lower cost.

An external consultant engaged by the SHA has previously estimated that one of these properties required approximately \$137,000 in necessary repairs, demonstrating that rehabilitation costs are materially lower than new construction. While total costs vary by property, the \$500,000 cap proposed in this article provides sufficient flexibility to complete meaningful improvements while protecting taxpayers from the financial risk and long timelines associated with large-scale redevelopment.

By prioritizing repair over demolition, this article supports responsible stewardship of public resources, demonstrates community support of affordable housing in alignment with the SHA's mission, minimizes neighborhood disruption, delivers family housing more efficiently, and preserves the last remaining options for SHA single-family affordable housing. For these reasons, the petitioners respectfully recommend favorable action by Town Meeting.

SELECT BOARD POSITION: Recommendation to be given at Town Meeting.

FINANCE COMMITTEE POSITION: Recommendation to be given at Town Meeting.

Town Council Opinions

It is the opinion of Town Council that, if the Bylaw amendments proposed in the following articles in the Warrant for the 2026 Annual Town Meeting are properly moved, seconded and adopted by a majority vote in favor of the motion, the proposed changes will become valid amendments to the Sudbury Bylaw:

- Article 15: Amend General Bylaw Chapter 25 Revolving Funds
- Article 20: Amend General Bylaw Chapter 11 Capital Planning
- Article 21: Amend General Bylaw Chapter 5 Council on Aging
- Article 23: Amend General Bylaw Chapter 117 Animals

It is the opinion of Town Council that, if the Zoning Bylaw amendment proposed in the following article in the Warrant for the 2026 Annual Town Meeting is properly moved, seconded and adopted by a by a 2/3rds majority vote in favor of the motion, the proposed changes will become valid amendments to the Sudbury Zoning Bylaw:

- Article 22: Amend Zoning Bylaw Chapter 295, Section 4300 Wireless Services Overlay District

And you are required to serve this Warrant by posting an attested copy thereof at the Town Hall at least seven days before the time appointed for such meeting.

Hereof fail not and make due return of the Warrant by your doing thereon to the Town Clerk, at or before the time of meeting aforesaid.

Given under our hands this 31 day of March, 2026.

SELECT BOARD OF SUDBURY:

Lisa V. Kouchakdjian, Chair

Janie W. Dretler, Vice-Chair

Daniel E. Carty, Member

Radha R. Gargeya, Member

Charles G. Russo, Member

Part II

FINANCE SECTION

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NOTE: If you have suggestions for the Finance Committee (“FinCom”) section of the warrant, please send your suggestions to FinCom@sudbury.ma.us.

Please use the following link to the Finance Committee section of the Town’s website for additional information: <https://sudbury.ma.us/financecommittee/>.

Finance Committee Budget Report

The Finance Committee (“FinCom”) provides its Budget Report and accompanying information to assist residents in understanding Sudbury’s budget for Fiscal Year 2027 (“FY27,” the period from July 1, 2026 to June 30, 2027) and the related financial articles that will be presented at Town Meeting.

The mission of the FinCom is to make recommendations to Town Meeting on the annual budget and any other finance-related warrant articles. To achieve this mission, FinCom reviews and considers any matter that may have a long-term or short-term fiscal impact on the Town and communicates with other Town Boards, the Town Manager, the Assistant Town Manager/Finance Director, the Superintendents of Sudbury Public Schools (“SPS”) and Lincoln-Sudbury Regional High School (“LSRHS”), and others, as needed for the purpose of gathering information for evaluation, debate, and the formulation of a recommendation.

FinCom is an independent volunteer body appointed by the Town Moderator. The numbers contained in this document are based on FinCom’s or the Assistant Town Manager/Finance Director’s calculations as of March 31, 2026, unless otherwise noted, and in certain cases are approximations to explain the budget concisely. We provide links to detailed budgets for each cost center in the respective sections of this report. Please refer to the actual warrant articles that will be voted for exact amounts.

Summary and Recommendations

Operating Budget: There are three cost centers that make up the majority of the Operating Budget (Article 3): SPS; LSRHS; and the Town Departments.

FinCom worked collaboratively with the three cost centers to analyze their budgets in detail, in particular examining those line items that are most material or that generate budget pressure.

FinCom recommends approval of the FY27 Operating Budget, for the reasons set forth below.

Capital Budget: The Town presents a Capital Budget of \$8,184,979, consisting of the following:

- The Town Manager’s Capital Budget (Article 4), in the amount of \$1,195,600 from the tax levy
- Five Warrant Articles (27-31) totaling \$4,789,379 from free cash, as follows:
 - Public Works Consolidated Articles
 - Roads, Culverts, Drainage, Consultant Services & Construction \$950,000
 - Town Owned Parking Lots - Pavement Project \$100,000
 - Large Construction / Excavation / Loader Equipment \$300,000
 - 6-Wheel 26,000+ GVW Combo Dump Truck \$350,000

▪ 10-Wheel 40,000+ GVW Dump Truck	\$335,000
▪ Light/Medium Duty Pick Up truck	\$135,000
○ Combined Facilities Town and School Consolidated Articles	
▪ Flynn Building Pump, Hot Water Circulation & Boil. Rep.	\$150,000
▪ ADA Self-Assessment Transition Plan Recommendations	\$200,000
▪ Haynes & Nixon School Comms & Security Fire Alarm	\$660,500
▪ Building Management System SPS Repairs	\$110,000
▪ School Safety All Buildings	\$450,000
▪ DPW Garage Comm. and Security Fire alarm, Panels & Design	\$132,000
▪ Fire Department 2 Roof Covering Asphalt Shingle Replacement	\$119,200
○ SCBA Self Contain Breathing Apparatus	\$550,000
○ Wastewater Treatment Facility SBI Panel	\$147,679
○ Classroom Instructional Educational Equipment Repl. Year 3	\$100,000

Total Capital from Free Cash **\$4,789,379**

- One Warrant Article (32), in the amount of \$2.2 million, to be financed by non-exempt debt:
 - DPW Administration Offices Concrete Floor Finishes \$2,200,000

FinCom recommends approval of Article 4, the Town Manager’s Capital Budget, of Articles 27-31, the capital articles to be funded with Free Cash, and Article 32, the article to be funded by non-exempt debt.

Community Preservation Act (“CPA”) Fund Articles: FinCom has reviewed the items within Article 36, the Community Preservation Act Consolidated Articles, and recommends approval of that Article.

Enterprise Funds: FinCom has reviewed the three Enterprise Fund budgets (Articles 5-7) and recommends approval of those Articles. FinCom further notes that each of these budgets relies on the use of retained earnings, which is not sustainable over the long term, but it is confident that Town management is addressing this issue.

Town Operating Budget

The Town of Sudbury’s Operating Budget for Town Departments, including Employee Benefits and OPEB contributions attributable to the Town and excluding debt payments, will increase by 4.06% over the Fiscal Year 2026 (FY26) budget.

Item	FY27 Amount	YoY Change \$	YoY Change (%)
General Government	\$ 4,256,164	\$ 206,964	5.11%
Public Safety	10,978,200	298,440	2.79%
Public Works	6,709,072	294,308	4.59%
Human Services	1,253,436	181,292	16.91%
Culture & Recreation	1,745,755	-27,923	-1.57%
Reserve Fund	300,000	0	0.00%
Town-Wide Operating	239,250	22,586	10.42%
Employee Benefits (Town only)	8,144,589	507,231	6.64%
OPEB Trust Contribution (Town only)	165,000	-49,500	-23.08%
TOTALS	\$ 33,791,466	\$ 1,433,398	4.43%

FinCom makes the following observations with respect to the Town Operating Budget:

- The FY27 budget for Town Departments supports Sudbury’s general government, public safety, infrastructure, community services, and administration within the limits of Proposition 2 ½.
- The budget also helps maintain Sudbury’s AAA/Stable credit rating, which lowers the town’s borrowing costs.
- Town Departments deserve credit for their efforts to maintain essential services with a limited Town budget.
- Of concern, however, is that there remains little room in the budget for anything new. The FY27 budget contains no new initiatives despite several unmet needs. The Town Manager has worked within these constraints by restructuring staff responsibilities to better meet the Town’s needs while adding only 0.35 FTE in headcount.
- The Town faces fixed costs that are rising faster than revenue creating the possibility that we will not be able to meet future departmental needs with the current budget. Budget increases for the cost centers also continue to exceed sustainable levels. A \$3 million operating budget shortfall is currently forecast for FY28, increasing the likelihood of an override budget next year in order to maintain services, let alone address unmet needs.
- Expected property tax growth is lower than it has been in the past few years.

- For the FY27 Operating Budget, the Town is estimating a 13% increase in medical insurance costs and a 6.50% increase in Sudbury's contribution to the Middlesex County Retirement System.
- To meet some of these rising fixed costs in the proposed budget, the Town is reflecting the higher level of growth in local receipt revenue from the past few years in next year's revenue projection, reducing OPEB contributions, and using free cash to fund OPEB when it had previously used the tax levy. These sources are unlikely to continue to meet the continued rise in fixed costs in future years.
- FinCom notes two additional reasons it is confident in the FY27 Operating Budget:
 - The FY27 Operating Budget assumes full employment. Spending on salaries and compensation represents over half of the Town Department Budget, and normal staffing turnover results in some savings each year. We expect this to continue.
 - The Town's Stabilization Fund is currently at the target level established in the Select Board's Financial Policies Manual, providing reserves to help protect the Town in the event of emergencies or unexpected financial challenges.

The Town Manager's Proposed FY27 Budget can be found online at:

<https://sudbury.ma.us/finance/fy27-town-managers-proposed-budget-town-of-sudbury/>

Sudbury Public Schools Operating Budget

The SPS operating budget, including Employee Benefits and OPEB, will increase by \$3,152,745 or 5.26% from the FY26 budget.

Item	FY27 Amount	YoY Change \$	YoY Change (%)
Sudbury Public Schools (SPS)	\$ 49,279,447	\$ 1,972,979	4.17%
SPS Benefits	11,515,746	1,179,766	11.41%
OPEB Trust Contribution (SPS)	335,000	(100,500)	-23.00%
Totals	\$ 61,103,172	\$ 3,052,245	5.26%

FinCom makes the following observations with respect to the SPS operating budget:

- SPS continues to make concerted efforts to take a right-sized approach to its budget, balancing students’ needs while utilizing all available funding options. The FY27 budget cycle was notably challenging. FinCom remarked on the thoroughness of the administration’s review of educator salary expenses to identify possible areas to address the challenge.
- The impact of these pressures has been incorporated into the FY27 budget. In light of these pressures, additional levers were needed to prevent an override in FY27. The Town Manager’s office provided additional funding of \$200K, and SPS is utilizing additional circuit breaker funds to avoid a reduction in services.
- While SPS has historically been able to prepay allowable subsequent year operating costs with unused circuit breaker funds, a notably larger amount of circuit breaker was utilized in FY26. This will likely result in a lower prepay amount, which may put additional pressure on the FY28 budget. That said, SPS expects to have an estimated \$1.2M in unassigned special education circuit breaker funds that may be applied to other allowable expenses as they arise during the year.
- FinCom is concerned that NESDEC projects SPS will see an increase in PK-8 enrollment of up to 200 students over the next 5 years, which will result in a future budget pressure to provide adequate resources for these additional students. While these are preliminary numbers, we will need to monitor this potential budget pressure.
- FinCom notes that Article 31 School Classroom Instructional Equipment Replacement—contains funding requests for items that would normally be covered in SPS’ Operating Budget. The warrant article points to additional funding resources to address challenges within the operating budget.
- While the requested base budget is fully funded for FY27, there remain Tier 1 and Tier 2 initiatives that are not supported and represent clear and present needs.

- Some FinCom members raised concerns about SPS' long-term energy strategy and the development of solar resources using school property.

The SPS FY27 Budget Book may be accessed at:

<https://www.sudbury.k12.ma.us/school-committee/presentations-plans>

Lincoln Sudbury Regional High School Operating Budget

Sudbury's contribution to the LSRHS operating budget, including Employee Benefits and contributions to the LSRHS OPEB Fund, will increase by \$1,188,555 or 3.98%. When debt payments are included in the year-over-year comparison, the FY27 LSRHS budget reflects an overall increase of 2.51% over the prior year. Sudbury's assessment decreased by 0.44% to 86.87% of the total LSRHS budget versus the prior year.

FinCom makes the following observations with respect to the LSRHS Operating Budget:

- LSRHS continues to make concerted efforts to take a right-sized approach to its budget, balancing students' needs while utilizing all available funding options.
- LSRHS is not taking on new recurring operating expenses that may be cost prohibitive in future years to address anticipated decreased enrollment in upcoming years.
- Health insurance cost increases for both active employees and retirees have seen impactful increases of almost 20%.
- Further enrollment changes are expected over the next several years, and the impact of that movement on student services and programs must be monitored.
- The LSRHS budget must absorb increases in Out-Of-District special education expenses through prudent planning and significant use of special education circuit breaker reimbursements. Some members noted the amount of circuit breaker funds applied to the budget may not be sustainable and is therefore an area to scrutinize.

Debt Service

The Town's debt service will increase by 5.98% in FY27 to a total of \$5,266,335 or 4.0% of General Fund revenues (below the 10% guideline in the Town's Financial Policies Manual). The primary drivers in the increase in debt service are projects that were approved by Town Meeting that have not been borrowed for yet. These include the Haynes and Nixon Elementary School roof replacement and the Atkinson Pool project.

Town Capital Budget

Capital spending in the Town supports everything from DPW equipment to HVAC units, public safety equipment, Information Technology, Town facilities, and buildings. These investments are guided by the Town's 15-Year Capital Improvement Plan, which helps identify long-term infrastructure and equipment needs and supports strategic financial planning. Capital is presented in the Town Manager's Capital Operating Budget (Article 4), which includes items that cost \$100,000 or less, and in individual warrant articles for projects exceeding \$100,000 (Articles 27-32 and 36). There are several sources of funding for capital.

Four are being recommended to fund capital requests at this year's Annual Town Meeting:

Tax Levy: the revenue a community can raise through real and personal property taxes. Typically, the tax levy is the funding source for the Town Manager's Capital Operating Budget, as well as a portion of debt service.

Free Cash: the unencumbered fund balance in the General Fund at the end of a fiscal year. The certified Free Cash available at the FY27 Annual Town Meeting is \$9,395,877, of which \$4,789,379 is recommended to be used to fund capital articles, and \$2,656,498 is proposed to be carried over to FY28.

Debt: borrowing to pay for capital, which can be an effective tool to finance capital improvements. The warrant recommends debt as the financing source for one capital item, the DPW Garage Concrete Floor Replacement (Article 32). We note that the debt associated with this project will be non-exempt, that is, it will not require a Proposition 2 ½ debt exclusion.

CPC Funds: the result of a 3% tax surcharge on residents beyond the levy, and a portion of matching funds from the State that varies from year to year. Each year, at least 10% of CPA funds must be spent or set aside for each of the following categories: open space and recreation, community housing, and historic preservation. CPC may also designate up to 5% for administrative costs. The CPC is projected to collect an estimated \$3.34 million in FY27 from CPC surcharge revenues, the State match, and interest. Of this, \$148,050 is requested for administration. After paying current debt service of \$603,143 for past purchases such as Nobscot, Pantry Brook and Johnson Farm, this leaves about \$2.6 million for new projects out of FY27 revenue.

Town Manager's Capital Operating Budget

For FY27, the Town Manager's Capital Operating Budget, which appears in Article 4, totals \$1,195,600, a \$23,800 or 2% decrease from FY26. FinCom is pleased to see these capital items funded within the tax levy, in accordance with the recommendations in the 2020 Division of Local Services (DLS) Report. Having reviewed and agreed with the need for and amount of each item in the Town Manager's Capital Budget, FinCom recommends approval of Article 4.

Additional Capital and Stabilization Warrant Articles

The FinCom has reviewed each of the additional capital warrant articles, relying on materials submitted by the proponents, information received at hearings, and the reports of the CIAC and, where applicable, the CPC. For FY27, it recommends approval of all of these articles.

FinCom encourages the Town to continue to bring additional capital spending within the tax levy, in line with advice received from the state, particularly for anticipated life-cycle replacement of capital equipment.

FinCom also recommends a \$300,000 deposit into the stabilization fund in Article 11. This will ensure that during FY27 the Town will achieve the minimum 5% of operating budget target for stabilization fund outlined in the Town's Financial Policies Manual.

FinCom also recommends a \$275,000 deposit into the capital stabilization fund in Article 12. This will ensure that during FY27 the Town will achieve the 2% of operating budget target for capital stabilization fund outlined in the Town's Financial Policies Manual.

Your FY27 Property Tax Bill

Under the FY27 proposed budget, the estimated tax increase for an average residential property in Sudbury (assessed at \$1,168,712 as of FY27) would be \$831, or 4.98% year over year, consisting of

- \$842, attributed to the FY27 operating budget increase; and
- -\$11 attributed to FY27 capital budget.

These figures do not include the CPA 3% surcharge.

Conclusion

The FinCom commends the Town, SPS, and LSRHS for their thoughtful budget efforts and their cooperation with the FinCom's work. As noted above, we remain concerned about pressures on the Operating Budget, with the rise of fixed costs in relation to revenue, and on the Capital Budget, given the amount of needs that the Town has. We look forward to the Town Manager's ongoing assessment of these pressures and working with him and his team to address them going forward.

Respectfully submitted,

John Baranowsky

Andrew Bettinelli

Michael Ferrari (Co-Chair)

Karl Fries

Michael Joachim (Co-Chair)

Ryan Lynch

Eric Poch

Henry Sorett

Andrew Sousa

Town Meeting Warrant Data Summary

Articles with Finance Committee Recommendations

Art #	Description	Requested Amount	Finance Committee Recommendation
1	Hear Reports	N/A	No Position
2	FY26 Budget Adjustments	N/A	No Position
3	FY27 Budget	\$131,763,603	Approval
4	FY27 Capital Budget	\$1,195,600	Approval
5	FY27 Transfer Station Enterprise Fund	\$358,825	Approval
6	FY27 Pool Enterprise Fund	\$579,697	Approval
7	FY27 Field Maintenance Enterprise Fund	\$254,895	Approval
8	Snow and Ice Transfer (Deficit)	TBD	to be given at TM
9	Unpaid Bills	N/A	to be given at TM
10	Chapter 90 Highway Funding	N/A	Approval
11	Stabilization Fund	\$300,000	Approval
12	Capital Stabilization Fund	\$275,000	Approval
13	Vocational Education Stabilization Fund	\$200,000	to be given at TM
14	FY27 Revolving Fund Spending Limits	N/A	to be given at TM
15	Terminate Revolving Funds	N/A	to be given at TM
16	Resolution: Sudbury 250	N/A	No Position
17	Resolution: Full Inclusion and Accessibility Resolution	N/A	No Position
18	Funding for Transportation Programs	\$100,000	to be given at TM
19	Consultant Services for Liberty Ledge/Sewataro Visioning	\$20,000	to be given at TM
20	Amend General By-Law Chapter 11, Capital Planning	N/A	to be given at TM
21	Council on Aging By-Law Revision Article 3 Chapter 5	N/A	No Position
22	Zoning Bylaw Section 4300 Wireless Services Overlay District	N/A	No Position
23	Amend Bylaw Chapter 117, Article II - Animals (Ollie's Law)	N/A	No Position
24	Amend Regional Agreement - Lincoln Sudbury Regional School District	N/A	No Position
25	Digital Publication of Legal Notices - Home Rule Petition	N/A	No Position
26	Acceptance of Easements for Rail Trail Parking & Drainage - Chiswick Park	N/A	No Position
27	Public Works Consolidated Capital Articles	\$2,170,000	Approval
	Roads, Culvert, Drainage, Consultant and Construction (27-DPW-1)	\$950,000	Approval
	6-Wheel Combo Body Dump Truck with Plow and Spreader (27-DPW-2)	\$350,000	Approval
	10-Wheel Dump Truck (27-DPW-3)	\$335,000	Approval
	Large Construction/Excavation/Front-end Loader (27-DPW-4)	\$300,000	Approval
	Light/Medium Dump Truck with Spreader and Plow (27-DPW-5)	\$135,000	Approval
	Town-Owned Parking Lots - Pavement Projects (27-DPW-6)	\$100,000	Approval
28	Combined Facilities Consolidated Town & School Capital Articles	\$1,821,700	Approval
	Fire Alarm Haynes and Nixon Elementary School (27-FAC-1)	\$660,500	Approval

Art #	Description	Requested Amount	Finance Committee Recommendation
	School Safety Enhancements (27-FAC-2)	\$450,000	Approval
	Building Management Capital Repairs (27-FAC-3)	\$110,000	Approval
	ADA Self-Assessment Transition Plan Town and School (27-FAC-4)	\$200,000	Approval
	Flynn Building Hot Water & Boiler Replacement (27-FAC-5)	\$150,000	Approval
	DPW Fire Alarm Replacement (27-FAC-6)	\$132,000	Approval
	Fire Department 2 Roof Covering Asphalt Shingle Replace (27-FAC-7)	\$119,200	Approval
29	Self-Contained Breathing Apparatus Replacement	\$550,000	Approval
30	LSRHS Wastewater Treatment Facility Control Panel	\$147,679	Approval
31	School Classroom Instructional Equipment Replacement	\$100,000	Approval
32	DPW Garage Concrete Floor Replacement	\$2,200,000	Approval
33	Authorization To Proceed with Curtis Middle School Solar Canopy	N/A	to be given at TM
34	Authorization To Proceed with The Haskell Field Solar Canopy	N/A	to be given at TM
35	Authorization To Proceed with The Police Station Solar Canopy	N/A	to be given at TM
36	Community Preservation Act Consolidated Articles	\$2,854,773	Approval
	Accessible Connections – Mass Central Rail Trail (27-CPA-1)	\$270,000	Approval
	Art Installations Along the Bruce Freeman Rail Trail (27-CPA-2)	\$71,000	Approval
	Dr. Bill Adelson Smile Playground Improvements (27-CPA-3)	\$337,700	Approval
	Haskell Field Bathroom Renovation (27-CPA-4)	\$66,000	Approval
	Restoring Water Quality in Hop Brook (27-CPA-5)	\$49,800	Approval
	Regional Housing Services Office (RHSO) Membership Fee (27-CPA-6)	\$38,740	Approval
	Sudbury Housing Trust Allocation (27-CPA-7)	\$600,000	Approval
	Broadacres/Featherland Design Cost (27-CPA-8)	\$214,000	Approval
	Davis Field Design Cost (27-CPA-9)	\$122,000	Approval
	General Budget and Appropriations (27-CPA-10)	\$1,085,533	Approval
37	Community Preservation Act Fund – Reversion of Unspent Funds	\$ (58,389)	Approval
38	10 Year Plan to Fund & Construct Walkways	N/A	to be given at TM
39	Appropriation Of Funds for The Repairing of Single-Family Homes for Family Housing	\$500,000	to be given at TM

Estimated Impact on FY27 Residential Tax Bill

ESTIMATED IMPACT OF TOWN MEETING SPENDING ON YOUR FISCAL 2027 TAX BILL					
				FY26 Average Property Value	
Property Value	\$100,000	\$300,000	\$500,000	\$1,168,712	\$1,200,000
FY26 Residential Tax Bill	\$1,427	\$4,281	\$7,135	\$16,678	\$17,124
FY27 Articles - Estimated Tax Impact:					
Art. 3 - FY27 Operating Budget	\$72	\$216	\$360	\$842	\$864
Art. 4 - FY25 Capital Budget	(\$1)	(\$3)	(\$5)	(\$11)	(\$12)
FY27 Estimated Residential Tax Bill	\$1,498	\$4,494	\$7,490	\$17,508	\$17,976
FY27 Estimated Increase (%)	4.98%	4.98%	4.98%	4.98%	4.98%
THESE AMOUNTS ARE ESTIMATES AND MAY NOT CORRESPOND WITH THE FINAL FY27 TAX BILLS.					
<p>This chart shows the estimated tax impact of Town Meeting Articles. The columns shown above represent the FY26 average home value along with other valuations for reference.</p> <p>This chart pertains to articles for which approval is sought at Town Meeting to raise required funds via tax levy or appropriation from available funds.</p> <p style="text-align: center;">THESE AMOUNTS ARE ESTIMATES AND MAY NOT CORRESPOND WITH THE FINAL FY27 TAX BILLS.</p>					

Notes:

This chart shows the estimated tax impact of Town Meeting Articles. The columns shown above represent the FY26 average home value along with other valuations for reference.

This chart pertains to articles for which approval is sought at Town Meeting to raise required funds via tax levy or appropriation from available funds.

To calculate the estimated tax bill for any specific residence, divide the assessed value of the residence by 100,000 and multiply that ratio by the tax impact in the column for \$100,000 residence value.

How the Residential Tax Rate is Calculated

The property tax levy is the revenue a community can raise through real and personal property taxes. Property tax is an assessment on the ownership of real and personal property. An owner's property tax is based on the Town's assessment, which is the full and fair cash value of the property.

Proposition 2 ½ places constraints on the amount of the levy raised by a city or town and on how much the levy can be increased from year to year. A levy limit is a restriction on the amount of property taxes a community can levy. A levy limit for each community is calculated annually by the Department of Revenue. It is important to note that a community's levy limit is based on the previous year's levy limit and not on the previous year's actual levy.

Each year, a community's levy limit automatically increases by 2.5 percent over the previous year's levy limit. This does not require any action on the part of local officials; the Department of Revenue calculates this increase automatically. Additionally, a community can increase its levy limit each year to reflect new growth in the tax base. Assessors are required to submit information on growth in the tax base for approval by the Department of Revenue as part of the tax rate setting process.

A community can temporarily or permanently increase the levy limit by approving debt exclusions, capital exclusions, and overrides. Debt exclusions raise the levy limit for the life of the bonds that are issued, capital exclusions raise the levy limit one time, and overrides permanently increase the levy limit.

The Tax Rate is calculated by dividing the total levy to be raised (real estate taxes) by the total value of the property assessment, multiplied by 1,000. Real Estate taxes are determined by dividing the value of a home by 1,000 and multiplying by the tax rate.

General Fund Budget Summary of Revenues & Expenditures

REVENUES	FY25 Actual	FY26 Budgeted	FY27 Recommended	Percentage Increase
Real Estate and Personal Property Taxes	\$ 109,377,165	\$ 113,991,388	\$ 116,746,796	2.42%
State Aid	7,685,629	8,089,560	8,292,754	2.51%
Local Receipts	9,741,536	6,274,585	7,140,000	13.79%
Other Available	730,000	695,000	780,000	12.23%
Free Cash	1,557,057	4,060,820	5,989,379	47.49%
TOTAL REVENUES & AVAILABLE FUNDS	\$ 129,091,387	\$ 133,111,353	\$ 138,948,928	4.39%
EXPENDITURES	FY25 Actual	FY26 Budgeted	FY27 Recommended	Percentage Increase
Education - SPS	\$ 45,929,836	\$ 47,279,447	\$ 49,252,426	4.17%
Education - LS	29,363,324	30,252,405	31,012,531	2.51%
Education - Vocational	213,098	400,000	580,000	45.00%
General Government	3,613,384	4,049,200	4,256,164	5.11%
Public Safety	10,160,506	10,679,760	10,978,200	2.79%
Public Works	6,261,108	6,414,764	6,709,072	4.59%
Human Services	996,437	1,072,144	1,253,436	16.91%
Culture & Recreation	1,659,211	1,773,678	1,745,755	-1.57%
TOTAL TOWN DEPARTMENTS	\$ 98,196,904	\$ 101,921,397	\$ 105,787,583	3.79%
Reserve Fund	\$ -	\$ 300,000	\$ 300,000	0.00%
Town-Wide Operating	204,122	216,664	239,250	10.42%
Debt Service	4,897,465	4,969,223	5,266,335	5.98%
Employee Benefits (Town and SPS)	16,151,547	17,973,338	19,660,335	9.39%
OPEB Trust Contribution (Town & SPS)	650,000	650,000	500,000	-23.08%
State & County Charges	262,046	285,287	294,559	3.25%
TOTAL OPERATING BUDGETS	\$ 120,362,083	\$ 126,315,909	\$ 132,048,062	4.54%
Town Managers' Capital Budget	\$ 628,697	\$ 1,219,400	\$ 1,195,600	-1.95%
Other Financing Uses (Capital/Articles)	2,517,157	4,170,920	5,674,479	
Reserve for Abatements (Overlay)	347,910	90,580	25,000	-72.40%
TOTAL CAPITAL EXPENDITURES	\$ 3,493,764	\$ 5,480,900	\$ 6,895,079	25.80%
TOTAL EXPENDITURES	\$ 123,855,847	\$ 131,796,809	\$ 138,943,141	5.42%

FUND BALANCE	FY25 Actual	FY26 Budgeted	FY27 Recommended	Percentage Increase
Beginning Fund Balance	\$ 9,967,600	\$ 11,837,694	\$ 9,091,417	-23.20%
Revenues (increase to Fund Balance)	129,091,387	129,050,533	132,959,549	3.03%
Expenditures (decrease to Fund Balance)	(123,855,847)	(131,796,809)	(138,943,141)	5.42%
Reserve for Expenditures/Encumbrances	(3,365,446)			
ENDING FUND BALANCE	\$ 11,837,694	\$ 9,091,417	\$ 3,107,825	-65.82%

Town Operating Budget Detail

DEPARTMENT	FY24 Actuals	FY25 Actuals	FY26 Budgeted	FY27 Requested	FTEs FY25	FTEs Current
GENERAL GOVERNMENT						
Select Board/Town Manager	\$ 515,538	\$ 532,122	\$ 760,523	\$ 795,279	4.0	6.0
Human Resources	241,003	307,987	225,360	242,230	2.0	2.0
Law	358,174	172,092	200,990	205,000	1.0	0.0
Finance Committee	4,036	2,877	5,108	4,574	0.0	0.0
Accounting	307,920	363,829	432,138	342,347	4.0	3.0
Assessors	336,823	324,208	338,635	353,392	3.0	3.0
Assistant Town Manager/FD	636,955	378,439	409,086	488,917	4.0	4.0
Information Systems	158,810	659,914	671,200	739,191	3.0	3.35
Town Clerk & Registrars	319,119	322,170	350,340	357,746	4.0	4.0
Conservation	224,857	240,453	255,466	289,076	3.0	3.0
Planning & Board of Appeals	285,369	309,293	400,353	438,412	4.0	4.0
PUBLIC SAFETY						
Police	\$ 4,517,158	\$ 4,643,929	\$ 4,654,773	\$ 4,850,888	41.0	36.0
Fire	5,188,213	5,203,199	5,691,972	5,780,238	43.0	43.0
Building Department	300,476	313,378	333,015	347,072	4.0	4.0
PUBLIC WORKS						
Engineering	\$ 503,277	\$ 381,912	\$ 555,302	\$ 572,632	5.0	4.0
Streets & Roads	2,636,028	2,529,965	2,924,851	3,007,622	17.0	17.0
Snow & Ice	696,699	993,646	500,000	505,000	0.0	0.0
Trees and Cemetery	382,136	467,070	495,968	516,343	5.0	5.0
Parks and Grounds	292,464	290,345	336,951	349,366	2.0	3.0
Combined Facilities	1,454,414	1,598,169	1,601,692	1,758,108	6.0	5.0
HUMAN SERVICES						
Health Department	\$ 455,287	\$ 553,609	\$ 585,817	\$ 751,552	5.0	6.0
Senior Center	353,952	397,613	422,491	442,540	5.0	6.0
Veterans Affairs	54,347	45,215	63,836	59,344	1.0	1.0
CULTURE & RECREATION						
Goodnow Library	\$ 1,362,769	\$ 1,386,602	\$ 1,483,638	\$ 1,550,347	14.0	14.0
Recreation	243,120	264,254	277,037	179,795	3.0	3.0
Historical Commission	5,356	4,551	8,679	11,120	0.0	0.0
Historic Districts Commission	3,546	3,804	4,324	4,493	0.0	0.0

Capital Budget

Project Name	Department	Cost
Building Department Vehicle #1	Building	\$ 55,000
DPW Garage Roof Covering Built-Up Membrane Design	Facilities - Town	65,000
Flynn Building Offices Floor Finishes Tile	Facilities - Town	50,000
Goodnow Library HVAC Packaged Design	Facilities - Town	80,000
Town Hall Split System (CRAC)	Facilities - Town	55,000
Life pack Cardiac Monitor	Fire	58,000
Lucas Compressor	Fire	26,000
Core Switches at Flynn	Info Systems	60,000
Digital Signage - Airtime	Info Systems	50,000
Wireless Access Points	Info Systems	50,000
Email Archiving Upgrade	Info Systems	50,000
Network Core	Lincoln Sudbury	69,500
Ford F450 Dump Truck	Lincoln Sudbury	99,900
Chevrolet Express Van-15 passenger	Lincoln Sudbury	52,200
Duty Sidearms	Police	35,000
Town-Wide Walkways Improvements & Design	Public Works	50,000
Light Duty Pickup Truck / Equivalent (one ton) - Unit 45	Public Works	95,000
SPS Schools Ceiling Finish Suspended Acoustical Tile	SPS	25,000
SPS Facilities Fittings Toilet Partitions	SPS	25,000
SPS Facilities Floor Finish Carpet	SPS	40,000
SPS Facilities Floor Finish Tile	SPS	40,000
SPS Facilities Interior Finish Painted	SPS	40,000
SPS Facilities Exterior Metal Doors	SPS	25,000

Town Manager's Capital Operating Budget

\$ 1,195,600

DPW Garage Communications and Security Fire Alarm, Panels & Design	Facilities - Town	\$ 132,000
Fire Department 2 Roof Covering Asphalt Shingle Replacement	Facilities - Town	119,200
Flynn Building Offices Pump, Hot Water Circulation & Boiler Replacement	Facilities - Town	150,000
ADA Self-Assessment Transition Plan Recommendations	Facilities - Town	200,000
Haynes & Nixon Elem. School Communications & Security Fire Alarm	Facilities - School	660,500
Building Management System SPS Capital Repairs	Facilities - School	110,000
School Safety All Buildings	Facilities - School	450,000
SCBA Self Contain Breathing Apparatus	Fire	550,000
Waste Water Treatment Facility SBI Panel	Lincoln Sudbury	147,679
Roads, Culvert, Drainage, Consultant & Construction, Design & Drain Replacement	Public Works	950,000
Town Owned Parking Lots - Pavement Project	Public Works	100,000
Large Construction / Excavation / loader equipment - Unit 15	Public Works	300,000
6-Wheel 26,000+ GVW Combo Body Dump Truck w/Plow and Spreader - Unit 6	Public Works	350,000
10-Wheel 40,000+ GVW Dump Truck - Unit 10	Public Works	335,000
Light/Medium Duty Pick Up truck with spreader and plow	Public Works	135,000
Classroom Instructional Equipment Replacement, Year 3	SPS	100,000

Capital Additions in Excess of \$100,000

\$ 4,789,379

Project Name	Department	Cost
DPW Administration Offices Floor Finishes Concrete	Facilities - Town	\$ 2,200,000
Capital Additions - Debt		<u>\$ 2,200,000</u>
Sherman's Bridge	Public Works	\$ 1,000,000
Bullet Proof Vests	Police	10,400
Town Hall Emergency Generator	Facilities - Town	51,830
Capital Additions - Other Funding		<u>\$ 1,062,230</u>
Haskell Field Bathroom Renovations	Recreation	\$ 66,000
Haskell/Smile Playground	Recreation	337,700
Davis Field Improvement Design	Recreation	122,000
Broadacres Farm and Featherland Park Design	Recreation	214,000
Accessible Connections from MCRT to Memorial Forest/Hop Brook	Recreation	270,000
Capital Additions - Community Preservation		<u>\$ 1,009,700</u>
Total Capital Projects (All Funding Sources)		<u><u>\$ 10,256,909</u></u>

Enterprise Funds Budget

EXPENDITURES	FY25 Actual	FY26 Appropriated	FY27 Recommended	Percentage Increase
<i>Direct</i>				
Transfer Station	\$ 287,107	\$ 327,915	\$ 338,825	3.33%
Atkinson Pool	429,185	498,434	534,697	7.28%
Recreation Field Maintenance	196,798	211,837	220,395	4.04%
Total Direct Expenditures	\$ 913,090	\$ 1,038,186	\$ 1,093,917	5.37%
<i>Indirect</i>				
Transfer Station	\$ 17,551	\$ 18,955	\$ 20,000	5.51%
Atkinson Pool	45,000	48,600	45,000	-7.41%
Recreation Field Maintenance	38,500	40,740	34,500	-15.32%
Total Indirect Expenditures	\$ 101,051	\$ 108,295	\$ 99,500	-8.12%
Total Expenditures	\$ 1,014,141	\$ 1,146,481	\$ 1,193,417	4.09%
RECEIPTS & RESERVES	FY25 Actual	FY26 Appropriated	FY27 Recommended	Percentage Increase
Transfer Station	\$ 311,698	\$ 346,870	\$ 358,825	3.45%
Atkinson Pool	509,240	547,034	579,697	5.97%
Recreation Field Maintenance	242,897	252,577	254,895	0.92%
Total Receipts & Reserves	\$ 1,063,835	\$ 1,146,481	\$ 1,193,417	4.09%

CPA Funds Budget

	FY25 Actual	FY26 Appropriated	FY27 Recommended
Undesignated Fund Balance	\$ 6,804,935	\$ 8,676,265	\$ 8,700,772
Revenues			
CPA Surcharge & Fees	\$ 2,670,553	\$ 2,670,000	\$ 2,723,400
State Match	514,348	520,000	520,000
Investment Income	465,080	50,000	100,000
Total Revenues	\$ 3,649,981	\$ 3,240,000	\$ 3,343,400
Expenditures			
Debt Service	\$ (750,193)	\$ (628,943)	\$ (603,143)
Administrative Expenditures	(59,693)	(118,050)	(148,050)
FY26/FY27 Projects/Appropriations	(1,590,328)	(2,468,500)	(2,103,580)
Total Expenditures	\$ (2,400,214)	\$ (3,215,493)	\$ (2,854,773)
Reserves			
Reserve Historic Preservation	621,563		334,340
Est. Undesignated CPA Fund Balance	\$ 8,676,265	\$ 8,700,772	\$ 9,523,739

Projects Open	
Projects Open 03/17/26	\$ 5,537,891

Long-Term Debt by Project

Fiscal Year	Exempt Debt		Non-Exempt Debt		Total General Fund Debt	Community Preservation		Total Debt
	Principal	Interest	Principal	Interest		Principal	Interest	
FY2026	2,473,000	1,569,250	434,895	287,765	4,764,910	550,000	78,943	5,393,853
FY2027	2,338,000	1,474,910	440,273	264,152	4,517,335	540,000	63,143	5,120,478
FY2028	2,333,000	1,385,970	445,787	245,403	4,410,160	540,000	50,043	5,000,203
FY2029	2,328,000	1,297,130	456,642	226,513	4,308,285	540,000	36,655	4,884,940
FY2030	2,328,000	1,208,490	462,645	207,325	4,206,460	310,000	25,568	4,542,028
FY2031	2,318,000	1,129,600	362,000	187,985	3,997,585	315,000	19,718	4,332,303
FY2032	2,185,000	1,051,010	340,000	171,200	3,747,210	230,000	13,768	3,990,978
FY2033	2,185,000	975,838	340,000	155,075	3,655,913	230,000	9,073	3,894,986
FY2034	2,180,000	900,129	340,000	138,950	3,559,079	235,000	4,651	3,798,730
FY2035	2,105,000	833,677	340,000	125,975	3,404,652	50,000	1,563	3,456,215
FY2036	1,685,000	769,558	335,000	113,000	2,902,558			2,902,558
FY2037	1,685,000	717,750	330,000	100,225	2,832,975			2,832,975
FY2038	1,685,000	665,675	330,000	87,650	2,768,325			2,768,325
FY2039	1,685,000	613,600	330,000	75,075	2,703,675			2,703,675
FY2040	1,685,000	561,258	330,000	62,500	2,638,758			2,638,758
FY2041	1,685,000	508,462	330,000	49,925	2,573,387			2,573,387
FY2042	965,000	455,400	330,000	37,350	1,787,750			1,787,750
FY2043	965,000	416,800	330,000	24,775	1,736,575			1,736,575
FY2044	965,000	378,200	305,000	12,200	1,660,400			1,660,400
FY2045	945,000	339,600			1,284,600			1,284,600
FY2046	945,000	301,800			1,246,800			1,246,800
FY2047	945,000	264,000			1,209,000			1,209,000
FY2048	945,000	226,200			1,171,200			1,171,200
FY2049	945,000	188,400			1,133,400			1,133,400
FY2050	945,000	150,600			1,095,600			1,095,600
FY2051	940,000	112,800			1,052,800			1,052,800
FY2052	940,000	75,200			1,015,200			1,015,200
FY2053	940,000	37,600			977,600			977,600
Total	\$44,268,000	\$18,608,907	\$6,912,241	\$2,573,044	\$72,362,192	\$3,540,000	\$303,121	\$76,205,313

Long-Term Debt Maturity Dates

Project	Principal Outstanding	Interest Outstanding	Debt Type	Bond Matures
Police Station Construction	\$3,368,000	\$562,596	Exempt	2035
Johnson Farm	\$850,000	\$142,269	Exempt	2035
Broadacres - Land Acquisition	\$2,765,000	\$376,782	Exempt	2041
DPW Fuel Management	\$805,000	\$68,550	Exempt	2031
Stearns Mill Dam	\$135,000	\$5,400	Exempt	2026
Camp Sewataro	\$255,000	\$34,087	Exempt	2041
Camp Sewataro	\$8,570,000	\$1,425,273	Exempt	2041
Stearns Mill Dam & Bridge Replacement	\$405,000	\$162,950	Exempt	2044
CSX Land Acquisition	\$670,000	\$160,200	Exempt	2034
Fairbank Community Center	\$26,445,000	\$15,670,800	Exempt	2053
ESCO Loan	\$445,241	\$35,359	Non-Exempt	2030
Police	\$117,000	\$12,960	Non-Exempt	2031
Drainage/Roadway	\$2,995,000	\$1,246,600	Non-Exempt	2044
Fire Station Addition	\$2,905,000	\$1,209,000	Non-Exempt	2044
Clean Water Trust 2022	\$450,000	\$64,125	Non-Exempt	2043
Johnson Farm	\$500,000	\$83,688	CPA	2035
Nobscot Conservation	\$955,000	\$41,963	CPA	2029
Pantry Brook	\$1,545,000	\$131,371	CPA	2034
Nobscot Refunding	\$540,000	\$46,100	CPA	2031

Total Debt Projects

\$54,720,241 \$21,480,073

Project	Amount	Type
Atkinson Pool	\$3,309,000	Non-Exempt
Ambulance Replacement	\$500,000	Non-Exempt
Haynes Elementary School Roof Replacement	\$7,821,563	Exempt
Nixon Elementary School Roof Replacement	\$4,064,845	Exempt

Total Authorized / Unissued Debt

\$15,695,408

Historical Context

Revenue by Source (FY2017 – FY2027)

Fiscal Year	Tax Levy	State Aid	Local Receipts	All Other	Enterprise & CPA Funds	Total
2017	\$79,892,487	\$7,777,348	\$4,545,000	\$1,810,337	\$3,352,567	\$97,377,739
2018	\$83,323,444	\$8,001,490	\$4,625,001	\$4,102,709	\$3,478,742	\$103,531,386
2019	\$86,384,635	\$8,061,320	\$4,836,800	\$2,718,203	\$5,075,819	\$107,076,777
2020	\$89,733,894	\$8,226,761	\$4,763,556	\$2,019,894	\$3,091,795	\$107,835,900
2021	\$92,444,615	\$8,247,852	\$4,493,415	\$3,631,954	\$3,423,880	\$112,241,716
2022	\$95,995,345	\$6,745,983	\$4,685,088	\$5,327,572	\$3,554,025	\$116,308,013
2023	\$99,049,389	\$7,019,516	\$5,324,259	\$5,570,494	\$3,606,913	\$120,570,570
2024	\$105,189,118	\$7,349,362	\$7,766,428	\$6,598,916	\$5,099,148	\$132,002,972
2025	\$109,377,165	\$7,695,442	\$9,741,536	\$2,287,057	\$4,761,296	\$133,862,496
2026	\$113,991,388	\$8,069,560	\$6,274,585	\$4,755,820	\$4,386,481	\$137,477,834
2027 Est	\$116,746,796	\$8,292,754	\$7,140,000	\$6,769,379	\$4,536,817	\$143,485,746

Source: Sudbury Finance Department

Assessed Values by Property Class (FY2016 – FY2026)

Fiscal Year	Residential	Commercial	Industrial	Personal Property	Total	Residential % of Total	CIP* % of Total
2016	\$3,953,667,699	\$153,832,208	\$52,641,600	\$70,742,800	\$4,230,884,307	93.45%	6.55%
2017	\$4,128,077,415	\$161,710,160	\$28,896,800	\$90,269,320	\$4,408,953,695	93.63%	6.37%
2018	\$4,252,412,677	\$172,317,688	\$29,891,300	\$106,053,550	\$4,560,675,215	93.24%	6.76%
2019	\$4,396,808,625	\$189,613,218	\$30,823,000	\$111,118,740	\$4,728,363,583	92.99%	7.01%
2020	\$4,451,809,500	\$179,424,076	\$30,823,000	\$111,016,580	\$4,773,073,156	93.27%	6.73%
2021	\$4,476,309,078	\$193,733,270	\$32,737,300	\$109,526,080	\$4,812,305,728	93.02%	6.98%
2022	\$4,804,601,288	\$215,023,558	\$34,203,500	\$144,636,520	\$5,198,464,866	92.42%	7.58%
2023	\$5,708,346,257	\$269,234,148	\$38,246,300	\$155,200,260	\$6,171,026,965	92.50%	7.50%
2024	\$6,528,068,698	\$268,293,396	\$39,102,700	\$173,473,820	\$7,008,938,614	93.14%	6.86%
2025	\$6,790,843,084	\$276,917,020	\$41,374,300	\$183,553,167	\$7,292,687,571	93.12%	6.88%
2026	\$7,080,759,867	\$274,293,628	\$41,373,900	\$239,089,284	\$7,635,516,679	92.73%	7.27%

* Commercial, Industrial, Personal Property

Source: Massachusetts Department of Revenue, Division of Local Services

Property Tax Rates by Property Class (FY2016 – FY2026)

Fiscal Year	Residential	Commercial	Industrial
(Tax Rates/\$1,000 Valuation)			
2016	17.80	25.11	25.11
2017	17.74	25.01	25.01
2018	17.93	24.30	24.30
2019	17.91	24.30	24.30
2020	18.45	24.97	24.97
2021	18.83	25.55	25.55
2022	18.05	24.57	24.57
2023	15.77	20.23	20.23
2024	14.61	21.16	21.16
2025	14.64	21.04	21.04
2026	14.27	21.54	21.54

Source: Massachusetts Department of Revenue, Division of Local Services

Estimated Rate of Increase of Residential Tax Rate as it Appears on Average Residence Tax Bill (FY2017 – FY2026)

Fiscal Year	Avg Single Family Home Value	Residential Tax Rate	YoY Change	Avg Single Family Tax Bill	YoY Change
2017	\$705,763	\$17.74	-0.34%	\$12,520	3.63%
2018	\$726,906	\$17.93	1.07%	\$13,033	4.10%
2019	\$745,653	\$17.91	-0.11%	\$13,355	2.46%
2020	\$746,260	\$18.45	3.02%	\$13,768	3.10%
2021	\$745,255	\$18.83	2.06%	\$14,033	1.92%
2022	\$801,629	\$18.05	-4.14%	\$14,469	3.11%
2023	\$956,957	\$15.77	-12.63%	\$15,091	4.30%
2024	\$1,082,016	\$14.61	-7.36%	\$15,808	4.75%
2025	\$1,121,972	\$14.64	0.21%	\$16,426	3.91%
2026	\$1,168,712	\$14.27	-2.53%	\$16,678	1.53%

Source: Sudbury Finance Department

The chart shows the tax rate and the rate of increase of the tax bill of the average single-family residence by year.

New Growth and Rate of increase of Total Tax Levy Adjusted for the Effect of New Growth (FY2017 – FY2027)

Fiscal Year	Total Tax Levy	% Increase	New Growth
2017	79,892,487	3.76%	1,248,532
2018	83,323,444	4.29%	983,400
2019	86,384,635	3.67%	1,401,700
2020	89,733,894	3.88%	963,941
2021	92,444,615	3.02%	855,336
2022	95,995,345	3.84%	669,318
2023	99,049,389	3.18%	845,255
2024	105,189,118	6.20%	1,751,731
2025	109,504,795	4.10%	828,244
2026	113,991,388	4.10%	1,620,098
2027	116,746,796	2.42%	250,000

Source: Sudbury Finance Department

The chart shows the value of the new property value added each year the rate of growth of the total tax levy by year.

CPA Fund Revenue (FY2017 – FY2027)

Fiscal Year	Local Surcharge	State Match Total	Total
2017	1,844,796	391,958	2,236,754
2018	1,929,918	342,975	2,272,893
2019	2,005,977	403,176	2,409,153
2020	2,096,860	525,058	2,621,918
2021	2,154,274	657,465	2,811,739
2022	2,243,896	1,055,262	3,299,158
2023	2,381,306	948,629	3,329,935
2024	2,553,631	558,308	3,111,939
2025	2,670,553	514,348	3,184,901
2026 (estimate)	2,723,400	520,000	3,243,400
2027 (estimate)	2,723,400	520,000	3,243,400

NOTE: Under the provisions of the Community Preservation Act (CPA), Sudbury established a Community Preservation Committee in 2002. The CPA Fund is annually supported by the Town plus a variable state match. The Town portion of the annual funding is calculated as a 3% CPA surcharge that is collected on all residential properties, except those whose owners take advantage of an exemption applied for in the Assessors' Office. The surcharge is applied to the assessed value of each property less \$100,000. The state portion of the annual funding comes from fees collected by the Registry of Deeds which is dedicated for the purpose of funding the state matching funds. The state portion varies year to year.

Additional Information

Collective Bargaining

Bargaining Unit and Contract Financial Terms:

LS Regional High School

Effective date is 7/1/2025. Three-year contract covering fiscal years 2026, 2027 and 2027. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/25: 3%; 7/1/26: 3%; 7/1/27: 1.375%.

Sudbury Public Schools, K-8

Teachers

Three-year contract covering fiscal years 2026, 2027 and 2028. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/26: 3%; 7/1/27: 2%; 7/1/28: 2.5%, Day 91: .5%.

Support Staff

Three-year contract covering fiscal years 2026, 2027 and 2028. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/26: 3%; 7/1/27: 2%; 7/1/28: 2.5%, Day 91: .5%.

Nurses

Three-year contract covering fiscal years 2026, 2027 and 2028. Cost of Living Adjustment percentage increase to salary schedule 7/1/2025 is 3%. Effective 7/1/26, all bargaining unit employees will move from current step 7 step salary grid to the new 15/16 step grid

Custodians

Three-year contract covering fiscal years 2026, 2027 and 2028. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/26: 3%; 7/1/27: 2%; 7/1/28: 2.5%, Day 91: .5%.

Town

Fire

Three-year contract covering fiscal years 2025, 2026 and 2027. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/24: 3%; 7/1/25: 2%; 7/1/26: 2%.

Police – Patrol Officers

Three-year contract covering fiscal years 2022, 2023 and 2024. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/21: 1/2%; 7/1/22: 2%; 7/1/23: 2%.

Police - Sergeants

Three-year contract covering fiscal years 2025, 2026 and 2027. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/24: 3%; 7/1/25: 2%; 7/1/26: 2%.

Police - Lieutenants

Three-year contract covering fiscal years 2025, 2026 and 2027. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/24: 3%; 7/1/25: 2%; 7/1/26: 2%.

Public Works

Three-year contract covering fiscal years 2025, 2026 and 2027. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/24: 3%; 7/1/25: 2.5%; 7/1/26: 2%.

Engineering

Three-year contract covering fiscal years 2025, 2026 and 2027. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/24: 3%; 7/1/25: 2.5%; 7/1/26: 2%.

Supervisory

Three-year contract covering fiscal years 2025, 2026 and 2027. Effective dates and Cost of Living Adjustment percentage increases to salary schedule are: 7/1/24: 3%; 7/1/25: 2%; 7/1/26: 2%.

Budget Terms and Definitions

Abatement: A reduction provided by the Assessors in the assessed tax because of bona fide specific conditions or situations not considered when the tax was levied.

Abatement Surplus: Accumulation of the surplus amounts of Abatements and Exemptions set aside by the Assessors each year to cover abatements of (and exemptions from) real estate and personal property tax assessments. The accumulated amount for previous years no longer committed for abatements may be used by vote of the Town Meeting.

Allowance for Abatements and Exemptions: An amount set by the Assessors to create a fund to cover abatements of (and exemptions from) real and personal tax assessments for the current year, and raised on the tax levy.

Appropriation: An authorization by town meeting to make obligations and payments from the treasury for a specific purpose

Balanced Budget: A plan of financial operation in which the estimate of proposed expenditures for a given period is less than or equal to the proposed means of financing these expenditures (from various sources of funds or revenues).

Benefits and Insurance: This account in the shared expenses section of the budget is comprised primarily of benefits such as health insurance and retirement for both school and general government employees.

Bond: A written promise to pay a specified sum of money, called the face value or principal amount, at a specified date or dates in the future, called the maturity date(s), together with periodic interest at a specified rate. The difference between a note and a bond is that the latter runs for a longer period of time and requires greater legal formality.

Bond Anticipation Note: Short-term interest-bearing notes issued by a government in anticipation of bonds to be issued at a later date. The notes are retired from proceeds from the bond issue to which they are related. Also referred to as a BAN.

Budget: A plan of financial operation embodying an estimate of proposed expenditures for a given period (usually a 12-month period referred to as the Fiscal Year, or FY) and the proposed means of financing them.

Capital Exclusion: A temporary increase in the tax levy to fund a capital project or make a capital acquisition.

Cherry Sheet: An annual statement received from the Department of Revenue detailing estimated receipts for the next fiscal year from the various state aid accounts as well as estimated state and county government charges payable to the state. The name "Cherry Sheet" derives from the color of the paper used.

Circuit Breaker Program: School districts are eligible for reimbursements for students with disabilities whose programs cost greater than four times the statewide foundation budget. "Circuit Breaker" means the reimbursement program for certain costs of special education as specified in M.G.L. c. 71B, § 5.

Debt Exclusion: An override to Proposition 2 ½ for the purpose of raising funds for debt service costs; remains for the life of the debt only.

Enterprise Fund: A separate fund, set up to provide a specific Town service, whereby all direct and indirect/overhead costs of providing the service are funded in total from user charges. An appropriation for an enterprise fund is funded in total from enterprise fund revenue unless otherwise noted. Enterprise fund revenue used to fund services provided by other Town departments will be shown in the warrant after the appropriation total for the department. An enterprise fund is required to fully disclose all costs and all revenue sources needed to provide a service.

Exemption: A reduction provided for a variety of purposes, which include, but are not limited to: buildings/property used for religious, government, charity, or pollution control. In addition, exemptions may also be provided to the elderly, handicapped, and veterans under certain conditions.

Free Cash: Free cash is the available, undesignated fund balance of the general fund and is generated when actual revenue collections are in excess of estimates, when expenditures are less than appropriated, or both. A free cash balance is certified as of July 1 each year by the Department of Revenue and once certified, any or all of the certified amount may be used to defray Town expenses by a vote of the Town Meeting.

Fund: A grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives

Fund Balance: Fund balance is the difference between assets and liabilities in a governmental fund.

Fund Equity: Fund equity is the difference between assets and liabilities in an enterprise fund.

Funding Sources for Expenditures: Authorizations for the Town to expend monies are made in the form of a motion at Town Meeting. The wording of the motions will specify the funding source; that is, the place from where money is going to come or will be raised. When a motion reads, "to appropriate a sum of money" without a source being identified, that amount will be included in the tax calculation, whereby the total of all sums to be appropriated will be reduced by an estimate of local and state revenue. The balance needed will be provided by property taxes. When items in the warrant are offset or raised from available funds, those items will also appear as offsets in the determination of the tax rate.

GAAP: Generally accepted accounting principles.

GASB: The Government Accounting Standards Board (GASB) is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with GAAP.

General Fund: The primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund

Levy Limit: The maximum amount a community can levy in any given year.

Local Receipts: This is the third largest source of revenue for the Town after property taxes and Cherry Sheet receipts. While it is comprised of a number of different items, the largest source is the auto excise tax.

Master Plan: “A statement through text, maps, illustrations or other forms of communication, that is designed to provide a basis for decision making regarding the long-term physical development of the municipality...” according to Massachusetts General Law Chapter 41 Section 81D.

New Growth: Proposition 2 ½ allows a community to increase its levy limit annually by an amount based upon the valuation of certain new construction and other growth in the tax base that is not the result of property revaluation. New growth becomes part of the levy limit and thus increases at the rate of 2.5% each year as the levy limit increases.

Override: An override is passed by a majority vote at Town Meeting and at the ballot. There are three types of overrides: An Operating Override, which permanently increases the levy limit; a Debt Exclusion, which increases the levy limit only for the life of the debt; and a Capital Project Override, which increases the levy only for the year in which the project is undertaken.

OPEB: Post-employment benefits that an employee will begin to receive at the start of retirement. This does not include pension benefits paid to the retired employee. Other post-employment benefits that a retiree can be compensated for are life insurance premiums, healthcare premiums and deferred-compensation arrangements.

Policy: A course or principle of action adopted or proposed by a government.

Proposition 2½: A Massachusetts General Law enacted in 1980 to limit property taxes.

Reserve Fund: An amount appropriated by the Annual Town Meeting for emergency or unforeseen purposes. The Finance Committee, by state law, is the sole custodian of the Reserve Fund and approves transfers from the Fund into the operating budgets throughout the year if: (1) the need for funds is of an emergency and/or unforeseen nature, and (2) if, in the judgment of the Finance Committee, the Town Meeting would approve such an expenditure if such a meeting was held. The Reserve Fund is, therefore, a mechanism for avoiding the necessity of frequent Special Town Meetings.

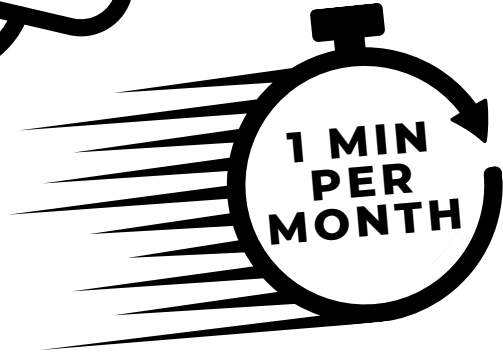
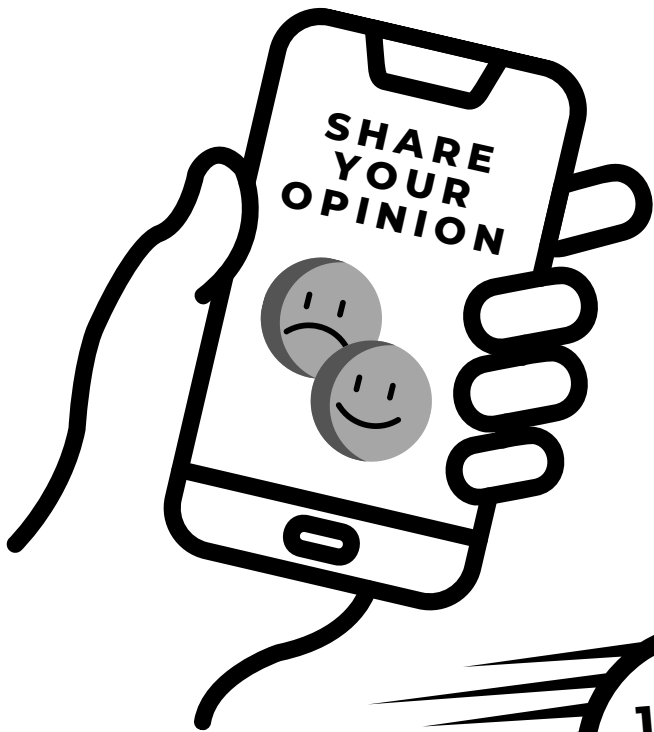
Revolving Fund: Funds that may be used without appropriation and that are established for special uses. Recreation fees, for example, may be paid into a revolving fund. Revolving funds are established by state law or Town bylaw.

Stabilization Fund: Under Massachusetts General Law Chapter 40 §5B, a community may establish one or more stabilization funds for different purposes by a two-thirds vote of Town Meeting. It may amend the purposes of those funds at a later time in the same manner. Appropriations into and from the funds require a two-thirds vote of Town Meeting.

Tax Levy: The tax levy is the revenue a community can raise through real and personal property taxes. In Massachusetts, municipal revenues to support local spending for schools, public safety, general government and other public services are raised through the tax levy, state aid, local receipts and other sources. The tax levy is the largest source of revenue for most cities and towns.

Town-wide Operating Expenses: This account in the general government section of the budget is comprised primarily of operating expenses such as postage, telephone and property liability insurance, that support town-wide operations and are not assigned to any one department or cost center.

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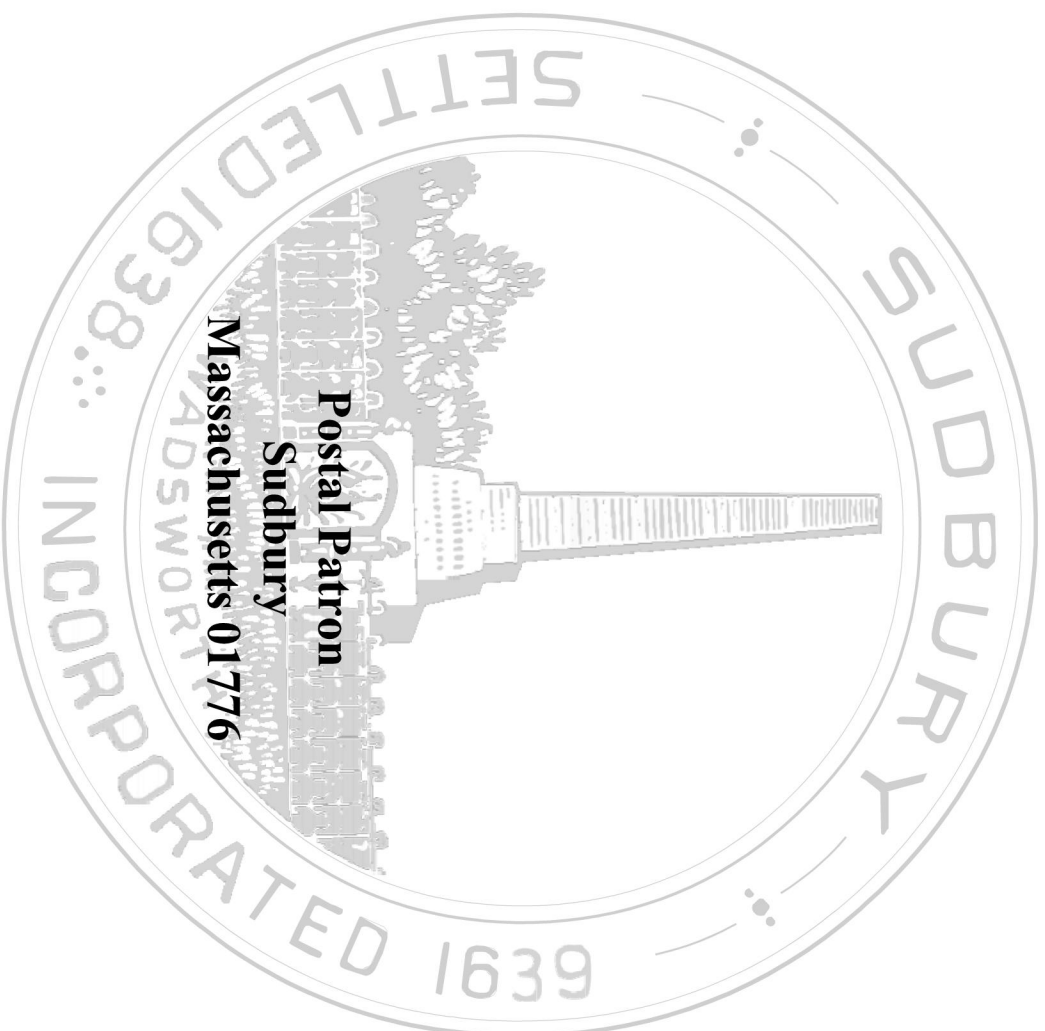
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